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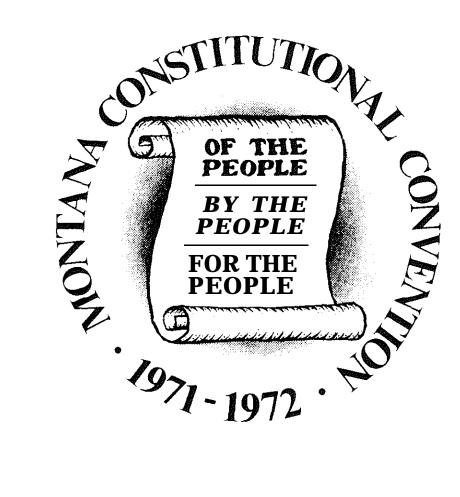
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Enabling Act Convention Rules Delegate Information Delegate Proposals Committee Proposals

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# Constitutional Convention Editing and Publishing Committee Helena, Montana

1979

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### FOREWORD

Constitutional Conventions are the tap roots of democracy. Openly conducted, they bring the people, through the delegates, face to face with what government is all about. At such Conventions, society must arrange its priorities, safeguard its basic beliefs, and order its future. This is a large order under the best of circumstances and the wonder is that men and women from diverse backgrounds with different interests and with limited time and resources can successfully undertake the task. In 1972, in Helena, Montana, one hundred men and women did so successfully. Montana had a good Constitutional Convention.

The members of the Montana Constitutional Convention were an unusual group. They were, on the whole, inquisitive, studious, well-meaning, and sincerely interested in improving the Montana political framework. For the most part they were not seasoned politicians; with the exception of a few former state legislators they were persons interested by nature 0, vocation in the political process, but who had not participated before as elected officials.

The important key to the election of this rather remarkable group was an action by the Montana Supreme Court. During the legislative session at which the Convention was authorized, the issue arose whether legislators could serve in the Convention. The Supreme Court held that since legislators were already elected to a term of office extending beyond the delegate terms, they were ineligible to become candidates in the delegate election. The result was that all of the major. active politicians serving in the Legislature were frozen out of the Constitutional Convention.

The delegates brought none of the acrimony and bitterness to the Convention that sometimes develops between seasoned politicians with preconceived positions on major stateissues. Thus the delegates were able to approach the principal issues before the Convention in an objective manner, and they also avoided a good deal of the pressures to which legislators aresubjected. The probable unforeseen result of the Supreme Court's action was a constitutional body relatively free from influence and dedicated to basic changes in Montana's constitutional framework.

Organizing a Constitutional Convention is a disquieting experience. There are few local precedents, a consciousness of uninhibited freedom and a reluctance to copy other states too completely. A Convention is really two operations-one administrative and one substantive. Very little ties these functions together, and there is a tendency to prefer substantive matters to mundane administration. Yet without sound administration, a Convention flounders, and the result could be disastrous.

The Montana Convention had four procedural committees and ten substantive committees. As President, I was allowed to make committee assignments and designate committee chairmen, which selections were then approved by the Convention as a whole. Before such assignments were made, each delegate was asked to list his first, second, and third choice; 81 of the delegates were placed on their first-choice committee and 15 got either their second or third choice. Only four delegates were assigned committees without regard to their three choices.

The committee selection function was, however, more difficult than it may appear. Each committee was weighted between Republicans and Democrats in proportion to the party strength in the Convention (including special arrangements for five Independents). In addition, I balanced the committees with strong advocates of the opposing ideological positions likely to be considered by the particular committee. Finally, committee chairmen were appointed according to party proportions (including an Independent), and then a member of the opposite political party or, whenever possible, a member of an opposite faction was appointed as vice chairman.

The committees thus contained members of both parties and members of all factions likely to contend over the issues before the committee. These factions were balanced whenever practicable, and each faction given its strong leadership.

The purpose of so carefully weighting the committee membership was to force the conflict over ideas back into the committees. This had the effect of creating the first and perhaps the most significant debate among those most interested in the issue, and at the basic committee level. It had

the further advantage of avoiding, at the Committee-of-the-Whole debate stage, any claim that a major faction had been overlooked or taken advantage of. Since the minority report of most committees was made by the second strongest faction involved, the Convention debate was a true contest between the principal contenders on any given point, and the committee factions were in a position to accept the final result after full committee debate in a better mood than they might have if they had been attacking the issue from outside the committee structure. The result was that no major issues split the Convention significantly, as has occurred in many other Conventions.

A convention is an unwieldy institution at its best, either lying dormant or lurching forward recklessly, depending on circumstance and (sometimes) the whim of its leadership. Because the funds available to conduct Montana's Convention were so limited, it became absolutely essential that a carefully designed schedule be devised and followed if the Convention was to completeits work within its money, not to mention time. As a result the Convention leadership early spent considerable effort in devising such a schedule and urging adherence to it.

The Convention was scheduled for nine weeks; it lasted fifty-six days, excluding Sundays. The key to the schedule was a "rolling" feature by which the hearings, reports and debates of the committees were arranged on a staggered basis so that all did not come due at once. The first week was taken up largely with orientation. There followed three weeks of intensive committee hearings, meetings, and investigation. During the fourth and fifth week each committee was required to conduct one final public hearing at a time when no other public hearings were being held so that delegates from other committees could attend the hearing. Thereafter, a Committee Report was filed with the Convention and debate in Committee-of-the-Whole took place. Debate occupied the Convention for about four weeks. After adoption by the Committee-of-the-Whole, each Article was assigned to the Style and Drafting Committee, and again reported to the Convention before final passage.

The Montana Convention overlooked no opportunity to publicize its activities and to encourage public participation. Toward that end all of its votes, all of its deliberations, including all substantive and procedural committee meetings, were open to the public and press. An open Convention is not a painless one, and there were incidents and unfavorable publicity from time to time. But the value in the long run of the image of an open and accessible Convention proved to be great.

Debate on the great issues is the heart of any Constitutional Convention. At the Montana Convention debate was unlimited. Although the rules allowed limits, this never became necessary. There was no issue on which debate was ever cut off or limited, and no motions, amendments, or viewpoints that were not fully heard and discussed. Each delegate, no matter how trivial, far-fetched, or tedious the discussion might be, was given an opportunity to speak before the vote.

This completely unlimited and open debate was not easily achieved. It took time. The Convention always started debate at 9:00 a.m. and often continued after the dinner hour and, on occasion, until 11:00 p.m. On most days, however, debate lasted about seven to eight hours.

One result of this broad debate was to avoid tension and engender tolerance. After the delegates realized that their right to speak was not going to be cut off or limited, they relaxed, listened, and considered the issues without rancor. The delegates often got tired, but they never worried that their viewpoint couldn't be expressed and considered.

It seems to be a principle of Constitutional debate, perhaps of legislative debate as well, that when a major issue is first encountered, the Body must be given sufficient time to probe the issue deeply and well. Attempts to bring about an early vote on major issues of real concern to most delegates usually resulted in slowing things up because of motions to reconsider, reversals of one type or another, and even motions to suspend the rules. However, if the Convention was allowed to debate a major issue thoroughly and completely, then several significant votes could be taken quickly near the end of the debate, establishing clearly the line of principle which the Convention wished to adopt. Usually such terminal votes were by strong majorities that were not subject to later serious attack by dissident delegates.

These matters are only administrative details, possibly useful in other Conventions or of historical significance. But on the substantive side there is one absolute good that deserves comment. The delegates seemed unconsciously to apply an overriding democratic principle to their deliberations. They asked themselves, "Does it fit the future? Can it work in the future? How will the future generations respond?" Their concern for a time far beyond the present seems to me to be a rare and remarkable trait. It certainly had the effect of promoting bipartisanism and of lessening differences. Perhaps it is a trait only natural in constitutional circumstances; certainly it is not common in governmental action at any level. But for whatever reason, it unified and improved the work of the Convention delegates and the result was a good Constitution.

Leo Graybill, Jr.

Groat Falls, Montana May 1979

### THE MOVEMENTS FOR STATEHOOD AND CONSTITUTIONAL REVISION IN MONTANA, 1866-1972

The desire for statehood surfaced soon after the formation of the Territory of Montana in 1864. The system of governance of territories was never to the liking of the strong-minded pioneers of the western regions. Federally appointed officials, lack of a vote in the Federal Congress, congression-al veto power over territorial acts-all frustrated the citizens transplanted from the states. In 1866, Montana held its first constitutional convention at the call of Acting Governor Thomas Francis Meagher. Montana was too young to expect statehood to be granted by the Federal government, and the body that met to write the document suffered from several irregularities, if not illegal limitations. The work of this convention had little impact and served only to emphasize the desire for statehood in the minds of Montana's citizens.

Montana Territory had grown sufficiently by 1883 to merit serious consideration for admission to the Union. Several large mining communities now existed in western and central Montana. The railroads had arrived and agriculture and the livestock industry had given further impetus to the settlement and development of the entire Territory. The 1883 Territorial Legislature called  $f_{0r}$  a constitutional convention to be held the following year. In January, 1884, this body met to draft a constitution for submittance to the Congress. Reflecting the Territory's general desire for statehood, this convention finished its work in a short time. After approval by the electorate, Territorial Delegate Joseph K. Toole submitted the 1884 Montana Constitution to Congress. This document became the basis for Montana's first official constitution, later drafted 1889. Drawn primarily from the constitutions of New York and Colorado, the 1884 Constitution also reflected the dominance of the mining industry in the Territory.

Unfortunately for territories aspiring to statehood, congressional politics in the mid- and late-1880's made impossible the admission of any new states. Neither party, each of which was dominant in one house, wished to disturb the delicate political balance by admitting any new states. Montana, as a heavily Democratic territory, had its proposed constitution politely tabled by the Republican Senate. This situation continued until the election of 1888. In that general election  $R_{e}$ -publicans secured control of both houses of Congress for the coming session, Further, because of Democratic party strife, Montana elected a majority of Republicans to territorial offices that year. With these changes, the "lame duck" Congress determined to grant authority to several states under the "Omnibus Act" to begin the process of writing their constitutions and seeking admission to the Union. By the provisions of this act, Montana held delegate elections in the spring of 1889. The Convention began deliberations on July 4, 1889.

Convention membership accurately reflected the population which had changed Montana from a frontier to an emerging society. Irish and German immigrants, descendants of old New England families, the wealthy, workingmen, the highly educated and the self-taught, were all elected to the body. Understandably, they represented a variety of economic interests: mine owners, cattlemen, a brewer, storekeepers, lawyers, miners, farmers, teachers, bankers, freighters, and public officials. One interest above all dominated their thinking-the mining industry. The delegates recognized the importance of the mineral industry in Montana's development and its potential for the future.

The Convention, although dominated by Democrats, experienced little partisanship. Major issues were decided more by economic interests, regional differences, and the dominant social philosophies than by strictly partisan politics. Most crucial to the mining interests was the inclusion in the Constitution of the "Net Metal Mines Tax" provision which in later operation proved to be little more than a tax exemption for the large mining companies. The Mines Tax provision was the most glaring example of "legislation" in the new constitution. The late nineteenth century's distrust of government, corporations, and particularly the interest& railroads, caused the inclusion of further "statutory" provisions in an attempt to curb and control these interests. The delegates did debate such issues as the eight-hour day, women's suffrage, and child labor prohibition, but the general conservatism of the area and era allowed little of a "progressive" nature to be written into the final document. The most debated and divisive issue concerned the placement of the state capital. This led to heated exchanges, secret agreements, and heavy lobbying. Ultimately, they postponed the issue until later elections, but the tenor of later contests, including a major battle in the Clark-Daly Feud and the cause of the scattering of state institutions, was set in the Convention.

This is not to suggest that the Constitution of 1889 contained little of merit, for it did provide a

workable framework of government, particularly within the context of its era, and it did contain one provision which was remarkably farsighted. This is the inviolate Public School Trust Fund which established a basis for funding Montana's educational system. The trust fund has since proven its worth and stands in marked contrast to the poor handling of public lands income in some other western states.

The document written by the 1889 Constitutional Convention metlittle oppositionin the Territory. It won easy approval at the polls, 24,676 to 2,274. Montana was admitted to the Union by the order of President Benjamin Harrison, November 8, 1889.

With statehood, government was structured and began operation under the newly adopted constitution. Its success was probably no better or worse than that experienced by the many new states admitted between 1864 and 1912. Increasingly, as conditions changed and new problems arose, the need to amend the Constitution became periodically apparent. Between 1890 and 1971 the basic document was amended thirty-seven times. This frequency of change indicated that the Constitution had flaws and did not have sufficient flexibility to meet new challenges. This situation grew worse after World War II. The changing roles of the federal, state, and local governments; the change in relationships between the legislative and executive branches; citizen activism; and the traumas and uncertainties of the mid-twentieth century-all caused a basic reevaluation of our governmental framework. Major constitutional revision seemed a necessity.

In 1967 and 1968, the Legislative Council staff studied the various problems associated with the Constitution and many suggested solutions. They reported to the legislature that the Constitution required substantial revision if it was to be workable in coming decades. The Forty-first Legislative Assembly created a Constitution Revision Commission in 1969 to study methods of revising Montana's fundamental law. The appointive body in 1969-1970 investigated the various options available to the state for revision of the document and ultimately recommended that by referendum a constitutional convention be called. With the passage of Referendum 67, which empowered the calling of a convention to draft a new constitutional Convention Commission, and provided funding for the operations of the Commission and the Convention. The Convention Commission and its staff conducted the necessary research and prepared for the convening of the Convention.

The election of delegates was held in November of 1971 and the preliminary sessions of the Convention took place at the State Capital, November 29 -December 1,1971. Theregularsession of the Convention first met on January 17 and completed its deliberations March 24, 1972. Because public officials serving at the time were not eligible for election as delegates, the individuals selected were relatively new to government. Among them were ministers, a student, educators, bankers, ranchers, journalists, retired people, housewives, business people, a pilot, farmers, and an architect. The variety of experience, age, and origin combined to produce a constitution which has been called a "model document." Among other things it changed the governance of Montana's educational systems, gave more power to the legislature, and restructured the Public Service Commission. Written in clear, precise language, the new Constitution is much less than half the length of the 1889 Constitution.

After a heated campaign, the Constitution was accepted by the people of Montana at an election held June 6, 1972. The vote on adoption was 116,415 to 113,883. The document was proclaimed as officially adopted by Governor Forrest H. Anderson, June 20, 1972.

Any change in government and its procedures will encounter opposition. This occurred with the implementation of the new Constitution. Its opponents challenged the document in court, arguing that it had not been accepted by the electorate on June 6, 1972. Based on wording in the 1889 Constitution, the challengers maintained that a majority of those receiving ballots had to approve the constitution not just a majority of those voting on the constitutional question. Ultimately, this suit was heard by the State Supreme Court and the opponents' argument was rejected, effectively declaring the 1972 Constitution in force. Over the course of the next two years, the provisions of the document were implemented by the three branches of government under the transition schedule established by the Constitution.

Brian Cockhill Montana State Archivist January 1979

# **CONSTITUTIONAL CONVENTION ENABLING ACT** (Chapter 296, Laws of 1971, As Amended by Chapter 1, Laws of 1971, Extraordinary Session)

Section 1. A constitutional convention to propose revisions, alterations, or amendments to the constitution of the state of Montana is hereby called.

Section 2. The number of members of the convention and the districts from which they areelected shall be the same as that provided for the election of members of the house of representatives of the Montana legislative assembly at the general election to be held November 7, 1972.

Section 3. The qualifications of members shall be the same as that of members of the senate of the Montana legislative assemby as provided in article V, section 3 of the constitution of the state of Montana: "No person shall be a senator who shall not have attained the age of twenty-four (24) years, and who shall not be a citizen of the United States and who shall not (for at least twelve (12) months next preceding his election) have resided within the county or district in which he shall be elected."

Section 4. (1) Delegates to the constitutional convention shall be elected in the same manner as members of the house of representatives, except the special primary election shall be held September 14, 1971 and the special general election shall be held November 2, 1971.

Thirty (30) days or more before the special general election, the secretary of state shall certify to the registrars the name and description of each person nominated, as specified on the certificate of nomination filed with him.

Section 5. Each member, before entering upon his duties, shall take and subscribe the following oath or affirmation prescribed by section 1 of article XIX of the constitution of the state of Montana: "I do solemnly swear (or affirm) that I will support, protect and defend the constitution of the United States, and the constitution of the state of Montana, and that I will discharge the duties of my office with fidelity; and that I have not paid, or contributed, or promised to pay or contribute, either directly or indirectly, any money or other valuable thing to procure my nomination or election (or appointment) except for necessary and proper expenses expressly authorized by law; that I have not knowingly violated any election law of this state, or procured it to be done by others in my behalf; that I will not knowingly receive, directly or indirectly, any money or other valuable thing for the performance or non-performance of any act or duty pertaining to my office other than the compensation allowed by law, so help me God."

Section 6. Vacancies occurring in the convention shall be filled in the manner provided for filling vacancies in the legislative assembly as provided in sections 43-215 and 43-216, R.C.M., 1947. "43-215. Filling vacancies in legislative assemby-appointment by board of county commissioners-calling of board meeting. When a vacancy occurs in either house of the legislative assembly, the vacancy shall be filled by appointment by the board of county commissioners, or, in the event of a multicounty district, the boards of county commissioners comprising the districtsitting as one appointing board. The chairman of the board of county commissioners of the county in which the person resided whose vacancy is to be filled shall call a meeting for the purpose of ap pointing the member of the legislative assembly, and he shall act as the presiding officer of the meeting."

"43-216. Alternative method of selection-failure of one candidate to receive majority vote, In the event that a decision cannot be made by the appointing board because of failure of any candidate to receive a majority of the votes, the final decision may be made by lot from a number of candidates, not exceeding the number of counties comprising the district, in accordance with rules of selection adopted by the appointing board."

Section 7. (1) It shall be the duty of the delegates elected to assemble in the chambers of the house of representatives in the state capitol building in the city of Helena at 10:00 a.m. on November 29, 1971, for an organizational meeting of no longer than three (3) days duration.

(2) This meeting shall be for the purpose of electing permanent convention officers, adopting rules of procedure, and providing for such interim committees and staff members as may be necessary to prepare for the plenary meeting of the convention.

(3) Until the convention has adopted rules of procedure, "Mason's Manual of Legislative Procedure" shall govern the procedure of the convention. A majority of the whole number of delegates to the convention shall constitute a quorum for the transaction of business, but a smaller number may adjourn from day to day. The convention may compel the attendance of its members.

(4) The governor shall call the first meeting of the constitutional convention to order and shall pre-side until a temporary president is elected. The governor shall:

(a) call the roll of the members-elect, (as shown by the official election returns on file in the office of the secretary of state);

(b) cause the oath called for by this act to be administered to those members-elect who are present;

(c) call for nominations of convention members for the office of temporary president;

(d) cause the roll of members to be called for the purpose of voting  $_{\mbox{for}}$  temporary president, and

(e) declare to be elected the person receiving a plurality of votes cast for the office of temporary president.

(5) The temporary president shall then assume the duties of the presiding officer, and the convention shall proceed to the election of a president from within its membership in like manner as the temporary president was elected except that a majority of the votes cast is required to elect the pressident of the convention. The convention shall then proceed to elect one of its members as vice-president of the convention to preside in the absence of the president.

(6) It shall be the duty of the delegates elected to assemble in plenary session in the chambers of the house of representatives in the state capitol building in the city of Helena at 10:00 a.m. on January 17, 1972. The convention, which may recess from time to time, shall then remain in session as long as necessary.

Section 8. In going to and returning from the convention and during its sessions, the members shall in all cases, except treason, felony or breach of the peace, be privileged from arrest; and they shall not be questioned in any other place for any speech or debate in the convention.

Section 9. The convention may select and employ such employees as it may deem necessary to the efficient conduct of its business, each of whom shall receive such compensation as may be fixed by the convention. The convention may make such other expenditures as it deems proper to carry out its work, but shall not authorize total expenditures in excess of the amount appropriated by law for its expenses.

Section 10. (1) The convention shall determine the rules of its procedure, and be the judge of the election, returns and qualifications of its members. The convention shall keep a verbatim journal of its proceedings and a transcript of its debates. Each committee of the convention shall keep a record of its proceedings and reports. The convention may also provide for the publication of any of its other documents and reports.

(2) The verbatim journal of its proceedings, the transcript of the debates of the convention, and the committee reports and proceedings shall be filed in the office of the secretary of state.

Section 11. (1) It shall be the duty of all public officers and employees to furnish the convention with any and all statements, papers, books, records and public documents that the convention requires on request of the convention or its committees, and appear before the convention or any committee thereof. The convention, and its committees, may compel the attendance and testimony of witnesses and the production of books, records and documents. Oaths may be administered by the president or any other officer of the convention. Subpoenas and subpoenas duces tecum may be issued over the signature of the president or any other officer of the convention, and may be served by any adult person designated by the issuing officer.

(2) Any district court judge, upon application of the convention, may compel the attendance of witnesses, the production of books, records or documents, and the giving of testimony before the convention by an attachment for contempt or otherwise in the same manner as production of evidence, not privileged by law, may be compelled before the court. Section 12. (1) The convention may use the facilities of the state, municipal or county government when such use is not disruptive of regular governmental activities.

(2) State, municipal and county officers and employees, at the request of the convention and with the consent of the employing agency, may be granted leave with or without pay from their agency to serve as consultants to the constitutional convention. If leave with pay is granted they shall receive no other compensation, except mileage and per diem, from the convention.

Section 13. The convention may also prepare a schedule of proposed legislation for submission to the 1973 legislative assembly that will complement the proposed revisions, alterations or amendments.

Section 14. The convention shall prepare a schedule of transitional provisions and fix the date or dates upon which revisions, alterations or amendments, if adopted by the voters, take effect.

Section 15. (1) Sections 43-801 to 43-808, R.C.M., 1947 providing for the licensing of legislative lobbyists shall apply to lobbying at the constitutional convention.

(2) Licensed lobbyists shall file with the secretary of state a report on February 1, 1972; February 15, 1972; March 1, 1972; March 15, 1972; April 1, 1972; June 14, 1972. The report, under oath, must include all expenditures made by him relative to promoting or opposing constitutional provisions. On the fifth day a report is delinquent, the secretary of state shall suspend the license of any licensed lobbyist who fails to file a report until such report is filed. The suspension shall be entered on the docket, and the president of the convention notified.

(3) Reports must be filed even though no expenditure may have been made.

- (4) Reports need not include:
  - (a) reasonable internal expenditures such as office expenses, mailing and routine research; and
  - (b) reasonable expenditures for his personal food, lodging and travel.

(5) Expenditures of twenty-five dollars (\$25) or less may be reported in total amounts rather than in detail.

(6) A lobbyist who terminates his duties shall give the secretary of state, within thirty (30) days after the date of such termination, written notice and shall include a report of his expenditures <sub>COV</sub>-ering the period of time since his last report. Such reports shall be final.

(7) The secretary of state shall provide forms and shall keep such reports on file for three (3) years. All records are to be open to the public.

(8) Failure to file reports or the filing of incomplete information is a violation of section 43.808, R.C.M., 1947.

Section 16. (1) For each day of the organizational plenary and signing sessions of the convention, members of the convention shall be paid the same per diem, and expenses as provided in section 43-310, R.C.M., 1947, for members of the legislative assembly.

(2) The president and vice-president of the convention shall be paid the same per diem, and expenses as the president of the senate and speaker of the house of representatives as provided in section 43-311, R.C.M., 1947.

(3) Members and officers shall be entitled to mileage for three (3) trips to and from their residences and Helena by the nearest traveled route at the rate provided for the legislative assembly in section 43-310, R.C.M., 1947.

(4) Officers and employees of the state and its political subdivisions who are not prohibited by the Montana Constitution or laws of Montana from serving as delegates and who are elected and serve as delegates to the convention shall have leave, without pay, from their employment during the time the convention is in session, and they shall be entitled to the per diem, expenses and mileage for delegates as provided in this section.

Section 17. (1) The revision or alteration of, or the amendments to the constitution, adopted by the convention, shall be submitted to the electors of this state for ratification or rejection, at an election appointed by the convention for that purpose, not less than two (2) months nor more than six (6) months after the adjournment of the convention.

(2) The convention may submit proposals to the electorate for ratification in any of the following forms:

(a) submitted as a unit in the form of a new constitution;

(b) submitted as a unit with the exception of separate proposals to be voted upon individually, or

(c) submitted in the form of a series of separate amendments.

(3) The proposals adopted by the convention shall be certified by the president and secretary of the convention to the secretary of state.

(4) Each proposed revision, alteration, or amendment, together with appropriate information explaining each revision, alteration, or amendment, shall be published in full and disseminated to the electors upon adjournment of the convention but not later than thirty (30) days preceding the election and in such manner as the convention prescribes.

(5) The convention shall also publish a report to the people explaining its proposals.

(6) Notice of the election shall be given in the manner and form prescribed by the convention.

(7) The convention shall prescribe the manner and form of voting at such election.

(8) The votes cast at such election shall be tabulated, returned and canvassed in such manner as may be directed by the convention.

(9) If a majority of the electors voting at the special election shall vote for the proposals of the convention the governor shall by his proclamation declare the proposals to have been adopted by the people of Montana. The new constitutional provisions shall take effect as provided therein, or as provided in a schedule of transitional provisions atached thereto.

(10) The election laws of the state of Montana shall apply in all other respects to the election conducted under this section.

Section 18. Every person who, at the time of holding of the elections provided for in this act, is a qualified voter under the constitution and laws of this state shall be entitled to vote in such election.

Section 19. All state and local officials shall do all those things which are appropriate to the holding of each of the special elections provided for in this act and which are required under the general election laws.

Section 20. (1) A temporary state agency known as the Montana constitutional convention commission consisting of sixteen (16) members is hereby created to prepare for the constitutional convention. Legislators whose terms of office have not expired shall not be appointed to the commission. Members of the commission shall be appointed for a term ending upon sine die adjournment of the constitutional convention, consideration being given to geographic, economic, and other pertinent factors as follows:

> (a) four (4) members appointed by the speaker of the house of representatives, no more than two (2) of whom shall be affiliated with the same political party;

(b) four (4) members appointed by the committee on committees of the senate, no more than two (2) of whom shall be affiliated with the same political party;

(c) four (4) members appointed by the governor, no more than two (2) of whom shall be affiliated with the same political party;

(d) four (4) members appointed by the supreme court, no more than two (2)

of whom shall be affiliated with the same political party.

(2) Commission members shall be reimbursed for actual and necessary expenses incurred as commission members.

(3) Vacancies in the membership of the commission shall be filled in the same manner as the original appointments, except when the legislature is not in session a vacancy among members appointed by the Speaker of the House and the committee on Committees of the Senate may be filled by selection of another member by the remaining members of commission.

(4) The commission shall select from its membership a chairman and any other officers it considers necessary.

(5) The commission may employ and fix the compensation and duties of necessary staff.

(6) State, municpal and county officers and employees, at the request of the commission and with the consent of the employing agency, may be granted leave with or without pay from their agency to serve as consultants to the constitutional convention commission. If leave with pay is granted they shall receive no other compensation, except mileage and per diem, from the commission.

(7) It shall be the duty of the commission, in order to prepare for the constitutional convention: to undertake studies and research; to compile, prepare and assemble essential information for the delegates, without any recommendation.

(8) The chairman shall schedule meetings of the commission as deemed necessary. The chairman shall give due notice of the time and place of the meetings to members of the commission. The director shall report at each meeting.

(9) The commission shall maintain a written record of its proceedings and its finances which shall be open to inspection by any person at the office of the commission during regular office hours.

(10) Upon request, state agencies shall cooperate with the commission by furnishing assistance and data to the extent possible.

(11) The commission may accept and expend any federal funds which may be available for support of the preparatory study.

(12) The commission shall report its findings and any recommendations it considers necessary to the convention and transfer its files to the constitutional convention within ten (10) days after the constitutional convention has convened.

Section 21. (1) The following amount is appropriated from the general fund to the constitutional convention commission:

For the period ending February 1, 1972 \$149,540

Any amount unexpended from this appropriation on February 1, 1972 is appropriated to the constitutional convention for the biennium ending June 30, 1973.

(2) The following amount is appropriated from the federal and private fund revenue fund to the constitutional convention commission:

For the period ending February 1, 1972 \$149,461

Any amount unexpended from this appropriation on February 1, 1972 is appropriated to the constitutional convention for the biennium ending June 30, 1973.

(3) The following amount is appropriated from the general fund to the constitutional convention: For the biennium ending June 30, 1973 \$499,281

(4) The following amount is appropriated from the general fund to the secretary of state for the elec-tions relating to the constitutional convention:

For the biennium ending June 30, 1973 \$41,000

Section 22. If any part of this act shall be declared invalid or unconstitutional, it shall not affect the validity of any other part of this act.

Section 23. This act is effective on its passage and approval.

Section 24. This act is repealed effective June 30, 1973.

# **RULES**

# MONTANA CONSTITUTIONAL CONVENTION 1971 - 1972

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# CHAPTER I GENERAL PROVISIONS

#### Rule 1 - Quorum and Majority

A majority of Delegates, as hereinafter defined, shall constitute a quorum for the transaction of business, but a smaller number may adjourn the Convention from day to day and may  $a_{1so}$  compel the attendance of absent Delegates by the means approved by a majority, but not less than twelve (12) of the Delegates present and voting. A majority of Delegates may prescribe penalties for the nonattendance of Delegates.

When a quorum is obtained, the affirmative vote of a majority of the Delegates present and voting is sufficient for the adoption of any motion or resolution or the taking of any action by the Convention or the Committee of the Whole except that under order of business No. 5 and No. 6 and as otherwise specified in these rules an affirmative vote will require the majority of the elected Delegates for which no vacancy exists by resignation, expulsion under Rule 19, or death.

#### Rule 2 - Seat of Convention

The House of Representatives chambers in the State Capitol in the City of Helena, Montana, the foyer to said chambers and the south Senate lobby is designated "Convention Hall" and shall be the seat of the Convention. Sessions and hearings of the standing committees of the Convention may be held throughout the state as provided in Rule 42 of these rules.

#### Rule 3 - Sessions of the Convention

All sessions of this Convention and all meetings of its committees shall be open to the public and the news media.

#### **Rule 4 - Admission to Floor - Defined**

Only Delegates, officers, employees, members of the news media, and such other persons as may be authorized by the President shall be admitted to the Convention hall one-half  $(\frac{1}{2})$  hour prior to the commencement of the session, during the session, and within one-half  $(\frac{1}{2})$  hour after adjournment.

# CHAPTER II OFFICERS AND EMPLOYEES

#### **Rule 5** - Officers of the Convention

There shall be elected from the delegates, by majority vote, the following permanent officers: a President, a First Vice President, two additional Vice Presidents, one from each Congressional District, and a Secretary.

The President shall nominate an Executive Director, whose nomination shall be ratified by the Convention and who shall be subject to removal by the Convention. The salary of the Executive Director shall be established by resolution of the Convention

#### **Rule 6 - Duties of the President**

The President shall preside at sessions of the Convention and of the Committee of the Whole, and exercise the usual powers and perform the usual duties of a presiding officer. He shall preserve order and decorum and fairly assign floor rights. He may speak to points of order and, subject to an appeal to the Convention or to the Committee of the Whole, shall decide points of order.

The President shall be chief executive of the Convention, and all other officers and  $em_{p|ovees}$  shall be responsible to his general supervision.

Together with the Secretary of the Convention, he shall authenticate by signature all proposals, resolutions or other formal acts adopted by the Convention.

He shall cause to be prepared and furnished to each delegate a daily calendar and agenda of business for each session of the Convention.

He shall, with the advice of the Committee on Administration, prepare a budget and submit it to the Convention for its approval on or before January 21, 1972. Every two weeks thereafter, he shall submit to the Convention a report of the expenditures of the Convention for the preceding two weeks.

He shall, with the advice of the Committee on Administration, let bids and award contracts for materials and services.

He may vote in all elections, on all decisions called for by any delegate, and on all questions taken by ayes and nays, except that the President may not vote twice, once to cause a tie vote and then again to break it.

He may appoint any Delegate to preside temporarily at any session of the Convention or any Committee of the Whole, but not for longer than one day at a time without leave of the Convention.

#### **Rule 7 . Duties of the Vice Presidents**

The First Vice President shall have such duties as the President may assign, and shall preside as President in case of the sickness or absence of the President, or in case of a vacancy in the office of President. The two additional Vice Presidents shall have such duties as shall be assigned by the President: neither shall have the right of succession.

#### **Rule 8 - Duties of the Secretary**

The Secretary shall have custody and preserve all proposals, resolutions, committee reports and all other records, books, documents and papers of the Convention. He shall not permit them to be taken out of his custody except in the regular course of the business of the Convention.

He shall certify and deliver to the Secretary of State the revisions, alterations or amendments to the Constitution as approved by the Convention for submission to the electorate.

The Secretary shall keep a journal of the proceedings of the Convention in conformity with the rules, supervise the daily publication thereof, and make such corrections as may be necessary. He shall furnish each Delegate a copy of the proceedings of the previous day. The journal shall be considered the approved journal of the Convention, unless otherwise ordered thereby. The Convention Reporter shall keep a verbatim record of Convention proceedings and shall, within the time prescribed by the Convention, provide a verbatim transcript of all proceedings had in Convention, sessions and the sessions of the Committee of the Whole.

He shall have such other duties as stipulated in these rules, but, after consultation with the President, he may delegate part of these duties to the Executive Director or another employee designated by the President. He may not, however, delegate the duty of certifying the revisions, alterations or amendments to the Constitution approved by the Convention for submission to the electorate.

#### **Rule 9 - Duties of the Executive Director**

The Executive Director of the Convention shall be primarily responsible for  $t_{he}$  administration of the Convention under the authority and supervision of the President.

#### **Rule 10 - Vacancies**

If a permanent vacancy occurs in both the offices of President and First Vice President, the Secretary shall temporarily preside until the Convention elects a President and First Vice President to fill the office in the same manner in which the officers were first elected.

If a permanent vacancy occurs in the office of any of the other Vice Presidents or in the office of the Secretary, the President shall appoint a member to exercise the powers of that vacant office until the Convention fills the vacancy in the same manner in which the officer was first elected.

#### Rule 11 - Employees of the Convention

The Committee on Administration, after consultation with the President, shall appoint such employees as may be necessary for the effective operation of the Convention. The titles of their positions and their salaries shall be established by the Convention.

## CHAPTER III DELEGATES

#### **Rule 12 - Assignment of Seats**

The permanent seats of the Delegates shall be assigned by the President in the following order: alphabetically from left to right while facing the Chair and from the front to the rear. Variations in this seating may be authorized by the President for the officers of the Convention. If a vacancy occurs, the person selected to fill the vacancy shall continue to have the seat of the Delegate who vacated the position.

#### **Rule 13 - Conduct in Debate - Questions of Privilege**

When any Delegate is about to speak in debate or to present any matter to the Convention, he shall rise from his seat and address himself to "Mr. President" except when in the Committee of the Whole and then to "Mr. Chairman"; he shall not speak until recognized, and when recognized he shall confine himself to the question under consideration and avoid personalities and offensive language, Questions of privilege shall be governed by Chapter 23 of Mason's Legislative Manual.

#### Rule 14 - Delegates Called to Order

The President or any Delegate may challenge any other Delegate who, in speaking, violates the rules of the Convention. Upon such challenge, the President may order the speaker to sit down. The President's order to sit down, or the failure of the President to order the speaker to sit down may be appealed.

#### **Rule 15. Dissent of Delegates**

Any two or more Delegates shall have the liberty to dissent from and protest in respectful language against any action or resolution relating to the Convention which they thinkinjurious to the public or to any individual, and. have the reasons for their dissent entered upon the Journal.

#### Rule 16 - Times a Delegate May Speak

Except as provided by Rule 28, no Delegate may speak more than once on the same question without leave of a majority of those present and voting unless he be the mover of the matter pending or Chairman of the committee that reported it, in which case he shall be privileged to speak twice.

#### Rule 17 - General Limit on Debate

No Delegate shall speak longer than ten minutes at any one time, nor more than once on the same question, except by leave of the Convention; except that the Delegate handling a proposal shall have the right to speak no longer than five minutes to close debate, even if the previous question has been ordered and even if he has spoken once before on the issue. The restriction imposed by this rule shall not be applicable to Chairmen and vice Chairmen of committees when the latter are presenting a report of their committee to the Convention or to the Committee of the Whole, and the same exemption from the requirement of this rule shall also be applicable in the case of the chief spokesman for a minority report of a committee of the Convention. Any Delegate shall have one minute to explain his vote on any roll call vote on proposals or amendments to proposals any-time prior to the closing of the vote on the question.

#### **Rule 18 - Absence of Delegates**

No Delegate shall absent himself from the sessions of the Convention unless he have leave or be sick, or his absence be unavoidable.

#### **Rule 19 - Contemptuous Behavior of Delegates**

Any Delegate who persists in disorderly conduct after being warned by the President or Chairman of the Committee of the Whole, that he is out of order, may, by motion duly made and carried by a two-third's majority of the Delegates elected, be held in contempt and be required to purge himself of such misconduct; and until such Delegate has purged himself, he shall not be entitled to the privileges of the floor.

#### **Rule 20 - Disclosure of Personal Interest**

Any Delegate who has a significant personal or private interest, economic or otherwise, in a matter before the Convention shall disclose this interest to the Convention.

#### Rule 21 - Vacancies

Vacancies occurring in the Convention shall be filled in the manner provided for filling vacancies in the legislative assembly as provided in Sections 43-215 and 43-216, R.C.M., 1947.

#### **Rule 22** . Compensation of Delegates

For each day of the organization, plenary and signing sessions of the Convention,  $D_{ele}$ -gates shall be paid the same per diem and expenses as provided in Section 43-310, R.C.M., 1947, for members of the legislative assembly. Delegates shall be entitled to mileage for three trips to and from their residences and Helena by the nearest traveled route at the rate provided for the legislative assembly in Section 43-310, R.C.M., 1947.

The President and First Vice President shall be paid the same per diem and expenses as the President of the Senate and Speaker of the House of Representatives, as provided in Section 43-311, R.C.M., 1947.

### CHAPTER IV COMMITTEE OF THE WHOLE

#### **Rule 23 - Committee of the Whole**

All proposals reported by any Substantive Committee of the Convention shall be referred to the Committee of the Whole and become general orders to be placed upon the calendar and agenda of the Committee of the Whole by the President. No committee proposal shall be considered by the Committee of the Whole until forty-eight (48) hours after the duplicated committee proposal has been placed on the Delegates' desks, unless the Convention agrees to its earlier consideration. No committee proposal shall be placed on the Delegates' desks until after it has been reported to the Convention under Order of Business No. 1.

#### **Rule 24 - Consideration of Proposals**

When the Convention reaches consideration of general orders of the day, it shall resolve itself into Committee of the Whole. General orders shall be considered as follows: first, in order of referral, proposals of the Committee on Style; second, in order of referral, proposals of Substantive Committees. The Committee of the Whole may consider a particular proposal out of turn. No recorded roll call vote shall be taken, except upon the demand of five (5) Delegates.

#### **Rule 25** • Amendments in Committee of the Whole

Every motion or amendment shall be reduced to writing if the President or any Delegate shall request it, and shall be entered upon the Journal, together with the name of the Delegate making it, unless the motion is withdrawn by the maker or is ruled out of order by the Chairman,

#### Rule 26 - Motion that Committee of the Whole Rise

A motion that the Committee of the Whole rise and report progress shall always be in order unless a member of the Committee is speaking or a vote is being taken, and such motion shall be decided without debate by a vote of a majority of those present and voting; and provided further, when the Committee of the Whole again sits, the subject under consideration prior to the motion to rise and report progress shall again be resumed.

#### **Rule 27** - Reconsideration

A motion to reconsider shall be in order in the Committee of the Whole by a majority vote of those present and voting, before the Committee shall rise and finally report. A motion to reconsider shall not be renewed.

#### **Rule 28 - Application of Convention Rules**

The rules of the Convention shall be observed in the Committee of the Whole  $_{S0}$  far  $_{as}$  they may be applicable except that:, the Committee of the Whole cannot adjourn the Convention; the previous question shall not be ordered; a majority vote is necessary to approve a proposal; the Committee may rerefer any proposal back to the Substantive Committee from which it came or may refer it to any other Substantive Committee; and a motion to postpone indefinitely or a motion to table or for a Call of the Convention shall not be in order. A member may speak more than  $_{Oncein}$  the Committee of the Whole. A journal of its proceedings and a verbatim transcript of its debates shall be kept by the Committee of the Whole.

#### **Rule 29 - Limitation of Debate**

Before a proposal is taken up by the Committee of the Whole, any Delegate shall be privileged to move that a limitation be placed upon the time ofthe debate and consideration of such proposal by the Committee of the Whole, provided that equal time is to be afforded to the proponents and the opponents of such proposal, and the Committee may fix in advance of consideration of a proposal or proposals a time for Committee to rise and report progress.

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### CHAPTER V COMMITTEES

#### **Rule 30 - Substantive Standing Committees**

The Substantive Standing Committees are: Bill of Rights Legislative Executive Judiciary Local Government Revenue and Finance Education and Public Lands Public Health, Welfare, Labor and Industry Natural Resources and Agriculture General Government and Constitutional Amendment

#### **Rule 31 - Procedural Standing Committees**

The Procedural Standing Committees are: Administration Public Information Rules and Resolutions (Rules) Style, Drafting, Transition and Submission (Style)

#### Rule 32 - President Ex Officio Member of All Standing Committees

The President shall be an ex officio member of all standing, Substantive, and Procedural Committees, but shall not vote except to break a tie and shall not he counted for the purpose of determining a quorum.

#### **Rule 33 - Select Committees**

The President may on his own initiative or at the direction of the Convention appoint such select committees as may he necessary to perform special functions.

#### **Rule 34 - Appointment of Committee Members**

The President, after consultation with the Vice Presidents shall appoint the committee members, but any appointment, on the announcement thereof, may berejected by a majority of the members of the Convention prior to adjournment on January 19, 1972. Each member, except the President, shall be appointed to serve on one Substantive Standing Committee.

#### Rule 35 - Appointment of Committee Chairmen and Vice Chairmen

The President, after consultation with the Vice Presidents, shall designate the Chairman and Vice Chairman of every committee, and his designees shall be subject to the approval by a majority of the members of the Convention. In case of a vacancy Or the prolonged absence of the Chairman and Vice Chairman, the President of the Convention shall appoint a Chairman to act until the Chairman or Vice Chairman shall return. The Vice Chairman shall perform all of the duties and functions of the Chairman in the absence of the Chairman. Committee Chairman and vice Chairman shall vote on all items before the Committee the same as other Delegates.

### Rule 36 • Quorum and Rules of Committees

A majority of any Committee constitutes a quorum, hut the question of the presence of a quorum of a Committee may not he raised on the consideration of a proposal before the Conven-

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tion, unless the question has been raised before the Committee. The rules of the Convention shall be observed in all Committees as far as may be applicable, and, if applicable, may not be suspended.

#### Rule 37 . Calling of Committees and Agenda

Each Committee shall meet at the call of its Chairman, who shall also set its agenda, with the advice and consent of the Committee. Any three(3) members of a Committee may in writing request the Chairman to call a meeting of that Committee, and upon his failure to do so within forty-eight (48) hours not including "onsession days and legal holidays, a majority of the members of the Committee shall have the right to call a meeting of the Committee and set its agenda and place of meeting under the appropriate notice requirements. Each Delegate proposal referred to a Committee must appear on the Committee's Agenda at least once, but the Committee shall not be required to report to the Convention thereon except as provided in Rule 41.

#### Rule 38 - Notice of Committee Hearings

No Substantive Committee hearings may be held unless notice thereof is posted in the following manner: the Secretary of the Convention shall be furnished a" original and three (3) copies of a written notice, signed by the Chairman or members of the Committee calling the hearing. The notice shall state the date, hour, and the place of the proposed hearing and the proposal number or subject matter to be considered. The Secretary shall post one copy thereof on a designated bulletin board with an endorsement thereon of the hour and date of the posting, which may not be less than 3 days before the time of the hearing. The original notice shall be retained by the Secretary. The other copies shall be returned to the Chairman of the Committee and the Public Information Director with the endorsement of the Secretary. The Substantive Committee Secretary shall deliver a copy of the notice to all members of the Committee and to all members of the Convention who have introduced proposals on the subject matter to be considered.

Each Substantive Committee shall hold a public hearing at which time citizens of Montana will be invited to appear and testify, and file statements containing their testimony and views, upon any and all phases of the proposed constitution being considered by such Committee. Such witnesses may be questioned by Committee members to better elucidate their testimony, All Delegates to the Convention, not members of the Committee conducting the hearing, may attend the hearing as auditors, to better inform themselves of the Committee's progress.

The Substantive Committees will hold their hearings, designed to secure state-wide participation in deliberations on the Constitution, in a series at times fixed by the President of the Convention. The President will make such announcement and invitation via the news media so that Montana citizens "ear and far will have no less than five (5) days' notice so they may be able to avail themselves of a" opportunity to appear, testify and participate.

These state-wide general hearings will in no way inhibit Standing Committees to follow up with additional hearings of special character as provided elsewhere in this rule.

#### Rule 39 - Sitting of Committees During Sessions of the Convention

No Committee shall sit during the sessions of the Convention or of the Committee of the Whole, without having first obtained special leave of the Convention.

#### Rule 40 - Subcommittees

A Committee, by the affirmative vote of a majority of its members, may provide for the appointment by the Committee Chairman of subcommittees composed of members of the committee. Reports of subcommittees shall be considered by the entire Committee before the Committee recommends any action thereon by the Convention. All rules applicable to Committees shall be applicable to subcommittees.

#### **Rule 41 - Committee Proposals**

The affirmative vote of a majority of the members of a Committee shall be necessary to report a proposal out of Committee. A Committee by a majority of its members may submit alternative proposals to the Convention and may report proposals with or without a recommendation for action. The proposal of a minority of at least twenty-five percent (25%) of the members of any Committee shall be received, duplicated in the same manner as the majority proposal, and treated as a" amendment or substitute offered to or for the report of the committee if offered as such on the floor.

All proposals reported by a Committee to the Convention shall be reported as Committee proposals and shall be referred to the Committee of the Whole.

#### **Rule 42 - Committee Meetings and Hearings**

All Committee and subcommittee meetings and hearings shall be open to the public and the news media. Committees and subcommittees shall hold meetings at which action may be taken on proposals in the city of Helena or any other place which may be temporarily the seat of the Convention, and, upon the affirmative vote of a majority of the members of the Committee and after consultation with and approval by the President, may hold hearings at any other place in the state. Committees and subcommittees may take testimony under oath of affirmation. The Chairman of a Committee or subcommittees may request the President of the Convention to subpoena documents and witneses. A witness shall have the right to be represented by counsel of his own choosing. A recorded roll call vote on any matter on the agenda of a Committee and on which a vote is to be taken shall be taken on demand of any member of the Committee. A Committee, after consultation with and approval by the President, may direct that a verbatim record be kept of any portion of its proceedings.

Committees may meet jointly with the consent of their respective Chairmen, and the consent of the President.

#### Rule 43 - Consideration of Proposals Without Committee Recommendation

After one day's notice the Convention, on motion passed by the affirmative vote of a majority of members, may require a Committee to return, with or without a recommendation, any proposal referred to the Committee.

#### **Rule 44 - Last Day for Committee Proposals**

The Committee of the Whole will receive no final proposal of a Substantive Committee after the deadline established under Rule 79.

#### **Rule 45 - Power to Incur Expenses**

No Delegate or Committee shall incur any expense chargeable to the Convention unless such expense is approved by the President or is authorized by resolution of the Convention. No motion or resolution calling for an expenditure of money shall be acted upon by the Convention without first being referred to the Administration Committee for consideration and recommendation.

# CHAPTER VI DELEGATE PROPOSALS, RESOLUTIONS AND CITIZEN SUGGESTIONS

#### **Rule 46 - Proposals - Introduction**

Any suggestion, proposition or draft intended to become a part of any revised constitution or amendment or alteration of the existing constitution which is introduced by one or more Delegates shall be called a Delegate Proposal. A Delegate Proposal shall be endorsed by the Delegate or Delegates introducing it. No Delegate Proposal may be introduced later than the deadline established under Rule 79. When a Delegate Proposal is introduced it shall be referred by the President to the proper Standing Committee, except when he refers it to the Committee on Rules and Resolutions to determine whether its content is on the appropriate order of business. By vote of at least one-third (1/3) of the Committee on Rules and Resolutions any proposal shall be referred to a Standing Committee.

Where a proposal embraces subject matter which falls within the proper consideration of several Committees, the President, where practicable, shall divide the proposal and refer the parts to the appropriate committees; if it is not subject to such division, the President shall refer it to an appropriate Committee with instructions to consult with other Committees on related matters.

#### Rule 47 - Forms

The Executive Director, under the supervision of the President, shall prepare forms in accordance with these rules for Delegate Proposals, Citizen Suggestions, Resolutions and Committee Proposals.

The Delegate Proposals shall be reproduced or duplicated. The original of all proposals shall remain in the custody of the Convention. The Secretary shall, as soon as any proposal is reproduced or duplicated, place it on the desks of the Delegates.

All proposals must be approved as to form by some person or agency designated by the President before being introduced or submitted.

Any Delegate Proposal which does not comply with the provisions of these rules as to form shall be referred to the appropriate Committee as a Citizen Suggestion.

### **Rule 48 - Resolutions**

Resolutions may be introduced by Delegates or Committees.

Delegate resolutions shall be given to the Secretary, assigned a number and referred to the appropriate Committee by the President.

After consideration, the Committee shall report the resolution to the Convention with or without recommendation and the resolution shall be considered under Order of Business No. 1.

If the rules are suspended for early consideration the Secretary shall read the resolution and it shall be considered under Order of Business No. 7.

Committee resolutions shall be read by the Secretary under Order of Business No. 7 and considered under Order of Business No. 7.

No recorded roll call vote shall be taken under the consideration of resolutions.

#### **Rule 49 - Citizen Suggestions**

Any subject matter presented to the constitution suggested by a non-delegate shall be called a citizen suggestion.

Citizen suggestions shall be given a number by the Secretary and the original shall be referred by the President to the appropriate Committee for consideration but need not be placed on the agenda of the Committee.

Before the Convention adjourns sine die, the original shall be returned to the Convention secretary.

#### **Rule 50 - Present Constitution - Referral**

The President shall refer each section of the present Montana Constitution to the appropriate Committees.

#### **Rule 51 - Order of Consideration of Proposals**

The prescribed order in which proposals introduced in the Convention are to be considered shall be as follows:

**Introduction.** Delegate proposals shall be filed with the Secretary.

Delegate proposals shall be assigned a number by the Clerk, referred to the appropriate Committee by the President, duplicated and distributed to the Delegates.

**Standing Committee Consideration.** Standing Committees shall consider all Delegate Proposals referred to the Committee, prepare Committee Proposals, report Committee Proposals under Order of Business No. 1; Committee Proposals will be received by the Convention without a debate or vote. The President shall refer all Committee Proposals to the Committee of the Whole. The Committee Proposal shall be duplicated and distributed to the Delegates. Minority Committee Proposals signed by twenty-five percent (25%) of any Committee will be duplicated and referred to to the Committee of the Whole.

**Committee of the Whole Consideration.** Committee Proposals will be considered, debated and amended by the Committee of the Whole in order of reference and placed on General Orders of the Day.

The Committee of the Whole shall debate and adopt by section the Committee Proposal.

The Committee of the Whole shall report to the Convention under Order of Business No. 7 and refer the proposed Article to the Committee on Style. A motion to segregate a report of the Committee of the Whole shall not be in order.

**Consideration and Report of the Committee on Style** -**Articles.** The Committee on Style shall make only changes as to style, form and grammar. The report of the Committee on Style on each Article shall be made on Order of Business No. 1. The report shall be received by the Convention without debate or vote and the President shall refer the report to the Committee of the Whole. The report shall be duplicated and distributed to the Delegates.

**Committee of the Whole Consideration of the Report of the Committee on Style.** The report of the Committee on Style shall be considered, debated and amended by the Committee of the Whole section by section as to style, form and grammar. The report of the Committee of the Whole shall be referred to Order of Business No. 5 for final consideration.

Final Consideration of Articles. The Convention shall finally consider individual Ar-

ticles at Order of Business No. 5, Section by Section, by a majority of elected Delegates and refer said Articles to the Committee on Style for incorporation in the proposed Constitution.

**Consideration and Report of the Committee on Style of Proposed Constitution and Ballot.** The Committee on Style shall prepare for submission to the electorate the proposals of the Convention and a ballot. The report of the Committee on Style on its proposals shall be made on Order of Business No. 1 and shall be received by the Convention without debate or vote and the President shall refer the report to the Committee of the Whole. The report shall be duplicated and distributed to the Delegates.

**Committee of the Whole Consideration of Proposed Constitution and Ballot.** The proposal on the Committee on Style shall be considered only as to the form of the proposed constitution and the form and the style of ballot. The report of the Committee of the Whole shall be referred to Order of Business No. 6. The vote on Order of Business No. 6 shall be without debate and be a recorded roll call vote of the Delegates.

**Enrolling.** The President shall direct the enrolling of the final proposal or proposals of the Convention.

**Signing of the Constitution.** The enrolled copy shall be signed by the President, attested by the Secretary and then signed by the other Delegates in alphabetical order.

#### **Rule 52 - Required Vote on Final Consideration and Adoption**

On final consideration of committee proposals, a roll call vote shall be taken section by section and entered in the journal.

On Adoption of the proposed constitution and ballot, a roll call vote shall be taken on the proposed constitution and on the ballot, and shall be entered in the Journal.

#### **Rule 53 - Unfinished Special Orders**

Any subject matter which has been made a special order for a particular day, but which is not reached on that day, shall then come up for consideration under the order of "unfinished business" at the next succeeding session of the Convention.

## CHAPTER VII TRANSACTION OF BUSINESS

#### **Rule 54 - Order of Business**

AFTER CALL TO ORDER, INVOCATION AND ROLL CALL the order of business of the Convention shall be as follows:

- 1. Reports of Standing Committees
- 2. Reports of select Committees
- 3. Communications
- 4. Introduction and reference of Delegate Proposals
- 5. Final consideration of Proposals
- 6. Adoption of proposed constitution and ballot
- 7. Motions and resolutions
- 8. Unfinished business
- 9. Special orders of the day
- 10. General Orders of the Day (Committee of the Whole)
- 11. Committee announcements and notices

To revert to or pass to a new Order of Business requires only a majority vote. Unless otherwise specified in the motion to recess, the Convention shall revert to Order of Business No. 1 when reconvening after a recess.

#### **Rule 55 - Roll Call**

The Secretary shall call the roll at the opening of each session of the Convention and the President shall announce whether a quorum is present. The President shall announce, and the Secretary shall enter in the Journal, the names of the Delegates absent with leave of the Convention, and the names of the Delegates absent without such leave. Vote by machine may be taken whenever a roll call or a vote by ayes and nays is directed by or in accordance with these rules.

#### **Rule 56 Petitions Entered in Journal**

No memorial, remonstrance, or petition shall be read or be entered in full in the Journal, un less ordered read or entered in the Journal by the Convention.

#### **Rule 57 - Motions**

When a motion is made, it shall be stated by the President; or, if in writing, it shall be hand. ed to the clerk and read aloud to the Convention before being debated.

#### **Rule 58 - Reduced to Writing**

Every motion or amendment shall be reduced to writing if the President or any Delegate shall request it, and shall be entered upon the Journal, together with the name of the Delegate making it, unless the motion is withdrawn by the maker or is ruled out of order by the President.

#### **Rule 59 - Withdrawal of Motions**

After a motion has been stated by the President or read by the Secretary, it shall be deemed to be in the possession of the Convention, but it may be withdrawn by the Delegate at any time before being amended or put to vote.

#### **Rule 60** Privileged Motions

When a question is under debate, no motion shall be received except \_\_\_\_

- 1. To fix the time to which to adjourn
- 2. To adjourn
- 3. To take a recess
- 4. To reconsider
- 5. To lay on the table
- 6. For a Call of the Convention
- 1. To move the previous question
- 8. To limit debate
- 9. To postpone to a day certain
- 10. To commit
- 11. To amend
- 12. To postpone indefinitely.

The motions listed in this rule shall take precedence in the order which they stand arranged. All of them shall be decided by the affirmative vote of a majority of those present and voting, except that a motion for the previous question requires the affirmative vote of two-thirds of those present and voting and a motion to postpone indefinitely requires the affirmative vote of a majority of elected Delegates. When a recess is taken while a question ispending, consideration of such question shall be resumed when the Convention reassembles, unless it determines otherwise. No motion to postpone to a day certain, or to commit, having been decided by the Convention, shall again be in order on the same day or at the same stage of the question. Whenever a proposal is being considered and a motion is then made, either to postpone indefinitely or to commit, amendments to the pending proposal shall first be in order before any vote is taken on any such motion.

#### **Rule 61 - Motions not Debatable**

A motion to adjourn is always in order except when a motion to fix the time to which to adjourn, or a motion to amend the calendar and agenda, is pending. A motion to adjourn, a motion to lay on the table, a motion for recess pending the consideration of other business and all matters relating to questions of order, shall be decided without debate.

#### **Rule 62 - Order of Putting Questions**

All questions shall be put in the order in which they are moved, except in the case of privileged motions.

#### **Rule 63 - Amendments must be Germane**

No motion or proposition relating to a subject different from that under consideration shall be admitted under color of an amendment or substitute.

#### **Rule 64 • Division of Question**

Any Delegate may call for a division of the question, which shall be divided if it includes propositions which are so distinct in substance that when one is removed or deferred, a substantive proposition remains for the decision of the Convention. A motion to strike out and insert shall not be subject to division within the meaning of this rule.

#### **Rule 65 - Previous Question**

The method of ordering the previous question (which shall not be made in the Committee of the Whole) shall be as follows: Any Delegate may move the previous question and, unless otherwise stated, the motion shall apply to the immediately pending question only. The presiding officer shall put the question, "Shall the main question now be put?" This shall be ordered only by the affirmative vote of two-thirds (2/3) of the Delegates present and voting. Prior to the ordering of the same, a Call of the Convention may be moved and ordered, but after ordering the previous question nothing shall be in order prior to the decision of the pending question or questions, except demands for the aves and navs, points of order, appeals from the decision of the Chair, and a motion to adjourn or to take a recess, all of which shall be decided without debate. The effect of ordering the previous question is to put an end to all debate and bring the Convention to a direct vote upon the immediately pending question, and such other pending questions as were specified in the motion in their order down to and including the main question; provided however, that when the previous question is ordered, amendments then on the Secretary's desk shall be acted upon. When a motion to reconsider has been taken under the previous question and decided in the affirmative, the fact that the previous question had been ordered shall have no operation or effect with respect to the question for which reconsideration has been ordered. If the Convention refuses to order the previous question, it shall resume consideration of the pending subject as though no motion for the previous question had been made.

#### **Rule 66 - Motion for Reconsideration**

Any Delegate who voted on the prevailing side may move for a reconsideration of any question at the same session day of the Convention or may give notice that he will make such a motion not later than the next succeeding session day. If the Delegate who gave the notice does not make the motion at the next succeeding session day, any Delegate may do so. The Committee on Style may move for reconsideration on any subsequent day if one session day's notice of its intention to do so is given in writing to the Secretary and entered upon the Journal. A motion to reconsider shall take precedence over all other questions, except a motion to fix the time to which to adjourn, a motion to adjourn and a motion to recess. A motion to reconsider shall not be renewed.

#### **Rule 67 - Ordering Calls of the Convention**

Calls of the Convention may be ordered upon motion by the affirmative vote of a majority of the Delegates present and voting, but the total vote in favor of such Call shall not be less than twelve (12).

#### **Rule 68 - Procedure on Call of Convention**

After a Call of the Convention is ordered the doors shall be closed and the Delegates shall not be permitted to leave the floor of the Convention without permission of the President of the Convention. The Sergeant at Arms shall notify all members within the bar of the Convention of the Call. The roll of the Convention shall be called and the absentees noted. The Sergeant at Arms may, upon motion, be dispatched after the absentees. In such case, a list of the absentees shall be furnished by the Secretary to the Sergeant at Arms, who shall bring such absentees to the floor of the Convention with all possible speed. In case the Sergeant of Arms requires assistance in addition to the regularly appointed assistant Sergeants at Arms of the Convention, the President, upon motion, may deputize as a special assistant Sergeant at Arms any person properly qualified. The Convention may proceed to business under a Call of the Convention pending the arrival of any absentees.

## CHAPTER VIII LOBBYISTS

#### **Rule 69 - Registration and Regulation**

Section 15 of the Enabling Act regulating lobbying during the Montana Constitutional Convention is adopted by this Convention by reference. Lobbying on the floor and foyer of the Convention Hall and South Senate Lobby is prohibited one-half(%) hour prior to the commencement of the session, during the session and within one-half ( $\frac{1}{2}$ ) hour after adjournment.

# CHAPTER IX MISCELLANEOUS

#### **Rule 70 - Reading of Documents**

When the reading of a document is called for and an objection is raised to such reading, the Convention shall determine without debate whether the document shall be read.

#### **Rule 71 - Putting the Question**

The President or Chairman shall put all questions substantially in this form: "As many as are in favor of (as the question may be) say 'aye';" and after the affirmative vote is expressed, "as many as are opposed say 'no'." If the President or Chairman is in doubt as to the vote, he may order a division or roll call of the Convention.

A division of the Convention may be had upon the demand of five (5) Delegates, When a division of the Convention is ordered, the President shall declare the result.

A recorded roll call may be had upon the demand of five (5) Delegates.

On a tie vote the question shall be determined as lost.

#### **Rule 72 - Recognition During Roll Call**

After a question has been stated by the President, and the call of the roll has been started, the President shall not recognize a Delegate for any purpose except upon points of order, or for the purpose of explaining his vote on a proposal or amendment thereto, until after the announcement of the vote. The clerk shall enter upon the Journal the names of those voting "aye" and the names of those voting "no."

#### Rule 73 - Roll Call

At the roll call to be taken at the opening of each session and upon calls of the Convention, the names of the Delegates shall be called alphabetically or the voting machine shall be used, and the absentees noted, after which the names of the absentees shall not be called.

#### **Rule 74 - Amendment or Suspension of Rules**

These rules may be amended by the affirmative vote of a majority of Delegates after the proposed amendment has been submitted in writing, has been considered by the Committee on Rules, and has been in the possession of the Delegates not less than two (2) session days prior to its consideration. The Committee on Rules may be discharged from further consideration of any proposed amendment upon the same notice and by the same vote as is provided in Rule 43 for proposals. One or more rules may be suspended for a specified purpose by the affirmative vote of two-thirds (2/3) of the Delegates present or a majority of all Delegates of the Convention, whichever constitutes the lesser number.

#### **Rule 75** • Appeals • Form of Question

On all appeals from decisions of the Chair the question shall be "Shall the appeal be sustained?" A favorable vote of a majority of the Delegates present and voting shall sustain the appeal. The presiding officer may cast his vote on an appeal from his decision, and he shall have the right to explain his decision.

#### **Rule 76 - Mason's Rules on Legislative Procedure**

In all cases not covered by these rules, the controlling parliamentary authority shall be the latest edition of *Mason's Rules of Legislative Procedure.* 

#### **Rule 77 - Voting by the Electrical Roll Call System**

When the Convention is ready to vote upon any question requiring a recorded roll call, and the vote is to be taken by the electrical roll call system, the presiding officer shall announce: "The question is on the passage of (designating the matter to be voted upon). All in favor of such question shall vote 'aye', all opposed shall vote 'nay'. The Convention will now proceed to vote."

After affording the Delegates sufficient time in which to vote, the presiding officer shall announce "Has every Delegate voted?" then, "Does any Delegate wish to change his vote?" and after a short pause he shall then say "The vote is now closed and the clerk shall proceed to record the vote."

The clerk shall immediately start the vote recording equipment, and when completely recorded, the President shall announce the result. The Secretary shall enter upon the Journal the result in the manner provided by the Rules of the Convention. No Delegate may cast the vote of another Delegate in any session of the Convention, Committee of the Whole or Committee meeting, nor shall any person not a Delegate cast a vote for any Delegate. Any Delegate who votes or attempts to vote for another Delegate may be punished in such manner as the Convention determines. If a person not a Delegate votes or attempts to vote for any Delegate, he shall be barred from the floor of the Convention for the remainder of the session and may be further punished in such manner as the Convention determines proper. Proxy voting is not permitted.

At no time shall the voting machine show a running tally of the votes being cast by Delegates, and the colored lights next to the Delegates names shall be used at all times.

#### Rule 78 - "Present" Votes

Votes cast as "present" shall be recorded in the Journal as "present," but such votes shall not be counted in determining the required number of votes on those measures or questions needing the affirmative vote of those "present and voting."

#### **Rule 79 - Convention Schedule**

The Convention shall have a schedule, which shall be prepared by the President, with the advice of the Committees on Rules and Administration and submitted to the Convention for its approval. Said schedule shall be attached to these rules as an appendix.

#### **Rule 80 - Pairing**

Two delegates may pair on a proposal before the Convention under Orders of Business No. 5 and No. 6. Pairing is permitted only when one of the paired delegates is absent when the vote is taken.

An agreement to pair must be in writing and dated and signed by the delegates agreeing to be bound, must specify the duration of the pair, and must be filed with the Secretary. The pair shall bind the delegates signing until the expiration of time for which it was signed, unless the paired delegates sooner appear and ask that the agreement be cancelled.

# **COMMITTEES Procedural Committees**

#### Administrative

John H. Toole Chairman, ex officio **Dorothy Eck** Vice Chairman, ex officio Jean Bowman Secretary, ex officio Mike McKeon Noel D. Furlong Robert B. Noble Rod Hanson Clark E. Simon Sterling Rygg Louise Cross Secretary . Bartley Carson

#### **Rules and Resolutions**

Marshall Murrav Chairman Leslie "Joe" Eskildsen Vice Chairman Grace Bates Miles Romney Marian S. Erdmann Thomas M. Ask Thomas F. Joyce Secretary Alice Berner

Submission John M. Schiltz Chairman William A. Burkhardt Vice Chairman David L. Holland Virginia H. Blend Chet Blaylock Richard B. Roeder Lucile Speer J.C. Garlington Jerome T. Loendorf Ben E. Berg, Jr. Robert Lee Kelleher Secretary · Betty Nelson Counsel Diana Dowling and Sandra Muckelston Consultant Prof. Gardner Cromwell

### **Public Information**

John H. Toole 1st Chairman replaced by Margaret S. Warden who was Vice Chairman Fred J. Martin became Vice Chairman Bruce M. Brown, ex officio M. Lynn Sparks Robert Vermillion Richard J. Champoux (Rick) Catherine Pemberton Robert F. Woodsmansev Carl M. Davis Katie Payne Daphne **Bugbee** Betty Babcock

### Style, Drafting, Transition and

# **Substantive Committees**

#### **Bill of Rights**

Wade J. Dahood Chairman Chet Blaylock Vice Chairman George H. James Lyle R. Monroe Rachel1 K. Mansfield Veronica Sullivan Marshall Murray R.S. (Bob) Hanson **Bob Campbell** Donald R. Foster Dorothy Eck Research Analyst **Rick** Applegate Secretary Darlene Corbin

#### Executive

Thomas F. Joyce Chairman J.C. Garlington Vice Chairman Richard B. Roeder Harold Arbanas Margaret S. Warden Archie 0. Wilson Betty Babcock Fred J. Martin James R. Felt Research Analyst Karen Beck Secretary Barbara Lester

#### Legislative

Magnus Aashiem Chairman Jerome T. Loendorf Vice Chairman Carman Skari Daphne Bugbee Miles Romney Jerome J. Cate George Harper Mae Nan Robinson Richard A. Nutting Torrey B. Johnson Arlyne E. Reichert Robert Lee Kelleher Grace Bates John H. Leuthold Research Analyst Rich Bechtel Secretary · Judy Pratt

#### Judiciary

David L. Holland Chairman Catherine Pemberton Vice Chairman J. Mason Melvin Leslie "Joe" Eskildsen Rod Hanson Cedor B. Aronow John M. Schiltz Jean M. Bowman Ben E. Berg, Jr. Research Analyst Sandra Muckelston Secretary - Ellen McCarthy

### Local Government

**Oscar** L. Anderson Chairman Virginia H. Blend Vice Chairman Franklin Arness George W. Rollins M. Lynn Sparks Katie Pavne Thomas M. Ask Marian S. Erdmann Lucile Speer Arnold W. Jacobsen Clark E. Simon Research Analyst Jerry Holloron Secretary - Pat Romine

### Natural Resources and Agriculture

Louise Cross Chairman E.S. "Erv" Gysler Vice Chairman Geoffrey L. Brazier Henry L. Siderius John H. Anderson, Jr. A.W. Kamhoot Douglas Delaney Charles B. McNeil Donald Rebal Research Analyst -Chuck Sullivan Secretary. Elaine Rung

#### **Revenue and Finance**

Sterling Rygg Chairman Maurice Driscoll Vice Chairman Mike McKeon William "Bill" Artz Russell C. McDonough Roger A. Wagner Dave Drum E.M. Berthelson Noel D. Furlong Research Analyst Roger Barber Secretary Karen Holliday

# Public Health, Welfare, Labor and Industry

George B. Heliker Chairman Jack K. Ward Vice Chairman Joseph H. McCarvel Edith Van Buskirk William H. Swanberg Don Scanlin Charles H. Mahoney R.J. Studer Research Analyst Dick Spall Secretary • Sylvia Kinsey

### **Education and Public Lands**

Richard J. (Rick) Champoux Chairman Robert B. Noble Vice Chairman Carl M. Davis Marjorie Cain Max Conover Gene Harbaugh Lloyd Barnard Dan W. Harrington Robert F. Woodmansey William A. Burkhardt John H. Toole Research Analyst. Bruce Sievers secretary Sally Watson

### General Government and

Constitutional Amendment Mark Etchart Chairman Paul K. Harlow Vice Chairman Robert Vermillion Peter "Pete" Lore110 Don E. Belcher Lyman W. Choate Bruce M. Brown Otto M. Habedank Research Analyst. Janet Grady Secretary. Bobbie Murphy

### ALPHABETICAL LIST OF COMMITTEE ASSIGNMENTS

s

Aasheim, Magnus	Legislative, Chairman
Anderson, John H., Jr.	Natural Resources and Agriculture
Anderson, Oscar L.	Local Government, Chairman
Arbanas, Harold	Executive
Arness, Franklin	Local Government
Aronow, Cedor B.	Judiciary
Artz, William H. (Bill)	Revenue and Finance
Ask, Thomas	Local Government Rules and Resolutions
Babcock, Betty	Executive Public Information
Barnard, Lloyd	Education and Public Lands
Bates, Grace C.	Legislative Rules and Resolutions
Belcher, Don E.	General Government and Constitutional Amendment
Berg, Ben E., Jr.	Judiciary Style, Drafting and Transition
Berthelson, E.M.	Revenue and Finance
Blaylock, Chet	Bill of Rights, Vice Chairman Style, Drafting and Transition
Blend, Virginia H.	Local Government, Vice Chairman Style, Drafting and Transition
Bowman, Jean M.	Convention Secretary Administrative, <b>ex</b> officio Judiciary
Brazier, Geoffrey L.	Natural Resources and Agriculture
Brown, Bruce M.	Eastern District Vice President Public Information, <sub>ex</sub> officio General Government and Constitutional Amendment
Bugbee, Daphne	Legislative Public Information

Burkhardt. William A.	Education and Public Lands Style, Drafting and Transition, Vice Chairman
Cain, Marjorie	Education and Public Lands
Campbell, Bob	Bill of Rights
Cate, Jerome J.	Legislative
Champoux, Richard J. (Rick)	Education and Public Lands, Chairman Public Information
Choate, Lyman W	General Government and Constitutional Amendment
Conover, Max	Education and Public Lands
Cross, C. Louise	Natural Resources and Agriculture, Chairman Administrative
Dahood, Wade J	Bill of Rights, Chairman
Davis, Carl M.	Education and Public Lands Public Information
Delaney, Douglas	Natural Resources and Agriculture
Driscoll, Maurice	Revenue and Finance, Vice Chairman
Drum, Dave	Revenue and Finance
Eck, Dorothy	Western District Vice President Bill of Rights Administrative, Vice Chairman, ex officio
Erdmann, Marian S.	Local Government Rules and Resolutions
Eskildsen, Leslie (Joe)	Judiciary Rules and Resolutions, Vice Chairman
Etchart, Mark	General Government and Constitutional Amendment, Chairman
Felt, James R.	Executive
Foster, Donald R.	Bill of Rights
Furlong, Noel D.	Revenue and Finance Administrative
Garlington, J.C.	Executive, Vice Chairman Style, Drafting and Transition
Graybill, Leo, Jr.	President of Convention All committees ex officio

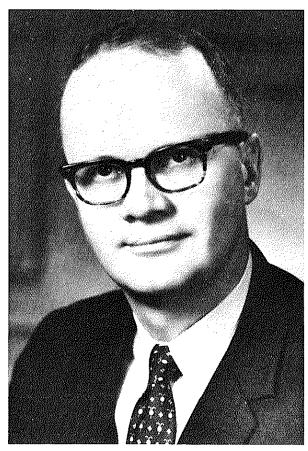
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Gysler, ES. (Erv)	Natural Resources and Agriculture Vice Chairman
Habedank, Otto T	General Government and Constitutional Amendment
Hanson, R.S. (Bob)	Bill of Rights
Hanson, Rod	Judiciary Administrative
Harbaugh, Gene	Education and Public Lands
Harlow, Paul K.	General Government and Constitutional Amendment, Vice Chairman
Harper, George	Legislative
Harrington, Daniel W.	Education and Public Lands
Heliker, George B.	Public Health, Welfare and Labor, Chairman
Holland, David L.	Judiciary, Chairman Style, Drafting and Transition
Jacobsen, Arnold W.	Local Government
James, George H.	Bill of Rights
Johnson, Torrey B.	Legislative
Joyce, Thomas F.	Executive, Chairman Rules and Resolutions
Kamhoot, A.W.	Natural Resources and Agriculture
Kelleher, Robert Lee	Legislative Style, Drafting and Transition
Leuthold, John H.	Legislative
Loendorf, Jerome T.	Legislative, Vice Chairman Style, Drafting and Transition
Lorello, Peter (Pete)	General Government and Constitutional Amendment
Mahoney, Charles H.	Public Health, Welfare and Labor
Mansfield, Rachel1 K.	Bill of Rights
Martin, Fred J.	Executive Public Information, Vice Chairman
McCarvel, Joseph H.	Public Health, Welfare and Labor
McDonough, Russell C.	Revenue and Finance

McKeon, Mike	Revenue and Finance Administrative
McNeil, Charles B.	Natural Resources and Agriculture
Melvin, J. Mason	Judiciary
Monroe, Lyle R.	Bill of Rights
Murray, Marshall	Bill of Rights Rules and Resolutions, Chairman
Noble, Robert B. (Bob)	Education and Public Lands, Vice Chairman Administrative
Nutting, Richard A	Legislative
Payne, Katie	Local Government Public Information
Pemberton, Catherine	Judiciary, Vice Chairman Public Information
Rebal, Donald	Natural Resources and Agriculture
Reichert, Arlyne	Legislative
Robinson, Mae Nan	Legislative
Roeder, Richard B.	Executive Style, Drafting and Transition
Rollins, George W.	Local Government
Romney, Miles	Legislative Rules and Resolutions
Rygg, Sterling	Revenue and Finance, Chairman Administrative
Scanlin, Don	Public Health, Welfare and Labor
Schiltz, John M.	Judiciary Style, Drafting and Transition, Chairman
Siderius, Henry L	Natural Resources and Agriculture
Simon, Clark E.	Local Government Administrative
Skari, Carman (Mr.)	Legislative
Sparks, M. Lynn	Local Government Public Information
Speer, Lucile	Local Government Style, Drafting and Transition

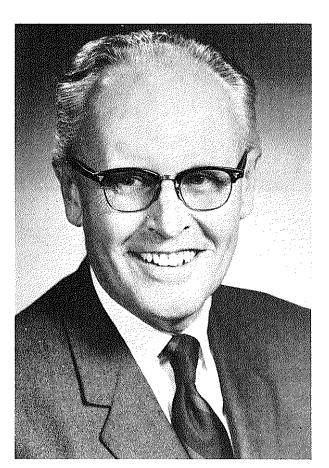
Studer, R.J.	Public Health, Welfare and Labor
Sullivan, Veronica	Bill of Rights
Swanberg, William H.	Public Health, Welfare and Labor
Toole, John H.	First Vice President Chairman, ex officio Administrative, Public Information
Van Buskirk, Edith	Public Health, Welfare and Labor
Vermillion, Robert	General Government and Constitutional Amendment Public Information
Wagner, Roger	Revenue and Finance
Ward, Jack K.	Public Health Welfare and Labor, Vice Chairman
Warden, Margaret S.	Executive Public Information, Chairman
Wilson, Archie 0.	Executive
Woodmansey, Robert F	Education and Public Lands Public Information

#### **CONVENTION OFFICERS**

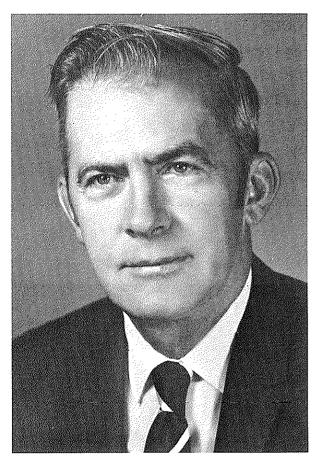
President LEO GRAYBILL, JR. First Vice President JOHN H. TOOLE Eastern District Vice President BRUCE M. BROWN Western District Vice President DOROTHY ECK Secretary JEAN M. BOWMAN



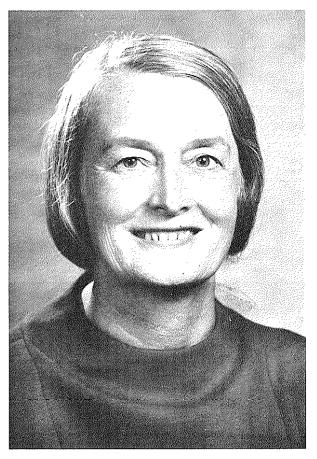
Leo Graybill President



John H. Toole First Vice President



Bruce M. Brown Eastern



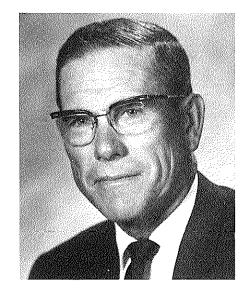
Dorothy Eck western

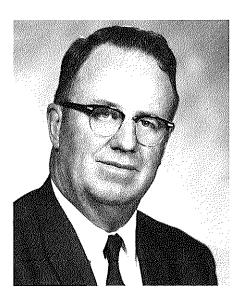
## **CONVENTION EXECUTIVE STAFF**

Executive Director DALE HARRIS Chief Clerk JOHN HANSON Committee Coordinator MAX BAUCUS Public Information Director ELIZABETH N. HARRISON

### Magnus Aasheim Antelope, Sheridan County, District 4, Democrat.

Born September 21, 1909 in Reserve; educated at Western Montana College, Montana University; farmer-rancher; State Representative, 1960-67; wife's name is VeIma; they have two children.





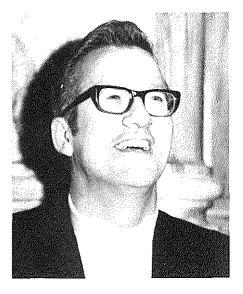
## John H. Anderson, Jr. Aider, Madison County, District 21, Republican

Born July 9, 1916 in Dillon; attended Virginia City High School, Montana State College; rancher; Montana House of Representatives; wife's name is Estella; they have four children.

### Oscar L, Anderson Sidney, Richland County, District 3, Independent

Born January 6, 1911 in Sidney; attended Sidney High School, Northwestern School of Commerce, Portland, Oregon; bank president; Sidney City Council; Sidney Mayor; Sidney Finance Officer; Community Memorial Hospital Association Board of Trustees-Sidney; Executive Board Montana Bankers Association; Airport Commission; Farmers Home Administration State Advisory Committee; Governor's Committee on Economic Studies; Montana Rural Areas Development Committee; Executive Board Montana Municipal League; Montana League of Cities and Towns, President; wife's name is Helen; they have three children.





# Harold Arbanas

Great Falls, Cascade County, District 13, Democrat

Born September 20. 1924 in Yakima. Washington; arrived in Montana in 1940; educated at Great Falls Public High School, St. Edward's Theological College, Seattle University; director of education; unmarried.

# Franklin Arness

Libby, Lincoln County, District 23, Democrat

Educated at Libby High School, University of Montana; attorney; County Attorney; City Attorney; he has two children.





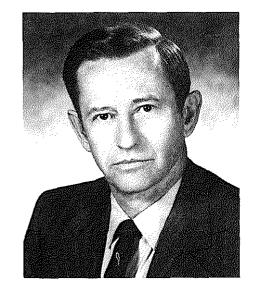
## **Cedor B. Aronow** Shelby, Toole County, District 15,

Democrat

Born September 2, 1910 in Odessa, Russia; arrived in Montana in 1912; educated at University of Washington; attorney; Toole County Attorney; Democratic National Convention Delegate, 1956; Montana State Legislature. 1949.53; President, Young Democrats of Montana; wife's name is Jane; they have three children.

#### William H. Art+ Great Falls, Cascade County, District 13, Democrat

Born March 3, 1918 in Hamblin; educated at Wolf Point High School, University of Montana; certified public accountant; Treasurer of Cascade County Democratic Central Committee; wife's name is Mary Kay; they have three children.





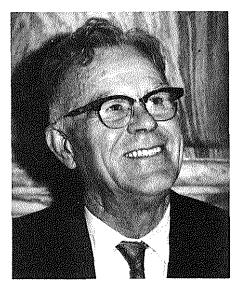
## Thomas M. Ask Roundup, Musselshell County, District 9, Republican

Born July 19, 1925 in Forsyth; attended University of Montana; lawyer; City Attorney; County Attorney; wife's name is Margaret; they have four children.

#### **Betty Babcock** Helena, Lewis and Clark County, District 12, Republican

Born March 11, 1922 in Applington, Iowa; arrived in Montana in 1926; educated at Dawson County High School, Dawson County Junior College; vice pesident of the Colonial Inn; Director of Helena Chamber of Commerce; husband's name is Tim Babcock; they have two children.



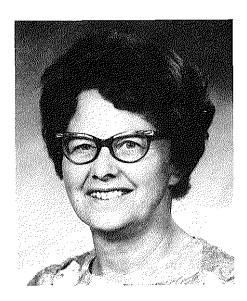


## Lloyd Barnard Saco, Valley County, District 5, Democrat

Born October 29, 1904 in Meadows of Dan, Virginia; arrived in Montana in April, 1910; educated at La Salle Extension University; farmer-rancher; State Representative, 1945.61; wife's name is Ethel Alice; they have four children.

## Grace C. Bates Manhattan, GallatinCounty, District 11, Democrat

Born April 26, 1917 in Amsterdam; attended local schools; farmer's wife, public servant; State Advisory Council of Comprehensive Health Planning; husband's name is Avery; they have three children.





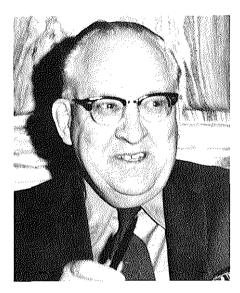
## Don E. Belcher Roundup, Musselshell County, District 9, Democrat

Born June 17, 1919 in Lavina; attended Lavina High School; insurance agent; wife's name is Clare; they have three children.

#### Ben E. Berg, Jr. Bozeman, Gallatin County, District II, Republican

Born December 17. 1916 in Columbus; attended University of Montana; lawyer; City Attorney; Park County Representative; wife's name is Joan; they have four children.





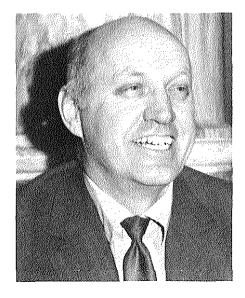
#### Earl M. Berthelson Conrad, Pondera County, District 15, Republican

Born January 26, 1910 in San Jose. New Mexico; arrived in Montana in 1930; attended Shelley High School, Shelly, Idaho; University of Idaho at Pocatello; banker and rancher; wife's name is Mabel; they have seven children.

## **Chet Blaylock**

#### Laurel, Yellowstone County, District 8, Democrat

Born November 13. 1924 in Joliet; educated at Eastern Montana College, University of Montana; teacher; Montana Democratic Party State Chaiman; wife's name is Mildred; they have five children.



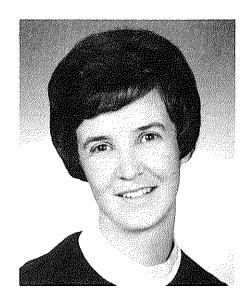


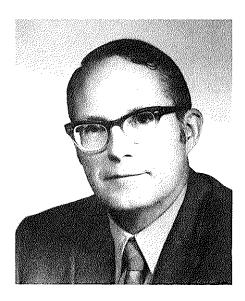
## Virginia Hogan Blend Great Falls, Cascade County, District 13, Democrat

Born February 11, 1914 in Great Falls; attended elementary and high school in Great Falls, University of Texas, University of Kansas, University of Denver, College of Great Falls; reprographer; husband's name is Carroll; they have one child.

## Jean M. Bowman Billings, Yellowstone County, District 8, Republican

Born April 3, 1938 in Albuquerque, New Mexico; arrived in Montana in July, 1960; attended University of New Mexico, University of Pennsylvania; housewife; husband's name is Dr. Warren D. Bowman; they have four children.



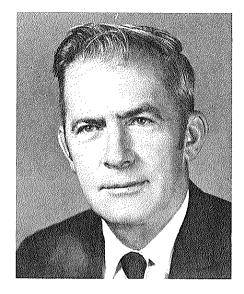


## Geoff rey L. Brazier Helena, Lewis-and Clark County, District 12, Democrat

Born November 8, 1929 in Helena; attended Helena High School, Montana School of Mines, University of Montana; attorney; Deputy County Attorney; wife's name is Marie; they have three children.

#### Bruce M. Brown Miles City, Custer County, District 2, Independent

Born February 25, 1922 in Miles City; educated at University of Montana; lawyer; City Attorney; County Attorney; wife's name is Margaret; they have five children.





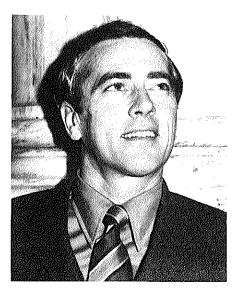
## Daphne Bugbee Missoula, Missoula County, District 18, Democrat

Born July 21, 1921 in Pensacola, Florida; arrived in Montana in 1958; educated at The Bishop's School, LaJolla, California; Bennington College, Bennington, Vermont; Harvard University, Cambridge, Massachusetts; architect; Missoula Community Improvement Commission; Missoula Area Arts Council Board of Directors; Missoula County High School Advisory Committee; Montana Conservation Coordinating Council Steering Committee; Environmental Health Subcommittee of the Montana Comprehensive Health Planning Commission; Governor's Appointee to the State Advisory Council for Title I of the Higher Education Act of 1965; husband's name is Henry; they have three children.

## William A. Burkhardt

Helena, Lewis and Clark County, District 12, Republican

Born January 3, 1931 in Liberty, Missouri; arrived in Mon. tana in June, 1957; educated at William Jewell College, Yale University, William Allanson White Instituteof Psychiatry; minister; wife's name is Kathleen; they have three children.



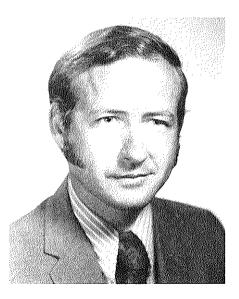


# Libby, Lincoln County, District 23, Democrat

Born April 11, 1915 in Miles City; educated at Custer County High School; Mills College, Oakland, California; San Jose State College; University of California at Berkeley; California School of Arts &Crafts; Washington State College, State Teacher's College. Ellensburg, Washington; University of Montana; Stanford University; teacher; City Council; Chairman, Democratic Women's Club; President's Council on Status of Women; husband's name is Roy; they have one child.

## **Robert J. Campbell** Missoula, Missoula County, District 18, Democrat

Born December 12, 1940 in Sidney; attended Red Lodge High School, Sidney High School, University of Montana; attorney; wife's name is Mary Ann; they have two children.





## Jerome J. Cate Billings, Yellowstone County,District 8, Democrat

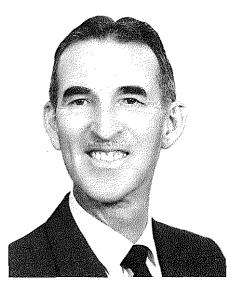
Born September 19, 1939 in Baker; attended Carroll College, Georgetown University, University of Montana; attorney; wife's name is Mary; they have two children.

## Richard James (Rick) Champoux

#### Kalispell, Flathead County, District 16, Democrat

Born December 13. 1930 in Arlington, Massachusetts; arrived in Montana in 1954; educated at University of Montana, UCLA, University of Guadalajara; professor; wife's name is Marilyn; they have two children.



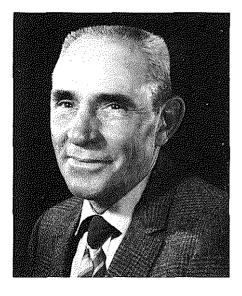


## Lyman W. Choate Miles City, Custer County, District 2, Republican

Born December 3, 1912 in Manhattan; educated at  $G_{al}$ latin County High School; Civil Aeronautics Administration, Aeronautical Inspector School, Washington, D.C.; commercial flying; City Council; wife's name is Lorraine; they have five children.

#### Max Conover Broadview, Yellowstone County, District 8, Democrat

Born November 2, 1912 in Colfax, Washington; arrived in Montana in 1916; educated at Broadview High School; farmer-rancher; President of Montana Seed Growers; wife's name is Vera; they have three children.





## **C. Louise Cross** Glendive, Dawson County, District 3,

Democrat

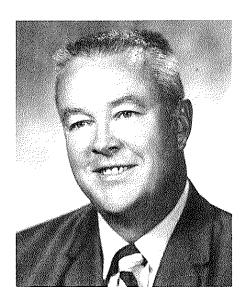
Born October 26, 1919 in Columbus; educated at University of Montana, Bread Loaf School of English; homemaker, former teacher; President of Dawson County Democratic Women, 1966-70; husband's name is John M. Cross; they have six children.

# Wade Joseph Dahood

Anaconda, Deer-Lodge County, District 19, Republican

Born December 31, 1927 in Brooklyn, New York; arrived in Montana in 1928; educated at Anaconda High School, University of Montana; attorney; wife's name is Grace; they have four children.





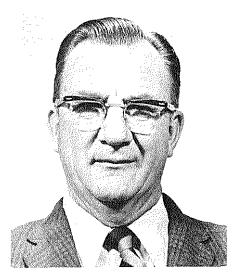
## Carl M. Davis Dillon, Beaverhead County, District 21, Democrat

Born November 21, 1922 in Dillon; educated at Beaverhead County High School, Western Montana College, University of Montana; attorney; County Attorney, Beaverhead County; State Welfare Board; Supreme Court Commission on Practice; Governor's Crime Control Commission; City Police Commission; Executive Board, Western Montana College; wife's name is Martha; they have four children.

## Douglas Delaney Grass Range, Fergus County, District 10, Democrat

Born April 30, 1926 in Lewistown; attended high school in Petroleum County; rancher; School District Clerk; County Commissioner; Supervisor of Soil and Water Conservation District; wife's name is Oleta; they have four children.





## **Maurice Driscoll**

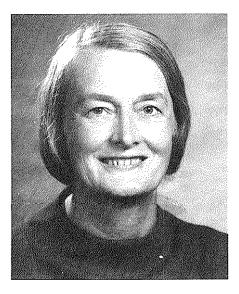
Butte, Silver Bow County, District 20, Democrat

Born December 29, 1914 in Walkerville; educated at University of Montana, Montana Tech, University of Illinois. Columbia University, University of Colorado; Director of Vocational Education; wife's name is Margaret; they have ten children.

## Dave Drum Billings, Yellowstone County, District 8, Republican

Born March 7. 1923 in Rushville, Indiana; arrived in Montana in 1923; educated at Universityof Montana; business and agriculture; House of Representatives, 1967; wife's name is Dorothy; they have three children.





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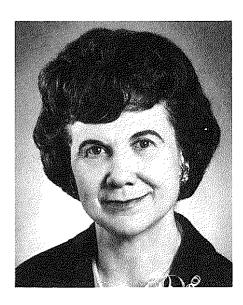
## **Do**rot**hy E**C**k** Bozeman, Gallatin County, District 11, Democrat

Born January 23, 1924 in Sequim, Washington; arrived in Montana in 1946; attended Montana State University; housewife, civic leader; husband's name is Hugo; they have two children.

# Marian S. Erdmann

Great Falls, Cascade County, District 13, Republican

Born January 16, 1912 in Devon; attended Shelby High School, University of Montana; housewife; Mayor; Alderman of Great Falls; widow of Charles E. Erdmann; she has three children.



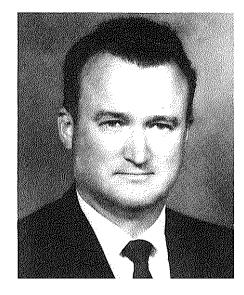


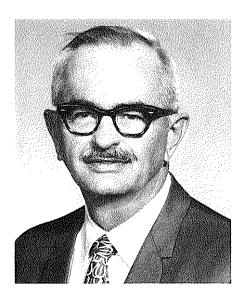
#### Leslie ''Joe'' Eskildsen Malta, Phillips County, District 5, Democrat

Born March 23, 1922 in Malta; attended Malta High School; farmer; Montana State Legislature, 1957-65; wife's name is Virginia; they have one child.

## Mark Etchart Glasgow, Valley County, District 4, Republican

Born August 31, 1923 in Glasgow; educated at St. Thomas College, Carroll College, Montana State University; farmer-rancher; Montana House of Representatives, 1961-67; Montana Legislative Council, 1963; wife's name is Delores; they have four children.



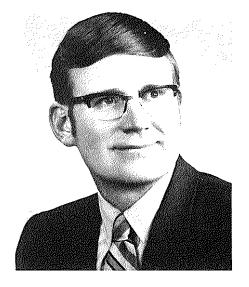


## James R. Felt Billings, Yellowstone County, District 8, Republican

Born November 9. 1920 in Glendive; attended Billings High School, University of Montana, New York University; lawyer; House of Representatives, 1955-60, 1965-68; President of the Yellowstone County Bar Association, 1957; wife's name is Mary; they have seven children.

## Donald R. Foster Lewistown, Fergus County, District 10, Independent

Born April 18, 1937 in Gooding, Idaho; arrived in Montana in 1945; attended Stanford University; honeybee management; wife's name is Rosalie Ann; they have three children.



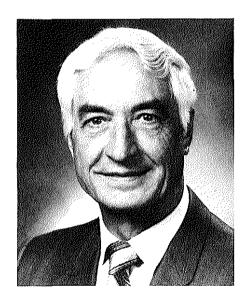


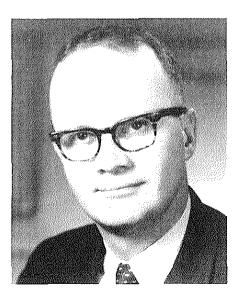
## **Noel D. Furlong** Kalispell, Flathead County, District 16, Democrat

Born February 14, 1927 in Chester; attended Chester High School, University of Montana; teacher; Western District MEA, 1st Vice President; MEA Board of Directors; NEA Constitutional Convention Delegate; wife's name is Louise; they have five children.

## James C. Garlington Missoula, Missoula County, District 18, Republican

Born March 24, 1908 in Missoula; attended Missoula High School, University of Montana; attorney; School Trustee; City Attorney; wife's name is Nancy; they have three children.



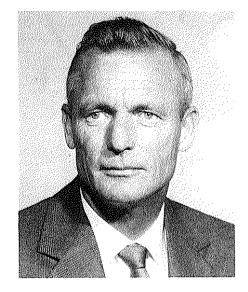


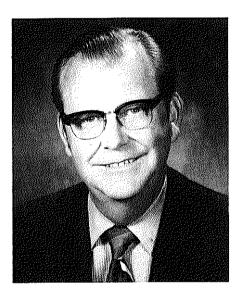
## Leo Graybill, Jr. Great Falls, Cascade County, District 13, Democrat

Born March 28, 1924 in Belt; attended Great Falls High School, Yale University, University of Montana Law School; attorney; Great Falls International Airport Commission Chairman; wife's name is Sherlee; they have three children.

## E.S. "Erv" Gysler Fort Benton, Chouteau County, District 14, Republican

Born August 27, 1923 in Plentywood; attended Hinsdale High School, College of William and Mary, University of Florida, Montana State University; President of Gysler Manufacturing Company; wife's name is Lois; they have three children.





## Otto T. Habedank Sidney, Richland County, District 3, Republican

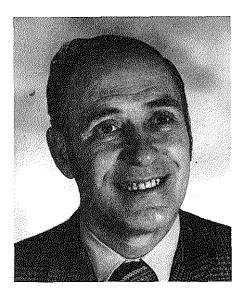
Born October 8. 1917 in Bowdoin; educated at Billings Polytechnic, LaSalle Extension University; lawyer; Member Montana Constitutional Revision Commission, 1969-70; wife's name is Arleen; they have four children.

# R.S. (Bob) Hanson

Polson, Lake County, District 17, Independent

Born December 22, 1912 in Polson; educated at Polson High School, Montana State College; retired; Mayor of Ronan; Montana Highway Safety Board; wife's name is Mercedes; they have one child.



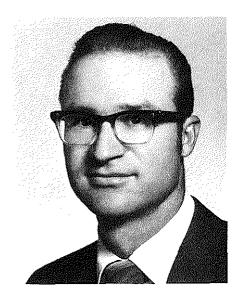


## **Rod Hanson** Fairfield, Teton County, District 15, Democrat

Born September 1, 1920inHighwood; attended Highwood High School, Montana State University; manager of Sun River Electric Cooperative; Sidney Public School Board; Fairfield School Board; wife's name is Eunice; they have four children.

## Gene Harbaugh Poplar, Roosevelt County, District 4, Democrat

Born September 8, 1936 in Miles City; educated at Whitworth College, American University of Beirut, Dubuque Theological Seminary, LaSalle Extension University; minister; wife's name is Ellen May; they have four children.





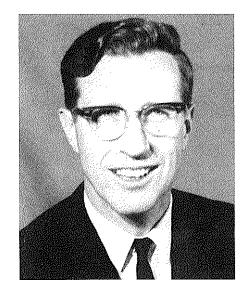
## Paul K. Harlow Thompson Falls, Sanders County, District 23, Democrat

Born August 25, 1904 in Okobojo, South Dakota; arrived in Montana in 191 1; attended Stanford University; teacher and farmer; Legislative Representative; School Board; Chairman, Green Mountain Soil and Water Conservation District; wife's name is Margaret; they have two children.

# George Harper

Helena, Lewis and Clark County, District 12, Independent

Born July 4, 1923 in Salem, Ohio; arrived in Montana in 1954; educated at Birmingham Southern College, Duke University, Northwestern University, Garrett School of Theology; clergyman; wife's name is Dorothy; they have five children.





#### Daniel W. Harrington Butte, Silver Bow County, District 20, Democrat

Born February 12. 1938 in Butte; attended Butte Central High School, Montana Tech, Western Montana College; teacher; Vice Chairman, Democratic Central Committee; wife's name is Patricia; they have one child.

#### George B. Heliker Missoula, Missoula County, District 18, Democrat

Born October 18, 1919 in West Bloomfield. Michigan; arrived in Montana in 1955; attended Walled Lake High School, Walled Lake, Michigan; University of Michigan; professor of economics; wife's name is Betty; they have two children.



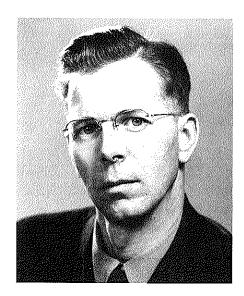


## David L. Holland Butte, Silver Bow County, District 20, Democrat

Born June 27. 1924 in Butte; attended Butte High School, Montana Tech, College of Idaho. University of Montana Law School; attorney; Assistant Attorney General; City Attorney; Chief Deputy County Attorney; U.S. Commissioner; widower of Mary Lou Murphy; he has six children,

## Arnold W. Jacobsen Whitefish, Flathead County, District 16, Republican

Born July 4. 1913 in Dilly, Oregon; arrived in Montana in 1915; attended Butte Business College; merchant; wife's name is Lois; they have four children.



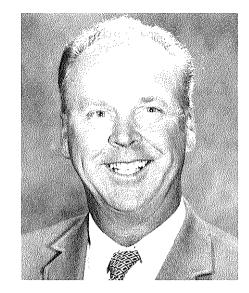


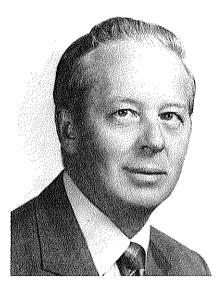
## George H. James Libby, Lincoln County, District 23, Democrat

Born February 22, 1913 in Chicago, Illinois; arrived in Montana in 1952; attended Glenbard High School, Glen Ellyn, Illinois; Elmhurst College, Elmhurst. Illinois; University of Chicago, Chicago, Illinois; retired; Libby School Board; Lincoln County Library Board; wife's name is Roberta; they have two children.

## **Torrey B. Johnson** Busby, Big Horn County, District 1, Republican

Born December 6, 1916 in UCrOSS, Wyoming; arrived in Montana in 1917; educated at University of Montana, University of Chicago, livestock rancher; Clerk of School District; wife's name is Adrienne Marye; they have five children.





## Thomas F. Joyce Butte, Silver Bow County, District 20, Democrat

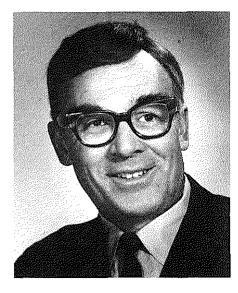
Born April 18, 1923 in Anaconda; attended Carroll College, University of Oregon, University of Montana Law School; attorney; Assistant Attorney General; Deputy County Attorney, Silver Bow County; Butte City Attorney; wife's name is Dorothy; they have twelve children.

## **Arthur Walton Kamhoot**

#### Forsyth, Rosebud County, District 6, Republican

Born April 25, 1912 in Custer County; semi-retired; Forsyth City Council; wife's name is Ethel Baringer; they have four children.





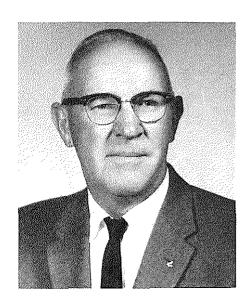
## **Robert Lee Kelleher** Billings, YellowstoneCounty, District 8,

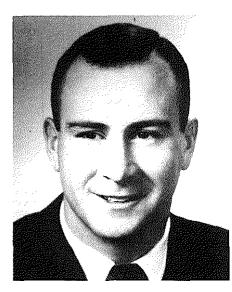
Democrat

Born March 30. 1923 in Oak Park, Illinois; arrived in Montana in 1952; educated at Carmel College, Catholic University; lawyer; wife's name is Geraldine; they have six children.

#### John H. Leuthold Molt, Stillwater County, District 7, Republican

Born May 26, 1907 in Chicago, Illinois; arrived in Montana in 1912; attended Columbus High School; rancher; Montana House of Representatives, 1951-67; wife's name is Grace; they have three children.





# Jerome T. Loendorf

Helena, Lewis and Clark County, District 12, Republican

Born June 5, 1939 in Wolf Point; attended Carroll College, University of Montana; attorney; County Attorney; unmarried.

## **Peter Lorello**

Anaconda, Deer Lodge County, District 19, Democrat

Born March 12. 1929 in Anaconda; attended Anconda High School; bar-restaurant owner; wife's name is Joyce; they have seven children.





#### Charles H. Mahoney Clancy, Jefferson County, District 12, Independent Republican

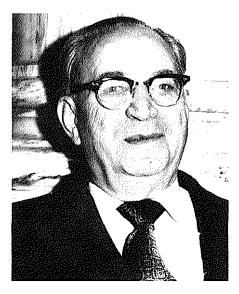
Born June 12. 1906 in St. Paul, Minnesota; arrived in Montana in 1907; attended local schools; retired rancher; Montana State Senate; Governor Ford's Reorganization and Economy Committee; Governor Aronson's Taxation and Education Committee; wife's name is Alta; they have one child.

## **Rachell K. Mansfield** Geyser, Chouteau County, District 14,

## Democrat

Born August 18, 1916 in Great Falls; attended Geraldine High School, College of Great Falls, University of Montana; teacher; State President of Congress of Parents and Teachers, 1966-68; husband's name is James P. Mansfield, Jr.; they have four children.





#### **Fred J. Martin** Livingston, Park County, District 11, Republican

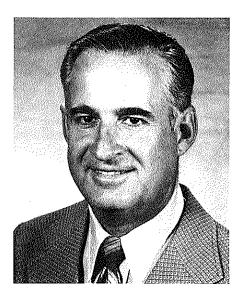
Born January 30. 1904 in Butte; educated at Butte High School, University of Montana; editor of Livingston Enterprise and Park County News; wife's name is Dorothy; they have two children.

# Joseph H. McCarvel

Anaconda. Deer Lodge County, District 19, Democrat

Born December 19, 1913 in Anaconda; educated at Anaconda High School, Carroll College, Montana State College, College of Great Falls; locomotive engineer and home bakery owner; Anaconda School Board; wife's name is Ruth; they have eight children.





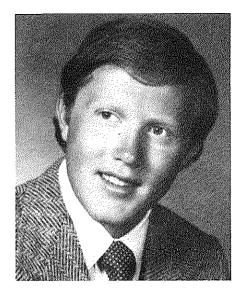
## Russell C. McDonough

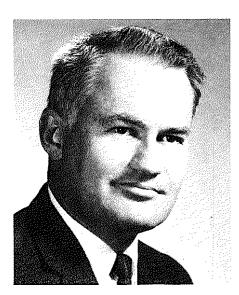
#### Glendive, Dawson County, District 3, Democrat

Born December 7, 1924 in Glendive; educated at Dawson College, Montana State University, George Washington University; lawyer; City Attorney; County Attorney; Chairman of City-County Planning Board; wife's name is Dora Jean; they have six children.

#### Mike McKeon Anaconda, Deerl Lodge County, District 19, Democrat

Born June 17. 1946 in Anaconda; educated at University of Notre Dame, University of Montana Law School; attorney; unmarried.



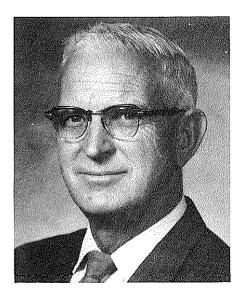


## Charles B.(C.B.) McNeil Poison, Lake County, District 17, Republican

Born February 17, 1937 in Anaconda; educated at Anaconda High School, University of Alaska, University of Montana Law School; attorney and engineer; wife's name is JoAnn; they have two children.

### **J. Mason Melvin** Bozeman, Gallatin County, District 11, Democrat

Born June 10. 1914 in Portal, North Dakota; arrived in Montana in 1915; educated at University of Montana; FBI National Academy; retired special agent, FBI; Sheriff of Valley County; wife's name is Olive; they have two children.





## Lyle R. Monroe, II Great Falls, Cascade County,

District 13, Democrat

Born November 7, 1945 in Great Falls; educated at Great Falls Central High School, Assumption College, Richardton, N.D.; College of Great Falls; social service; wife's name is Laura Jean; they have one child.

## Marshall Murray Kalispell, Flathead County, District 16, Republican

Born August 29, 1932 in Eureka; attended Flathead High School, University of Montana, Universityof Montana Law School; attorney; Montana Legislature. 1961, 1963; Kalispell City Attorney; wife's name is Joan; they have three children.





# **Robert B. Noble**

Great Falls, Cascade County, District 13, Republican

Born March 31, 1907 in Great Falls; educated at Great Falls Public Schools, Montana State College, merchant; School Board, 1944-65; wife's name is Madella; they have five children.

# **Richard A. Nutting**

Silesia, Carbon County, District?, Republican

Born January 12, 1922 in Red Lodge; educated at Billings Senior High School, University of Montana; farmerrancher; former legislator; wife's name is Jeanne; they have three children.





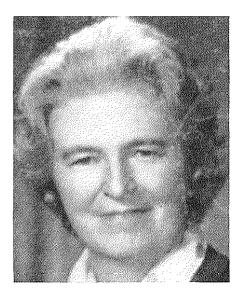
## Katie Payne Missoula, Missoula County, District 18, Republican

Born June 6, 1922 in Elizabethton. Tennessee; arrived in Montana in 1951; attended Elizabethton High School; Tennessee Wesleyan College, Athens, Tennessee; Vanderbilt University, Nashville, Tennessee; housewife; Governor's Committee on Mental Health; State Hospital Medical and Related Facilities Advisory Council; Zoning Committee Chairman; City Council; husband's name is Thomas; they have two children.

## Catherine Howell Pemberton

#### Broadus, Powder River County, District 1, Republican

Born May 7. 1909 in Worland, Wyoming; arrived in Montana in 1930; attended University of Wyoming; wife of cattle rancher; independent news writer; Republican State Committeewoman, 1949-69; husband's name is Lawrence; they have two children.





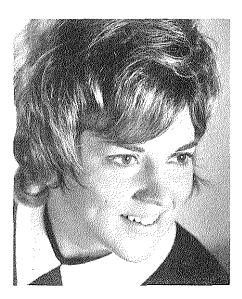
## **Donald Rebal** Great Falls, Cascade County, District 13, Democrat

Born May 19, 1921 in Hilger; attended Great Falls High School, University of Montana; automobile dealer; wife's name is Virginia; they have three children.

## Arlyne E. Reichert Great Falls, Cascade County District 13, Democrat

Born January 14. 1926 in Buffalo, New York; arrived in Montana in 1945; attended University of Buffalo, New York; McLaughlin Research Institute; research assistant and television reporter; Great Falls Public Library Board of Trustees; Montana Hospital and Long-Term Care Facility Advisory Council; widow; she has five children.





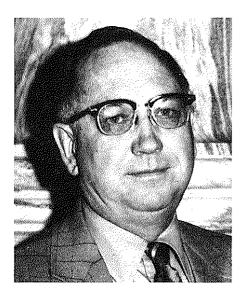
## Mae Nan Robinson Missoula, Missoula County, District 18, Republican

Born June 1, 1947 in Mineral Wells, Texas; arrived in Montana in 1967; attended University of Montana; graduate student; widow.

### Richard B. Roeder Bozeman, Gallatin County, District 11, Democrat

Born August 23, 1930 in Schuylkill Haven, Pennsylvania; arrived in Montana in 1957; educated at Swarthmore College, University of Pennsylvania; professor of history at Montana State University; wife's name is Janet; they have three children.





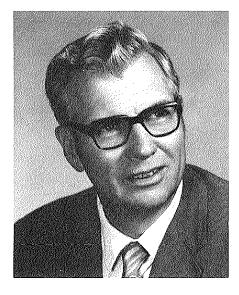
## George W. Rollins Billings, Yellowstone County, District 8, Democrat

Born June 2, 1916 in Cumberland, Wyoming; arrived in Montana in 1953; educated at University of Wyoming, Omaha University, University of Utah; history professor at Eastern Montana College; Board of Billings Public Library; wife's name is Beverly Ruth; they have eight children.

## Miles Romney Hamilton, Ravalli County, District 22, Democrat

Born December 6, 1900 in Hamilton; educated at Hamilton High School, U.S. Military Academy, George Washington University, University of Montana; newspaper publisher; wife's name is Ruth; they have no children.





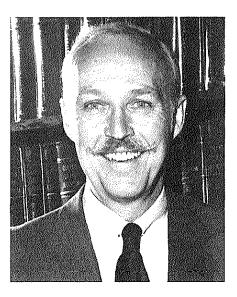
## M. Sterling Rygg Kalispell, Flathead County, District 16, Republican

Born December 26, 1914 in Warren, Minnesota; arrived in Montana in 1940; attended Fairdale High School, Fairdale, N.D.; Concordia College, Moorhead, Minnesota; automobile dealer; State Representative, Montana Legislature, 1960.68; wife's name is lnga; they have three children.

## **Donald A. Scanlin** Billings, Yellowstone County, District 8, Democrat

Born August 4. 1914in Bangor, Maine; arrived in Montana in 1949; educated at University of Maine, Rocky Mountain College; instructor of adult basic education; wife's name is Millicent; they have four children.



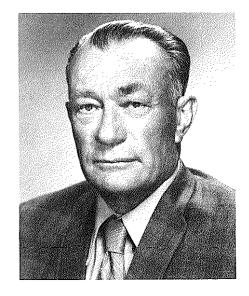


## John M. Schiltz Billings, Yellowstone County, District 8, Democrat

Born May 29, 1919 in Kremlin; attended University of Montana; lawyer; Montana Legislature, 1951, 1953; wife's name is Edna; they have four children.

## Henry L. Siderius Kalispell, Flathead County, District 16, Democrat

Born September 30, 1910 in Kalispell; educated at Demersville School; farmer; Demersville School Board; Bonneville Power Advisory Board; wife's name is Josephine; they have four children.



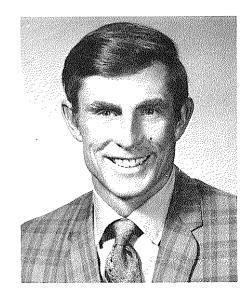


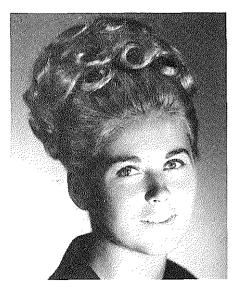
## Clark E. Simon Billings, Yellowstone County, District 8, Republican

Born July 1, 1903 in Jamaica, Iowa; arrived in Montana in 1904; educated at correspondence school in accounting and corporation structure; merchant investments, ranching; Montana Board of Pardons; wife's name is Muriel; they have two children.

## Carman Skari Chester, Liberty County, District 14, Democrat

Born June 14, 1932 in Petersberg. North Dakota; arrived in Montana in 1947; attended Chester High School. Northern Montana College, University of Montana; farmer-rancher; Liberty County Arts Council; P.T.A. President; Soil Conservation District Supervisor; wife's name is Mora; they have two children.





# M. Lynn Sparks

Butte, Silver Bow County, District 20, Democrat

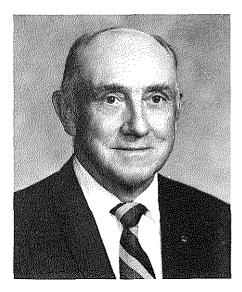
Born December 19, 1942 in Butte; attended Butte Public High School, University of Montana; public relations; unmarried.

# Lucile Speer

### Missoula, Missoula County, District 18, Democrat

Born January 7, 1899 in Branch County, Michigan; arrived in Montana in 1919; attended University of Montana, University of Chicago; retired; unmarried.





## **R.J. Studer** Billings, Yellowstone County, District 8, Republican

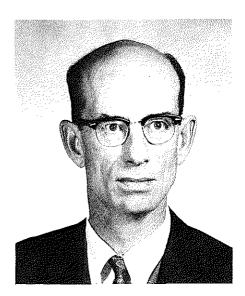
Born March 22, 1903 in Iowa; arrived in Montana in 1939; educated at University of Minnesota; contractor, highway and utility construction; wife's name is Cecilia Ann; they have four children.

# Veronica Sullivan

Butte, Silver Bow County, District 20, Democrat

Born November 18, 191<sup>1</sup> in Butte; educated at St. Mary's Girls' Central High, Butte Business College; housewife; husband's name is John; they have no children.





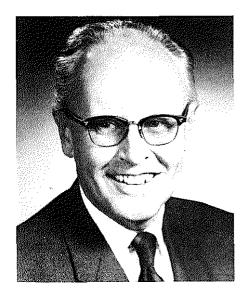
# William H. Swanberg Great Fails, Cascade County,

**District 13, Democrat** 

Born August 29, 1916 in Great Falls; attended Great Falls High School, University of Montana; attorney; Alderman, Mayor of Great Falls; wife's name is Marie Louise; they have seven children.

### John H. Toole Missoula, Missoula County, District 18, Republican

Born June 1, 1918 in Missoula; educated at University of Montana; former owner of Toole & Easter Co.; House of Representatives, 1953-54; Montana Crime Commission; Columbia River Compact Commission; City-County Planning Board; City Park Board; wife's name is Barbara; they have two children.





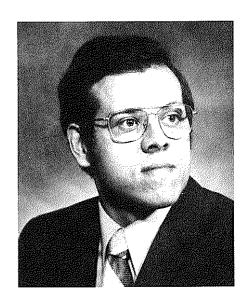
# Edith Van Buskirk Havre, Hill County, District 14,

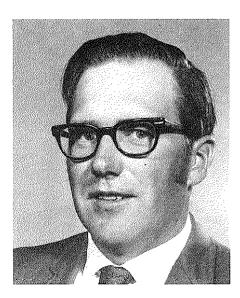
Democrat

Born October 25, 1919 in Havre; educated at Havre Public High School, Northern Montana College; housewife; husband's name is Warren; they have five children.

### Robert James Vermillion Shelby, Toole County, District 15, Democrat

Born March 23, 1939 in Wallace, Idaho; arrived in Montana in 1962; attended Wallace High School, University of Idaho; radio announcer; wife's name is Jeanne Naoma; they have one child.



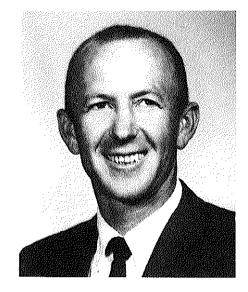


### Roger A. Wagner Nashua, Valley County, District 4, Democrat

Born May 12, 1942 in St. Joseph, Minnesota; arrived in Montana in 1942; attended St. John's University; farmer-rancher; unmarried.

## Jack K. Ward Hamilton, Ravalli County, District 22, Republican

Born March 22, 1932 in Hysham; educated at Hysham High School, Montana State University, Washington State University; veterinarian; wife's name is Della; they have four children.





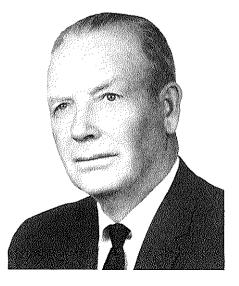
## **Margaret S. Warden** Great Falls, Cascade County,

District 13, Democrat

Born July 18, 1917 in Glasgow; attended Great Falls High School, Great Falls Commercial College; housewife; Chairman of Great Falls Public Library Board of Trustees; husband's name is R.D. Warden; they have two children.

# Archie O. Wilson Hysham, Treasure County, District 6, Republican

Born July 18, 1909 in Forsyth; attended local schools; rancher; Montana Livestock Commission; wife's name is Ruth; they have two children.



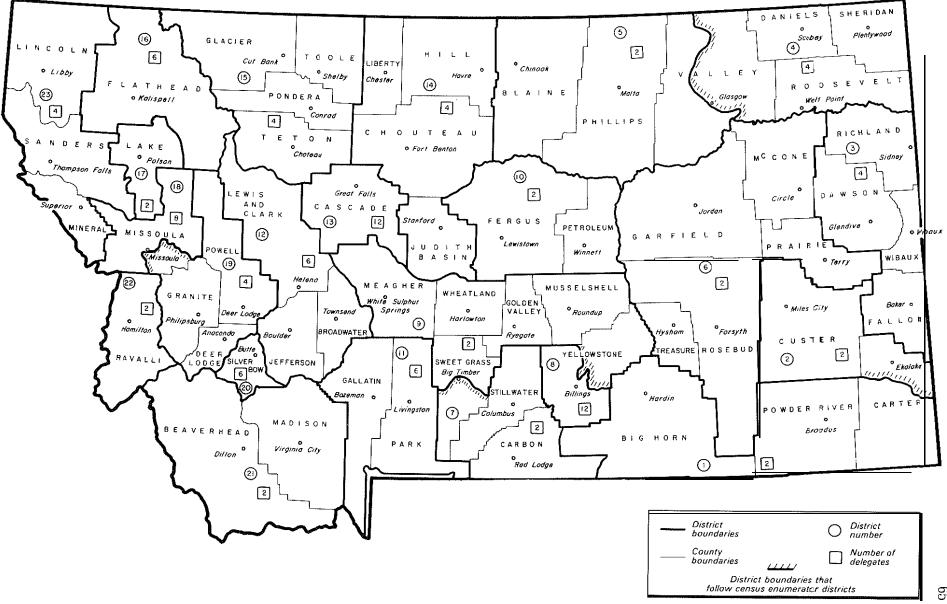


# **Robert F. Woodmansey**

Great Falls, Cascade County, District 13, Republican

Born September 9. 1936 in Great Falls; attended Highwood High School, Montana State University; teacher; wife's name is Lois; they have three children.

-Constitutional Convention Delegate Districts-



### **CONVENTION DELEGATES BY DISTRICT**

**DISTRICT** NO. 1, Counties of Big Horn, Powder River, and Carter less the Ekalaka census enumerator division Torrey B. Johnson

Catherine Pemberton

**DISTRICT** NO. 2, County of Custer and the Ekalaka census enumerator division of Carter

Bruce M. Brown Lyman W. Choate

DISTRICT NO. 3, Counties of Richland, Dawson, Wibaux, and Fallon Oscar L. Anderson C. Louise Cross Otto T. Habedank Russell C. McDonough

**DISTRICTNO.** 4, Counties of Sheridan, Roosevelt, Daniels, and Valley less the Fort Peck and Hinsdale census enumerator divisions

> Magnus Aasheim Mark Etchart Gene Harbaugh Roger A. Wagner

**DISTRICT NO.** 5, Counties of Blaine and Phillips and the Fort Peck and Hinsdale census enumerator divisions of Valley Lloyd Barnard

Leslie "Joe" Eskildsen

**DISTRICT** NO. 6, Counties of Garfield, Rosebud, McCone, Prairie, and Treasure

A.W. Kamhoot Archie 0. Wilson

# **DISTRICT** NO. 7, Counties of Stillwater and Carbon and south of the Yellowstone census enumerator division of Sweet Grass

John H. Leuthold Richard A. Nutting

# **DISTRICT** NO. 8, County of Yellowstone less the Buffalo Creek census enumerator division, the Shephard enumerator division, and the Huntley Project census enumerator division

Chet Blaylock	Robert Lee Kelleher
Jean M. Bowman	George W. Rollins
Jerome J. Cate	Don Scanlin
Max Conover	John M. Schiltz
Dave Drum	Clark E. Simon
James R. Felt	R.J. Studer

**DISTRICTNO. 9,** Counties of Meagher, Wheatland, Golden Valley, and Muss&hell and north of the Yellowstone census enumerator division of Sweet Grass, the Buffalo Creek census enumerator division, the Huntley Project enumerator division, and the Shepherd census enumerator division of Yellowstone

> Thomas M. Ask Don E. Belcher

#### DISTRICTNO. 10, Counties of Fergus and Petroleum

Douglas Delaney Donald R. Foster

DISTRICT NO. 11, Counties of Gallatin and Park

Grace C. Bates Ben E. Berg, Jr. Dorothy Eck Fred J. Martin J. Mason Melvin Richard B. Roeder

# **DISTRICT NO. 12,** Counties of Broadwater, Jefferson, and Lewis and Clark

Betty Babcock Geoffrey L. Brazier William A. Burkhardt George Harper Jerome T. Loendorf Charles H. Mahoney

#### DISTRICT NO. 13, County of Cascade

Harold Arbanas Wm. H. (Bill) Artz Virginia H. Blend Marian S. Erdmann Leo Graybill, Jr. Lyle R. Monroe Robert B. (Bob) Noble Donald Rebal Arlyne E. Reichert William H. Swanberg Margaret S. Warden Robert F. Woodmansey

# **DISTRICT** NO. 14, Counties of Hill, Chouteau, Judith Basin, and Liberty

E.S. "Erv" Gysler Rachel1 K. Mansfield Carman Skari Edith Van Buskirk

DISTRICT NO. 15, Counties of Glacier, Toole, Pondera, and Teton Cedor B. Aronow E.M. Berthelson Rod Hanson Robert Vermillion

DISTRICT NO. 16, County of Flathead Richard J. (Rick) Champoux Noel D. Furlong Arnold W. Jacobsen Marshall Murray Sterling Rygg Henry L. Siderius

DISTRICT NO. 17, County of Lake R.S. "Bob"Hanson Charles B. McNeil

**DISTRICT NO. 18,** County of Missoula less the Bonner-Clinton census enumerator division

Daphne Bugbee Bob Campbell J.C. Garlington George B. Heliker Katie Payne Mae Nan Robinson Lucile Speer John H. Toole

**DISTRICT** NO. **19**, Counties of Powell, Deer Lodge, and Granite and the Bonner-Clinton census enumerator division of Missoula

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Wade J. Dahood Peter "Pete" Lore110 Joseph H. McCarvel Mike McKeon

DISTRICT NO. 20, County of Silver Bow Maurice Driscoll Dan W. Harrington David L. Holland Thomas F. Joyce M. Lynn Sparks

Veronica Sullivan

- **DISTRICT** NO. 21, Counties of Madison and Beaverhead John H. Anderson, Jr. Carl M. Davis
- DISTRICT NO. 22, County of Ravalli Miles Romney Jack K. Ward

DISTRICT NO. 23, Counties of Mineral, Sanders, and Lincoln Franklin Arness Marjorie Cain Paul K. Harlow George H. James

#### **CONVENTION STAFF**

#### Name

Acher, Rosemary Applegate, Rick Barber, Roger Baucus, Max Bechtel, Richard Beck, Karen Brown, Al Berner, Alice Burr, Dennis Carson, Bartley Christiansen, Dee Corbin, Darlene Cromwell, Gardner Dowling, Diana

Durkee, Marie Fallon, Jean Fontana, Juanita Geier, Jean Grady, James

Hanson, John Harris, Dale Harrison, Elizabeth Hilger, Bev Holliday, Karen Holloron, Jerry Jakovac, Betty Jones, Jane Kelly, Karen Kinsey, Sylvia Kunnary, Mary Lester, Barbara Loman, Ray McCarthy, Ellen McGuinn, Mel Moody, Roberta Muckelston. Sandra

Murphy, Bobbie Nelson, Betty Neyerhuis, Warren Phillips, Sue Pratt, Judith Reid, Ellen Romine, Pat Rung, Elaine Saeman, Janice Seeley, Eve Sievers, Bruce Spall, Richard

Smith, Ed Smith, Gail

#### Position

Journal Clerk Bill of Rights Research Analyst Revenue and Finance · Research Analyst **Committee Coordinator** Legislative Research Analyst Executive Research Analyst Payroll Clerk Floor Leaders and Rules Committee Secretary Revenue and Finance - Consultant **Executive Director Secretary** MTST Typist **Bill of Rights Secretary** Style and Drafting-Consultant Research Coordinator; Style and Drafting-Counsel Reporter Printing Clerk Librarian Typist-Stenographer General Government and Constitutional Amendment Research Analyst Chief Clerk Executive Director Public Information Director Journal Typist Revenue and Finance Secretary Local Government - Research Analyst Chief Stenographer MTST Typist Chief Clerk's Secretary Public Health, Welfare and Labor Secretary Typist-Stenographer **Executive Committee Secretary** Sergeant at Arms Judiciary Secretary First Vice President's Secretary President's Secretary Judiciary Research Analyst; Style and Drafting-Counsel General Government and Constitutional Amendment Secretary Style and Drafting Secretary Supply Clerk Public Information Typist Legislative Committee Secretary Typist-Stenographer Local Government Secretary Natural Resources and Agriculture Secretary MTST Typist Assistant Stenographer Education and Public Lands Research Analyst Public Health, Welfare and Labor **Research Analyst** Reading Clerk MTST Typist

Sullivan, Charles Sullivan, Louise Tyanich, Pat Watson, Sally Wilson, Rosella ZurMuehlen, Dorothy Natural Resources and Agriculture · Research Analyst Typist-Stenographer Public Information Secretary Education and Public Lands Secretary Assistant Journal Clerk District Vice Presidents' Secretary

### **INTERNS**

Bowlds. Mark Public Information Buzzas, Robert J. (Bob) Delegate Katie Payne Callahan, Maureen Public Information and Education and Public Lands Local Government Chvatal. Pat Executive Crawford. John F. **Public Information** Darlington, Holly Natural Resources and Agriculture Earley, Mona J. President Leo Graybill Graham, Gary Grav. Randall Revenue and Finance Hauf, Kandice J. Public Health, Welfare and Labor Jackson, Kayle **Chief Clerk** Natural Resources and Agriculture Jersey, David Natural Resources and Agriculture Jersey, Lee Ann Johnson. Blake Delegates Drum and Felt and Revenue and Finance Legislative Jones, Steve Dale Harris and Max Baucus Krueger, Kurt Delegate Mansfield and Bill of Rights Larum, Michael Judicial Leary, Dodge Public Information and Education and Public Lands Lien, Nancy Mahoney, George Murphy, John Delegate Heliker and Public Health, Welfare and Labor Delegate John Toole and Education and Public Lands Paul, George **Bill of Rights** Public Information Perryman, Ray Rupp, Jeffrey K. **Education and Public Lands** Delegate Mike McKeon and Revenue and Finance Shannon, Edwin General Government and Constitutional Amendment Skaggs, Robert (Bob) Sullivan, Katherine Public Information and Judiciary **Dale Harris** Walchuk. Don

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Study Number 6:	New State Constitutions
Study Number 10:	Bill of Rights
Study Number 11:	Suffrage and Elections
Study Number 12:	The Legislature
Study Number 13:	The Executive
Study Number 14:	The Judiciary
Study Number 15:	Taxation and Finance
Study Number 16:	Local Governments
Study Number 17:	Education

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- Report Number 4: *Executive*
- Report Number 5: Judiciary
- Report Number 6: Natural Resources and Agriculture
- Report Number 7: Revenue and Finance
- Report Number 8: Bill of Rights
- Report Number 9: Public Health, Welfare, Labor and Industry
- Report Number 10: Education and Public Lands
- Report Number 11: Local Government
- Report Number 12: General Government
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- Final Report

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Committee Proposal Number 9:	Public Health, Welfare, Labor and Industry
Committee Proposal Number 10:	Education and Public Lands
Committee Proposal Number 11:	Local Government
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# **DELEGATE PROPOSALS**

MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

#### DELEGATE PROPOSAL NC. 1

DATE INTRODUCED: JAN. 20, 1972

Referred to Natural Resources and Agriculture Committee

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION ESTABLISHING PUBLIC POLICY ON ENVIRONMENTAL QUALITY.

BE IT PROPOSED EY THE CONSTITUTIONAL CONVENTION OF THE STATE CF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section\_\_\_\_. ENVIRONMENTAL QUALITY. The public policy of the State of Montana and a matter of statewide concern is to develop and maintain a high quality environment in order to assure for the people of the state, nom and in the future, clean air, pure water, freedcm from excessive ncise, and enjoyment of scenic, historic, natural, and aesthetic values.

The legislature shall **prcvide** by law for the implemectation and enforcement of this public policy.

Each person has the right to a healthful environment and each person has the responsibility to centribute to the preser-vation and enhancement of the environment.

Each person may **enfcrce** the right to a healthful environment against any party, governmental **cr** private, through appropriate legal procredings subject to reasonable **limitation** and **regulation** as **the** legislature may **provide.**"

INTRODUCED BY: <u>/s/ Earl Berthelson</u>

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1972

DELEGATE PROPOSAL NC. 2

DATE INTRODUCED: JAN. 20, 1972

Referred tc Natural Resources and Agriculture Committee

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTICN **PRCVIDING** FOR UATER RIGHTS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE-CF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follous:

"Section MATER. All cf the water in this state, whether cccurring on the surface or underground, and whether occurring naturally or artificially, belongs to the people of Montana; and those waters which are capable cf substantial cr significant public use may be used by the people with or without diversion or development works, regardless of whether the waters occur on public or private lands. The public has the right to the recreational use of such waters and their beds and banks to the high water mark regardless of whether the waters are navigable and regardless of whether the beds and banks are privately cwned. Beneficial use of waters includes recreation and aesthetics, such as habitat for fish and wildlife and scenic waterways.

The use of all water **now** appropriated, **cr** that may hereafter be appropriated for sale, rental, **distributicn**, or other beneficial use, and the right of **way** over the lands of others, fcr all ditches, drains, flumes, canals, and aqueducts, necessarily used in **ccnnection** therewith, as well as the sites fcr reservoirs necessary for collection and **stcring** the same, shall be held to be a public use.

The legislature may provide either directly, **cr** indirectly through administrative agencies, for the control and **regulaticn** of both existing and future rights to uses of **water.**"

#### DELEGATE PROPOSAL NO. 3 - Prohibit Ceath Fenalty

\_\_\_\_\_

MONTANA CONS'IITUTIONAL CONVENTION

#### 1371-1972

#### DELEGATE FRCFCSAL NO. 3

DATE INTRODUCED: JAN. 20, 1972

#### Referred tc Bill of Rights Ccmmittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION TO PROHIBIT THE PEN-ALTY OF DEATH FOR ANY CRIME.

3E IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new **Constitutional** Section to provide as **fcllcws:** 

"Section ..... Death shall not be prescribed as a **penalty** for any **crime.**"

INTRODUCED BY: <u>/s/ Cate, Jerome J.</u>

<u>Zs/ Bob\_Campbell</u> <u>Zs/ Arlyne\_Reichert</u>

 \s/\_George\_W.\_Rollins
 \s/\_Mae\_Nan\_Robinson\_

 \s/\_Daphne\_Bugbee\_\_\_\_
 \s/\_Mae\_Nan\_Robinson\_

#### DELEGATE PRCPCSAL No. 4 - Right to Efar Arms

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

#### DELEGATE PROPCSAF NC. 4

DATE INTRODUCED: JAN. 20, 1972

Referred to Bill of Rights Committe

III, 13

A PRCPOSAL AMENDING ARTICLE III, SECTION 13 OF THE CONSTITUTION OF THE STATE OF MONTANA TO PROVIDE THAT NO REGISTRATION, TRANSFER OR LICENSING REQUIREMENT, FEE OR TAX EVEN BE IMPOSED UFON THE RIGHT TO BEAR ARMS.

BE IT FROPOSEC BY THE CONSTIPUTIONAL CONVENTION OF THE STATE CE MONTANA:

Section 1. Article III, Section 13 of the present Constitution is amended to read as follows:

"Sec. 13. The-right-of-any-person-te-keep-or-bear--arms--in defense--of--his-own-homey-persony-and-propertyy-or-in-aid-of-the civil-power-when-thereto-legally-summonedy-shall-not-be-called-in questiony-but-nothing-herein-contained-shall-be--held--to--permit the-carrying-of-concealed-weapons.

(1) The inalienable right of the individual citizen to keep and bear arms for the defense of himself, other persons, and the state shall not be infringed, but the military shall be kert in strict subordination to the civil power.

(2) The right to keep and bear arms shall include, but not be limited to, the right of the individual citizen to acquire, possess, own and use firearms, ammunition and its components for the lawful defense of himself, his home, his property, other persons, and the state, or in aid of the civil power when thereto legally summoned, for the training and practice necessary to achieve a level of competence appropriate thereto, and for marksmanship, recreation, hunting and other lawful purposes. No registration, transfer or licensing requirement; licensing, transfer or registration fee; or licensing, transfer or registration tax shall ever by imposed upon the right of the individual citizen to acquire, transfer, possess, own or use firearms, ammunition and its components, but nothing herein contained shall be

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held to rermit the carrying of concealed weapons."

INTRODUCED EY: <u>/s/ Earl Berthelson</u>

#### MONTANA CONSTITUTIONAL CONVENTION

#### **1971-197**2

#### DELEGATE FROPCSAI NC. 5

DATE INTRCDUCED: JAN. 20, 1972

Referred to Local Government Committee

XVI, 5

A PROPOSAL REPEALING ARTICLE XVI, SECTION 5 OF TRE CONSIITUTION OF THE STATE OF MONIANA.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article XVI, Section 5 of the present Constitution, which reads as follows, is repealed:

"Sec.-5.--There-shall-bc-elected-in-each-county-the--fellowing-county-officers-who-shall-possess-the-qualifications-for-suffrage--preseribed-by-section-2-of-article-IX-of-this-constitution and-such-other-qualifications-as-may-be-preseribed-by-law:

One-county-clerk-who-shall-be-clerk-of-the-board--ef--county commissioners-and-ex-officio-recorder;-one-sheriff;-one-treasurery-who-shall-be-collector--ef--the--taxesy--providedy--that--the county--treasurer,--shall--not--be-eligible-to-his-office-for-the succeeding-term:-one-county-superintendent-of-schools:-one-county surveyor;-onc-assessor;-onc-coroner;--onc--public--adminictrator-Persons--elected--to--the-different-offices-named-in-this-section shall-hold-their-respective-offices-for--the--term--of--four--{4} years,--and--until--their--eucceecors--are-elected-and-gualified. ¥acancies-in-all-countyy-township-and--precinct--officery--except that--of--county-commissioners--shall-be-filled-by-appeintment-by the-beard-of-county-commissionersy-and-the-appointee--shall--hold his-office--until--the-next-general-election+-provided,-hewever, that-the-board-of-county-commissioners-of-any-county-mayy-in--its discretiony-consolidate-any-two-or-more-of-the-within-named-offiges--and--combine--the--powers-and-the-duties-of-the-raid-offices consolidated;-howevery-the-provisions-hereof-shall--not--be--construcd-as-allowing-one-(1)-office-incumbent-to-be-entitled-to-the salaries---and---emoluments---of---two--(2)-or-more-offices;-providedy furthery-that-in--concolidating--county--officery--the--board--of county--commissioners--shally-six-(6)-months-prior-to-the-general election-held-fer-the-purpose-of-electing-the-aforesaid--offices, make----and---enter---an---ordery--combining-any--two--(2)-or-more-of-the

#### DELEGATE PROPOSAL No. 5 - Local Government

within-named-officesy-and-shall-cause-the-said-erder-te--be--published-in-a-newspapery-published-and-sirculated-generally-in-said countyy--for-a-period-of-six-(6)-weeks-next-following-the-date-of entry-ef-said-order-"

INTRODUCED BY: <u>/s/ Mrs. Thomas "Katie" Payne</u>

#### DELEGATE FROPCSAL No. 6 - Local Charters

MCNTANA CONSTITUTICNAL CCNVBNTICN

1971-1972

DELEGATE PROPCSAL NO. 6

DATE INTRODUCED: JAN. 20, 1972

Referred to Local Government Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FROVIDING FOR LOCAL CHARTERS.

BE IT PROPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1 There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_\_. LOCAL CHARTERS. (1) Any county or city may adopt or amend a charter for its OWN government, subject to such ragulations as are provided in this constitution and may be provided by general law. The legislature shall provide one or more cptional procedures for nonpartisan election of five (5), seven (7) or nine (9) charter commissioners and for framing, Publishing and adopting a charter Cr charter amendment.

(2) Upon resolution approved by a majcrity of the members of the legislative authority of the county or city Cr upon petition of ten (10) percent of the qualified voters, the officer or agency responsible for certifying public questions shall submit to the people at the next regular election not less than sixty (60) days thereafter, or at a special election if authorized by law, the question "Shall a commission be chosen to frame a charter cr charter amendments for the county (or city) of \_\_\_\_\_?" An affirmative vote of a majority of the qualified voters voting on the question shall authorize the creation of the commission.

(3) A petition to have a charter commission may include the names of five (5), seven (7) or nine (9) commissioners, to be listed at the end of the question when it is voted on, so that an affirmative vote on the question is a vote to elect the persons named in the petition. Otherwise, the petition or resolution shall designate an optional election procedure provided by law.

(4) Any proposed charter or charter amendments shall be

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published by the commission, distributed to the qualified voters and submitted to them at the next regular or special election nct less than thirty days after publication. The procedure for publication and submission shall be as provided by law Cr by resolution cf the charter commission not inconsistent with law. The legislative authority of the ccunty or city shall, on request of the charter commission, appropriate money to provide for the reasonable expenses of the commission and for the publication, distribution and submission of its proposals.

(5) A charter or charter amendments shall become effective if approved by a ajcrity vcte of the qualified voters voting thereon. A charter may provide for direct submission of future charter revisions or amendments by petition or by resolution of the local legislative authority."

INTRODUCED BY: <u>/s/ Mrs. Thomas "Katie" Payne</u>

#### DELEGATE PROPOSAL No. 7 - Judicial Article

\_\_\_\_\_

MONTANA CGNSTITUTICBAL CGRVENTIGN

#### 1971-1972

DELEGATE PAOPCSAL NO. 7

DATE INTRODUCED: JAN. 20, 1972

Referred to Judiciary Committee

III 8, 23; VIII

A ERCPGSAL FOR A NEW JUDICIAL ARTICLE, AMENDING ARTICLE III, SEC-TIGNS 8 ANC 23, AND REPEALING ARTICLE VIII OF THE CONSTITUTION OF THE STATE OF MONTANA.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Article to provide as follows:

"ARTICLE \_\_\_

#### JUDICIAL DEPARTMENTS

Section 1. The Judicial power of the state shall be **vested** in the **senate** sitting as a court of **impeachment**, and in a Supreme Court and district courts which shall be courts of **record**.

#### SUPREME COURT

Section 2. The Supreme **Ccurt**, except as ctheruise provided in this constitution, shall have appellate jurisdiction, which shall be coextensive with the state, and shall have a general supervisory and administrative **control ever** all inferior courts.

Section 3. The Supreme Court may appoint an administrative director and staff, who shall serve at its pleasure, to assist the court and the chief justice in the Performance of administrative duties.

Section 4. The Supreme Court shall have power to **make** and promulgate rules and regulations in all civil and criminal cases for all courts relating to **practice**, procedure, Pleading, evidence, and judicial **administration**, which shall have the force and effect of law.

#### DELEGATE PROPOSAL NO. 7 - Judicial Article

Section 5. The appellate jurisdiction of the Supreme Court shall extend to all cases at law and in equity, subject, however, to such limitations and regulations as may be prescribed by law. Said court shall have power in its discrittion to issue and to hear and determine writs of habeas corpus, mandamus, quo warranto, certionari, prohibition, injunction, supervisory control and such other criginal and remedial writs as may be necessary or proper to the complete exercise of its appellate jurisdiction. Each of the justices of the Supreme Court shall have power to issue writs of habeas corpus to any part of the state, upon petition by or on behalf of any person held in actual custody, and may make such writs returnable before the Supreme Court, and such writs may be heard and determined by the court.

Section 6. The Supreme Court shall consist of a chief justice and four associate justices, a majority of whom shall be necessary to form a querum er pronounce a decision, but ene er more of said justices may adjourn the court from day to day, cr to a day certain, and the legislative assembly shall have the power to increase the number of associate justices to six. In case any justice of the Supreme Court shall be in any way disqualified to sit in a cause brought before such court, the iemaining justice or justices shall have power to call on one or more of the district judges of this state as in the particular case may be necessary to constitute the full number cf justices of which the said court shall then be ccmrcsed, to sit with them in the hearing cf said cause, In all cases where a district judge is invited to sit and dces sit as by this section provided, the decision and opinion of such district judge shall have the same force and effect in any cause heard before the court as if regularly participated in by a justice of the Supreme court. The chief justice shall preside at all sessions of the Supreme Ccurt. In case of his absence, he shall appcint an associate justice to preside in his stead.

Section 7. There shall be a clerk of the Supreme **Ccurt**. He shall be appointed by and hold his office at the pleasure of the Supreme Court. His compensation shall be fixed by **law**, and his duties by the rules of the Supreme Court.

#### DISTRICT COURTS

Section 8. lhe district courts shall have original jurisdiction cf all justiciable matters, both civil and criminal, including jurisdiction to issue original and remedial writs. Their prccess shall extend to all parts of the state, and injunctions, writs of prohibition and habeas corpus, may be issued and served on legal holidays and nonjudicial days. Jurisdiction to review administrative action shall be provided by law. They shall have power of naturalization, and to issue papers therefor, in all cases where they are authorized to do sc by the laws of the United States. DELEGATE **PROPOSAL** No. 7 - Judicial Article

Section 9. The judge or judges of each district may, with the approval of the chief justice of the Supreme Ccurt, provide fcr divisions and assign judges to particular types of cases and create one or more magistrates' offices. Magistrates shall be appointed by the district judge or judges cf each district and assigned to such matters and such cases as shall be prescribed by judge or judges of each district, except criminal cases the amounting to **felonies** in which magistrates may act cnly as committing and examining courts. Magistrates shall exercise the jurisdiction of district courts in all matters and cases assigned to them and shall serve at the **pleasure** of the **appointing** judge or judges. Compensation of magistrates shall be fixed by the appointing judge or judges.

Section 10. The state shall be divided into judicial districts as provided by law, in each of which there shall be the number of judges provided by law. The Supreme Court may increase or decrease the number of judges in any judicial district, and may divide the state or any part thesecf, intc new districts, provided that each be formed cf compact territory and be bounded by county lines. Changes by the Supreme Court in districts cr the number of judges therein shall be effective unless rejected by the legislature at the legislative session following the change. No change in the number or boundaries of districts cr diminution of the number of judges, shall have the effect cf removing a judge from office. Such change in districts or the number of judges therein shall not take place more frequently than every four years.

Section 11. There shall be a clerk of the district court in each county. He shall be appointed by the judge or judges of the district in which the county is situated and shall hold his office at the **pleasure** of that court. Deputy clerks may be appointed by the judge or judges of each district, and shall hold office at the pleasure of the appointing judge or judges. The number of deputy clerks to be **appointed** shall be subject to the approval of the chief justice of the Supreme Court. The duties of clerks and deputy clerks shall be prescribed by the **appointing** judge or judges.

#### QUALIFICATIONS, SELECTION AND REMOVAL OF JUSTICES, JUDGES ABD MAGISTRATES; JUDICIAL COUNCIL

Section 12. No person shall be eligible to the office of justice of the **Supreme** Court, judge of a district court, or district court magistrate, unless he shall have been admitted to practice law in the Supreme Court of Montana, and be a citizen of the United States, except that a district court magistrate need not have been admitted to the practice of **law** if a judge of the district **for** which the appointment shall have been made shall certify that no person who has been admitted to the practice of

law in the Supreme Court of Montana is available and shall file such certification with and secure the approval Of the Supreme court of Montana. No person shall be eligible to the office of justice of the Supreme Court unless he shall be at least thirty years of age and shall have resided in the state at least two years next preceding his appointment. No person shall be eligible to the offica of district judge or district court magistrate unless he shall be at least twenty-five years of age and have resided within the stat2 at least one year next preceding his appointment. District judges and magistrates need not be residents of the district for which they are chosen at the time of the thir appointment, but after his appointment a district court judge shall reside in the district for which he was chosen during his term of office.

Section 13. There shall be a nonpartisan Judicial Council, composed of members divided equally between the judiciary, tha bar and the public. The Legislature shall provide the numbers, qualifications and method of selection. The chief justice of the Supreme court shall be a member and chairman of the Council. The Council shall appoint the following committees and establish their procedural regulations:

(1) A Noninating Committee. A majority of the Ccmmittee shall be members of the public and the remainder shall be members of the bar and none of the Committee shall be members of the legislative, executive or judicial branches of government.

All vacancies for chief justice and associate justices of the Supreme Court and district court judges shall be filled by appointment by the Governor from a list submitted to him by the Nominating Committee of not less than two nor more than four qualified nominees for each vacancy. Justices and judges appointed by the Governor shall serve such terms as shall be fixed by law. Each justice or judge who desires to remain in office upon the expiration of his term shall be subject to approval or rejection in an uncontested general election on a nonpartisan ballot, as the legislature shall provide.

(2) A Research and Qualifications Committee. A majority of the Committee shall be members of the judiciary and bar and the remainder shall be members of the **public. Members** of this **Commit**tee may also be members of the Nominating Committee.

The Committee shall have the power to investigate, upcn complaint by any citizen or on its own mction, charges which would be the basis for retirement, censure, or removal of an\* justice, judge or magistrate. For this purpose, it shall be authorized to conduct hearings and subpoena witnesses and documents. Such proceedings shall be confidential. Upon finding charges to be well founded, the Committee shall file a formal complaint before the Supreme Court. The Supreme Court shall hear such complaint, and if it be substantiated may retire, censure, or remove from office

any justice, judge, or magistrate. If the complaint he against a justice, the court shall call in a district judge as **provided** in Section 6 of this article.

The Research and Qualificaticcs Committee also shall ccnduct continuing studies cf the administration of justice in Montana and shall report to the legislature and to the Supreme Ccurt as provided by law. Its studies shall include, but not be limited to, rules of procedure. practice, pleading, and evidence, the division of the state into judicial districts and the number cf judges to be assigned to each district, and methods for the improvement of the administration cf justice.

#### MISCELLANEOUS PROVISIONS

Section 14. The justices of the Supreme Court and the judges of the district courts shall be paid by the state a salary which shall not be diminished during the term of office. Other costs of the judicial system shall be borne by the state, or by the state, counties, cities and towns in such proportions and in such manner as the legislature shall provide; and revenues from fines and fees charged by the courts of Montana shall be distributed as the legislature shall Frovide.

Section 15. No justice of the Supreme court nor judge or magistrate shall accept or receive any compensation, fee, allcw-ance, prerequisite or emolument for or on account of his office, in any form whatever, except mileage, per diem and salary pro-vided by law.

Section 16. No justice or clerk of the Sufreme court, nor judge Cr clerk of any district court shall act Cr practice as any attorney or counsellor at law in any court of this state cr hold any public office during his continuance in cffice. This prohibition shall nct apply to magistrates or deputy clerks of district courts.

Section 17. Each municipal **ccurt** judge, police judge, and justice cf the peace, in office at the effective date of this article shall continue tc hold office and perform his present judicial functions until the **expiration** of his term. Each **Supreme** Court justice and district court judge in cffice on the effective date cf this article shall continue to hold office and perform his judicial functions until rejected, removed, or retired as provided in Section 13.

Section 18. On the effective date of this article:

(1) Each court into which jurisdiction of **cther** courts is transferred shall succeed to and assume jurisdiction of all causes, matters and proceedings then Fending, with full **pcwer** to carry into execution or **ctherwise** give effect to all **crders**, judgments and decrees entered by the **fredecessor** courts.

(2) The files, bocks, papers, records, dccuments, moneys, securities, and other property in the possession, custody or under the control of courts hereby abolished, or any officer thereof, are transferred to the district court; and thereafter all proceedings in all courts shall be matters of record."

Section 2. Article III, Section 8 of the present Constitution is amended to read as follows:

"Sec. 8. Griminal--offenses--of--which-justice-s-courte-and municipal-and-other-courtey-inferior-to-the-district-courtey-have jurisdictiony-shally-in--all--courts--inferior--to--the--district courty--be--presecuted-by-complainty--All-criminal-actions-in-the district-courty-except-those-on-appealy-shall--be---prosecuted--by informationy-after-examination-and-commitment-ty-a-magistratey-er after--leave--granted--by--the--ceurty--er-shall-be-rrosecuted-by indictment-without-such-oxamination--or--commitmenty--cr--without such-leave-of--the--court.--A-grand-jury-shall-consist-of-seven personsy-of-whom-five-must-consur-to-find-an-indictment. Criminal cases not amounting to felony shall be presecuted by complaint. Felony cases shall be prosecuted by information, after examination and commitment as provided by law, or after leave granted by the court, or shall be prosecuted by indictment without such examination or commitment, or without such leave of the court. A grand jury shall only be drawn and summoned when a district judge shall, in his discretion, consider it necessary, and shall so order."

Section 3. Article III, Section 23 cf the present Constitution is amended to read as fcllcws:

"Sec. 23. The right of trial by jury shall be secured to all, and remain inviciate, but in all civil cases and in all criminal cases not amounting to felcny, upon default of appearance, or by consent of the parties expressed in such manner as the law may prescribe, a trial by jury may be waived, or a trial had by any less number of jurcrs than the number provided by law. A-jury-in-a-justice's-court, both in civil cases and in cases of criminal-misdemeaner, shall-consist-of-not-more-than-six-percent. In civil cases where the sum claimed or the the value of that which is claimed by the plaintiff, not iccludins interest and costs, does not exceed ten thousand dollars, and in criminal cases not amounting to felony, a jury shall consist of not more than-six-persons. In all civil actions in number of the jury may render a verdict, and such verdict sc rendered shall have the same force and effect as if all such jury concurred therein."

Section 4. Article VIII of the **present Constitution** is repealed in its entirety.

#### DELEGATE FRCEOSAL No. **7 -** Judicial Article

INTRODUCED EY: <u>/s/\_Earl\_Berthelson</u>

<u>/s/\_Catherine\_Pemberton</u>

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#### MONTANA CONSTITUTIONAL CONVENTION

1971-1552

DELEGATE PROPOSAL NO. 8

DATE INTRCDUCED: JAN, 21, 1972

Referred to General Government and Constitutional Amendment Conmittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FCR **BECALL** CF PUBLIC OFFICERS.

BE IT EROPCSED BY THE CONSTITUTIONAL CGNVENTICN OF THE STATE OF MONTANA:

Section 1. There shall be a  $n \in W$  Constitutional Section to provide as fcllcws:

"Section\_\_\_\_\_. RECALL. Each elected public **cfficial** cf the state and of its political subdivisions is subject tc recall by the **vcters** of the area from which he is elected in the manner provided by the legislature.\*'

INTRODUCED BY: <u>/s/ Fred J. Martin</u>

<u>/s/ Richard B. Roeder</u>

<u>/s/\_Dorothy\_Eck</u>

<u>/s/ J. Mason\_Melvin\_</u>

#### DELEGATE PROPOSAL No. 9 - Local Governmfct Powers, Districts

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

#### DELEGATE EROPCSAI NO. 9

DATE INTRODUCED: JAN. 21, 1972

Referred to Local Government Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL ARTICLE VESTING LCCAL GOVERN-MINT POWERS IN CISTRICTS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Article to provide as follows:

"ARTICLE e-e--

#### LOCAL GOVERNMENT

Section 1. CREATION **CF DISTRICTS.** The state shall be divided **intc** districts.

Section 2. AUTHORITY **CF** CISTRICTS. Each district shall be a body politic and corporate and have full gcvernmental authority except to the extent to which that authority is in this constitution reserved to the state or otherwise restricted.

Section 3. BOARD OF SUPERVISORS. The **authcrity** of the district shall be exercised through a board of supervisors **ccnsist**ing of five **members** elected in the district at large for overlapping six year terms.

The legislature may prescribe the manner in **which** district authority is to be exercised, insofar as necessary for reasonable uniformity among the districts.

Section 4. IMPLEMENTATION. Counties, cities, school districts and other local subdivisions existing on the effective date of this constitution shall continue to exercise their powers and functions under present law pending enactment of legislation to carry out the provisions of this constitution; but new subdivisions shall be created only in accordance with this constitution. In event such legislation has not been enacted by Jaruary 1, 1980, and transition thereunder effected, this article shall on that date become automatically and fully effective and self-executing, all presently existing laws inconsistent therewith shall expire except for the purpose of and to the extent necessary for the discharge of any cutstanding obligations of particular subdivisions, each of the existing ccunties of the state shall become a district under this article, existing subdivisions therein shall be merged in such district and the respective districts shall be the lawful successors theretc and responsible for the orderly liquidation thereof; and the offices of the several members of district boards of supfrvisors shall be filled as in the case of vacancies othervise ordinarily arising or existing therein.

In any county which has not already become a district cr part of a district established under this article the question of early lccal implementation of this article may be submitted to the qualified electors of the county at any time in accordance with procedures under this constitution or any applicable law fcr submission of **questions** to popular vote by initiative or referendum; and if such procedures do not make **provision** for such submission in subdivisions such as counties the same shall nevertheless be adapted to the extent necessary therefor and implemented and applied as so adapted with the same fcrce, effect and validity as if such adaptation had been incorporated in the precedurfs as originally established **cr** enacted. If such **questicn** upon any such submission is decided in the affirmative, the provisions of this article shall thereupon **beccme** fully effective and self-executing, in accordance with and as set **fcrth** in the provisions hereof fixing a definite time fcr such article to become automatically effective and self-executing, and all cf such provisions shall be applied but without regard to the definite time fixed therein, within such county.

Section 5. FIRST ELECTION OF **SUPERVISCRS.** Of district supervisors first elected the term of **cffice** of the successful candidate receiving the highest number **cf** votes shall be six years, the term of each of those two receiving the next highest numbers shall be four years and the term of each of the tuc successful candidates receiving the louest numbers of votes shall be two **years.**"

INTRODUCED BY: <u>/s/\_Frank\_Arness</u>

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#### DELEGATE PROPOSAL NC. 10 - Equal Eights

#### MCNIANA CONSTITUTIONAL CONVENTION

#### 1971-1972

#### **DELEGATE** PROPOSAL NC. 10

DATE INTRODUCED: JAN. 21, 1972

#### Referred to Bill of Rights Committee

A FAGPOSAL FOR A NEW CONSTITUTIONAL SECTION FRONIDING FOR EQUAL RIGHTS.

BE IT FROPCSEC BY THE CONSTITUTIORAL CONVENTION OF THE STATE CF ECATANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

INTRODUCED BY: <u>/s/ Virginia H. Blend</u>

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### MONTANA CONSTITUTICNAI CCNVENTICN

#### 1971-1972

DELEGATE PRCFCSAL NO. 11

DATE INTRODUCED: JAN. 21, 1972

Referred to Education and Revenue & Finance Committees

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION PROVIDING FCR FULL STATE FUNDING OF ALL FREE PUBLIC SCHOOLS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION **CF** THE STATE **CF** MONTANA:

Section 1. There shall be a new Constitutional Section to provide as fcllcus:

"Section \_\_\_\_\_ All funds, both operational and capital, to support the free public schools shall be appropriated by the Legislature. No real or personal property taxes may te used to support free public schools."

INTRODUCED EP: /s/ Virginia H. Blend

#### **DELEGATE PROPOSAL** Nc. 12 - Environment

# MCNTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### CELEGATE PROPOSAL NC. 12

DATE INTRODUCED: JAN. 21, 1972

Referred to Natural Resources and Agriculture Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL ARTICLE PRCTECTING THE ENVI-RCNMENT.

BE IT PROPOSED EY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new Constitutional** Article to provide as follows:

"ARTICLE \_\_\_\_

#### ENVIRCNMENT

Section 1. ENVIRONMENT A PUBLIC TRUST. The common heritage of mankind being an environmental life support system upon which the health and welfare of the people of this state is dependent, the maintenance of the integrity of this system for the benefit of present and future generations is declared to be a public trust.

Section 2. PUBLIC TRUST COMMON PROPERTY. This public trust is the common property of the people of this state, inseparable from the general welfare and other than for uses of demonstrably important public purpose beneficial to the general welfare of the people of the state, shall not be usurped by an entity withcut just coapensation.

Section 3. RIGHTS OF INDIVIDUALS. Each person has an inalienable right to the unimpaired enjoyment of this public trust and shall be entitled to enforce this right on his own behalf and on behalf of others against any entity through appropriate legal proceedings."

INTRODUCED EY: <u>/s/ Jerome J. Cate</u>

# MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1572

DELEGATE PROPOSAL NO. 13

DATE INTFODUCED: JAN. 21, 1972

Referred tc Bill cf Rights Committee

A FROFOSAL FOR A NEW CONSTITUTIONAL SECTION RAKING ALL FERSONS OVER EIGHTEEN (18) YEARS OF AGE ADULTS FOR ALL PURFCSES, INCLUD-ING THE RIGHT TO HOLD ANY PUBLIC OFFICE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION **OF** THE STATE OF BCNTANA:

Section 1. There shall be a **new Constitutional** Section to provide as **follows:** 

"Section \_\_\_\_\_ Persons eighteen (18) years of age are declared to be adults for all purposes and shall have the right to hcld any public cffice in the state."

INTRODUCED EY: <u>/s/ Bob Campbell</u>

<u>/s/ Dorothy Eck</u>

<u>/s/ Mike BcKeon</u>

<u>/s/ Dcn Fcster</u>

<u>/s/\_Lyle\_R.\_Monroe</u>

/s/\_Jercme\_J.\_Cate

### DELEGATE PROPOSAL No. 14 - Privacy

### MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

DELEGATE PROPOSAL NC. 14

DATE INTRODUCED: JAN. 21, 1972

Referred tc Bill cf Rights Comnittee

III, 7

A PROPOSAL AMENEING ARTICLE III, SECTION 7 OF THE CONSTITUTION OF THE STATE OF MONTANA TO PROHIBIT INTEFCEPTION OF PRIVATE COMMUNI-CATIONS WITHOUT A VALID SEARCB WARRANT.

BE IT PROPOSED BY TRE CONSTITUTIONAL CONVENTION OF THE STATE CF MONTANA:

Section 1. Article III, Section 7 of the present Constitution is amended to read as follows:

"Section 7. The people shall be secure in their persons, papers, homes, and effects, from unreasonable searches and seizures, <u>innasions of privacy</u>, and c warrant to search any place, <u>utilize electronic or other means to intercept oral or</u> <u>other communications</u>, or seize any person or thing shall issue without describing the place to be searched, or the person or thing to be seized, nor without probable cause, supported by oath or affirsation, reduced to writing."

INTRODUCED BY: <u>/s/ Bob Campbell</u>

<u>/s/_Dorothy_Eck</u>	<u>/s/_Cedor_EAroncu</u>
<u>/s/ D. A. Scanlin</u>	<u>/s/ Robert J. Vermillion</u>
<u>/s/_Marshall_Murray_</u>	<u>/s/ Mike_McKeon</u>
<u>/s/ Jerome J. Cate</u>	<u>Zs/ Lyle R. McBrce</u>

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1972

DELEGATE PROPOSAL NO. 15

DATE INTRODUCED: JAN. 21, 1972

# Referred to Bill of Rights and Style & Drafting Committees

A PROPOSAL FOR A NER CONSTITUTIONAL SECTION INCORPORATING THE INTENT OF ORDINANCE NO. 1 OF THE 1889 CONSTITUTION.

# BE IT PACPOSED EY THE CONSTITUTIONAL COBVENTION OF THE STATE OF MONTANA:

Section 1. There shall **be** a **new** Constitutional Section to provide as fcllcus:

"Section \_\_\_. The people inhabiting the State of Mcntana, agree and **declare** that they forever disclaim all right and title to the unappropriated public lands lying within the boundaries thereof, and to all lands lying within said limits **cwned** or held by any Indian or Indian tribes, and that until the title thereto shall have been extinguished by the United States, the same shall be and remain subject to the disposition of the United States, and said Indian lands shall remain under the absolute jurisdicticn and control of the Congress of the United States, that the lands belonging to citizens of the United States, residing without the State of Montana, shall never be taxed a higher rate than the lands belonging to residents thereof; that no taxes shall be imposed by the State of Montana on lands or property therein belonging tc, or which may hereafter be purchased by the United States or reserved for its use. But nothing herein contained shall preclude the State of **Montana from** taxing as other lands are taxed any lands owned or held by any Indian who has severed his tribal relations and has obtained from the United States or from any person a title thereto by patent or other grant, save and except such lands as have been or may be granted to any Indian or Indians under any act of Congress containing a provi-sion exempting the **lands** thus granted from taxation, but said last named lands shall be exempt **frcm** taxation by the State of Montana so long and to such extent as such act of Congress may prescribe."

INTRODUCED BY: <u>ZSZ D. A. Scaplin</u>

<u>/s/\_Fobert\_Vermillicn</u>

MONIANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### DELEGATE PROPOSAL NC. 16

DATE INIRODUCED: JAN. 25, 1972

Referred to Revenue and Finance Coamittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FEGULATING FARMARKING OF STATE REVENUES.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANR:

Section 1. There shall be a new Ccastituticnal Section to provide as fcllcws:

"Section . EARMARKING. State revenues shall nct te earmarked to any--special purpose, except when required by the federal government for state participation in federal programs."

INTRODUCED BY: <u>Zsz Virginia H. Blend</u>

## DELEGATE FROPCSAL No. 17 - Elections

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1572

#### DELEGATE PRCFCSAL NO. 17

DATE INTRODUCED: JAN. 25, 1972

Referred tc Local Government Committee

XVI, 4

A PROPOSAL REPEALING ARTICLE XVI, SECTION 4 OF THE CONSTITUTION OF THE STATE OF MONTANA AND ADDING A NEW SECTION FROVILING FOA THE ELECTION OF BOARDS OF COUNTY COMMISSIONERS.

BE IT PROPOSEC EY THE CONSTITUTIONAL CONVEN'IIGN OF THE STATE OF MONTANA:

Section 1. Article XVI, Section 4 of the present Constitution, which reads as follows, is repealed:

"Sec-4.--In-each-county-there-shall-be-elected-three-county commissioners,-whose-term-of-office-shall-be-six-years;--provided that--each--county--in-the-state-of-Montana-shall-be-divided-into three-commissioner-districts,-to-be--designated--as--commissioner districts,-numbers-one,-two-and-three,-respectively.

<del>The--board--of-county-commissioners-chall-in-every-county-i</del>n the-state-of-Montanay-at-their--regular--cossiony--on--the--first Honday--in-Mayy-1929y-or-as-scon-thereafter-as-convenient-cr-possible,-not-exceeding-sixty-days-thereafter,-meet-and-by-and-under the-direction-of-the-district--court--judge--or--judger--of--said countyy--divide-their-respective-counties-into-three-scamissioner districts-as-compact-and-equal-in-population--and---area---as---pocsible,-and-number-them-respectively,-ene,-two-and-three,-and-when such--division--has-been-madey-there-chall-be-filed-in-the-office designating-the-metes-and-bounds-of-the-boundary-lines-and-limits of--each-of-said-cemmissioners-districts,-which-certificate-shall be-signed-by-said-judge-or-judges7-previded7--also--that--at--the first regular-session-of-any-newly-organized-and-secated-seanty, the-said-board-ef-scunty-commissionersy-by-and-under---the--diresticn--of-the-district-court-judge-or-judges-of-said-county-shall divide-such-new-county-into-commissioner-districts-as-berein-pro**wided**,

Upon-such-division,-the-board-ef-scunty-scmmissioners-shall assign--its--members--to--such-districts-in-the-following-manner, each-member-of-the-said-board-then-in-scrwice-chall--be--accigned to--the-district-in-which-he-ic-residing-or-the-nearest-therete, the-senior-member-of-the-board-in-scrwice-to-be-assigned--te--the commissioner---district-No-17-the-rest-member-in-senierity-te-ba assigned-to-commissioner-district-Ne-27-and-the-junior-member-of the-board-to-be-assigned-to-commissioner--district-Ne-37--previdedy--that--at--the-first-general-election-of-any-newly-created and-organized-scunty7-the-commissioner-for-district-Ne-17--shall be--elected-for-two-years7-for-Ne-27-for-four-years7-and-for-Ne-37-for-six-years7-and-biennially-thereafter-there--shall--be--one scumissioner--elected-to-take-place-of-the-retiring-commissioner, who-shall-hold-his-effice-for-cix-years7

4hat-the-bcard-of-county--commissioners--by--and--under-the direction--of--the-district-court-judges-of-said-county, for-the-furpese-of-equalizing-in-populatien-and-area-such-comminsioner-districts,-may-change-the-boundaries-of-any-or-all-of--the Gemmissioner--districts--in-their-respective-sounty,-by-filing-in the-office-of-the-county-clerk-and-recorder--of--such--county--a GEFtifiGate--signed--by-said-judge-of-judges-decignating-by-metes and-bounds-the-boundary-lines-of-each-of-said--commissioner--districts-as-changedy-and-such-change-in-any-or-all-the-districts-in such-county,-shall-become-effective-frem-and-after-filing-ef-such certificatey-providedy-howevery-that-the-boundaries-cf-no-commicsioner--district-shall-at-any-time-be-shanged-in-such-a-manner-as to-affect-the-term-of-office-of-any-county-commissioner--who--has been-electedy-and-whose-term-of-office--has-not-expiredy-and-providedy--furthery--that-no-change-in-the-boundaries-of-any-commissioner-district-shall-be-made-within--six-months-next-preceding-a general-election.

At-the-general-cleation-to-be-held-ir-1936,--and-thereafter at--oach--general-election,-the-member-or-members-of-the-beard-to be-elected,-shall-be-scleated-from-the-residents-and-electers--of the-district-or-districts-in-which-the-vacancy--occurs,--but--the election--of-such-member-or-members-of-the-beard-shall-ke-submitted-to-the-entire-electerate-of-the-county,--provided,---hewever, that--no--one-shall-be-cleated-as-a-member-of-said-beard,-whe-has not-resided-in-said-district-for-at-least--two--years--next--preceding-the-time-when-he-shall-beceme-a-candidate-for-said-office.

When-a--vacancy-occurs-in-the-board-of-county-commissioners the-judge-or-judges-of-the-judicial-district-in-which-the-vacancy occursy-shall-appoint-someone-residing-in-such-commissioner--district-where-the-vacancy-occursy-to-fill-the-effice-until-the-next general-clection-when-a-commissioner-shall-be-elected-to-fill-the unexpired-termy"

Section 2. There shall be a new Constitutional Section to provide as follows:

"Section . BOARDS CF COUNTY COMMISSIONERS. Each county shall have an--elected board of county commissioners of no less than three nor more than seven members. Each commissioner shall be a resident of, and elected only by the voters of, a single member district; such districts within a county shall be as equal in population as is practicable and shall be redrawn periodically as may be required by the Fourteenth Amendment t c the United States Constitution and by law. The legislature shall provide by law for such reapportionment, for division of each county into districts, for overlapping terms of office for commissioners and for methods by which residents and boards of commissioners of each county may decrease the membership of the board to not less than three or increase the membership to no more than seven."

INTRODUCED BY: <u>/s/ Arnold W. Jacotsen</u>

#### DELEGATE PROPOSAL NO. 18 - Right to Counsel

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# MONTANA CONSTITUTIONAL CONVENTION

## 197-1-1572

CELEGA'IE FROPGSAL RC. 18

DATE INTRODUCED: JAN. 25, 1972

Referred to Bill of Rights Committee

A FRCFCSAL FOR A NEW CONSTITUTIONAL SECTION BELATING TO THE RIGHT TO COUNSEL.

BE IT FROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CE MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section ---- RIGHT TC COUNSEL. An indigent person shall have the right tc ccunsel in administrative cr ccurt proceedings in which the State, cr any subdivision thereof, is an adverse party."

INTRODUCED BY: <u>/s/ Jerome J. Cate</u>

<u>/s/\_Eob\_Campbell</u>

# <u>/s/\_Bichard J. Champoux</u>

#### DELEGATE FRCPCSAL Nc. 19 - Legislative, Meeting Date

## MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

## IELEGATE PROPOSAL NC. 19

DATE INTRODUCED: JAN. 25, 1972

Referred tc Legislative Committee

4555 55125 VEC 01

**V**, 6

A PROPOSAL AMENDING ARTICLE V, SECTION 6 OF IRE CONSTITUTION OF THE STATE C.F MONTANA TO CHANGE THE MEETING DATE OF THE LEGIS-LATURE FRO?! THE FIRST MONDAY OF JANUARY TO THE FIRST MONDAY OF FEBRUARY.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF BONTANA:

Section 1. Article 9, Section 6 cf the present Constitution is arended tc read as fcllous:

"Sec. 6. The legislative assembly (except the first) shall meet at the seat of government at twelve c'clcck noon, cn the first Bcnday cf January February, next succeeding the general election Provided by law, and at twelve o'clock ncon, cn the first Bcnday of January February, of each alternate year thereafter, and at other times when convened by the Governor.

The term of service of the **members** thereof shall begin the **next day** after their election, until ctheruise provided by law; provided, that the first legislative assembly shall **meet** at the seat of government upon the **proclamation** of the **Governer** after the admission of the state into the **Unicn**, **upon** a day to be naaed in said **proclamation**, and which shall not be **mere** than fifteen nor less than ten **days** after the admission of the state into the Union."

INTRODUCED BY: <u>/s/ Miles Romney</u>

MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

DELEGATE PROPOSAL NO. 20

DATE INTRODUCED: JAN. 25, 1972

Referred tc Bill of Rights Ccmmittee

A PRGPGSAL FOR A NEW CONSTITUTIONAL ARTICLE PROVIDING A FUBLIC POLICY OF A QUALITY ENVIRONMENT.

BE IT PROPOSEL BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Article to provide as follows:

"ARTICLE \_\_\_\_

## NATURAL RESCUECES

Section \_\_\_\_\_ ENVIRONMENTAL FCLICY. It is the public policy of the State of Montana and the duty of each person to provide, maintain, and enhance a quality environment for the benefit of the people."

INTRODUCED BY: <u>/s/ C. E. McNeil</u>

DELEGATE PRCPCSAL No. 21 - Environmental Quality

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1472

#### **DELEGATE** PROPOSAL NO. 21

DATE INTRODUCED: JAN. 15, 1972

#### Referred tc Bill cf Rights Ccnmittee

A PRCFCSAL FOR A NEW SECTION TO ARTICLE III, BILL CF FIGHTS, CF THE CONSTITUTION OF THE STATE OF MONTANA GUARANTEEING AN INDIVIDUAL'S RIGHT TO A CUALITY ENVIRONMENT.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section in Article III of the Constitution of the State of Montana to provide as follows:

"Section 32. It is the right of each person to have, and the duty of each person to maintain and enhance, a quality environment."

INTRODUCED BY: <u>/s/ C. B. McNeil</u>

## MONTANA CONSTITUTIONAL CONVENIION

# 1971-1972

#### DELEGATE FRCFCSAL NO. 22

DATE INIRODUCED: JAN. 25, 1972

Referred tc Legislative Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL ARTICLE VESTING LEGISLATIVE POWERS IN A UNICAMERAL LEGISLATURE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CF NONTANA:

Section 1. There shall be a **new Constitutional** Article to provide as **follows:** 

"ARTICLE \_\_\_\_

#### 'IRE LEGISLATURE

Section 1. LEGISLATIVE **POWER.** The legislative **power** of the state shall be vested in the legislative assembly, but the people **may** propose and enact laws by initiative and they may approve or reject legislative acts by referendum.

Section 2. LEGISLATIVE COBPOSITION. The legislative **assen**bly shall be composed of one (1) chamber of **nct** less than seventy-five (75) and **nct** more than one hundred (100) members.

Section 3. LEGISLATIVE **DISTRICTS AND AFFCRTICNMEN1.** (1) For the purpose of electing members of the **legislative** assembly, the **state** shall be divided into as many districts as there shall be members of the legislative assembly. Each district shall **consist** of compact and contiguous **territory**. All districts shall be so nearly equal in population as is practicable.

(2) Immediately fcllowing each federal census of population there shall be a redistricting of legislative districts and reapportionment of voters within the districts. In the **session** preceding each federal **census**, the majority and minority leaders of the legislative assembly shall each appoint two (2) members to a reapportionment **commission**. Together, the **four** (Y) members shall select a chairman. No member of the reapportionaent commission shall be a legislator or a state official. The **commission** preceding each federal census, the majority and minority leaders of the legislator prestate official. The commission plan

#### DELEGATE FKCFCSAL NC. 22 - Legislature, Unicateral

shall be submitted to the legislative assembly at the next session after the federal census is made public and shall become law when approved by a majority of the legislative assembly. If it is not approved, the legislative assembly shall return the plan to the commission with its recommendations for change, and the commission shall within thirty (3C) days cause the secretary of state to announce and publish its final plan in the manner provided for acts of the legislative assembly and the plan shall have the force of law upon such publication.

Section 4. ELECTION AND THEM OF MEMBERS. The members of the legislative assembly shall be elected by the qualified voters of the state in each odd-numbered year for a term of tuo (2) years.

Section 5. LEGISLATIVE INMUNITY. The members of the legislative assembly shall, in all cases, except treason, felony, viclation of their oath of cffice, and breach of the peace, be privileged from arrest during their attendance at the sessions of the legislative assembly, and in going to and returning from the same; and for any speech or debate in the assembly they shall not be questioned in any other place.

Section 6. CITIZENS COEPENSATION COMMISSION. Legislators shall receive an annual salary and reasonable expenses and allowances set by a citizens compensation composed of seven (7) members. The Governor shall appoint three (3) members and the majority and minority leaders of the legislative assembly shall each appoint tuc (2) members. Members of the legislature and officers and employees of the state or of any county, municipality or other governmental unit of the state shall not be eligible for appointment to the commission. The legislature may further specify the requirements for membership. The commission shall meet every two (2) years. Within a period after its appointment set by law, the commission shall submit to the legislature its proposals which the legislature may decrease but not increase. The commission will then dissolve.

Section 7. LEGISLATIVE SESSIONS. The legislative assembly shall be a continuous body during the term for which its members are elected. It shall meet in regular sessions annually Cn the fourth Monday in January, but the month and day may be changed by law. It may be convened at **Cther times** by the Governor, by the assembly's majority and minority leaders, **CI** at the written request of a majority of the members of the legislative assembly.

Section 8. ORGANIZATION. (1) The legislative assembly shall judge the elections, returns, and qualifications of its members and choose its officers and employees. No member shall be expelled without the concurrence of tuo-thirds (2/3) of the membership.

(2) A majority of the membership of the legislative assembly constitutes a guorum to do business. but a smaller number may

ad **journ** from day to day and may compel **attendance** of absent members.

Section 9. ACCOUNTABILITY AND CITIZEN ACCESS. (1) All sessicns and committee meetings of the legislative assembly, including the committee of the whole, shall be open to the public.

(2) The vote of each member in all sessions and committee meetings of the legislative assembly, including the committee of the whole, shall be recorded and entered in the journal. The legislative assembly shall keep a journal of its proceedings.

(3) Public notice shall be given five (5) days in advance for all committee hearings.

Section 10. PORM OF BILLS. (1) Every bill shall be ccnfined to one (1) subject and properly associated matters unless it is an appropriation bill or one codifying, revising, cr rearranging existing laws. Pills for appropriations shall be confined to appropriations. A law shall not to judicable under this prevision sixty (60) days after its enactment.

(2) The enacting clause shall be: "Be it enacted by the Legislative Assembly of the State of Montana."

Section 11. PASSAGE OF @ILLS. (1)  $N_0$  law shall be passed except by bill and no bill shall be **sc** altered or aaended during passage that its original purpose is changed.

(2) No bill shall become lay unless it has been referred to a committee, reported out, reproduced with all its final amendments, and placed on the desk of each member five (5) days before final passage.

(3) No bill shall become a law except by a majority vote of all the members present in the legislative assembly.

Section 12. SPECIAL AND LOCAL LEGISLATICN. The legislative assembly shall pass no special **cr lccal** act when a general act is, **cr** can be made, applicable.

Section 13. VETO. (1) All bills passed by the legislative assembly shall be submitted to the **Governer**, whe has the power to veto all bills but those initiated by or referred to the people. The Governor **may**, by veto, strike or reduce items in appropriations bills. He shall return any vetoed bill, with a statement of his objections, to the legislative assembly.

(2) Upon receipt of a veto message, the legislative assembly shall meet to reconsider passage of the vetoed bill **cr** item. Vetoed bills become law by affirmative **vcte** of two-thirds (2/3) of the membership of the legislative assembly.

## CELEGAIE PROPCSAL Nc. 22 - Legislature, Unicameral

(3) A bill becomes law if, while the legislative assemtly is in session, the Governor neither signs nor veroes it within fifteen (15) days, Sundays excepted, after its delivery to hin. If the legislative assembly is not in sfssion and the Governor neither signs nor veroes a bill within twenty (20) days, Sundays excepted, after its delivery to him, the bill is veroed.

Section 14. IMPEACHMENT. All civil officers of the state are subject to impeachment by the legislative assembly. Impeachment shall originate in the legislative assembly and must be approved by a two-thirds (2/3) vote of its members. The **Ection** for impeachment shall list fully the basis for the proceeding. Trial on impeachment shall be conducted by the supreme court, unless a member of the supreme court is being tried, in which case the state's district court judges shall act as the tribunal. Concurrence of two-thirds (2/3) of the members of the tribunal is required for a judgment of impeachment. The judgment may not extend beyond removal from office, but shall not prevent proceedings in the courts on the same of the concur-

INTRODUCED EY: <u>ZSZ Arlyne Reichert</u>

/s/ Mae Nan Robinson /s/ Daphne Bugbee <u>/s/\_Robert\_Lee\_Kelleher\_</u> <u>/s/ Carman M. Skari</u> <u>/s/\_Gecrge\_W.\_Rcllins\_\_\_</u> /s/\_Bcb\_Campbell\_\_\_\_\_ <u>/s/ George Harper</u> /s/\_Lyle\_R.\_Monroe\_\_\_\_ <u>/s/\_John\_H.\_Tocle\_\_\_\_\_</u> /s/\_Jerome\_T.\_Lcendorf <u>/s/ Wade J. Dahood</u> /s/\_Marshall\_Murray\_\_\_ /s/ Arnold W. Jacobsen /s/\_Harold\_Arbanas\_\_\_\_ /s/\_Margaret\_S.\_Warden\_\_\_ /s/ W. H. Swanberg <u>/s/\_James\_R.\_Felt\_\_\_\_</u> /s/\_Virginia\_H.\_Blend\_ /s/ J. K. Ward /s/\_Marian\_S.\_Frdmann\_ /s/ Paul K. Harlow /s/\_marjorie\_Cain\_\_\_\_\_ /s/ Ncel L. Furlong <u>/s/ Katie Payne</u> /s/\_George\_B,\_Heliker\_ <u>/s/\_Earl\_Berthelson</u> <u>/s/ Jean M. Bowman</u> <u>/s/ Lucile Speer</u> <u>/s/ Gene Harbaugh</u> /s/ John H. Leuthold

# DELEGATE PROPOSAL NO. 22 - Legislature, Unicameral

- <u>/s/\_lyman\_W.\_Choate\_\_\_\_</u>
- <u>/s/ Bruce M. Brcwn</u>
- /s/\_Russell\_C.\_McDonough
- <u>/s/ Ccn Rebal</u>
- <u>/s/\_Eachell\_K.\_Mansfield</u>

- <u>/s/\_Max\_Concver\_\_\_\_</u>
- <u>/s/\_Richard\_E.\_Rceder\_</u>
- <u>/s/ Lorothy Eck</u>
- <u>/s/ Nm. A. Burkhardt</u>

### CELEGATE FRGFCSAL No. 23 - Welfare, Funding

#### RONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

#### DELEGATE PEOPOSAL NC. 23

GATE INTRCDUCED: JAN. 25, 1972

# Referred to Local Government and Revenue $\delta$ Finance Committees

A PROPOSAL FOR .A NEW CONSTITUTIONAL SECTION PROVIDING FOR FULL STATE FUNDING OF WELFARE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_ All funds to support public welfare in the State of Montana shall be appropriated by the legislature. No real or personal property taxes may be used to finance public welfare."

INTRODUCED BY: <u>/s/ Virginia B. Blend</u>

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# MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

DELEGATE PROPOSAL NO. 24

DATE INTRODUCED: JAN. 25, 1972

Referred to General Government and Constitutional Amendment Committee

XIX, 2

A PROPOSAL REPEALING ARTICLE XIX, SECTICN 2, CF THE CONSTITUTION OF THE STATE OF MCNTANA.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CF MONTANA:

Section 1. Article XIX. Section 2 cf the **present** Constitution, which reads as follows, is repealed:

"Sec\_-2--The-legiclative-assembly-shall-have--no--power--to authorize--lotteries--or--gift--enterprises-fer-any-purpose-and shall-pass-laws-to-prohibit-the-sale-of-lottery--or--gift--enterprise-tickete-in-this-state-"

INTRODUCED BY: <u>/s/ Lyman W. Chcate</u>

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## MCNTANA CONSTITUTIONAL CONVENTION

## 1971-1572

## DELEGATE PROPOSAL NC. 25

DATE INIRCDUCED: JAN. 25, 1972

Referred to Executive Ccmmittee and Legislative Ccmmittee

VII,1 2

A FRCFCSAL AMENEING ARTICLE VII, SECTICN 12 CF THE CONSTITUTION OF THE STATE OF MONTANA TC PROVICE THE LEGISLATURE WITH THE OPFORTUNITY TO CVERRIDE GUBERNATORIAL VETOES.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article VII, Section 12 cf the Fresent Constitution is amended to read as follows:

"Sec. 12. Every bill passed by the legislative assembly shall, before it becomes a law, be presented to the Governor, If approve, he shall sign it, and thereupen it shall become a he law; but if he do not approve, he shall return it with his cbjections to the house in which it originated, which house shall enter the cbjections at large upon its journal and proceed to reconsider the bill. If then two-thirds of the members present agree to pass the same, it shall be sent, together with the objections, to the **cther** house, by which it shall likewise be reconsidered and if approved by two-thirds of the **Q** esbers present that house it shall become a law notwithstanding the cbjecin tions of the Governor. In all such cases the wcte of each house shall be determined by yeas and nays, to be entered on the jour-nal. If any bill shall not be returned by the Governor within five days (Sundays excepted) after it shall have been presented to him, the same shall be a lam, in like manner as if he had signed it, unless the legislative assembly shall by their adjournment prevent its return, in which case it shall nct become a law without the approval of the Governor. No bill shall become a law after the final adjournment cf the legislative assembly, unless approved by the Governor within fifteen days after such adjournment. IB-case-the-Governor-shall-fail-te--approve--of--any bill--after--the-final-adjournment-of-the-legislative-accembly-it shall-be-filed,-with-his-objectione,-in-the-office-of-the--scoretary-of-state. If the Governor fails to approve a bill after the final adjournment of the legislative assembly, copies of the bill, together with the reasons for the Governor's vetp-5 shall be sent by registered mail to all legislators. If two-thirds (2/3) of the members of each house return the bill with an affirmative vote within ten (10) days, attested to by a notary public, the bill shall become law.

INTRODUCED BY: <u>/s/ Chet Blaylcck</u>

<u>/s/\_Dcrcthy\_Eck\_\_\_\_</u>

/s/ Charles H. Mahoney

<u>/s/ R. S. Hanson</u>

<u>/s/ Dcuglas Delaney</u>

<u>/s/ Leslie Eskildsen</u>

- /s/\_George\_H.\_James\_\_\_\_
- <u>/s/ Margaret S. Warden</u>
- /s/ D. A. Scanlin

#### DELEGATE PROPOSAL No. 26 - State Eoundaries

MONTANA CONSTITUTICHAL CCNPENTICN

#### 1971-1972

### DELEGATE PROPOSAL NO. 26

DATE INTRODUCED: JAN. 25. 1972

Referred to General Government and Constitutional Amendment Committee

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A FROPOSAL FCR A NEW CONSTITUTIONAL ARTICLE TO PROVIDE BOUNDARIES FOR THE STATE OF MONTANA.

BE IT **PROPOSEC** BY THE **CONSTITUTIONAL CONVENTION** CF THE STATE GE NONTANA:

Section 1. There shall be a **new Constitutional** Article to provide as **follows:** 

"ARTICLE \_\_\_

BOUNDARIES

Section 1. The boundaries of the State of Montana shall be as established in the federal Organic Act creating the Territcry cf Montana."

INTRGCOCED BY: <u>/s/ Bruce M. Brcwn</u>

ECNTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### LELEGATE PROPOSAL NC. 27

DATE INTRODUCED: JAR. 25, 197;

Referred to General Government and Constitutional Amendment Ccmmittee

XIX, 9

A PROFOSAL AMENCING ARTICLE XIX, SECTICN 9 OF TEE CONSTITUTION OF THE STATE OF MONTANA PROVIDING FOR A MAJORITY BATHER THAN TWO-THIRDS VOTE FOR LEGISLATIVE CONSTITUTIONAL AMENDMENTS, PROVIDING FGR CONSTITUTIONAL AMENDMENT BY THE PEOPLE AND PRGHIEITING EXECU-TIVE VETC OF PROPOSED AMENDMENTS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article XIX, Section 9 cf the present Ccnstitution is amended to read as follows:

"Sec. 9. Amendments to this constitution may be proposed in either house of the legislative assembly, and if the same shall be voted for by **two-thirds** <u>a majority</u> of the members elected to each house, such proposed amendments, together with the ayes and nays of each house thereon, shall be entered in full on their respective journals;

The people of Montana may also propose constitutional amendments by initiative petitions. Each petition shall include the full text of the proposed amendment and shall be signed by ten (10) percent or more of the state's legal voters. The number of legal voters for the state is determined by the votes cast for Governor in the general election immediately preceding filing of petitions. The petitions shall be filed with the Secretary of State four (4) months or more before the election at which they will be voted on amendaents to be published in full in at least one newspaper in each county (if such there be) for three-months four veeks previous to the next-general election for members will be voted on. and At said election the said amendment or amendment or the said amendment of submitted to the qualified electors of the state for their

appreval or rejection and such as are approved by a **majority cf** those voting thereon shall become part of the constitution. Should more amendments than one be submitted at the same election, they shall be so prepared and distinguished by numbers or otherwise that each can be voted upon separately; provided, however, that not more than three six amendments to this constitution shall be submitted at the same election by the legislative assembly and not more than two amendments shall be submitted by the people. If more than two petitions for amendment are cffered to the Secretary of State be shall publish and cffer to the people the two with the greatest number of signatures; if there is an equal number of signatures the first petition filed shall take precedence.

<u>The veto power of the Governor shall not extend to proposed</u> constitutional amendments."

INTRODUCED BY: <u>/s/ Charles H. Nahcney</u>

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# **DELEGATE** PEOPGSAL NC. 28

DATE INTRODUCED: JAN. 25, 1972

#### Referred to General Government and Constitutional Amendment Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR LEGIS-LATIVE AUTHORIZATION OF GAMBLING.

BE IT PROPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CE MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section --- All forms of **gambling**, lctterier, and **gift** enterprises previously **prchibited** by the **Constitution** of the State of flontana are prohibited until such time as they **my be authorized** by a **majcrity** vote of the legislature or by the people through initiative or referendum."

INTRODUCED BY: <u>/s/ Don E. Belcher</u>

## CELEGATE FRCPCSAL NO. 29 - Elections, School

## MONIANA CONSIITUTIONAL COFVENTION

## 1971-1972

#### DPLEGATE ERCFCSAL NO. 29

DATE INTRODUCED: JAN. 26, 1972

Referred to Education and General Gcvernment Conrittees

XI, 10

A PROPOSAL REPEALING ARTICLE XI, SECTION 10, OF THE CCNSTITUTION OF THE STATE CF RCNTANA ANE ACCING A NEW SEC'IICN TO PROVIDE TRAT SCRCOL ELECTIONS EE RELC IN CONJUNCTION WITH CIHER ELECTIONS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF TRE STATE OF MONIANA:

Section 1. Article XI, Section 10 of the present Constitution, which reads as follows, is repealed:

#Sec. 10 The-legislative-assembly-shall--provide--that--all elections--for--school--district--officers-shall-be-separate-from those-elections-at-which-state-or-county-officers-are-voted-for-"

Section 2. There shall be a neu Ccrstituticnal Section to provide as **follows:** 

"Section ..... SCHOOL ELECTICNS. Except in specific instances designated by the legislature, all elections for school district officers, mill levies or indebtedness shall be conducted in conjunction with elections at which state, ccunty or municipal officers are voted for."

INTRODUCED BY: <u>/s/_Marian_Erdmann</u>	
<u>/s/ Charles_H. Mahoney</u>	<u>/s/ M. Lynn Sparks</u>
<u>/s/ Clark E. Simon</u>	<u>/s/_Daniel_WHarrington</u>
<u>/s/ George Harper</u>	<u>/s/_Betty_Babcock</u>
<u>/s/_Maurice_Driscoll</u>	<u>/s/_Carman_Skari</u>

ᄨᅟᆧᅀᆕᆥᄡᄡᅀᅀᆖᇾᇦᅾᆕᆕᆕᆕᆕᅷ<sup>ᆋ</sup>ᄥᄥᅌᆤᇔᇔᅷᆤᆤᆕᆑᆕᆕᆃᇔᆃᆂᆂᅕᅆᅆᆥᆍᅾᆃᆃᆃᅕᆃᅕᅕᇾᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃᆃ

/s/\_lhcmas\_M.Ask /s/\_Katie\_Payne

<u>/s/\_Erv\_Gysler\_\_\_\_</u>

## CELEGATE PRCFCSAL NO. 30 - Sovereign Immunity

## MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## DELEGATE PROPOSAL HO. 30

DATE INTRODUCED: JAN. 26, 1972

## Referred to Judiciary Committee

<u>/s/ Mae Nan Robinson</u>

<u>/s/ Carman Skari</u>

A PROFOSAL FCR A NEW CONSTITUTIONAL SECTION ELIMINATING THE DEFBNSE OF SOVEREIGN IMMUNITY.

BE IT FROPCSEC BY THE CCNSTITUTICNAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section **to** provide as fcllcus:

\*'Section 1. The State of **Ecntana** and its subdivisions **shall** be subject to the **same** liabilities as a natural **perscn."** 

INTRODUCED BY: <u>/s/ Jerome J. Cate</u>

<u>/s/\_Jerome\_T.\_Lcendorf</u>

<u>/s/ Bob Campbell</u>

<u>/s/\_Arlyne\_Reichert\_\_\_</u>

MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### DELEGATE PECPOSAL NO. 31

DATE INTRODUCED: JAN. 26, 1972

Referred to General Government and Constitutional Amendment Conmittee

XIX, 1

A PROPOSAL AMENDING ARTICLE XIX, SECTION 1 OF THE CONSTITUTION OF THE STATE OF MONTANA TO PROVIDE A BRIEF OATH OF OFFICE.

BE IT FROPOSED EY THE CONSTITUTIONAL **CONVENTION** OF THE STATE OE HONTANA:

Section 1. Article XIX, Section 1 of the present Constitution is amended to read as follows:

"Section 1. Members of the legislative assembly and all officers, executive, ministerial or judicial, shall, **before** they enter upon the duties of their respective offices, **take** and **sub**scribe the following oath or affirmation, to-wit: "I do sclemnly swear (or affira) that I will support, protect and defend the constitution of the United States, and the constitution of the state of Montana, and that I will discharge the duties of my office with fidelity+, and-that-I-have-net-faidy-of-contributedy or-promised-to-pay-or-contribute,-cither-directly-or--indirectly, any--money--or--other--valuable-thing-te-preeuxe-my-nomination-er election--{or--appointment}--except--for--nececcary--and---froper expenses--expressly--authorized-by-lawy-that-I-have-not-knowingly violated-any-election-law-of-this-statey-eg--procured--it--te--be dome--by--others-in-wy-behalfy-that-I-will-net-knewingly-reseiver directly,-or-indirectly,-any-money-or-other--valuable--thing--fer the -- performance-or-non-performance-of-any-act-er-duty-pertaining to-my-office-other-than-the-compensation-allowed-by-law, sc help me God. And-no-other-oathy-declaration-or-test-shall-be-required as-a-qualification-for-any-office-or-public-trust."

INTRODUCED EY: <u>/s/</u> Paul Barlow

## MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## **LELEGATE** FRCPCSAL NC. <u>32</u>

DATE INTRODUCED: JAN. 26, 1972

Referred to Bill of Rights Committee

A FRCFCSAL FCR A NEW SECTION IN ARTICLE III CF THE **PRESENT CON-STITUTICN,** THE BILL CF RIGHTS, **GUARANTEEING** EREEDCI! **FRCM DIS-CBIMINATION.** 

BE IT PROPOSED BY THE CONSTITUTIONAL **CONVENTION** CF **THE** STATE OF **MONTANA:** 

Section 1. There shall be a new Constitutional Section in Article III to provide as follows:

"Section \_\_\_\_\_. No person shall, because of race, color, national origin, creed, religion or sex be subjected to any public or private discrimination in political and civil rights, in the hiring and promotion practices of any employer, or in the sale or rental of property. These rights shall be enforceable uithout action by the legislative assembly. Persons aggrieved shall have access to the Courts to enjoin discrimination prohibited by this section."

INTRODUCED BY: <u>Zs/ Mae Nan Robinscn</u>

<u>/s/\_Lucile\_Speer</u>

#### DELEGATE FRCPOSAL No. 33 - Individual Rights

MONTANA CONSTITUTICKAL CCNVENTION

## 1971-1972

## DELEGATE PROPOSAL NO. 33

DATE INTRODUCED: JAN. 26, 1972

Referred tc Bill of Rights Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION IC INSURE THE RIGHTS OF INCIVIDUAL DIGNITY, ERIVACY, ANC FREE EXPRESSION.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new** Constitutional **Section** to **provide** as follows:

"Section \_\_\_\_\_. The rights of individual dignity, privacy, and free expression being essential to the well-being of a free society, the state shall not infringe upon these rights without the showing of a compelling state interest."

INTRODUCED BY: <u>/s/ Bob Campbell</u>

<u>/s/_Donald_RFcster</u>	<u>/s/_Frank_Arness</u>
<u>Zsz_Mae_Nan_Robinson</u>	<u>/s/_Marshall_Murray</u>
<u>/s/_Lyle_RMonice</u>	<u>/s/_Jean_Bowman</u>

## DELEGATE PRCFCSAL NO. 34 - Individual Rights

\_\_\_\_\_

## MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### DELEGATE PROPOSAL NC. 34

DATE INTRODUCED: JAN. 26, 1972

Referred tc Judiciary Committee

III, 24

A PROPOSAL AMENDING ARTICLE III, SECTION 24 OF THE CONSTITUTION OF THE STATE OF MONTANA REAFFIREING THE PRINCIPLES OF REPOBHATION AND FROVIDING AUTOMATIC RESTORATION OF RIGHTS UEON TERMINATION OF STATE SUPERVISION.

BE IT FBOPOSED EY THE CONSTITUTIONAL CONVPNTION OF **THE** STATE OF **MCNTANA:** 

Section 1. Article III, Section 24 of the present Constitution is amended to read as follows:

"Section 24. Laws for the purishment of crime shall be founded on the principles of reforaation and prevention, thet-this shall-not-affect-the-power-of-the-legislative-assembly-te-previde for-punishing-offenses-by-destby and full rights shall be automatically restored spateterminations for any offense against the state."

INTROLUCED BY: <u>/s/ Bob Campbell</u>

<u>/s/\_lyle\_R.\_Monroe\_\_\_\_</u>

<u>/s/\_Marshall\_Murray\_\_\_\_</u>

<u>/s/\_Frank\_Arness\_\_\_\_\_</u>

<u>/s/\_Jean\_Ecwman\_\_\_\_\_</u>

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#### MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### DELEGATE PROPOSAL NO. 35

DATE INTRODUCED: JAN. 26, 1972

Referred tc Revenue and Finance Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION IN ARTICLE XII OF THE PRESENT CONSTITUTION TO PROVIDE THAT THE LEGISLATIVE ASSEMBLY MAY ALLOW PREFERENTIAL TAXATION.

BE IT PROPOSED EY THE CONSTITUTIONAL CONVENTION **CF** THE STATE OF RCNTANA:

Section 1. There shall be a new Constitutional Section in Article XII to provide as fcllcws:

"Section \_\_\_\_. The legislative **assembly Ray** provide that farms, agricultural lands, standing **timber**, **timberlands**, and other opeu space lands used for recreation or **erjoyment** of their scenic or natural beauty shall be valued for purposes of **taxation** on the basis of the **use** to which the property is currently being applied."

INTRODUCED BY: <u>Zsz Mae Nan Robinson</u>

## DELEGATE PECPOSAL NC. 36 - Seat of Government, Location

## MONTANA CONSTITUTIONAL CONVENTION

## 157-1-1972

# DELEGATE FRCFCSAL NO. 36

DATE INIFODUCED: JAN. 26, 1972

Referred to General Government and Constitutional Amendment Committee

X, 2, 3, 4

A FROPOSAL REPEALING SECTIONS 2 AND 4 OF ARTICLE X CF THE CON-STITUTION OP THE STATE CF MONTANA AND AMENDING SECTION 3 CF ARTI-CLE X TO PROVIDE FOR THE SEAT OF MONTANA GOVERNMENT.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVEN'IION OF THE STATE CF MONTANA:

Section 1. Article X, Section 2 cf the present Constitution, which reads as follows, is repealed:

"Sec.-2.-At-the-general-election-in-the-year-one-thousand eight-hundred-and-ninety-two-the-question-of-permanent--location of--the-seat-of-government-ic-hereky-provided-to-ke-submitted-to the-qualified-electors-of-the-state, and the-majority-of-all--the votes-upon-said-question-shall-determine-the-location-thereef.-In sase--there--shall-be-no-choice-of-location-at-caid-election, the question-of-shoice-between-the-two-places-for-which--the-highest number--of--votes--shall--have-been-cast-shall-be, and-is-hereky, submitted-in-like-manner-to-the-qualified-electors-at--the--next general--election--thereafter;--provided, -that-until-the-seat-of government-shall-have-been-permanently-located-the-temperary-seat of-government-shall-be-and-remain-at-the-city-of-Helena."

Section 2. Article X, Section 4 of the present Ccnstitution, which reads as follows, is repealed:

"Sec-4.--The-legistative-assembly-shall-make-no-appropriatiene-or-expenditures-for-capitel-buildings-or-grounds-until--the seat-of-government-shall-have-been-permanently-lecated,-as-herein previded."

Section 3. Article X, Section 3 of the present Constitution is amended to read as fcllcws:

\_\_\_\_\_

"Sec. 3. When The seat of government shall-have having been located as-herein-provided in Helena the location thereof shall not thereafter be changed, except by a vote of two-thirds of all the gualified electors of the state voting on that question at a general election at which the question of the location of the seat of government shall have been submitted by the legislative assembly."

INTRODUCED BP: <u>/s/ Don E. Eelcher</u>

/s/ Ctto T. Habedank

<u>/s/ Lyman W. Choate</u>

<u>/s/\_Peter\_"Pete"\_Lorello</u>

### CELEGATE **FRCPCSAL** NC. 37 - State **Revenues**, Earmarking

#### BONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

CELEGATE PROPOSAL NC. <u>37</u>

DATE INTRODUCED: JAN. 26, 1972

Referred to Revenue and Finance Committee

A PROPOSAL FOR A NEY CONSTITUTIONAL SECTION PROVIDING FOB EARMARKING EY THE LEGISLATURE.

BE IT FROPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Cocstitutional Section to provide as follows:

"Section \_\_\_\_ EARMARKING. The legislature shall have the sole authority to earmark monies accruing to the state from what-ever sources."

INTROLUCED BY: <u>/s/ Donald F. Foster</u>

<u>/s/\_Rachell\_Mansfield</u>

/s/\_Bob\_Campbel1\_\_\_\_

<u>/s/\_Jean\_Bowman\_\_\_\_</u>

/s/\_D.\_G.\_Drum\_\_\_\_\_

<u>/s/ Thomas M. Ask</u>

### DELEGATE PRCPCSAL NO. 38 - Right of Participatict

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# MONJANA CONSTITUTIONAL CONVENSION

### 1971-1572

#### DELEGATE FRCFCSAL NC. 38

DATE INTRODUCED: JAN. 26, 1972

Referred to Judiciary Committee

A PROPOSAL FCR A HEW **CONSTITUTIONAL SECTION** PROVIDING FCR CITIZEN **PARTICIPATION** IN THE OPERATION OF THE **GOVERNMENT** PRICE TO FINAL CECISION.

BE IT **PROPOSEC** BY THE **CONSTITUTIONAL CONVENTION** CP THE STATE CF HGNTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section . RIGHT OP **PARTICIPATION.** The public shall have the right to--expect governmental agencies to afford every feasible opportunity for citizen participation in the cperation of the government prior to final decision. The legislature shall provide by law points of access and institutional structures to naxiaize such a right."

INTROLUCED EY: <u>ZSZ Donald R Foster</u>	
<u>/s/_George_HJames_</u>	<u>Zsz_Noel_DFurleng</u>
<u>/s/_Mae_Nan_Robinscn</u>	<u>/s/_Ecb_Campbell</u>
<u>/s/_Lyle_RMonroe</u>	<u>/s/_Jerome_T,_Lcendorf</u>
<u>/s/_Dorothy_Eck</u>	<u>/s/_Veronica_Sullivan_</u>
<u>/s/_Don_Rebal</u>	<u>/s/_Jerome_JCate</u>

MONIANA CONSTITUTIGNAI CONVENTION

# 1971-1972

DELEGATE FRCFCSAL NC. 39

DATE INTRODUCED: JAN. 27, 1972

Referred to Public Health, Welfare and Labor Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FREVIDING FOR A WAGE COMMISSION.

BE IT PROPOSED BY THE CONSTITUTICBAL CONVENTION OF THE STATE GF MCNTANA:

Section 7. There **shall** be a new **Constitutional** Section to provide as follous:

"Section ---. There shall be a wage commission consisting of nine (9) members; three (3) members appointed by the Governor, three (3) members appointed by the Legislature, and three (3) members appointed by the Supreme Court. Ten (10) days after the beginning of each legislative session, the commission shall submit to the legislature a salary schedule for elected officials in the executive, judicial and legislative branches of state government. The legislature may amend the salary schedule during its regular session by majority vote. Upon adjcurnment sine die of each session, the proposed salary schedule and amendments thereto shall become lam and all salaries set thereby shall be adjusted to conform to the schedule as of the first day of the month fcllcwing adjcurnment."

INTROLUCED BY: <u>/s/ Jerome J. Cate</u>	
<u>/s/_Arlyne_Reichert</u>	<u>/s/_Mae_Nan_Robinson_</u>
<u>/s/_George_Harrer</u>	<u>/s/_John_HLeuthold_</u>
<u>/s/ Carman_Skari</u>	<u>/s/ Torrey Johnson</u>
<u>/s/_Jerome_TLcendorf</u>	<u>/s/_Magnus_Aasheim</u>
<u>/s/_Richard_ERoeder_</u>	

MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### DELEGATE PROPOSAL NO. 40

DATE INTRODUCED: JAN. 27, 1972

Referred to Iccal Government Committee

A PROPOSAL EOR A NEW CONSTITUTIONAL ARTICLE ON IOCAL GCVFENMENT,

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENIION OF THE STATE GE MONTANA:

Section 1. There shall be a **new Constitutional** Article to provide as **follows:** 

"ARTICLE

# LCCAL GOVEENMENT

Section 1. PURPOSE AND CONSTROCTION. The purpose of this article is to provide for **EaXINUE** local self-government and intergovernmental cooperation. Units of local government shall have the **powers** and privileges granted to then by this **constitution**, all of which shall be liberally **construed** in **favor** of units of local government.

Section 2. DEFINITION. As used in this and other articles of this constitution, the term unit cf **lccal** government shall mean any public entity organized in the manner prescribed by law, with boundaries in **scne** defined **pcrticn** of the state and with officials uho are elected by voters residing **within** such **bcund**aries or uho are appointed by **cfficials sc** elected. A unit of local government shall include counties, cities, **tcwns**, or **cther** civil divisions, or any of these units **functicning** in a **ccnsoli**dated organization.

Section 3. ORGANIZATION OF **ICCAI GEVERNMENT.** The legislature shall provide by general law for the gevernment of **ccun**ties, cities, **tcwns**, and other civil **divisions** and for methods and procedures of incorporating, merging, consolidating, and dissolving such units of local gevernment and of altering their boundaries, including provisions:

(1) For such classification of units of local government as may be necessary **cn** the basis of population or on **any cther** 

### CELEGATE FROPCSAL No. 40 - Local Government

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reasonable basis related to the purpose of the classification:

(2) For optional plans of **runicipal** organization and government sc as to enable a county or city to adopt or abandon an authorized cptional charter by a majority vote of the qualified voters voting thereon;

(3) For procedures by which a **ccunty cr** a city may prepare an alternative plan of **municipal** organization and government to be adopted or amended by a **majority** vote of the qualified **vcters** of the city **cr** county voting thereon.

(4) For procedures **ty** which a county, city, and town, or **ccunties** and cities and **tcwns** may prepare an alternative **fcrm** cf consolidated municipal **government** to be **adcrted** or amended by a **majority** vote of the qualified voters of the **jurisdicticns** affected.

Section 4. POWERS CP UNITS **CF** LOCAL **GOVERNMENT.** A unit of local government may exercise any legislative govern or perform any function which is not denied to it by its charter, is not denied to units of local government generally **cr** to its class **cf** local government, and is **within** such limitations as the legislature shall establish by general law. This grant of **powers to** units of local government shall **not** include the power to enact private **cr** civil **law** governing civil **relationships** except as incident to an exercise of an independent county or city **power**, nor shall it include **power** to define and provide for the punishment of a felony.

section 5. INTERGOVERNMENTAL CCOPERATION. Subject to any limitation which the legislature may make by statute, the state, or any one or more of its units of local government, may exercise any cf their respective powers, or perform any of their respective functions and may participate in the financing thereof jointly or in cccperation with any one or more units of local qovernment within this state or with cther states, os units cf local government of other states, Cr with the United States."

 /s/\_Drum\_\_\_\_\_
 /s/\_Virginia\_H.\_Blend

 /s/\_M.\_Lynn\_Sparks\_\_\_\_\_
 /s/\_Oscar\_L.\_Anderson

 /s/\_George\_W.\_Rollins\_\_\_\_\_
 /s/\_R.\_J.\_Studer\_\_\_\_\_

 /s/\_Ben\_Berg\_\_\_\_\_
 /s/\_R.\_J.\_Studer\_\_\_\_\_

INTRODUCED BY: /s/ Felt

### MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE FRCFCSAL NC. 41

DATE INTRODUCED: JAN. 27, 1972

Referred to Education and Public Lands Committee

A ERCFOSAL FCR 1WO NEWCONSTITUTIONAL SECTIONS WHICH WILL RETAIN THE PROVISIONS OF THE PRESENT CONSTITUTION RELATING TO AFFROPRIA-TIONS FOR CHARITABLE PURPOSES AND AID IC NONPUELIC SCHOOLS.

BE IT FROPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new** Constitutional Section to provide as fcllcws:

"Section \_\_\_\_\_No apprcpriation shall be made for charitable, industrial, educational or benevolent purposes to any person, corporation or community not under the absolute control of the state, nor to any denominational or sectarian institution or association."

Section 2. There shall be a neu Constitutional **Section** to provide as follows:

"Section \_\_\_\_\_. Neither the legislative assembly, nor any county, city, town, or school district or other public corrorations, shall ever make directly or indirectly, any appropriation, or pay from any public fund or moneys whatever, Cr make any grant of lands or other property in aid of any church, or for any sectarian purpose, or to aid in the support of any school, academy, seminary, college, university, or other literary, scientific institution, controlled in whole or in part by any church, sect or denomination whatever."

INTRODUCED BY: <u>/s/ John H. Leuthold</u>

# MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

DELEGATE FRGPOSAL NO. 42

DATE INTROCUCEC: JAN. 27, 1972

# Referred to General Government and Constitutional Amendment Conmittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FRGVIEING FOR INITIA-TIVE, FEFERENDUM AND RECALL POWERS FOR LOCAL GOVERNMENT.

**BE** IT PRGPCSED BY THE CONSTITUTIONAL CONVENTION OF TRE STATE CF BONTANA:

Section 1. There shall be a new Constitutional Section to provide as fcllcws:

"Section . The legislature shall provide for recall cf local elected--officials and for the exercise of the initiative and referendum **prweis by** the voters cf **subdivisions** cf the state."

INTRODUCED EY: /s/ Virginia H. Blend

MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

### **CELEGATE** PROPOSAL XC. <u>43</u>

DATE INTRODUCED: JAN. 27, 1972

Referred to Education and Public Lands Committee

A PRCPOSAL PCR A NEW CONSTITUTIONAL SECTICN PRCVIDING FOR EQUAL-ITY OF ELUCATIONAL CPPORTUNITY.

BE IT FROPCSEL BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follous:

"Section \_\_\_\_\_ Equality of educational opportunity shall be guaranteed to each person of the state. The legislature shall provide for the establishment of programs necessary to develop the full educational potential of each person."

INTRCDUCED EY: <u>/s/ Richard J Chaspoux</u>

<u>/s/ Bcb Campbell</u>

<u>/s/\_L.\_A.\_Scanlin</u>

<u>/s/ Jerome J. Cate</u>

# DELEGATE **PROFOSAL** No. 44 - Judicial Article

#### MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

### CELEGATE PROPOSAL NO. 44

DATE INTRODUCED: JAN, 27, 1972

Referred tc Judiciary Committee

A PROPOSAL FCB A NEW JUDICIAL ABTICIE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTIOR OF TEE STATE OP ECNTANA:

Section 1. There shall be a **new** Constitutional Article to **provide** as fcllcwe:

"ARTICLE \_\_\_\_

#### THE JUDICIARY

Section 1. The judicial power of the state shall be vested in a supreme court, in district courts and such other courts as say be provided by law; except that the legislature shall provide for impeachment proceedings in **accerdance** with the **provisions** of this **constitution**.

Section 2. The supreme court shall have appellate jurisdiction and general supervisory control **Cver** all **cther** courts with the power to make rules and regulations not inconsistent with state law.

Section 3. The appellate jurisdiction of the Supreme Court shall extend to all cases at law and in equity, subject, bouever, to such limitations and regulations as may be prescribed by law. Said court shall have power in its discretion to issue and to bear and determine writs of habeas corpus, mandamus,, guc warranto, certiorari, prohibition, injunction, snpervisery control and such other criginal and remedial writs as may be necessary or proper to the complete exercise of its appellate jurisdiction. Each of the justices of the Supreme Court shall have poser to issue writs of habeas corpus to any part of the state, upon petition by cr on behalf of any person held in actual custody. and may make such urits returnable before the Supreme Court, and such writs may be heard and determined by the court.

Section 4. The Supreme Court shall consist of a chief jus-

#### DELEGATE FROPCSAI No. 44 - Judicial Article

tice and four associate justices, a sajcrity cf whom shall be necessary tc form a quorum or pronounce a decision. The legislative assesbly shall have the power to increase the number of associate justices. District judges may be substituted for any justice in any cause, and any decisions or crinicn cf the district judge shall have the same fcrce and effect as if regularly participated in by a justice cf the supreme court. The Chief Justice shall preside at all sessions cf the Supreme Ccurt. In his absence, he shall appoint an associate justice to preside in his stead.

Section 5. The district **ccurts** shall have original jurisdiction of all **justiciable** matters, both civil and criminal, including jurisdictions to issue original and remedial writs, which may be issued and served on legal **hclidays** and nonjudicial days. Process cf district courts shall extend tc all parts of the state. Jurisdiction to **review** administrative **acticns** shall **be** provided by law. **There** shall be the power cf **naturalizaticn**, and to issue papers therefor, in all cases where they are authorized to do **sc** by the **laws** of the United States.

Section 6. The legislative assembly shall divide the state into judicial districts and provide for the number of judges in each judicial district. The ieqislative assembly shall have the power to change the number of judicial districts or their bcundaries and the number of judges in each district.

Section 7. The justices of the supreme court and all other judges or magistrates shall have such qualifications, and shall be selected or appointed, and shall serve or be removed, in such manner and under such conditions as the legislative assembly shall provide by law. All vacancies for chief justice and associate justice of the supreme court and district court judge shall be filled by appointment by the Governor in such manner as the legislative assembly eay provide by law."

INTRODUCED EY: <u>/s/- Jerona "... zeedavf.</u>

### DELEGATE FBOPOSAL NO\* 45 - Individual Rights

#### MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### DELEGATE PROPCEEL NO. 45

DATE INTRODUCED: JAN. 27, 1972

Referred to Bill of Rights and Public Health, Welfare, Labor & Industry Committees

III, 3

A PRCFOSAL AMENLING ARTICLE III, SECTICN 3 OF THE CONSTITUTION OF THE STATE OF MONTANA RECOGNIZING THE FIGHT TO EASIC NECESSITIES.

BE IT FROPOSED BY THE **CONSTITUTIONAL** CONVENTION OF THE STATE OF RCNTANA:

Section 1. Article III, Section 3 of the present Constitution is amended to read as follows:

"Sec. 3. All persons are born equally free, and have certain natural, essential, and inalienable rights, among which may be-reckened are the right of enjoying and defending their lives and liberties, the right to the basic necessities of life including the right to adequate nourishment, housing, and medical care, of acquiring. possessing, and protecting property, and of reeking and of reeking their safety and happiness in all lawful ways."

INTRODUCED BY: <u>/s/ Lyle R. Monroe</u>

<u>/s/_Bichard_ERoeder</u>	<u>/s/ Harold Arbanas</u>
<u>/s/_Bob_Campbell</u>	<u>/s/_Lucile_Speer</u>
<u>/s/ Dcrcthy Eck</u>	<u>/s/_Virginia_HBlend</u>

#### DELEGATE **PROPCSAL** NC. 46 - Public Schools, Funding

MCNIANA CONSTITUTIONAL CONVENTION

#### 1971-1572

### **DELEGATE PROPOSAL NC. 46**

DATE INTRODUCED: JAN. 27, 1972

**Referred** to Education & Revenue & Finance Committees

A PROPOSAL FCR A NEU CONSTITUTIONAL SECTION PROVIDING FOR TRE FINANCING OF THE PUBLIC SCHOOL SYSTEM.

BE IT FROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be-a **new** Constitutional Section to provide as follous:

"Section \_\_\_\_. PUBLIC **SCHOOL** FINANCING. The state shall assume all financial responsibility for public free schools."

INTRODUCED BY: <u>/s/\_Mike\_McKeon</u>

**DELEGATE PROPOSAL** No. 47 - Elections

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#### MONTANA COMSTITCTIONAL CONVENSION

1971-1972

DELEGATE FROPOSAL NO. 47

DATE INTRODUCED: JAR. 28, 1972

Referred to General Gcvernment and Constitutional Amendment Cornittee

A PRCPOSAL FCR A NEW CONSTITUTIONAL SECTION PECVIDING FCF THREE TYPES CF ELECTIONS.

BE IT FRCPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall **te** a **new Constitutional** Section to Frevide as felleus:

"Section \_\_\_\_\_. There shall be three types of elections: general, nonpartisan and special. The general election shall be held to coincide with national elections and shall be for all partisan offices as elsewhere designated and for referendum and other measures assigned by the legislature. The nonpartisan electico shall be held on the first Saturday in April and shall be for all offices elected on a nonpartisan basis and for all school electionr. Special elections shall be held as called by the legislature. The subject matter herein assigned to cue type of election shall not be otherwise assigned to any other type of election."

INTRODUCED EY: <u>/s/ Marjorie Cain</u>

### DELEGATE PRCFCSAL NC. 48 - Water Fights

# BONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### DELEGATE PROPOSAL NO. 48

DATE INTRODUCED: JAN. 28, 1972

Referred to Watural Rescurces and Agriculture Committee

A PROPOSAL FCR TWO NEW CONSTITUTIONAL SECTIONS PROVIDING FCR WATER RIGHTS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONIANA:

Section 1. There shall be two new Constitutional Sections tc provide as follous:

"Section \_\_\_\_. All surface and subsurface water shall forever remain the property of the people of Montana and subject to appropriation for beneficial uses as provided by law.

Section \_\_\_\_\_. Priority of appropriation for beneficial uses shall give the better right. No appropriation shall be denied except when such denial is demanded by the **public** interests."

INTRODUCED BY: <u>/s/ Mark Etchart</u>

# DELEGATE PROPOSAL 146 NO. 49 - Public Schools, Funding

#### WCNTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# **IELEGATE PROPOSAL NC. 49**

DATE INTFODUCEC: JAN. 26, 1972

Referred tc Education and Fublic Lands Committee

XI, 5

A PROPOSAL ABENCING ARTICLE XI, SECTION 5 OF THE CONSTITUTION CF THE STATE OF MONTANA PROVIDING FOR APPCRIICNMENI OF SCHOOL FUNDS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF WCNTANA:

Section 1. Article XI, section 5 of the present Constitution is amended to read as follows:

"Sec. 5. Ninety-five percentum (95%) cf all the interest received on the school funds of the state, and ninety-five rercentum (95%) of all rents received frcm the leasing of school lands and of all cther income from the public schecl funds shall be apportioned annually to the several public elementary and secondary school districts of the state as the legislature map direct. in-propertien--to--the--number--of--children--and--youths between--the-ages-of-six-(6)-and-twenty-ene-(24)-residing-therein respectively-but-no-district-shall-be-entitled-to-such-distributive-share-that-does-not-maintain-a-public--free--school--fer--at least--six--months-during-the-year-for-which-such-distribution-is **made**. The remaining five percentum (5%) cf all the interest received on the **schccl** funds of the state, and the remaining five percentum (5%) of all the rents received **from the leasing** of school lands and of all other income **frcm** the public school funds, shall annually be added to the public school funds of the state and become and forever remain an inseparable and inviclable part thereof."

INTRCDUCBD BY: <u>/s/ Chet Blaylcck</u>

<u>/s/ D. A. Scanlin</u>

<u>/s/ George H. James</u>

<u>/s/ Lyle R. Monroe</u>

<u>/s/ Paul K. Harlow</u>

∠s∠\_Dcn\_E.\_Belcher <u>/s/ Lloyd Barnard</u>

<u>Zsz Magnus Aasheim</u>

<u>/s/ Noel D. Furlong</u> <u>/s/\_Leslie\_Eskildsen\_</u>

#### MONTANA CONSTITUTIONAL CONVENSION

#### 1971 - 1972

DELEGATE FRCFCSAL NO. 50

DATE INTRODUCED: JAN. 28, 1972

Referred tc Bill of Rights Ccmrittee

A PROPOSAL FCR A NEW CGNSTITUTICIAL SECTION GUARANTEEING THE EQUAL FRCTECTION OF THE LAWS.

BE IT FROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Ccastituticnal Section to provide as fcllcws:

"Section \_\_\_\_\_. The equal protection of the laws shall not be denied cr abridged by the state or its units of local government on account of race, color, creed, national ancestry or sex."

INTRODUCED By: <u>/s/ Bob Campbell</u>

MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE FRCECSAL NO. 51

DATE INIRODUCED: JAR. 28, 1472

Referred to Bill of **Fights** Coaaittee

A PROPCSAL FCR A NEW CONSTITUTIONAL SECTION FROHIEITING DISCRIMI-NATION IN EMPLOYMENT AND THE SALE OR RENTAL OF PROPERTY ON THE BASIS OF RACE, COLOR, CREED, NATIONAL ANCESTRY OR SEX.

BE IT **PROPOSED** BY THE **CONSTITUTIONAL CONVENTION** OF THE STATE GE MONTANA:

Section 1. There shall be a **new Constitutional** Section to provide as **follows:** 

"Section \_\_\_\_\_, All persons shall have the right to be free from discrimination on the basis of race, colcr, creed, national ancestry or sex in the hiring and promotion practice+ of any employer or in the sale or rental of property.

These rights are enforceable **without acticn** by the **legis**lature but the legislature may Provide additional remedies for their viclaticn.

INTRODUCED BY: <u>ZSZ Bob Campbell</u>

### DELEGATE PROPOSAL NO. 52 - Elections

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#### MONTANA CONSTITUTIONAL CONVENTION

### 1971-1972

#### DELEGATE PROPOSAL NO. 52

DATE INTRODUCED: JAN. 26, 1972

#### Referred to General Government and Constitutional Amendment Ccnmittee

XIX, 8

A PROPOSAL AMENDING ARTICLE XIX, SECTION 8 CF THE CONSTITUTION OF THE STATE OF MONTANA TO PERMIT FUTURE CONSTITUTIONAL CONVENTION DELEGATES TO BE ELECTED ON A NON-PARTISAN BASIS.

BE IT PROPOSED BY THE CCNSTITUTIONAL CONVEUTION OF THE STATE OF MONTANA:

Section 1. Article XIX, Section 8 of the present Constitution is amended to read as follows:

"Sec. 8. The legislative assembly may at any time, by a vote of two-thirds of the members elected to each house, submit to the **electors** of the state the **guestion** whether there shall be a convention to revise, alter, **Cr arend** this **constitution;** and if a majcrity of those voting on the guesticn shall declare in favor such convention, the legislative assembly shall at its next of session provide for the calling thereof. The number of members of the convention shall be the same as that of the house of representatives, and they shall be elected **in--the-same-manner** at the same places, and in the same districts, but on a nen-partisan basis; The legislative assembly shall in the act calling the convention designate the day,-hour and place of its meeting, fix the pay cf its members and officers, and provide for the payment of the same, together with the necessary expenses of the conventicn. Before proceeding, the members shall take an cath to sup port the constitution of the United States and of the state of Montana, and to faithfully discharge their duties as members cf the convention. The qualifications of **members** shall be the same as of the members of the senate, and vacancies occurring shall be filled in the manner provided for filling vacancies in the legislative assembly. Said convention shall meet within three months after such election and **prepare** such revisions, alterations or amendments to the constitution as may be deemed necessary, which shall be submitted to the electors far their ratification or

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rejection at an election **appointed by** the **convention** for that **purpose**, not less than two nor **pore** than **six** months after the adjournment thereof; and unless so submitted and approved **by** a majority of the **electors** voting at the election, no such revision, **alteration** or **amendment** shall take **effect.**"

INTRODUCED BY: <u>/s/\_Margaret\_S.\_Harden</u>

<u>/s/_Carl_MDavis</u>	<u>/s/_Virginia_HElend_</u>
<u>/s/_Douglas_Delaney</u>	<u>/s/_Fred_JMartin</u>
<u>/s/_Gecrge_WRollins_</u>	<u>/s/_Maurice_Eriscol1</u>
<u>/s/ Harcld Arbanas</u>	<u>/s/_JCGarlington</u>
<u>/s/_Clark_ESimon</u>	<u>/s/_Chet_Blaylcck</u>
<u>/s/_Charles_H. Mahopey</u>	<u>/s/ D. A. Scanlin</u>

#### DELEGATE PROPOSAL NO. 53 - Elections

#### MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## DELEGATE PROPOSAL NUMBER 53

DATE INTRCDUCED: JAN. 28, 1972

Referred to Judiciary Committee

VIII, 20

A PRCFGSAL AMENCING ARTICLE VIII, SECTION 2G OF THE CONSTITUTION OF THE STATE OF MONTANA.

BE IT PROPOSED BY TEE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article VIII, Section 20 of the present Constitution is amended to read as fcllcws:

"Sec. 20. There shall be elected in each-organized-township of each county by the electors of such township at least two justices of the peace, with gualifications, training, and monthly compensation as provided by law, who shall held their effices, except as etherwise provided in this constitution, for the term of two four (4) years. Justice6 courts shall have such original jurisdiction within their respective counties as may be prescribed by law, except as in this constitution otherwise previded; provided, that they shall nct have jurisdiction in any case where the debt, damage, claim or value of the property involved exceeds the sum of three hundred dollars one thousand dollars (\$1,000). The legislature may provide for additional justices of the peace in each county or other types of courts below the district court level as is decred necessary.

INTRODUCED BY: <u>/s/ Themas M. Ask</u>

<u>/s/\_Carl\_M.\_Davis\_\_\_\_\_</u>

<u>/s/\_Douglas\_Delaney</u>

/s/\_John\_H.\_Anderson\_Jr.

EONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### **DELEGATE** FROPCSAL NC. 54

DATE INTRODUCEC: JAN. 28. 1972

Referred to Lccal Government Committee

XIX, 6

A FRCPOSAL REPEALING ARTICLE XIX, SECTION 6, OF THE CONSTITUTION OF THE STATE OF MONTANA.

BE IT FROPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article XIX, Section 6 of the present Constitution, which reads as follous, is repealed:

"Sec--6--11--county-officers--shall-keep-their-officer-at the-county-seats-of-their-respective-countier-"

INTRODUCED BY: <u>/s/ George N. Rollins</u>

# DELEGATE **PROPOSAL** No. 55 - Compensation, Victims of Crime

BONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE PROPOSAL NO. 55

DATE INTRODUCED: JAN. 28, 1972

Referred to Bill cf Rights Ccmmittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR COMPEN-SATION FOR VICTIMS OF CRIME.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF BONTANA:

Section 1. There shall be a **new** Constitutional Section to **provide** as fellows:

"Section \_\_\_\_\_ RIGETS OF VICTIES OF CRIME. Victims of crimes shall be compensated by the state for the reasonable value of all injury proven to be the proxieate result of the crime."

INTRODUCED BY: <u>/s/ Jerome J. Cate</u>

UCNTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# RELEGATE PROPOSAL NC. 56

DATE INTRODUCED: JAN. 28, 1972

Referred to Lccal Government Ccmmittfe

A PRCPCSAL FOR A NEW CONSTITUTIONAL ARTICLE ON ICCA1 GOVERNMENT.

BE IT FROPOSED BP THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new Constitutional** Article to provide as **follows:** 

# "ARTICLE

#### LOCAL GCVEFNMENT

Section 1. PURPOSE ANE CONSTRUCTION. The purpose of this article is to provide for maximum local self-government with a minimum of local government units, and to prevent duplication of tax-levying jurisdictions. A liberal construction shall be given to the powers of local government units.

Section 2. POLITICAL SUBCIVISICNS. All local government powers shall be vested in the political subdivisions of the state. These shall include, but shall not be limited to, cities and counties. Each political subdivision shall have the power to frame and adopt a charter for its own self-government within limits and under procedures provided by law.

Section 3. **CLASSIFICATION.** The legislative assembly shall classify the political subdivisions of the state. Such political subdivisions shall have those powers and functions **provided** by charter or law, allowing **for** maximum local participation and responsibility.

Section 4. ROBE RULE **CHARTERS.** The qualified voters in **any** political subdivision of the first class may adopt, amend, or repeal a home rule charter in a manner provided by lau. The legislative assembly may extend **hcme** rule to other political subdivisions.

\_\_\_\_\_\_

Section 5. HCKE BULE POWER. A hcme rule unit may exercise all legislative powers not prohibited by law cr charter.

Section 6. INTERGOVERNMENTAL CCCPEBATICN. (1) Regardless Of home rule classification, agreements, including those for cooperation and joint administration, and for transfer of functions between local subdivisions, local subdivisions and the state, or local subdivisions and the United States, may be consuamated except where prohitited by law or charter.

(2) The state shall encourage intergovernmental cccperation, and shall provide for methods by which its political subdivisions may annex, consolidate, or change their form of government. A state agency on local affairs may be created ky the legislative assembly to coordinate, advise and assist the various political subdivisions.

Section 7. TAXATION. The **pclitical** subdivisions of the state shall have the **power** to tax, improve **through** special assessments, and to incur indebtedness, as provided by law.

Section **a.** SPECIAL ACTS. Special acts cf the legislature shall not be effective **upcn** any particular subdivision cf the state unless approved by a sajority of the qualified electorate voting therein."

INTRODUCED BY: /s/ Marian S. Erdmann

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE FROFCSAL RO. 57

DATE INTRODUCED: JAN. 28, 1972

Referred to Bill cf Rights Committee

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTICN FREVIDING FOR CITI-ZENS RIGHTS OF ACCESS TO GOVERNMENT DOCUMENTS AND PROCEDURES.

BE IT FROPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constituticmal Section to provide as follows:

"Section \_\_\_\_\_ No person shall be deprived of the right to examine documents or to observe the actions and deliberations of all public officials or agencies of state government and its subdivisions, except in cases in which the demand of individual privacy exceeds the merits of public disclosure."

INTRODUCED BY: <u>/s/ Dorothy Eck</u>

<u>/s/_Donald_Fcster</u>	<u>/s/_Lyle_RMonroe</u>
<u>/s/_Marshall_Murray</u>	<u>/s/_Bcb_Campbell</u>
<u>/s/_George_BJames</u>	<u>/s/_Paul_KHarlow</u>
<u>/s/_Jean_Bowman</u>	

# DELEGATE **PROPOSAL** No. 58 - Constitutional **Convention**

#### MCNTANA CONSTITUTIONAL CONVENTION

#### 1971-1572

# LELEGATE PROPOSAL NC. 58

DATE INTRODUCED: JAN. 28, 1972

Referred tc General Government and Constitutional Amendment Ccmmittee

A PROPOSAL FCB A NEW CONSTITUTIONAL SECTION PROVIDING FOR PERIOD-ICALLY PRESENTING THE QUESTION OF A CONSTITUTIONAL CONVENTION TO THE VOTERS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVEN'IIGN CF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as **fcllcws:** 

"Section \_\_\_\_. The legislature may at any tiae call a constitutional convention or submit the question of the calling to the voters. If a constitutional corvention has not been called cr the question submitted to the voters of the state for a period of twenty (2C) years, the Secretary of State shall certify the question, "Shall there be a convention for the purpose of revising the state constitution?" to the voters of the state at the next general election. A convention shall convene before the expiration of two (2) years after a majority of the voters have voted to call a convention.

INTRODUCED BY: <u>/s/ Gene\_Harbaugh</u>

<u>/s/\_Rod\_Hanson</u>

# MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

### DELEGATE PROPOSAL NO. 59

DATE INTRODUCED: JAN. 28, 1972

Referred to Bill of Rights Ccmmittee

A PROPOSAL FOE A NEW PREAMBLE TO THE CONSTITUTION OF THE STATE OF MONTANA.

BE IT PROPOSED BY TEE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA.

Section 1. There shall be a Preamble in the new Constitution to read as follows:

### **PREABBLE**

We, the Feople of Montana, instilled with the Spirit of cur Creator, gathering our strength ficm the grandeur of our mountains and the richness of our rolling grasslands, with a reverence for the quiet beauty of our state, with the desire to live in Peace, in order to improve the quality of life and equality of opportunity for this and succeeding generations, dc hereby ordain and establish this Constitution."

INTRODUCED BY: /s/ Bob Campbell and Bae Nap Robinson

# **DELEGATE PROPOSAL** No. 6C - County Roundaries

WONTANA CONSTITUTIONAL CONVENTION

1971-1572

DELEGATE **PROPOSAL** NC. 60

DATE INTRODUCED: JAN. 29, 1972

#### Referred to Local GovernmentCommittee

XVI, 8

A PRCPGSAL AMENDING ARTICLE XVI, SECTICH 8 OF THE CONSTITUTION CP THE STATE OF MONTANA TO PROVIDE THAT CCUKTIES NOWIN EXISTENCE KAY NOT BE ABCLISHEC WITHOUT A VOTE OF THE PEOPLE.

BE IT EROPOSEC EY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 7. Article XVI, Section 8 cf the present Constitution is amended to read as follows:

"Sec. 8. Any county or counties in existence on the first day of January, 4935 1972, under the laws of the state of Montana or-which may thereafter be created or established thereunder shall not be abandoned, abolished and/or consolidated either in whole or in part or at all uith any other county or counties except by a majority vote of the duly qualified electors in each county proposed to be abandoned, abclished and/or consolidated with any other county or counties expressed at a general or special election held under the laws of said state."

INTRODUCED EY: <u>/s/\_Rod\_Hanson</u> <u>/s/\_Ctto\_T.\_Habedank\_</u> <u>/s/\_Fry\_Gysler\_\_\_</u> <u>/s/\_Margaret\_S.\_Warden</u> <u>/s/\_Gene\_Harbaugh</u> <u>/s/\_J.\_K.\_Ward\_\_Dr.\_\_</u>

# MONTANA CONSTITUTIONAL CONVYNTIGN

### 1971 - 1572

DELEGATE PROPOSAL RO. 61

DATE IATBODOCED: JAN. 29, 1972

# Referred to Bill of Rights Connittee

A PROPOSAL PCR A NEW CONSTITUTIONAL SECTION FROVIDING FOR EQUAL PROTECTION OF TEE LAW.

BE IT PROPOSED BY THE **CONSTITUTIONAL** CONVERTION OF THE STATE OF MCNTENA:

Section 1. There shall be a **new** Constitutional Section to provide as follows:

"Section \_\_\_\_\_. The dignity cf the human being is inviclable. No person shall be denied the equal protection cf the lau, nor be discriminated against in the exercise of his civil or political rights or in the choice of housing or conditions of employment on account of race, color, sex, birth, social origin or condition, or political or religious ideas, by any person, firm, corporation, or institution; or by the state or any agency or subdivision of the state."

INTRODUCED BY: <u>Lst Richard J. Champoux</u>

<u>/s/ William A. Burkhardt</u>

<u>/s/J. Mason Belvin</u>

/s/ Jerome J. Cate

<u>/s/\_Marshall\_Murray\_\_\_\_</u>

DELEGATE PRCPCSAL No.  $\pounds_{2}^{2}$  — Reapportionment, Boundary Commission

#### MONTANA CONSTITUTIONAL CONVENTION

### 1971-1972

#### DELEGATE PROPOSAL NO. 62

DATE INTRODUCED: JAN. 29, 1972

#### Beferred to General Government and Constitutional Amendment Cosmittee

A PROPOSAL FOR A NEU CONSTITUTIONAL ARTICLE CREATING A REAFPOR-TIONMENT AND BOUNDARY COMMISSION.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF TRE STATE OF EONTANA:

Section 1. There shall be a New Constitutional Article to provide as follows:

"ARTICLE \_ \_

#### REAFFCRTIONMENT AND BOUNDARY COMMISSION

Section 1. COMMISSION. There is created a reapportionment and boundary cosnission, the Governor and the najority and minority leaders of the senate and the speaker and minority leader of the house each shall appoint one (1) member to the commission. Terms and compensation of the members shall be fixed by law.

Section 2. REAEPORTIONHENT. It shall be the duty of the commission after each United States census to prepare a plan of redistricting and reapportionment of the legislative assembly on the basis of equal representation. The plan will become effectise sixty (60) calendar days after its submission to the legislative assembly unless rejected by a majority vote of the total member-ship of the legislative assembly.

Section 3. PRECINCTS. It is the duty of the **COBBISSICB** after each Onited States census to **redraw** the boundaries of election precincts throughout the state so as to achieve equal representation. Such plan is effective sixty (60) calendar days after its submission to the legislative assembly unless rejected by a majority of the total membership of the legislative assembly.

Section 4. REJECTION. When the legislative assembly initially rejects either the leaislative reapportionment or precinct

# DELEGATE PRCPCSAL HO. 62 - Reapportionment, Boundary Commission

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plans provided for in sections 2 and 3 cf this article, it shall have an additional thirty (30) days to adopt an alternative plan or plans. Failure to adopt such an alternative shall result in the criginal plan cf the coamission becoming law.

Section 5. BOUNDARIES. The **commission** shall be empowered to examine the boundaries of all **local government** units and to make recommendations to the legislative assembly regarding any changes which uculd **improve** governmental services.

Section 6. OTHER DISTRICTS. The commission shall be **empcw**ered to examine the boundaries of congressional and judicial districts, and **any** other districts referred to it by the legislature, and make recommendations to the legislature regarding changes in the boundaries of such districts."

INTRODUCED BY:/s/ MIS. Thomas "Katie" Payne

<u>/s/ Mae Nan Botinson</u>

DELEGATE PROPOSAL

No. 63 - Legislature, Financial Disclosure

### MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

### DELEGATE PROPOSAL NC. 63

DATE INTRODUCED: JAN. 29, 1972

Referred to Legislative Committee

v. 44

A PROPOSAL AMENDING ARTICLE V, SECHON 44 OF THE CONSTITUTION CP THE STATE OF MONTANA PROVIDING FOR LEGISLATIVE FINANCIAL DISCIC-SURE.

BE IT FBOPOSEE BY THE CONSTITUTIONAL CONVENTION OF THE STATE CP BONTANA:

Section 1. Article V, Section 44 of the present Constitution is amended to read as follows:

"Sec. 44. A--member-who-has-a-personal-or-private-interect in-any-measure-or-bill-proposed-or-pending-before-the-legislative assembly, shall-disclose-the-fact-to-the-house-of-which-he-is-a member,--and--shall--not-vote-thereen. Members of the legislative assembly shall file with the Secretary of State a disclosure report of their financial interests and sources of income. The report shall be open for public inspection. The legislative assembly may extend the provisions of this section to other members of state government."

INTRODUCED BY: <u>/s/ Robert Vermillion</u>

<u>/s/\_Lyle\_R.\_Monroe</u>

<u>/s/ J. K. Ward. Dr.</u>

<u>/s/\_D. A. Scanlin\_</u>

LSL George E. Heliker

# DELEGATE PRCPCSAI No. 64 - Interest Rate

ECNTANA CONSTITUTIONAL CONVENTION 1971-1572

# LELEGATE PROPOSAL NC. 64

CATE INTRODUCED: JAN. 29, 1972

Referred tc General Government and constitutional Amendment Ccomittee

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION PROVIDING FOR A MAXI-MUM INTEREST RATE OF TWELVE PERCENT.

BE IT **PROPOSEL** BY THE **CONSTITUTIONAL CONVENTION** OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_\_ Interest on debts or obligations of any nature may never exceed an annual rate of tuelve percent (12%)."

INTRODUCED EY: @L-Jerome J. Cate

<u> /s/\_Bob\_Campbell</u>

<u>/s/\_Mae\_Nan\_Robinscn</u>

DELEGATE **FFCPCSAL** No. 65 - Rights cf Children

#### MONTANA CONSTITUTIONAL CONVENTION

1971-1972

DELEGATE FRCFCSAL NO. 65

DATE INTRODUCED: JAN. 29, 1972

Referred to Bill of Rights Committee

·/b

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION RECOGNIZING RIGHTS OF A FERSON UNDER THE AGE OF MAJORITY.

BE IT PROPOSED BY THE CONSTITUTICEAL CONVENTION OF TRE STATE OF MONTANA:

Section 1. There shall be a **new Constitutional** Section to **provide** as **follows:** 

"Section \_\_\_\_. Those under the age of majority are persons. Such persons have the right to that emcticnal, social, physical, educational, and moral environment necessary to attain their full potential. In accordance with this statement of principle, the rights of persons under the age of majority shall include, but not be limited to, all the fundamental rights of a Montana person, except where specifically precluded by law and the demands of a proper parent-child relationship."

INTRODUCED BY: <u>/s/\_Lyle\_R.\_fionroe</u> <u>/s/\_Dorothy\_Eck\_\_\_\_</u> <u>/s/\_VirgiBia\_H.\_Blend\_\_\_</u> <u>/s/\_Harold\_Arbanas</u> <u>/s/\_Bobert\_J.\_VerBillich</u> <u>/s/\_Frank\_Arbess\_\_\_</u> <u>/s/\_Arlyne\_Beichert\_\_\_\_</u>

# MONTANA CONSTITUTIONAL CONVENTION

1971-1972

#### DELEGATE PROPOSAL NO. 66

DATE INTRODUCED: JAN. 29, 1972

Referred tc Revenue and Finance Ccunittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION AUTHORIZING THE LEGISLATURE TO PROVIDE FOB EXCISE TAXES IN LIEU OF PERSONAL PROP-ERTY TAXES OR MCTOF VEHICLES, AIEPLANES, ECATS, TRAILERS AND SIMILAR FROPERTY.

BE IT FROPOSEC BY THE CCNSTITUTICNAL CGNVEXTICN **CF** THE STATE **CF MCNTANA:** 

Section 1. There shall be a **new** Constitutional Section to provide as **fcllcws**:

"Section \_\_\_\_\_ The legislative assembly may exempt from property taxation any motor vehicles, airplanes, boats, trailers or similar property, and provide for an excise tax in lieu thereof, the proceeds of which are distributed propertionately to the taxing districts otherwise entitled to impose personal property taxes thereon."

INTRODUCED BY: 15/ John M. Schiltz

<u>/s/ Jerome T. Lcendorf</u>

# MONTANA CONSTITUTIONAL CONVENTION

1971-1972

DELEGATE PROPOSAL NO. 67

DATE INTRODUCED: JAN. 23, 1972

Referred to Bill of Rights Ccmnittee

A PROPOSAL FOR A NEW PREAMBLE TO THE CONSTITUTION OF THE STATE OF MONTANA.

BE IT FROPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a Preamble in the new **Constitu**tion to read as follows:

# "PREAMELE

We, the People of Mcntana, grateful to the Spirit of Creation, mindful of our rich heritage, thankful for our rugged mountains and rolling plains, and desiring to secure the blessings of liberty for ourselves and future generations, do ordain and establish this Constitution."

INTRODUCED BY: <u>/s/ Donald R. Foster</u>

<u>/s/\_lyle\_R.\_Monrce</u>

/s/\_Bachell\_K.\_Mansfield

MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE **PROPOSAL** NC. 68

DATE INTRODUCED: JAN. 29, 1972

Referred to **Education** and Public **Lands** Committee

# XI, 1, 3, 5, 6, 7, 10, 12

A PRCFOSAL TC AMENCARTICLE XI, SECTICNS 1,3, 5, AND 12 AND TC REPEAL SECTIONS 6, 7 AND 10 OF THAT ARTICLE TC PROVIDE FOR INVESTBENT OF PUBLIC SCRCCL FUNDS A' PROVIDED BY LAW.

BE IT FROPOSED EY THE CONSTITUTIONAL CCNVENTION CP THE STATE OF MONTANA:

Section 1. Article 'XI, Section 1 of the present Constitution is amended to read as follous:

"Sec. 1. It-chall-be-the-duty-of The legislative assembly of Montana to shall establish and maintain a general, uniform, and thercugh and equitable system of public, free, CCDDCD schools open\_tc\_all\_persons\_as\_provided\_by\_law."

Section 2. Article XI, Section 3 of the present Constitution is amended to read as follous:

"Sec. 3. Such The public school fund shall forever remain invictate, guaranteed by the state against lcss or diversion, to be invested, co-far-as-possible, in-public-securities-within-the state, including-school-district-bonds, issued-for-the-crection of--school-buildings, under the restrictions to be provided by law."

Section 3. Article XI, Section 5 of the **present** Constitution is amended to read as follous:

"Sec. 5. Ninety-five percentum (95%) of all the interest received on the school funds of the state, and ninety-five  $p \in r$ -centum (95X) of all rents received from the leasing of school lands and of all other income from the public school funds shall be <u>equitably</u> apportioned annually to the several school districts of the state in-prepartien to the number-of-children-and-youths

DELEGATE PROPOSAL No. 68 - Fublic School Fund

between-the-ages-of-cix-(6)-and-twenty-ene-(21)-residing-therein respectively, as provided by law, but no district shall be entitled to such distributive share that does not maintain a public free school for at least six months during the year for which such distribution is made. The remaining five percentum (5%) of all the interest received on the school funds of the state, and the remaining five percentum (5%) of all the rents received from the leasing of school lands and of all other income from the public school funds, shall annually be added to the public school funds of the state and become and forever remain an inseparable and inviolable part thereof."

Section 4. Article XI, Section 12 of the **present** Constitution is amended to read as folloos:

"Sec. 12. The <u>various</u> funds of the state university <u>system</u> and of all cther state institutions of learning, from whatever source accruing, shall forever remain inviolate and sacred to the purpose for which they were dedicated <u>and shall be invested under</u> regulations prescribed by law. The-various funds shall be respectively invested under such regulations are may be prescribed by law, and shall be guaranteed by the state against less or diversion. The interest of caid invested funds, together with the rents from leased lands or properties shall be devoted to the maintenance and perpetuation of these respective institutions."

Section 5. Article XI, Section 6 of the present Constitution, which reads as **follows**, is **repealed**:

"Secv-6,--It-shall-be-the-duty-of-the--legislative--accembly to--provide--by--taxation,--or---stherwise,--sufficient-weans,-in connection-with-the-amount-received-from-the-general-school-fund, te-maintain-a-publicy-free-compon-school-in-each--organized--district-in-the-state,-for-at-least-three-months-in-each-year."

Section 6. Article XI, Section 7 cf the present Constitution which reads as follcus, is repealed:

"Sec-7--The-public-free-schools-of-the-state-shall-be-open to-all-shildren-and-youth-between-the-ages-of-six-and-twonty--one years+"

Section 7. Article XI, Section 10 of the present Constitution which reads as follous, is repealed:

"Sec.-10.-The-legiclative-ascombly-shall--provide--that--all elections--for--school--district--officers-shall-be-separate-from those-elections-at-which-state-cr-scunty-officers-are-voted-for."

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# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## DELEGATE PROPOSAL NC. 69

DATE INTRODUCED: JAN. 29, 1972

Referred tc Judiciary Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION IN THE JUDICIAL ARTI-CLE TO PROVIDE FOR FROSECUTING ATTORNEYS.

BE IT FROPOSEC EY THE CONSTITUTIONAL CCRVEN'IION CF THE STATE CF MONTANA:

Section 1. There shall be a **new Constitutional** Section in the Judicial Article to provide as fellows:

"ARTICLE \_\_\_\_

# THE JUDICIARY

Section \_\_\_\_\_ There shall be elected throughout tile state prosecuting attorneys whose jurisdiction and duties shall be prescribed by the legislature."

INTRODUCED BY: <u>Zsz Carl M. Davis</u>

<u>/s/ Thomas M. Ask</u>

# DELEGATE PRCPCSAL No. 70 - Consumer Protection

#### HONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE PAOPCSAL NC. <u>70</u>

DATE INTRODUCEC: FEE. 1, 1972

Referred to Public Health, Uelfare and Labor Committee

A PROPOSAL PCR A NEW CONSTITUTIONAL SECTION ERCVIDING FOR CON-SURER PROTECTION.

BE IT PROPOSEL BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a  $n \in w$  Constitutional Section to provide as follows:

Section \_\_\_\_\_ CONSUMER PRCTECTION. The legislature shall provide by law for the protection and education of the citizens of the State against harmful and unfair business practices.\*'

INTRODUCED BY: <u>/s/ Lucile Speer</u>

<u>/s/ Lyle R. Monroe</u>

<u>/s/ Mae Nan Robinson</u>

<u>/s/ Daphne Bugbee</u>

/s/ Arlyne Reichert

## MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## DELEGATE PROPOSAL NO. 71

DATE INTRODUCED: FEB. 1, 1972

Referred to Public Health, Welfare and Labor Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR A MEETI SYSTEM FOR STATE EMPLOYEES.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTIOW OF THE STATE OF MONTANA:

section 1. There shall be a **new** Constitutional **Section** to provide as follows:

"Section . MERII SYSTEM. The legislature shall provide for the establishment and maintenance of a merit system in the civil service of the state. Appointserts and promotions shall be based on merit and fitness, demonstrated by examination or other evidence of competence."

INTROLUCED BY: /s/ Lucile Speer

<u>/s/_Jean_Bowman</u>	<u>/s/_Mae_Nan_Robinscn</u>
<u>/s/_Daphne_Bugbee</u>	<u>/s/_Lyle_RMonroe</u>
<u>/s/_Arlyne_Reichert</u>	<u>/s/_Dorothy_Eck</u>

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## MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1572

## DELEGATE PROPOSAL NO. 72

DATE INTRODUCEL!: FEE. 1, 1972

Referred to Revenue and Finance Committee

XII. 3

A PROPOSAL REPEALING ARTICLE XII, SEC'XICN 3, OF THE CONSTITUTION OF THE STATE OF MONTANA.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OP MONTANA:

Section 1. Article XII, Section 3 of the present Constitution, which reads as follows, is repealed:

"Sec.-3.- All--mines-and-wining-claims,-both-placer-and-rock in-place,-containing-or-bearing-gold,-silver,-cepper,-lead,--coal or--cther--valuable-mineral-deposite,-after-purchase-thereof-from the-United-States,-chall-be-taxed--at-the-price-paid--the--United States-therefor,-unless-the-surface-ground,-er-scame-part-thereof, of-such-mine-or-claim,-is-used-for-ether-mining-purpesse,-and-has a--separate--and--independent--value--for-such-ether-purpesse,-and-has a--separate--and--independent--value--for-such-ether-purpesse,-in which-case-said-surface-ground,-er-any-part-thereof,-so-used-for other--than-mining---purpess,-shall-be-taxed--at-its-value-for such-other-purpesse,-as-provided-by-law,-and-all--machinery--used im--mining,--and--all--property--and-surface-improvements-upen-or appurtemant-to-mines-and-mining-claims-shall-be-taxed annual-net-proceeds-of-all-mines-and-mining-claims-shall-be-taxed as-provided-by-law,-

INTROLUCID EY: /s/ Thomas E. Ask

<u>/s/\_Frank\_Arness</u>

# MONTANA CONSTITUTIONAL CONVENTION

# 1971 - 1972

DELEGATE PROPOSAL AO. 73

DATE INTRODUCED: FEB. 1, 1972

Referred to Public Health, Welfare and Labor Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVILIRG FOR THE RIGHT OF PUBLIC AND PRIVATE EMPLOYEES TO ENGAGE IN COLLECTIVE BARGAINING.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **NEW** Constitutional Section to provide as follcus:

"Section \_\_\_\_\_ COLLECTIVE BARGAINING. All persons in private or public employment shall have the right to crganize for collective bargaining with their employers through representatives of their own choosing."

INTRODUCED BY: <u>/s/ George B. Heliker</u>

<u>/s/_laphne_Bugbee_</u>	<u>/s/_jerome_jCate</u>
<u>/s/_Chet_Blaylcck_</u>	<u>/s/_Joseph_HMcCarvel</u>
<u>/s/_Paul_KHarlow</u>	<u>/s/_Miles_Rommey</u>
<u>/s/_Grace_Bates</u>	<u>/s/_Bob_Campbell</u>
<u>/s/_lucile_Speer</u>	<u>/s/_Mae_Nan_Robirscn</u>

## **LELIGATE PROPOSAL** No. 74 - Public School Fund

#### NONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## DELEGATE FRGPCSAL NO. 74

DATE INTRCDUCED: FEE. 1, 1972

Referred to Education and Public Lands  $\texttt{Ccmmitt}_{\varepsilon \varepsilon}$ 

XI, 3

A PBCFOSAL TO AMENE ARTICLE XI, SECTICN 3 CF THE CONSTITUTION OF THE STATE OF MCNTANA TO PERMIT THE FUBLIC SCHOOL FUND TO BE INVESTED AS PROVIDED BY LAW.

BE IT FROPOSEL BY THE CCNSTITUTICNAL CCNVENTION OF THE STATE OF MONTANA:

Section 1. Article XI, Section3 of the present Constitution is amended to read as follows:

"Sec. 3. Such The public school fund shall forever remain inviolate, guaranteed by-the-state against lcss CI diversion, to be invested,-sc-far-as-possible,-in-public-securities-within the state,-including-school-district-bonds,-issued-fer-the-erection of--school--buildings, under the restrictions to be provided by law."

INTRODUCED BY: <u>/s/ Max Concver</u>

/s/ John H. Leuthold

<u>/s/ Marjorie Cain</u>

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MONTANA CONSTITUTICHAL CCNVENTION

1971-1972

DELEGATE PROPOSAL NO. 75

DATE INTRODUCED: FEB. 1, 1972

Referred to Bill of Rights Committee

III, **14** 

A PRCFOSAL AMENCING ARTICLE III, SECTION 14 CF THE CONSTITUTION OF THE STATE CP MONTANA PROVIDING COBPENSATION IN EMINENT DOWAIN PROCEEDINGS FOR USE IMPAIRMENT, PROVIDING CORPENSATION TO THE FULL EXTENT OF LOSS, ARC PROVIDING JUDICIAL DETERMINATION OF THE ISSUES OF NECESSITY AND PUBLIC USE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF BOFTANA:

Section 1. Article III. Section 14 of the present Constitution is amended to read as follows:

"Section 14. EMINENT DOMAIN: Private property shall not be taken, of damaged, or the use for aired, for public use without the prior payment of just cospensation having first been made to or paid into court for the owner to the full extent of the loss. Fricr to the condennation of any rechard, the individoal shall have the right to a judicial determination as to whether the contemplated use is necessary and a public use."

INTRODUCED BY: <u>/s/ Bob Campbell</u>

<u>/s/ Marshall Murray</u>

<u>/s/\_George\_B.\_Heliker</u>

<u>/s/\_George\_H.\_James</u>

# DELEGATE PECPCSAL No. 76 - Fublic Utilities

#### MONTANA CONSTITUTICRAL CONVENTION

# 1971-1972

### DELEGATE FROPOSAL NO. 76

DATE INTRODUCED: FEB. 1, 1972

Referred to 'Public Health, Welfare and Labor **Ccunittee** 

A PROPOSAL FOR A NEU CONSTITUTIONAL ARTICLE **PROVIDING** FOR THE REGULATION OF **PUELIC** UTILITIES.

BE II PROPOSEL BP THE CCNSTITUTICNAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new **Ccnstitutional** Article to provide as fcllcus:

"ARTICLE

## REGULATION OF **PUBLIC** UTILITIES

Section 1. A public utilities comrissioner shall be appointed by the Governor and confirmed by the senate after public hearings. A vacancy shall be filled in the **Same** manner. The commissioner shall serve at the pleasure of the Governor.

Section 2. The commissioner shall have such jurisdicticn and such legislative, executive acd judicial **powers** as are conferred **upcn** him by the legislature and this **constitution**, which are cognate and germane to the regulation of public utilities as defined by **law** and this **constitution**. In the exercise of such powers, one of which shall be the deteraination of rates and tariffs of the utilities over **which** he may **be** given jurisdiction, the commissioner shall not be required **to** consider any particular theories, evidence, or methods for determining such rates and tariffs; and the commissioner shall determine the ueight and credibility of any evidence that is Introduced. The **wanner** and **scope** of review, if any, of the **commissioner's** actions in a court of record shall be provided by **law**.

Section 3. In the determination of rates and tariffs the commissioner shall be provided with expert staff personnel and help in such determination, and recommendations of the staff shall be regarded as impartial as opposed to the partiality of

the **applicant cr** the protestant. The ccsmissioner shall **protect** the rights and interests of all **consumers** of **public** utility services.

Section 4. Private ccrpcraticns and persons that cun, operate, control cr manage a line, plant, or system for the transportation of people or property, the transsission of eessages cr the furnishing of heat, light, water, pcwer, cr storage directly or indirectly tc or for the public and ccemeen carriers are public utilities. The legislature may prescribe that additional classes of private ccrporations or persons are public utilities.

Section 5. No power to regulate **any** public utility in respect of rates, tariffs, service, finance, or any **cther** aspect whatsoever of the management and operation of such enterprises as **may be** necessary or ancillary to the regulation of rates and tariffs thereof, shall be conferred on **any cther** official **CT** agency.

Section 6. The legislature shall **prcvide** by **law** for the organization and financing of public corporations for **the** furnishing of heat, light, water, and **power**; and, in the discretion of the legislature, any other services or commodities **ccmmcnly** produced or sold by the public utilities as defined by **law** or this constitution.

Section 7. Public utilities organized as public **ccrpcra**tions or as cooperatives shall **nct** be subject to the **regulation** of the ccasissiones as to rates, service or **ctherwise**."

INTRODUCED BY: /s/ George B. Heliker

<u>/s/_Chet_Blaylcck</u>	<u>/s/ Lyle B. Monroe</u>
<u>/s/_Leslie_Eskildsen_</u>	<u>/s/_lloyd_Barnard</u>
<u>/s/_Henry_Siderius</u>	<u>/s/_Miles_Romney</u>
<pre>/s/_Paul_KHarlow</pre>	<u>/s/_Robert_Lee_Kelleher</u>
<u>/s/ Jeicme J. Cate</u>	

DELEGATE **IECPCSAL** No. **77** - Executive Article

## MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE FRCFCSAL NC. 77

DATE INTRODUCED: FEB. 1, 1972

## Referred tc Executive Committee

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A FRCFCSAL FCR A NEW CONSTITUTICLAI. ARTICLE CREATING TEE EXECU-TIVE BRANCH CF GOVFRNMENT.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATEOF MONTANA:

Section 1. There shall be a **new** Constitutional Article tc provide as fcllcws:

"ARTICLE \_\_\_

## THE EXECUTIVE

Section 1. The executive power of the state shall be vested in a Governor.

The Governor shall be elected by the qualified voters cf this state at a general election. The person receiving the highest number of **vctes** shall be the Governor. In case cf a tie vote, the selection of the Governor shall be determined in accordance uith lau.

The term of office of the Governor shall begin at **DCCD** on the first **Mcnday** in December next following his **election** and end at noon on the first **Monday** in Cecesber, four years thereafter.

No person shall be eligible for the **cffice** cf Governor unless he shall be a gualified **voter**, have attained **the** age cf thirty years, and have been a resident of this state for five years immediately preceding his election.

The Governer shall net hold any other office of enployment or profit under the state or the Urited States during his term of office.

Section 2. There shall be a lieutenant Governor, **whc** shall have the same **qualifications** as the Governor. **He** shall be elected

#### DELEGATE PROPOSAL No. 77 - Executive Article

at the same election, for the same term, and in the same manner, as the **Governor**; provided **that the** votes cast in the general election for **the** nominee for Governor **shall be** deemed cast for the **nominee** for lieutenant Governor of **the** same **pclitical** party. He shall perform such duties as may be prescribed **by law** and as may be delegated to him by the Governor, but *no* **power** specifically vested in the Governor by this **constitution** shall be delegated to the lieutenant Governor pursuant to this section.

Section 3. The lieutenant Governor shall be president of the senate, but shall vote only when the senate is equally divided. In case of the absence or disgualification of the lieutenant Governor, the president pro tempore of the senate shall perform the duties of the lieutenant Governor until the vacancy is filled **cr** the disability removed.

Section 4. The **compensation** cf the Governor and the lieutenant Governor shall be prescribed **by** lar and shall not be increased or diminished during a single term cf office.

Section 5. In the event of the Governor's death, resignation or permanent removal **frcp** office, the **cffice** cf **Governor** is vacant, and the lieutenant **Governor** shall succeed to the office of Governor for the remainder of the tero, **whereupcn** the office of lieutenant Governor is vacant.

When a vacancy occurs in the cffice of lieutenant Governor, the **Governor** shall nominate a lieutenant Governor **whc** shall take office upon confirmation by the affirmative **vote** of a aajcrity of all members of the legislative assembly in jcint session.

If vacancies in tile offices of Governor and lieutenant Governor exist at the same time, the legislative assembly shall convene forthwith, and the office of Governor shall be filled for the remainder of the term by the affirmative vote of a majority of all members of the legislative assembly in joint session. The person SO chosen as Governor by the legislative assembly shall then nominate a person to succeed to the office of lieutenant Governor, upon confirmation by the affirmative vote of a majority of all members of the legislative assembly in the same joint session, The speaker of the house shall serve as acting Governor until the newly elected Governor has qualified.

When the lieutenant Governor succeeds to the Office Of Governor, he shall have the title, powers, and duties cf the office of Governor; when the lieutenant Governor serves as acting Governor, he shall exercise only the powers and duties of the office of Governor.

Whenever the Governor **transmits** to the **supreme** court his **written** declaration **that** he is unable to perfors the powers and duties of his office, and until he transmits to the supreme court a vritten declaration that he is able to resume the **powers** and

#### DELLEGATE PROPOSAL No. 77 - Executive Article

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duties of his office, such **powers** and duties **shall** be performed by the lieutenant Governor as acting Governor,

The legislative assembly, by the affirmative vote cf three-fifths cf all its members in joint **session**, nay adopt a resolution directing the supreme court to determine whether the Governor is unable by reason of physical **CI mental** disability to perform the **powers** and duties of his office. If the supreme **court** determines by majority vote that the Governor is unable by reason **of** physical **cr** mental disability to perform tha **powers** and duties of his **cffice**, the lieutenant Governor shall serve as acting Governor; provided, that an advisory board **composed** by psychiatrists and physicians may be **appointed** by the supreme court to aid them in their determination.

Thereafter; when the Governor transmits to the **supreme court** his written declaration -that no disability exists, he shall **resume the** powers and duties of his office unless the legislative assembly by three-fifths vote of all its members in **joint** session within four days challenges the ability of the **Governor** to resume the **powers** and duties of his office. **Thereupon** the supreme **court** shall-decide the issue within twenty-one days,

If the Governor-elect is disqualified, resigns, or dies, the lieutenant Governor-elect shall become Governor for the full term. If the Governor-elect fails to assume office for any other reason, the lieutenant Governor-elect shall become lieutenant Governor and shall serve as acting Governor until the Governorelect assumes office. The procedure for deteraination of the physical cr mental disability, and of **termination** of the disability, of the Governor-elect shall be the same as that prescribed for- determination of the physical or mental disability of the Governor.

In the event of the **inpeachment** of the **Governor** or the lieutenant Governor, he shall **not** exercise the **powers** of his office until acquitted.

Section 6. The Governor shall be the commander-in-chief cf the **military** forces of the state, except when these forces are in the **actual** service cf the United States, and shall have **pcwer** to call out **any** part of the whole of said, forces to aid in the execution of the laws, to suppress insurrection or repel invasion.

Section 7. The Governor may proclaim martial law when the public safety reguires it in case of rebellion or actual **cr immi**nent invasion. Martial law shall not continue for longer than twenty days without the **approval** cf a majority of the me**mbers of** the legislature in joint session.

Section 8, **All** executive and administrative offices, agencies and instrumentalities of the executive branch of the state

\_\_\_\_\_\_

government and their respective functions, powers and duties, shall be allocated by law among and within not more than twenty principal departments. The head of each principal department shall be a single executive unless **ctherwise provided** by **law**. The Governor with the consent of the senate shall appoint and **remove** the heads of all administrative departments. All **cther** officers in the administrative service shall **be** appointed and may be removed as provided by law.

Each principal department shall be under the supervision of the Governor and its head shall serve at the pleasure of the Governor. If during a recess of the senate a vacancy **cccurs** in **any** such office, the Governor shall appoint **scme** fit person to discharge the duties **thereof** until the next meeting of the senate, when he shall nominate **scme** Ferson to fill such office. Only the Governor shall make interim **appoints.** 

Section 9. The Governor may make changes in the **crganiza**tion of the executive branch or in the assignment of functions among its units which he considers necessary for efficient administration. Where these changes require the force of law, they shall be set forth in executive crders. Such orders shall be submitted to the legislature, which shall have sixty days of a regular session, or a full session if of shorter duration, to express its disapproval. Unless modified or disapproved by resolution concurred in by a majority of the members of both houses, the orders shall become effective at a date thereafter to be designated by the Governor.

Section 10. The Governor shall have the power to grant reprieves, **ccmmutations** and pardons after **conviction** and may suspend and remit fines and forfeitures subject to such **prccedures** as may be prescribed by law.

Section 11. The Governor shall at the beginning cf each legislative session, and may at **cther** times, give the legislature information and recommend measures he considers necessary. The Governor shall submit to the legislature at a time fixed **ty** law a budget for the ensuing fiscal period setting forth in detail, fcr all operating funds, the **prcpcsed** expenditures and estimated revenue cf the state.

Section 12. Whenever the Governor considers it in the public interest, he may convene the legislature, either house, **Or** the two houses in joint session. At the written request of **two**-thirds of the members to uhich each house is entitled, the presiding **cfficers** of both houses shall convene the legislature in special session.

Section 13. Every bill **passed** by the legislative assembly, except bills proposing amendments to the **Mcntana** Constitution and bills ratifying proposed amendments to the United States Constitution which may not be vetoed by the Governor, shall, before

## DELEGATE FROPCSAL No. 77 - Executive Article

it beccnes a law, be presented to the Governor. He shall either sign it, whereupcn it shall become a law, or he shall return it with his objections to the house in which it originated, which house shall enter the objections at large upon its journal and proceed t o reconsider the bill. If two-thirds of the members present agree to repass the same, it shall  $b \in$  sent, together with the objections, to the cther hcuse, by which it shall likewise be reconsidered, and if repassed by two-thirds cf the members present in that house it shall become a law cctuithstanding the objections of the Governor. If any bill shall nct be returned by the Governor within five days (Sunday excepted) after it shall have been presented to him, the same shall be a law, in like manner as if he had signed it, unless the legislative assembly shall by their adjournment prevent its return. Rithin twenty-five days after the adjournment of the legislature, the Governor shall consider all bills not disposed of prior to adjournment. Be shall either sign such bills into law; or if he fails to approve any bill, he shall return it with his objecticas to the presiding official of the house in which it originated. The legislature, as provided in Section 12, may reconvene itself to reconsider any bills so returned by the Governor.

The Governor, in returning with his objections a bill for reconsideration, may recommend that an amendment or amendments specified by him be made in the bill, and in such case the legislative assembly may amend and re-enact the bill. If a bill be so amended and re-enacted, it shall be presented again to the Governor, but shall become a law only if he shall sign it within ten days after presentation: and no bill shall be returned by the Governor a second tire.

Section 14. The Governor may strike cut or reduce **items** in appropriation bills passed by the legislature and the procedure in such cases shall be the same as in the case of the disapproval of an entire bill by the **Governor.**"

INTRODUCED BY: <u>/s/\_Richard\_B.\_Roeder</u>

# DELIGATE PROPOSAL NO. 78 - Equal Employment

MONTANA CONSTITUTIONAL CONVENTION

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## 1971-1972

DELEGATE PROPOSAL 78

DATE INTRODUCED: EEB. 2, 1972

Referred to Public Health, Welfare and Labor Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL. SECTION FROVIDING FOR EQUAL CPFORTUNITY FOR EMPLOYMENT.

BE IT **PROPOSED** BY THE **CONSTITUTIONAL** CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new** Cccstituticnal Section to provide as fcllcws:

"Section \_\_\_\_\_. The right of persons to work shall nct be denied or abridged on account of membership cr nonmembership in any labor union or labor organization. The right of employees. by and through a labor organization, to bargain collectively shall not be denied or abridged. Public employees shall nct have the right to strike."

INTRODUCED EY: /s/ R. J. Studer Sr.

<u>/s/_Rachell_KMansfield</u>	<u>Zsz A. W. Kamhoot</u>
<u>/s/ A. C. Wilscn</u>	<u>/s/_Arnold_WJacobsen</u>
<u>/s/_Tcrrey_Jchnson</u>	<u>/s/_Rcger_A,_Wagner</u>

# DELEGATE **PROPOSAL** NO. 79 - Branches cf Govfrnment

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# MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1572

## DELEGATE PROPOSAL NC. 79

DATE INTRODUCED: FEB. 2, 1972

Referred to Local Government Connittee

IV, 1

A PROPOSAL AMENDING ARTICLE XV, SECTION 1, OF THE CONSTITUTION OF THE STATE OF MONTANA PROVIDING FOR DISTRIBUTION OF GOVERNMENTAL POWERS TO SOBDIVISIONS OF THE STATE.

BE IT PROFCSEC BY THE **CONSTITUTIONAL** CONVENTION OF THE STATE OF MONTANA:

Section 1. Article IV, Section 1 of the present Constitution is amended to read as follows:

"Section 1. The **powers** of the government of this state <u>and</u> <u>its subdivisions</u> are divided into three distinct departments: The legislative, executive, and judicial, and **nc** person **cr collection** of persons charged with the exercise of **powers** properly belonging to one of these departments shall exercise **any powers properly** belonging to either of the others, except as in this constitution expressly directed or permitted,

INTRODUCED EY: <u>ZSZ\_C. B. McNeil</u>

MCNTANA CONSTITUTICEAL CONVENTION

# 1971-1972

## DELEGATE PROPOSAL NO. 80

DATE INTROCUCEC: FEB. 2, 1972

Referred to Revenue and Finance Committee

XII, lb

A PROFOSAL AMENDING ARTICLE XII, 1b, CF THE CONSTITUTION OF THE STATE OF RONTANA RELATING TO HIGHWAY FEES AND LICENSE TAXES.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVEN'IION OF THE STATE OF MONTANA:

Section 1. Article XII, Section lb of the Present Constitution is amended to read as follows:

"Section 1b. Ne--monies Moneys paid into the state treasury which are derived from fees, **excise** <u>highway</u> **cr** license taxes relating to registration, operation or use cf vehicles on the public highways **cr** to fuels used fcr the **prcpulsion** of such vehicles, except fees and charges paid to the bcard of railroad commissioners of the state cf Montana and the public service commission of Montana or its successor or successors by motor carriers pursuant to law, shall be expended for **ether-than** the cost of administering laws under which such menies meneys are including the operation of the Montana Highway Patrol, derived, statutory refunds and adjustments provided therein, payment cf hiqhway obligations, cost of construction, reconstruction. maintenance and repair of public highways, **rcads**, streets, and bridges, and **expenses** other expenditures authorized by the state legislature for relating to the public highways, roads, streets and bridges of the state of Montana and the use thereof, including the payment to municipalities of funds for the purposes of subsidizing mass transportation and the costruction and creration of publicly owned parking lcts, the diminution of air pollution resulting from the operation of motor vehicles as well as the disposal of abandoned motor vehicles, the discemination of public information relating-to the public highways, reader streets--and-bridges-of-the-state-ef-Montana-and-the-use-thereof. relative these purpose es and for any other purposes which arise directly from the use of motor vehicles in the state of Montana.

# DELEGATE PROPOSAL No. 80 - Taxaticn

and the second second

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The legislature shall enact suitable laws to provide for the implementation of this section."

INTRODUCED EY: <u>\s\\_loole</u> <u>\s\\_Katie\_Payne</u> <u>\s\\_L.A.\_Scanlin</u> <u>\s\\_John\_M.\_Schiltz</u> <u>\s\\_Lucile\_Speer</u>

## DELEGATE PROPOSAL No. 81 - Freedce of Religion

## MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### CELEGATE PROPOSAL NO. 81

DATE INTRODUCED: PEE. 2, 1972

Referred to Bill of Rights Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FROVIDING FOR RELI-GIOUS LIFFRTY AND REPEALING ARTICLE III, SECTION 4, ARTICLE V, SECTION 35 AND ARTICLE XI, SECTION 8 OP THE FRESENT CONSTITUTION.

BE IT PROPOSED BY THE CONSTITUIIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section . The legislature shall make no law respecting au establishment of religico Cr Frchibiting the free exercise thereof."

Section 2. Article V, Section 35 of the present Constitution, which reads as follows, is repealed:

"Secv-35.-No-appropriation-shall--be--made--for--sharitable, industrial,--educational--or--benevolent--purfesee-to-any-person, corporation-or-community-not-under--the-absolute-centrel--of--the state,--nor--te--any--denominational--or-cectorian-institution-or accociation."

Section 3. Article XI, Section 8 of the Fresent Constitution, which reads as follows, is repealed:

"Sec. 8.- Neither--the-legislative-assembly,-mor-any-county, city,-town,-or-school-districty--or-other--publis--corporations, shall-ever-make-directly-or-indirectly,-any-appropriation,-or-pay from--any--publis--fund--cr-moneys-whatever,-or-make-any-grant-of lands-or-other-property-in-aid-of-any-church,-cr-for-any-soctarian-purpose,-or-to--aid-in-the-support-of-any-school,-academy, seminary,-college,-university,-or-sther-literary,-coientific institution,--controlled--in-whole-or-in-part-by-any-church,-sect or-denomination-whatever,"

section 4. Article III, Section 4 of the present Constitu-

tion, which reads as follows, is repealed:

"Sec.-4.--Tho--free--exercise--atd-enjoyment--cf--religious profession-and-worship,--withewt--discrimination,--shall--forever hereafter--by-guaranteed,-and-no-person-shall-be-denied-any-civil or-pelitical-right-or-privilege-en-account-of-his--opinions--concerning--religion,--but-the-liberty-of-conscience-hereby--secured shall-net-be-construed-to-dispense-with--oaths--or--affirmations, excuse--acts--cf--licentiousness,--ky-bigamous-er-felygameus-marriage,-cr-otherwise,-or-justify-practices-inconsistent--with--the good--crder,--peace,-or--safety--of-the-state,-or-erposed-to-the civil-authority-thereof,-cr-of-the-United-States.-No-person-shall be-required-to-attend-any-place-of-worship-or-cuppert-any--ministry,--religious--sect,-or-denomination,-against-his--consent,-nor shall-any-preference-be-given-by-law--te--any--religious--denomination-er-mode-ef-wership."

INTRODUCED BY: <u>/s/ Dan Harrington</u>

 /s/\_Peter\_"Pete"\_Lorello
 /s/\_Ihcmas\_F.\_Joyce\_\_\_\_

 /s/\_Joseph\_H.\_McCarvel\_\_\_\_\_
 /s/\_Gene\_Harbaugh\_\_\_\_\_

 /s/\_M.\_Lynn\_Sparks\_\_\_\_\_\_
 /s/\_Maurice\_Drisccll\_\_\_\_

 /s/\_Edith\_Van\_Evskirk\_\_\_\_\_\_
 /s/\_Veronica\_Sullivan\_\_\_\_

 /s/\_Mike\_McKeon\_\_\_\_\_\_\_
 /s/\_Lyle\_R.\_Monroe\_\_\_\_\_

#### DELEGATE PROPOSAL No. 82 - Electiono

## MONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1572

DELEGATE PROPOSAL NO. 82

DATE INTRCDOCED: FEB. 2, 1972

## Referred to General Government and Constitutional Amendsent Committee

A PROPOSAL FOR FIVE NER CONSTITUTIONAL SECTIONS CONCERNING THE ELECTIVE PROCESS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF TEE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_. All elections by the people shall be by secret ballot."

Section 2. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_\_ Any citizen of the United States who is eighteen (18) years of age or older, and meets the registration and residence requirements of the state and political subdivision is a qualified elector, except that no person uhe is serving a sentence for a felony in a penal institution or who is judged of unsound mind by a court may vote."

Section 3. There shall be a new Constitutional Section to provide as follous:

"Section \_\_\_\_. The legislature shall provide by law the requirements for residency, registration, absentee voting and administration of elections."

Section 4. There shall be a new Constitutional Section to provide as follous:

"Section \_\_\_\_\_. Any person qualified to vote at general elections and for state officers in this state, is eligible to any public office except as otherwise provided in this constitution and subject to any additional gualifications provided by the

# DELEGATE PROPOSAL MC. 82 - Elections

legislature."

Section 5. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_\_In all elections held  $\tt ky$  the people under this <code>ccrstituticn</code>, the person or <code>persons</code> receiving the highest number of legal votes is elected."

INTROLUCED EY: <u>/s/ Bruce M. Brown</u>

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# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE PRCPOEAL NO. 83

**CATE INTRODUCED:** FEB. 2, 1972

Referred to **Natural** Resources and Agriculture **Committee** 

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR ACQUI-SITICN OF HISTORIC SITES.

BE IT **PROPOSEL** BY THE **CONSTITUTIONAL** CONVENTION OF THE STATE GF MONTANA:

Section 1. There shall be a **new** Constitutional Section to provide as **follcws:** 

"Section --- The legislature shall provide for the acquisition of scenic, historic, archeologic, scientific cr recreational areas, sites or objects. The legislature may reserve such from the public dcmain and provide for their administration and preservation for the use, enjoyment and welfare of the **reople.**"

INTRODUCED EY: <u>/s/ Armold - Jacobsen</u>

<u>/s/_Marian_S, Erdmann</u>	<u>/s/_George_BJames</u>
/s/ Richard J. Champeux	<u>/s/_Margaret_S,_Warden</u>
<u>/s/_Chet_Blaylock</u>	<u>∕s/ ¥ade J. Dahood</u>
<u>/s/ John H. Tocle</u>	<u>/s/_lyle_RMonroe</u>
<u>/s/_D. A. Scanlin</u>	<u>/s/_Russell_CMcLonough_</u>
<u>/s/_AOWilson</u>	<u>/s/_A. W. Kanhoot</u>
<u>/s/ Lyman W. Choate</u>	<u>/s/_Beniy_Siderius</u>
<u>/s/ R. S. Hanson</u>	<u>/s/_Edith_Van_Buskirk</u>
<u>Zs/ Torrey Jchnson</u>	<u>/s/_Sterling_Rygg</u>

- <u>/s/ James R. Felt</u>
- <u>/s/\_C.\_E.\_McNeil</u>
  \_\_\_\_\_
- <u>/s/\_Carman\_Skari</u>
- <u>/s/ M. Lynn Sparks</u>
- <u>/s/\_Lucile\_Speer</u>
- <u>/s/ Mae Nan Rotinscn</u>

- <u>/s/\_Cedcr\_E. Arcnew</u>
- ∠s/\_J.\_Mascn\_Melvin\_\_\_\_
- <u>Zsz\_Robert F. Woodmansey</u>
- <u>/s/\_Veronica\_Sullivan\_\_\_\_</u>
- Ls/\_Arlyne\_Beichert\_\_\_\_\_
- <u>/s/ Ncel D. Furlong</u>

## DELEGATE PROPOSAL no. 84 - State Eoundaries

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1972

#### DELEGATE **PROPOSAL** NO. <u>84</u>

EATH INTRODUCED: EEB. 2. 1472

Referred to General Government and Constitutional Amendment Committee

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I, 1

A PROPOSAL REPEALING ARTICLE I, SECTION 1 **CF** THE CONSTITUTION OF THE STATE OF MONTANA.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article I, Section 1 of the present Constitution, which reads as follows, is repealed:

"Soction-1---The-boundaries-of-the-state-of-Montana-shall-be as--followsy-to-witt-Beginning-at-a-point-formed-by-the-intersection-of-the-twenty-seventh-degree-ef-longitude-west-from-Washington-with-the-forty-fifth-degree-of--ncrth--latitudoy--there--due vest--on---the-forty-fifth-degree-of-latitude-te-a-point-formed-by its-intersection-with-the-thirty-fourth-degree-sf-longitudo--west from---Wachingtony-thence-due-couth-along-the-thirty-fourth-degree ef-lengitudey-to-a-point-formed--by--ite--intercection--with--the grest-of-the-Recky-mountainsy-thenge-following-the-grest-of-the Recky-wountains-northward-to-its--intersection--with--the--Bitter Root-mountainsy-to-its-intersection-with-the-thirty-ninth--degree of--longitude-west-from-Washington;-thence-along-the-thirty-ninth degree-of-longitude-northward-to-the-boundary-line-of-the-British Perseriered and the second states and a long -- that -- boundary -- line -- to -- the twenty-coventh--degree--of-longitude-west-from-fachingtong-thenco southward-along-the-twenty-seventh-degree--of--longitude--to--the place-ef-beginning-"

INTRODUCED BY: <u>/s/ Bruce M. Brown</u>

# MONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1572

DELEGATE FRCFCSAL NO. 85

DATE INIROLUCED: FEE. 2, 1972

Referred tc Education and Public Lands Ccmmittee

A FROPOSAL FOR A NEW CONSTITUTIONAL ARTICLE FECVIDING FOR THE BONTANA UNIVERSITY SYSTEM.

BE IT PROPCSEC BY THE CONSTITUTIONAL CONVERTION OF TEE STATE GF MCNTANA:

Section 1. There shall  $b\,\varepsilon$  a new Constitutional Article to provide as fcllcws:

"ARTICLE \_\_\_\_

## WONTANA UNIVERSITY SYSTEM

Section 1. BONTANA UNIVERSITY SYSTEM DEFINED: EOEIIS CORPORATE. The Montana University System shall consist of the following units: University of Montana at Bissoula, Montana State University at Bozeman, Bontana College of Mineral Science and Technology at Butte, Western Wontana College at Dillor, Eastern Montana College at Billings, and Northern Kontana College at Havre. Each unit shall be a body corporate.

Section 2. BCARD CF REGENTS OF HIGHER EDUCATION. There shall be a Eoard of Regents of Higher Education, a body corporate, which shall have exclusive management and **control** of the Montana University System and of all other public institutions of post-secondary education.

Section 3. COMPOSITION CP BOARD. The Board of Regents of Higher Education shall consist of eight (8) members to be appointed by the Governor, froe the qualified electorate, subject to the confirmation of the senate, under regulaticss to be provided by law. The Board shall appoint an executive secretary and fix his term of office and prescribe his duties.

Section 4. SUPPORT OF HIGHER EDUCATION: CONTROL OF FUNDS. The legislature shall make appropriations for the support of the

# DELEGATE FRCPCSAL NO. 85 - University System 197

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institutions of higher education. The direction and control over the funds of, and appropriations to, the several institutions shall be vested in the Board of Regents of Higher Education."

INTRODUCED EY: <u>/s/ George W. Rollins</u>

MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1572

## DELEGATE PROPOSAL NO. 86

DATE INTRODUCED: EEB. 2, 1972

Referred tc Bill of Bights Ccmsittee

A PROPOSAL BEFEALING TRE PREAMBLE OF THE CONSTITUTION CP THE STATE CF MONTANIANI AND ADDING A NEP PREAMBLE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. The preamble of the present Constitution, which reads as follows, is repealed:

"Wey-the-people-of-Montana,-grateful-to-Almighty-Ged-for-the blessingc--of-liberty,-in--order--to-cooure-the-advantages-of-a state-governmenty-doy-in-accordance-with-the--provisions--of--the enabling-act-of-congress,-approved-the-twenty-second-of-Pebruary, A.D.-18897-ordain-and-establish-this-constitution."

Section 2. There shall be a  $n \in W$  Preaable to provide as follows:

"We, the people of the state of Montana, recognize the rights and duties of this state as a part of the federal system of government and reaffirm our adherence to the Constitution of the United States of America; and in order to assure to ourselves governaental power to act for the good order of our society and the liberty, health, safety, and welfare of our people, and the preservation and utilization of our resources, do ordain and establish this constitution."

INTRODUCED BY: <u>/s/ George W. Rollins</u>

# DELEGATE FROPOSAL NO. 87 - Right of Children

## MONTANA CONSTITUTIONAL CONVENTION

## 1971 - 1972

DELEGATE FRCFCSAL NO. 87

DATE INTRODUCED: FEB. 2, 1972

Referred tc Bill of Rights Ccmrittee

A **PROPOSAL** FOR A NEW CONSTITUTIONAL **SECTION PROVIDING FOR** RIGHTS OF THOSE UNDER **THE** AGE OF **MAJORITY.** 

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OP MONTANA:

Section 1. There shall be a **new** Ccostitotioaal Section to **prcvide** as fcllcus:

"Section \_\_\_\_. PERSONS UNCER AGE OF MAJCRITY. The rights of persons under the age of majority shall include, but not be limited to, all the rights of a Montana person."

INTRODUCED BY: <u>/s/ Donald B. Fcster</u>

<u>/s/ Carman Skari</u>

## DELEGATE FROFCSAL No. 88 - Individual Rights

# MCNTANA CONSTITUTIONAL CGNVENTICN

# 1971-1972

## CELEGATE PROPOSAL NC. 88

DATE INTRODUCED: FEB. 2, 1972

Referred to Bill cf Rights Committee

III, **1**8

A PROPOSAL AMENDING ARTICLE III, Section 18 OF THE CONSTITUTION OF THE STATE OF MONTANA CONCERNING SELF-INCRIBINATIOR.

BE IT PROPOSED BY TEE CONSTITUTIONAL CONVERTION OF THE STATE OF MONTANA:

Section 1. Article III, Section 18 of the present Ccnstituticn is amended to read as follcus:

"Sec. 18. No person shall be compelled to testify <u>or fur-</u> <u>nish evidence of any nature</u> against himself, in a criminal proceeding, nor shall any person be twice put in jeopardy for the same offense."

INTRODUCED BY: <u>/s/ Jerone J. Cate</u>

MCNIANA CONSTITUTIONAL CCRVENTICN

## 1971-1972

#### CELEGATE PROPOSAL NC. <u>89</u>

DATE INTRODUCED: FEE. 2, 1972

Referred to Lccal Government Committee

XVI, Sections 1, 2, 8.

A FRCEOSAL REPEALING ARTICLE XVI, SECTIONS 1, 2 AND 8 CF THE CON-STITUTION OF THE STATE OF MONTANA AND COMEINING THE INTENT OF THOSE SECTIONS IN A NEW SECTION ON COUNTY BOUNDARIES AND COUNTY SEATS.

BE IT PROPOSED BY THE CONSTITUTICAAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article XVI, Sections 1, 2 and 8 of the present Constitution, which read as follows, are repealed:

"Soction-1.--The-coveral-counties-of-the-territory--ef--Mentana,--as--they--shall--exist-at-the-time-of-the-admission-of-the state-into-the-Union,-are-hereby-declared-to-be-the--counties--of the-state-until-otherwise-established-er-changed-by-law."

"Scotion-2---The-legislative-assembly-shall-baye-ne-pewer-te remove--the-county-soat-of-any-county-but-the-same-shall-be-provided-for-by-general-law;-and-ne-county--seat--shall--be--removed unless--a--majority-of-the-qualified-electors-of-the-county--at-a general-election-on-a-proposition--to--remove--the-county--seatshall--vete--therefor; but-no-such-proposition-shall-be-rubmitted oftener-than-once-in-four-years-"

"Scc.-8.-Any-county-or-countics-in-existerce-on-the-first day-of-January-1935,-under-the-laws-of-the-state-of-Kontana-of which-may-thereafter-be-Greated-or-established-thereunder-shall not-be--abandoned,-abolished-and/or-consolidated-either-in-whole or-in-part-or-at-all-with-any-other-county-or-counties-except-by a--majority--vote--of-the-duly-gualified-electers-in-each-county proposed-to-be-abandenod,-abolished-and/or-consolidated-with-any other--county-or-counties-expressed-at-a-general-er-epecial-election-keld-under-the-laws-of-caid-state."

provide as fcllcws:

"Section --: COUNTIES. The counties of the state of Rontana, as they exist at the tice of the adoption of this Constitution, are declared to be the counties of the state. No county boundary shall be changed or county seat transferred until approved by a majority of the gualified electors of each county affected."

INTROLUCED BY: <u>/s/ Cscar L. Anderscn</u>

<u>/s/ Fred J. Martin</u>

<u>/s/\_leslie\_Eskildsen</u>

<u>/s/\_Cedor\_B.\_Aronow\_</u>

<u>/s/\_Rcd\_Hanscn\_\_\_\_</u>

<u>/s/\_Een\_E.\_Eerg\_\_\_\_</u>

<u>Zsz Thomas M. Ask</u>

<u>/s/\_Virginia\_H.\_Elend</u>

<u>/s/ Clark E. Simon</u>

<u>/s/ J. Mason Melvin</u>

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE FACFCSAL NO. 90

DATE INTRODUCED: FEB. 2, 1972

Referred tc Judiciary Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FERMITTING TRE LEGIS-LATURE TC PROVIDE FOR DISQUALIFICATION OF JUDGES.

BE IT PROPOSED BY THE **CONSTITUTIONAL** CONVENTION OF THE STATE CP BONTANA:

Section 1. There shall be a new Constitutional Section to provide as follous:

"section \_\_\_\_. The legislature may provide for disqualificaticn of judges at any CNE or all cf the inferior, trial and appellate ccurt levels."

INTRODUCED BY: <u>/s/ Geoffrey L. Erazier</u>

DELEGATE **FRCPCSAL** NO. 91 - Equal Education

## MONTANA CONSTITUTIONAL CONVENSION

# 1971-1972

## **DELEGATE FRCFCSAL NO. <u>91</u>**

DATE INTRODUCEC: FEB. 2, 1972

INTRODUCED BY: /s/ Mariorie Cain

Referred to Education and Pub**lic** Lands Committee

4

A PROPOSAL FOR A NEC CONSTITUTIONAL SECTION PROVIDING FQUAL ECUCATIONAL CPFORTUNITY FOR ALL STUDENTS.

# BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follcus:

"Section \_\_\_\_\_. The legislature shall establish a program of state taxaticn and a aethod of distributing funds for the support of free public schools to assure equal. guality educational opportunity for all students."

ININGDOCED DI. ZBZ_ACTIVITE_CGID	
<u>/s/_Chet_Blaylock</u>	<u>/s/ Paul K. Harlow</u>
<u>/s/_Gene_Harbaugh</u>	<u>/s/ Max Conover</u>
<u>/s/_Gecige_HJames</u>	<u>/s/_Arlyne_Reichert</u>
<u>/s/ Carl M. Davis</u>	<u>/s/ Torrey Johnson</u>
<u>/s/ Bruce M. Brown</u>	<u>/s/_lloyd_Barnard</u>
<u>/s/_Gecrge_Harper</u>	<u>/s/_William_ABurkhardt</u>

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## MONIANA CONSTITUTIONAL CONVENIION

#### 1971-1972

#### DELEGATE PROFOSAL NC. 92

DATE INTRODUCED: FEB. 2, 1972

#### Referred to Judiciary Committee

A PROPOSAL FOR A NEW CONSTITUTICRAL ARTICLE VESTING JUDICIAL POWERS IN A COURT OF APPEALS AND INFEBIOR COURTS.

BE IT PROPOSED BY TRE CONSTITUTICIAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Article to provide as fcllcws:

"ARTICLE

#### JUDICIARY

Section 1. COURT OF APPEALS. The judicial power of the state shall be vested in a Court of Appeals and in such inferior courts as the legislature shall establish.

Section 2. JURISDICTION. The Court of Appeals shall exercise appellate jurisdiction throagbout the state and shall have general supervisory powers over inferior courts. In the exercise of its jurisdiction the court of appeals shall have the pover to make rules in civil cases relating to procedure, subject, however, to provision of lav. The legislature may prescribe the manner in which the pover of the court is to be exercised insofar as necessary to insure reasonable and uniform exercise of the rule making pover.

Section 3. COMPOSITION. The Court of Appeals shall consist of a chief judge and six associate judges, a majority of whom shall be necessary to form a quorum or pronounce a decision. The judges of the court of appeals shall be subject to the same provisions of lav concerning disqualification as shall the judges of the inferior courts, and the legislature shall provide for substitution in the case of incapacity, removal or disqualification of one or Bore of the, judges of the court of appeals.

Section 4. INFERIOR COURTS. The legislature shall establish

## DELEGATE PACPOSAI. No. 92 - Judicial Article

such **infericr** ccurts as may be necessary and shall provide fcr the rules of practice, **prccedure**, Pleading, evidence, and **admin**istration of such courts.

Section 5. OPERATIC&. The tenure of judges and manner of their selection and judge's pay for all courts shall be provided by the legislature, which shall divide the state into such judicial divisions, districts and departments as may be necessary for the exercise by the inferior courts of their jurisdicticn, except that no judge who shall be appointed to complete the unexpired term of any judge may thereafter be elected to judicial office. The gualifications of judges shall be such as may be determined by law, and procedures governing the removal of judges shall be such as may be fixed by law.

Section 6. INPLEMENTATION. Each supreme court justice, municipal court judge, district court judge, police judge and justice of the peace in office on the effective date of this CCMstitution shall hold office until the expiration of his term, but new courts and judicial office shall be created only in accordance with this constitution. Each court into which jurisdiction of other courts is transferred shall succeed to and assume jurisdiction of all causes then pending.

Section 7. ATTORNEY GENEBAL. The chief judicial cfficial cf the state shall be the attorney general, who shall represent the state before the Court of Appeals and exercise such other powers and duties and be selected in such manner as the legislature may by law prescribe."

INTRODUCED BY: <u>/s/ Franklin Arness</u>

<u>/s/ Virginia H. Blend</u>

MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

DELEGATE PROPOSAL NO. 93

DATE INTRODUCEC: FEB. 2, 1972

Referred tc Public Health, welfare and Labcr Committee Referred tc Bill cf Rights Committee

III, 3, 11

A FROFOSAL AMENLING ARTICLE III, SECTIONS 3 AND 11 CF THE CON-STITUTION OF THE STATE OF MCNTANA AND ADDING A NEW SECTION TO TAAT ARTICLE, THE BILL GF RIGHTS, TC PROVIDE PCR COLLECTIVE BAR-GAINING.

BE IT PROPOSEC BY THE **CONSTITUTIONAL CONVENTION** OF THE STATE OF MONTANA:

Section 1. Article III, Section 3 of the **present** constitution is amended to read as **follows:** 

"Sec. 3. All persons are bcrn equally free, and have certain natural, essential, and inalienable rights, among which may be reckoned the right of enjoying and defending their lives and liberties, of acquiring, possessing, and protecting property, cf collective bargaining to achieve a fair and just return for what they produce, and of seeking and obtaining their safety and happiness in all lawful ways."

Section 2. Article III, Section 11 cf the present Ccnstitution is amended to read as follows:

"Sec. 11. No expost facto law nor law impairing the obligation of contracts, including, those arrived at by collective bargaining, or making any irrevocable grant of special privileges, franchises, or immunities, shall be passed by the legislative assembly."

Section 3. There shall be a new Constituticoal Section to provide as follows:

"Section \_\_\_\_. To attain a fair and just return for what a person produces is a property right. Citizens have the right to



# DELEGATE FECFOSAL Nc. 93 - Bill of Rights

associate themselves **intc** a unit tc execute collectively-bargained contracts."

INTRODUCED EY: <u>ZSZ Henry Siderius</u>

<u>/s/ Couglas Delaney</u>

MONTANA CONSTITUTIONAL CONVENSION

## 1971-1972

#### DELEGATE PROPOSAL NC, 94

DATE INTRODUCED: FEB. 2, 1972

## Referred to General Government and Ccnstitutional AmendmentCommittee

A PRCPOSAL FOR FOUR NEW CONSTITUTIONAL SECTIONS PROVIDING FOE CONSTITUTIONAL AMENDMENT.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follous:

"Section \_\_\_\_\_. (1) The legislature, by an affirmative vote of tuc-thirds of all the members, ray at any time submit to the electors of the state the guesticn of whether there shall be an unlimited convention to revise, alter, or amend this constitution.

(2) The people may by initiative petition request the legislative assembly to submit to the voters of the state the question of whether there shall be an unlimited convention to revise, alter, or amend this constitution. The petition must be signed by at least ten percent (10%) of the legal voters of the state, and at least ten percent (10%) of the legal voters in two-fifths (2/5) of the legislative districts of the state. The number of votes cast for the Governor in the general election immediately preceding the filing of the petition shall determine the number of legal voters.

The petiticn shall be filed with the secretary cf state, who shall certify the filing thereof to the legislative assembly and cause the question to be submitted to the voters at the general election immediately following the legislative session receiving notice of the filing of said petiticn.

(3) If the question of holding a convention is not **cther**vise submitted to the people at some time during any period of tventy years, it shall be submitted at the general election in the tventieth year following the last submission of **such ques**-

## ticn.

(4) The legislature, prior to a popular **vcte** cc the **hclding** of a convention, shall provide for a **preparatory** commission to assemble **information** on constitutional **questions**, to assist the voters, and, if a convention is authorized, to **te continued** for the assistance cf the delegates.

(5) If a majority of those voting on the question shall declare in favor of such convention, the legislative assembly shall at its next session **provide** for the calling thereof. The number of members of the convention shall be **nc** greater than the largest body of the legislative assembly. The legislature may determine whether the delegates shall be elected after **nomination** by **pclitical** parties, or on a non-partisan basis, but they shall be elected at the same places and in the same districts as the legislative body determining the number of delegates.

(6) The legislative assembly shall in the act calling the convention designate the day, hour and place of its members and officers, and provide for the **payment** of the same, together with the necessary expenses of the convention.

(7) Before proceedings, the members shall take the oath otherwise provided in this constitution. The **qualifications** of members shall be the same as the highest gualifications required for membership in the legislature. vacancies cccurring shall be filled in the manner provided for filling vacancies in the legislative assembly, or as othervise provided by law.

The convention shall meet within three months after the (8) election and prepare such revisions, alterations or amendments to the constitution as may be deemed necessary which shall be submitted to the electors for their ratification or rejection as a whole or in separate articles **cr** amendments as determined by the convention and at an election **appointed** by the convention for that purpose, or at the next general election, but not less than two (2) months after the adjournment thereof. Unless sc submitted and approved by a majority cf the electors vcting thereon, no such revision, alteration or amendment shall take effect.

(9) Unless othervise provided in the amendment, it becomes effective on the first day of **July** after the certification of the election returns by the secretary of state."

Section 2. There shall be a **new Constitutional** Section to provide as fcllcvs:

"Section \_\_\_\_. Amendments to this constitution may be proposed by any member of the legislative assembly. If adopted by an affirmative rcll call vcte of tuo-thirds (2/3) cf all the members thereof, whether one or more bodies, the proposed amendment shall become a part of the constitution if approved **ky** either cf the

following procedures:

(1) The legislative assembly may refer the proposed amendment to the voters of the state of Montanato be voted on in the next general election held in the state. In such event the secretary of state shall cause the **amendment** or amendments to **be pub**lished in full in at least one newspaper in each county in which a newspaper is published, twice each month for the tuo months previous to the next general **election** for **members** to the legislative assembly. If approved by a majority of the electors vcting thereon, the **amendment** shall become a part of this constitution on the first day of July after certification of the election returns unless the amendment otherwise provides; **Cr** 

(2) If the legislative assembly by a **majcrity** roll call vote, elects not to refer the **amendment** to the vote of the electors of **Montana** as provided in the preceding subsection (1) the amendment shall be presented to the next succeeding legislative assembly. If adopted by a two-thirds (2/3) vote of the **members** of such legislative **assembly**, the amendment shall **become** a part of this constitution on the first day of July following its approval **unless a** petition is filed with the Secretary of State signed by five percent (5%) of the legal voters of the state requesting such amendment he referred to a vote of the people as provided in this Constitution for referendum, in **which** event the **amendment** shall **not** become effective until the Secretary of State certifies its approval by a majority of those voting **therecn.**"

Section 3. There shall be a nev **Ccnstitutional** Section to provide as fcllcvs:

"section \_\_\_\_\_. Should more amendments than one (1) be submitted at the **same** election, **they** shall be sc prepared and distinguished by **numbers** or otherwise that **each** can be voted **upon** separately."

Section 4. There shall be a new Constitutional Section to provide as follows:

"Section.\_\_\_\_. The veto pover of the Governor shall nct extend to proposed constitutional alendments."

INTRODUCED BY: <u>/s/ Otto T. Habedank</u>

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## MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

## **LELEGATE** PROPCSAL NC. <u>95</u>

DATE INTRODUCED: FEB. 2, 1972

## Referred tc General **Gcvernment** and Constitutional **Amendment Ccmmittee**

A PROPOSAL FCR ANEW CONSTITUTIONAL SECTION PRCVIDING FOR CRE-ATION OF AUXILIARY CARVASSING BOARLS.

BE IT FROPOSEC BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new** Constitutional Section to **provide as follows:** 

"Section \_\_\_\_\_ AUXILIARY CANVASSING BOARDS. The legislature shall provide a method by which a county may establish an **auxil**iary canvassing board to facilitate the counting of absentee ballots on a countywide basis."

INTRODUCED EY: <u>/s/ Marian S. Erdmann</u>

<u>/s/ Virginia H. Blend</u>

<u>/s/ Thomas M. Ask</u>

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## MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### DELEGATE PRCFCSAL NO. 96

DATE INTRODUCED: FEB. 2, 1972

Referred to Natural Resources and Agriculture **Consistee** 

A PROPOSAL FOR A NEW CONSTITUTIONAL ARTICLE CN IBRIGATION AND WATER RIGHTS.

BE IT PROPOSED BY THE CONSTITUTIONAL CGNVENTION OF TRE STATE CP MCNTANA:

Section I. There shall be a **new Constitutional** Article to provide as **fcllcws:** 

"ARTICLE \_\_\_

## IRRIGATION AND WATER RIGHTS

Section 1. RATER IS STATE **PROPERTY.** The water of all **natu**ral streams, springs, lakes or other collecticas of still water, within the boundaries of the state, are hereby declared to **be** the property of the state.

Section 2. BOARD CF CCNIROL. There shall the a board of control, to be composed of the state engineer and superintendents of the water divisions; which shall, under such regulations as may be prescribed by law, have the supervision of the waters of the state and of their appropriation, distribution and diversion, and of the various officers connected therewith. Decisions of the board shall be subject to review by the courts of the state.

Section 3. PRIORITY OP **AFFROFFIATION. Pricrity** of **appropri**aticn for beneficial uses shall give the better right. No appropriation shall be denied except **when such** denial is demanded by the public interests.

Section 4. WATER DIVISIONS. The legislature shall by law divide the state into six (6) water divisions, and provide for the appointsent of superintendents thereof.

## DELEGATE PBCFCSAL No. 96 - Irrigation Water Rights

Section 5. STATE ENGINEER. There shall be a state engineer who shall be appointed by the Governor of the state and confirmed by the senate; he shall hold his office for the term of six (6) years, or until his successor shall have teen appointed and shall have qualified. He shall be president of the board of control, and shall have general supervision of the waters of the state and of the officers connected with its distribution. No person shall be appointed to this position who has not such theoretical knowledge and such practical experience and skill as shall fit him for the position."

# INTRODUCED EY: <u>/s/ Marian S. Erdmann</u>

<u>/s/_William_ABurkhardt</u>	<u>/s/_Ecd_Hanson</u>
<u>/s/ Marjorie Cain</u>	<u>/s/_Gecige_Harper</u>
<u>Zsz_Cedor_B. Aronow</u>	<u>/s/_Robert_Lee_Kelleher</u>
<u>/s/_Dan_Harrington</u>	<u>/s/_Carman_Skari</u>
<u>/s/_Arlyne_Reichert</u>	<u>/s/_Paul_KHarlov</u>
<u> Zsz_M. Lynn Sparks</u>	<u>/s/_Arnold_WJacobsen_</u>

## MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

CELEGATF PBOPOSAL NC. 97

DATE INTRODUCED: FEB. 2, 1972

Referred to Local Government Committee

A PBCFOSAL FCR A NEW **CONSTITUTIONAL** ARTICLE FRCVIDING FOR LOCAL GOVERNBENT.

BE IT **PROPOSEL** BY **THE** CGNSTITUTICNAL **CCNVENIICN OF** THE STATE CE **MONTANA:** 

Section 1. There shall be a new Constitutional Article to provide as follcws:

"ARTICLE \_\_\_

#### LCCAL GCVEENMENT

Section 1. DEFINITION. As used in this Article, the term \*\*local government units" shall include, but shall not be limited to, counties, cities and towns. Other local government units may be designated by law.

Section 2. COUNTIES. The counties of the state of **Bontana** as they exist at the time of the **adcption** of **this** constitution, are declared to be the counties of the state. No county boundary shall be changed **CI** county seat transferred until **approved** by a majority of those voting on the **question** in each county affected.

Section 3. FORMS OF GOVERNBENT. The legislature shall provide by general law for the government of counties, cities, towns, and other local government units and for methods and procedures of incorporating, merging, consolidating, and dissolving such units of local government and of altering their boundaries, including provisions:

(1) For such classification of units cf lccal government as nay be necessary on the basis of population cr on any cther reasonable basis related to the purpose cf the classification;

(2) For opticnal plans of municipal organization and government so as to enable a county or city to adopt cr abandon

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an authorized optional form by a majority vote cf the qualified vcters **vcting** therecn;

(3) Fcr procedures by which a county cr a city may prepare an alternative plan cf municipal organization and government to be adopted or amended by a majority vote of the qualified vcters of the city cr county voting therein;

(4) Fcr procedures by which a county, city, and toun, or counties and cities and towns may prepare an alternative fcrm of consolidated municipal government to be adcpted or amended by a sajority vote of the qualified voters of the jurisdictions affected;

(5) For **precedures** for initiative and referendua and recall.

Provided, however, that one alternative form cf ccunty government authorized by this section shall include, but not be limited to, the election of three commissioners for cverlapping six-year terms and the election for four-year terms of a county clerk and recorder, a sheriff, a treasurer, a county superintendent of schools, an assessor, a countp attorney and a clerk of district court. Two or more of such offices, except county attorney, may be consolidated by action of the Board of Ccunty Commissioners. Each county operating under this alternative form of government at the time of the adoption of this constitution shall continue to operate under it until the voters of the county adopt an alternative form as provided for in this section or in section 4.

Section 4. HOME RULE CHARTERS.Each county, city cr town or other political subdivision or combination of counties, cities cr towns or other political subdivisions of the state shall have power to frame and adopt a charter for its cwn self-governsent within such limits and under such procedures as may be prescribed by general law. The prescribed procedures, however, shall not require the approval of a charter by a legislative body.

Charter **previsions** with respect to a political subdivision's **executive**, legislative and administrative structure and organization shall be superior to statutory **previsions**, subject to the authority of the legislature to enact general **laws** allocating and reallocating powers and functions.

A law may qualify as a general **law** even though it is inapplicable to one or more counties by **reason** of **the** provisions of this section.

Section 5. SELF-GOVERNMENT POWERS. Local government units adopting charters under the provisions of section 4 may exercise all legislative powers not prohibited by this Constitution, by law or by charter.

Section 6. VOTER REVIEW OF LCCAI GCVEENMENT. The legislature shall within four (4) years cf the adoption of this Ccnstitution provide for procedures for lccal government units either separately or jointly to review the government structure of the local unit cr joint unit and submit one alternate form of government to the voters at the next general cr special election. The legislature shall provide for this review procedure each ten (10) years thereafter."

INTRODUCED BY: <u>/s/ Thomas M. Ask</u>

# MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

DELEGATE PBGPGSAL NC. 98

DATE INTRODUCED: FEB. 2, 1972

Referred to Bill of Rights Ccmmittef

A **PROPOSAL FOR** TUG **NEW** CGNSTITOTIGNAL SECTIONS PROTECTING TEE RIGHTS GE **PRISONERS.** 

BE IT **PROPOSED** BY THE CONSTITUTIONAL CONVENTION OF TEE STATE OF MONTANA:

Section 1. There shall be a **new Constitutional** Section to **provide** as **follows:** 

"Section ..... Incarcerated persons lose **ncne** of their human or civil rights **when** convicted of a **felony**, other than the choice of habitation, the right to vote and to bold public **cffice."** 

Section 2. There shall be a **newConstitutional** Section to provide as **follows:** 

"Section \_\_\_\_. No incarcerated persch say be placed in solitary confinement."

INTRODUCED BY: /s/ Robert Lee Kelleher

MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## DELEGATE FROPCSAL NO. 99

DATE INTRODUCED: FEB. 2, 1572

Referred to Iccal Government Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL ARTICLE PROVIDING FOR A CITY MANAGER FORM OF GOVERNMENT.

BE IT FROPOSEC BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. CITY MANAGER. Any community which seeks a charter as a municipal corporation must use a city manager form of government.

INTRODUCED BY: <u>/s/ Robert Lee Kelleher</u>

MONTANA CONSILIUTICNAL CCNVEN'IICN

#### 1971 - 1972

DELEGATE PRCFCSAL NC. 100

DATE INTRODUCED: FEE. 2, 1972

Referred to Bill of Bights Ccmmittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PECHIBITING INVOLUN-TARY SERVITURE A PART OF EACH WEEK EXCEPT FOR NECESSARY AND RECREATIONAL SERVICES.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CP MONIANA:

Section 1. There shall be a **new** Constitutional **Section** to provide as follows:

"Section \_\_\_\_\_. No person shall be required to work other than in essential services and places of recreation from approximately dusk on Saturday to dawn on Monday. The exact hours of closing and the excluded industries and services are 'to be determined by the legislature."

INTRODUCED BP: <u>(s/ Robert Lee Kelleher</u>

MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

# DELEGATE FRCFCSAL NO. 101

DATE INTRODUCED: IEB. 2, 1972

Referred to Legislative Ccunittee

A **PROPOSAL** FOR A NEW COBSTITUTIONAL SECTION **LIMITING CAMPAIGN** SPENDING FOG THE LEGISLATURE.

EE IT PROPOSED BY TBE CONSTITUTIONAL CCNVENTICN OF TBE STATE OF MONTANA:

Section 1. There shall be a **new** Constitutional Section to **provide** as follors:

"section \_\_\_\_\_ The legislature shall appropriate a ... nct in excess of twenty-five percent (25%) cf **cne year's** salary to be used by each candidate for the legislature **sclely** in support of his candidacy in each general election. **Except** for the foregoing, nc person shall spend anything of value fcr **Cr** against said candidacy."

INTRODUCED BY: <u>(s/ Robert Lee Kelleher</u>

## DELEGATE **PROPOSAL** No. 102 - Private Schools. Funding

MCNTANA CONSTITUTICBAL CCNVERTICN

1977-1972

#### DELEGATE PROPOSAL NO. 102

DATE INTRODUCEC: FEB. 2, 1572

# Referred to **Education** and Public Lands **Conmittee**

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION AUTHORIZING FINANCIAL SUPPORT FOR FRIVATE COLLEGES AND UNIVERSITIES FROVIDED THEY GUAR-ANTEE FREEDOM OF THOUGHT.

BE IT FAOPOSEC EY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA.

Section 1. There shall be a  $n \in w$  Constitutional Section to provide as follows:

"Section \_\_\_\_\_ The legislature may apprcriate funds for private colleges and universities, provided they guarantee freedom of thought and expression and dc not dictate tc the faculty on matters of religious faith or morals."

INTRODUCED BY: <u>/s/ Robert Lee Kelleher</u>

MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

DELEGATE PROPGSAL NC. 103

DATE INTRODUCED: FEE!. 2, 1972

Referred to Bill cf Rights Committee

A PROFOSAL FOR A NEW CONSTITUTIONAL SECTION GUABANTEEING TRE RIGBT TO BE BCRN AND TRE RIGHT TO CIE.

BE IT PROPOSED BY THE CONSTITUTIONAL CORVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section\_\_\_\_. A human fetus has the right to be born. The incurably ill have the right nct to be kept alive by extraordinary **means.**"

INTRODUCED EY: <u>/s/ Robert</u> Lee Relleber

ECNIANA CONSTITUTIONAL CONVENTION

# 1971-1972

## LELEGA'IE PROPOSAL NC. 104

DATE INTRODUCEL: FEB. 2, 1972

## Referred to Natural **Resources** and Agriculture **Committee**

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION RESERVING TO THE PEOPLE OF MONTANA ALL SOB-SURFACE RIGHTS EXCEPT UNDER SCBCCL AND INDIAN LANDS.

BE IT PROPOSEC BP THE CCNSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new **Constitutional Section** to provide as follous:

"Section ... All sub-surface rights except under Indian lands and lands heretofcre reserved to the schools are reserved to the people to be disposed of as the legislature sees fit."

INTRODUCED BP: <u>/s/ Robert lee Kelleher</u>

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

## DELEGATE PROPOSAL NO. 105

DATE INTRODUCED: PEE. 2, 1972

Referred to Public Realth, Welfare and Labor Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION GUARANTEEING EQUAL pay for equal work for government enployees.

BE IT EBCPCSED BY TBE **CONSTITUTIONAL** CONVENTION OF **THE** STATE **CF** BGNTANA:

Section 1. There shall be a neu Constitutional Section to provide as follows:

"Section \_\_\_\_\_. Appointed local and state government employees other than judicial officers shall receive nc less ray than employees of the United States dcing comparable work."

INTRODUCED By: <u>/s/ Robert Lee Kelleher</u>

MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

CELEGA'IE PROPOSAL NO. 106

LATE INTRODUCED: FFB. 2, 1972

Referred to General Government and Constitutional Amendment Committee

XIX, 8

A PROPOSAL AMENDING ARTICLE XIX, SECTION 8, CF THE CONSTITUTION OF THE STATE OF MONTANA PROVIDING FOR FUTURE CONSTITUTIONAL CONVENTIONS.

BE IT PROPOSED BY THE CCNSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article XIX, Section 8 of the present Constitution is amended to read as follows:

"Sec. 8. The-legislative-assesbly-say-at--any--timey--by--a vote--of--two-thirds-of-the-members-elected-to-cach-housey-submit to-the-electers-of-the-state-the-questien-whether-there-shall--be a-convention-to-revisey-altery-or-amend-this-censtitution;-and-if a-majority-of-those-voting-en-the-question-shall-declare-in-favor of--such--conventiony--the-legislative-assembly-shall-at-its-nest session--provide-for-the-calling-thereef.-The-number--ef--members of---thc--convention--shall--bc--the--same-ac-that-of-the-heuse-sf representatives,-and-they-shall-be-elected-in-the-same-manner,-at the-same-placesy-and-in--the--came--districtsy---The--legiclative assembly--shall--in--the-ast-salling-the-senvention-designate-the dayy-hour-and-place-of-ite-sectingy-fix-the-pay--of--ite--\*embere and--officersy--and-provide-for-the-payrent-of-the-samey-tegether with-the-necessary-expenses-of-the-convention--Before-proceeding, the-members-shall-take-an-oath-to-suprort-the-constitution-of-the United-States-and-of-the-state-of-Montanay-and-to-faithfully-difcharge-their-dutice-as-weakers-sf-the-sentention-The--gualifications--of--members--shall--be--the--same-as-of-the-members-ef-the senate--and-vacancies-occuring-shall-be-fillod-in-the-manner-provided-for-filling-vacancies-in--the--legislative--accembly---Said convention-shall-meet-within-three-wonths-after-such-sleetion-and PEOPAE c--- such-- Ecvisiony--- alterationsy--of-agendgents-to-the-oonstitution-as-may-be-deemed-accessary-which-chall-be-submitted-to the-electors-for-their-ratification-or-rejected--at--an--election appointed -- by -- the -convention -for - that - purpose -- not -- less -- than -- two nor-more-than-six--months--after--the--adjeurnment--thereofy--and unless--so--submitted--and-approved-by-a-majority-of-the-electors voting-at-the-electiony-ne-euch-revisiony-alterationy--er-amendment-shall-take-offect. The legislature may call constitutional conventions at any time. If during any ten-year period a constitutional convention has not been held, there shall be placed on the ballot for the next general election the guestion: "Shall there be a Constitutional Convention?" If a majority of the votes cast on the question are in the negative question need not be placed on the hallot until the end of the next ten-year period. If a majority of the votes caston the subject are in the affirmatidelegates to the convention shall be chosen at the next regular statewide election, unless the legislature provides for the election Gf delegates at a special election. The Governor shall issue the call for the convention. Except that delegates are to be elected on a non-partisan basis and unless other provi-sions have been made by law, the Call shall conform as nearly as possible to the act calling the Montana Constitutional Convention of 1972, including but not limited to, number of members, dis-, election and certification of delegates and submission and ratification of-revisions and ordinances. The appropriation provisions of the call shall be self-executing and shall constitute a first claim on the state treasury. Constitutional Conventions shall have plenary power to amend or revise the constitution  $L_{-Z}$  subjoily to ratification by the people. No call for a constitutional convention limit these powers c \_\_\_\_\_ convention."

INTRODUCED BY: <u>/s/ Harold Arbanas</u>

<u>/s/ Edith Van Euskirk</u>

<u>/s/ Lyle\_R. Monroe</u>

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## MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### DELEGATE FRCFCSAL NC. 107

DATE INTRODUCED: EEB. 2, 1972

Referred to Executive Committee

A PROPOSAL FCR A NEW CONSTITUTIONAL ARTICLE EROVICING FCB JOINT ELECTICN OF THE GOVERNOR, LIEUTENART GCVERNOR AND ATTORNEY GEN-ERAL.

BE IT **PROPOSED** BY THE **CONSTITUTIONAL CONVENTION** OF THE STATE OF **MONTANA:** 

Section 1. There shall be a **new** Constitutional Article to provide as **follows:** 

"ARTICLE \_\_\_\_

#### THE EXECUTIVE

Section 1. EXECUTIVE **POWER.** The executive **power** of the state shall be vested in the Governor.

Section 2. **STATE** ELECTIVE OFFICERS. There shall be a lieutenant Governor and an attorney general. They shall have the same qualifications as the Governor and serve for the same term. They shall perform such duties as may be prescribed by law and as **may** be delegated to each by the Governor.

Section 3. ELECTIONS. The Governor shall be elected by the qualified voters of the state at a general **election** every other odd-numbered year. The person receiving the highest number of votes shall be Governor. In the case of a tie **vote**, the selection of the Governor shall be determined in **accordance with** lav.

The term of office of the Governor shall begin at **nccn on** the first **Monday** in December next following his election and end at **nccn** on the first **Monday** in December, four years thereafter.

No person shall be eligible for the office of Governor unless he shall be a qualified voter, have attained the age of 30 years and have been a resident **of** this state for **two** years inmediately preceding his election.

The **Governer** shall not hold any **cther** effice **cr** employment of profit under the state or the united States during his term of office.

The Governor, the lieutenant Governor and the attorney general shall belong to the same **pclitical** party and shall be elected jointly in both the primary and the general elections.

In both the primary and general electiccs, cne vote shall be cast jointly fcr the candidate fcr Gcverncr, lieutenant **Gcver**nor and attorney general.

No **person** shall be elected to the office of **attorney** general who is not an attorney admitted to practice before the supreme court of the state.

Section 4. LIMIT ON TENURE. No person who has been elected **Governor** for **two** full successive terms shall be eligible to **hold** that office until one full term has intervened.

Section 5. COMPENSATION. The compensation of the Governor, the lieutenant Governor and the attorney general shall be prescribed by law and shall not be diminished during their term of office, unless by general **law** applying to all salaried officers of the state.

Section 6. EXECRTIVE AND ADMINISTRATIVE FOWERS. The Governor shall be responsible for the faithful execution of the lass. He may, by appropriate action and proceeding brought in the name of the state, enforce compliance with any constitutional cr legislative mandate or restrain violation of any constitutional or legislative paver, duty or right of any cfficer, department or agency of the state or any of its civilian divisions. This authority shall not authorize any action cr proceedings against the legislature.

The Governor shall commission all officers of the state. He may at times require inforsation, in writing or othervise from the officers of any adsinistrative department, office or agency upon any subject relating to their respective offices. He shall be comsander-in-chief of the armed forces of the state, except when they are called into the service of the United States and may call them out to execute the laws, to preserve order, to suppress insurrection or to repel invasion.

Section 7. PRINCIPAL **DEPARTMENTS.** All executive and **admin**istrative offices, agencies and instrumentalities of the executive branch of state **government** and their respective functions, powers and duties, except for the office of Governor and lieutenant Governor shall be allocated by **law** among and **within** twenty principal departments. They shall be grouped as far as possible according to major purposes.

Subsequent to the initial allocation, the Governor may make changes in the organization of the executive branch or in the assignment of functions among its units which he considers necessary for efficient administration. Where these changes require the force of law, they shall be set forth in executive orders and submitted to the legislature. Thereafter the legislature shall have 60 calendar days of a regular session or a full regular session if of shorter duration, to disapprove each executive order. Unless disapproved in both houses by a resolution concurred in by a majority of the members elected to and serving in each house, each order shall become effective at a date thereafter to be designated by the Governor.

The head of each department shall be a single executive except in the case of the Cepartment of Education which is headed by a nine member board of education elected in a manner prescribed by law.

The single executives heading principal departments shall include the attorney general and may include the lieutenant Governor unless his duties are otherwise defined by the GCVernor.

Apart from these exceptions, each head shall be appointed by the Governor by and with the advice and consent of the senate and he shall serve at the pleasure of the Governor.

Such single executives shall hold office for a term to expire at the end of the term tor which the Governor was elected, unless sooner removed by the governor, except that the removal of the lieutenant Governor and the attorney general from executive position shall require a two-thirds work of each house of the legislature.

The Governor shall nominate and by and vith the **ccnsent** of the senate, appoint all officers for vhose election and appointment provision is not otherwise made by this constitution or by law. If the manner of removal is not prescribed in this constitution, his removal shall be in a manner prescribed by law.

When the senate is not in session and a vacancy occurs in an\* office, appointment to which requires the confirmation of the senate, the Governor may fill the office by granting a commission uhich shall, unless such appointment is confirmed, expire at the next session of the senate; but the person sc appointed shall not be eligible for another interim appointment to such office if the appointment shall have failed to be confirmed by the senate.

No person rho has been nominated for appointment for any office and unose appointment has not received the consent of the senate shall be eligible to an interim appointment thereafter to such office.

#### **DELEGATE PROPOSAL** NO. 107- Executive Article

Every officer appointed under the **previsions** of this section shall he a citizen of the United States and shall have been a resident of the state for at least one year **immediately** preceding his appointment.

Section 8. GOVERNOR'S **MESSAGES TO THE LEGISLATURE.** The Governor shall at the beginning of each **session** and may at **other** times, give to the legislature **information** as to the affairs of state and recommend measures he considers necessary and advisable.

At the beginning of each regular session, he shall also send to the legislative assembly a statement with vouchers of the expenditures of all moneys **telcnging** to the state and paid out by him.

He shall also at the beginning cf each session, present estimates of the aucunt cf money required to be raised by taxaticn fcr all purposes of the state.

Section 9. PARDONS. The **Governor** shall have **power** to grant reprieves, commutations and pardons, after conviction, for all offenses and may delegate such powers, subject to such **precedure** as may be prescribed by **law**.

Section 10. CONVENING **THE LEGISLATURE.** Whenever the Governor considers it in the public interest, he may convene the legislature, either house or the tuo **hcuses** in **jcint** session.

Section 11. VF10 POWERS OF THE GCVERNOR. Every bill uhich shall have passed the senate and the honse of representatives shall, before it becomes a law, be presented to the Governor. If he approves, he shall sign it: but if not he may return it with his objections to the house in uhich it oriainated, uhich shall enter the objections at large Cn its journal and proceed to reconsider the same. If after such consideration, two-thirds of the members present, which two-thirds shall include a majority of the members elected to that house, shall agree to pass the bill, it shall be sent together with the cbjections to the other house, by uhich it shall likewise he reconsidered and if approved by two-thirds of all members present, which tuo-thirds shall include a majority of the members elected to that house, it shall become a law, notuithstanding the objection.

In case the Governor shall not transmit the bill either with his approval or uith his objections, within ten calendar days, Sunday and legal holidays excepted, after the same has been presented to him, it shall be a law at the expiration of that period. The Governor shall have the power to veto any particular item or items of an appropriation bill, but the veto shall not affect the item or items to which he does not object. The item or items objected to shall not take effect except in the manner

heretcfore provided in this section as to bills returned to the legislature without his approval.

If the Governor approve the general **purpose** of any bill, but disapprove any part or parts thereof, be may return it with recommendations for its amendment, to the house in which it originated, whereupon the same proceedings shall be had in **bcth** houses upon the bill and his **recommendations** in relation to its amendment as is above provided in **relation** to a hill, which he shall have returned uithcut his approval and uith his cbjections thereto; provided that, if after such reconsideration both houses, by a **vote** of a majority of the members present in each, shall agree to amend the bill in accordance with his recommendation in relation thereto or either house by such vote shall fail or refuse to so amend it, then and in either case the bill shall be again sent tc him and he may act upon it as if it were then before him for the first time. In all cases above set forth, the names of the members voting fcr and against the bill, the item cr items cf an appropriation shall be entered on the journal cf each house.

Section 12. SUCCESSICN TO THE CPFICES AND **POWERS** CF **GCVERNOE** AND LIEUTENANT GOVERNOR. If the Governor-elect dies, resigns or is disqualified, the lieutenant Governor-elect shall succeed to the office of Governor for the full term. If the Governor-elect fails to assume office for **any cther** reason, the lieutemant **Governor** shall serve as acting Governor: and be shall succeed to the office of Governor if the Governor-elect does not assume his office within six months of the beginning cf his term.

In case of the removal of the Governor **frcm** office or his death or resignation, the lieutenant **Governor shall become** Governor for the remainder of **the** term.

Whenever the **Governor** transmits to the presiding officers of the house and senate his uritten declaration that he is unable to discharge the powers and duties of his office, and until he transmits to them a written declaration to the contrary, such powers and duties shall be exercised by the lieutenant Governor as acting Governor.

Whenever the lieutenant Governor and a majority of the heads of the executive departments transmit to the house and senate their **written** declaration that the Governor is unable to discharge the pooers and duties of his office, the lieutenant Governor shall immediately become the acting Governor.

Thereupon the legislature shall assemble uithin 96 hours if not in session and shall decide the issue. If the legislature. within ten days after the receipt of the latter written declaration or if not in session, **within** ten days after the **legislature** is required to assemble, determines by tao-thirds vote of the members voting in both houses that the Governor is unable **to dis**-

charge the **pcwers** and duties of his office, the lieutenant Governor shall continue to discharge the duties cf acting Governor; otherwise, the Governor shall **resume** the **powers** and duties of his office.

The acting Governor shall have all the  $\ensuremath{\texttt{pcwers}}$  and duties cf the Governor.

Whenever there is a vacancy in the office of lieutenant Governor, the Governor shall nominate a lieutenant Governor who shall take office upon **confirmation** by each hcuse of the legislature by a majority of the members voting.

The legislature, in cases not herein **prcvided** fcr, may enact laws for **succession** to the office of Governor and lieutenant Governor.

Section 13. The legislature shall establish standard guidelines based on personal qualifications and on-the-jcb performance for the appointment, hiring, advancement and discontinuance cf employment for all state employees cther than the elected and appointed officers provided for in this constitution."

INTRODUCED BY: <u>/s/ Harold Artanas</u>

## ECNTANA CONSTITUTIONAL CONVENTION

## 1971 - 1972

#### **EELEGATE PROPOSAL NC. 108**

DATE INTRODUCED: FEB. 2, 1972

## Referred to Lccal Government Committee

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION PROVIDING FOR COUNTY ELECTIONS ON ALTERNATIVE FORMS OF GOVERNMENT.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF BONTANA:

Section 1. There shall be a **new** Constitutional Sectico to provide as **follcws**:

"Section \_\_\_\_\_. Each county in the state shall vote in 1976 on whether to continue the county government then in effect in that county or to adopt an alternative form. The legislature shall authorize several alternative forms of government and provide for the county election which shall be between the form of government then in effect and one alternative. The legislature shall also provide for procedures whereby each county sap select the alternative to be placed on the ballct."

INTRODUCED EY: <u>/s/ Dorothy Eck</u>

<u>/s/ Virginia H. Blend</u>

<u>/s/ Daphne Bugbee</u>

## MONTANA CONSTITUTIONAL CCNVENTICN

## 1971-1972

DELEGATE PROPOSAL NC. 109

DATE INTRODUCED: FEE. 2, 1972

Referred to Revenue and Finance Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION ALLOWING INCOME TAX-PAYERS TO CONTRIBUTE ONE DOLLAR TO PARTY OF THEIR CHCICE.

BE IT FROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follcus:

"Section \_\_\_\_\_ Each person cr persons filing a separate income tax return may assign sc much cf his tax, as the legislature provides, but nc less than cne dollar to the pclitical party of his choice."

INTRODUCED EY: <u>/s/ Robert Lee Kelleher</u>

## DELEGATE PROPOSAL No. 110 - Elections, Consecutive Terms

## MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## DELEGATE FROPOSAL NO. 110

CATE INTRODUCED: FEE. 2, 1972

## Referred to Executive Ccumittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION LIMITING THE NUMBER OF 'LIMES A PERSON BAY SUCCEED HIMSELF IN CFFICE.

BE IT PROPOSEL BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MCNIANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section . After the effective date of this provision no person may serve more than three consecutive terms in the same public elective office."

INTRODUCED EY: /s/ Geoffrey L. Brazier

## **DELEGATE** PROPOSAL No. **111 –** Gasbling

## MONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1972

DELEGATE PROPOSAL AO. 111

DATE INTRODUCED: EEB. 2, 1972

Referred to General Government and constitutional Amendment Committee

XIX, 2

A PROPOSAL AMENDING ARTICLE XIX, SECTION 2 CF TEE CONSTITUTION OF THE STATE OF MONTANA TO PRCHIBIT GABBLING AS A MEANS OF FINANCING STATE GOVERNMENT AND TG PERMIT CHARITABLE OF NONPROFIT ORGANIZA-TIONS TO ENGAGE IN GIFT ENTEBPHISES.

BE IT PROPOSED BY TEE CONSTITUTIONAL CONVENTION OP TEE STATE OP MONIANA:

Section 1. Article XIX, Section 2 of the present **Ccnstitu**tion is aaended to read as **fcllcvs:** 

"Sec. 2. The legislative assembly shall have no poser to authorize lotteries, or-gift-enterprises-fer-any-purpose, and shall pass-laws-to-prohibit the sale-of-lettery-or-gift-enterprises or gambling of any kind for the purpose of financing units of state or tlocal governmeent in this state. This provision shall not prohibit charitable or nonprofit organizations from engaging in gift enterprises and ticket sales when authorized to do so ty laug "

INTRODUCED EY: <u>/s/_Gene_Harbaugh</u>	
<u>/s/ Harold Arbanas</u>	<u>/s/Dorothy_Eck</u>
/s/ Carl M. Davis_	<u>/s/ Rod Hanson</u>
<u>/s/_Mar_Conover</u>	<u>Zs/ B. S. Banson</u>

## MONTANA CONSTITUTIONAL CONVENTION

## 1971 - 1972

## DELEGATE PROPOSAL NO. 112

DATE INTRODUCED: FEB. 2, 1972

Referred to General Government and constitutional Amendment **Committee** 

A PROPOSAL FOR A NEW CONSTITUTIOBAL SECTION PROVIDING THAT THE STATE NOT ENGAGE IN THE WHOLESALE LIQUOR EUSINESS.

BE IT PROPOSED BP THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **New** Constitutional Section to provide as follous:

"Section \_\_\_\_. The legislature shall provide that by Decenber 31. 1974 the state of Montana shall nc longer engage in the business of buying and selling liguors. This section does not prevent the legislature from regulating or taxing the retail and wholesale sale of liquor."

INTRODUCED BY: <u>/s/\_Arnold\_W.\_Jacobsen</u> /<u>s/\_Mae\_Nan\_Rotinson\_</u> /<u>s/\_D.\_A.\_Scanlin\_\_\_\_</u> /<u>s/\_Don\_E.\_Belcher\_\_\_</u> /<u>s/\_E.\_J.\_Studer.\_Sr.\_</u> /<u>s/\_Sterling\_Rygg\_\_\_\_</u> /<u>s/\_Joseph\_H.\_McCarvel</u> /<u>s/\_George\_W.\_Rollins</u> /<u>s/\_Marian\_S.\_Erdmann\_</u>

#### MONTANA CONSTITUTIONAL CCNVENTICN

## 1971-1972

#### DELEGATE, FRCFOSAL NO.113

DATE INIRODUCED: FEB. 2, 1972

Referred to Education and Public Lands Coeaittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOE A TEACBERS' SALARY EQUITY BOARC.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF BONTANA:

Section 1. There shall be a new **Constitutional** Section to provide as **follows:** 

"Section \_\_\_\_\_ There is created a Teachers' Salary Equity Board consisting of three members serving four-year terms; one (1) member is to be elected by the vote of **members** of the **teachers'** retirement system, one (1) member is to be elected by the legal voters of the state and one (1) **member** is to be appointed by the State **Board** of Education. The legislature shall provide for the method of election and for the powers and duties of the Equity **Board**. The duties shall include the hearing of appeals by any member of the teachers' **retirement** system who is aggrieved by his salary and the powers shall include the **power** to order salaries raised **twenty** percent (20%) or less. In evaluating salaries the Board shall consider classroom **performance**, public service and **professional** growth. The Board shall not have the **power** to reduce salaries."

INTRODUCED BY: <u>/s/ Richard B. Boeder</u>

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### CELEGATE FRCFCSAL NO. 114

DATE INTRODUCED: FEB. 3, 1972

Referred to Natural Resources and Agriculture Connittee

A PROPOSAL POR A NEW CONSTITUTIONAL SECTICN CNEUBLIC SIGHTLINESS AND GOCC CRDER.

BE IT PROPCSEC BY TAE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new **Ccnstitutional** Section to prcvide as fcllcus:

"Section ... • PUBLIC SIGHTLINESS AND GCCE CRDER. The State shall conserve and develop its natural beauty, cbjects and places of historic CI cultural interest, sightliness and physical good order, and for that purpose private property shall be subject to reasonable regulation."

INTRODUCED BY: <u>/s/ Daphne Bugbee</u>

<u>/s/_Dorothy_Eck</u>	<u>/s/_Richard_BRoeder</u>
<u>/s/_Jerome_Cate</u>	<u>/s/ Bruce M. Brown</u>
<u>/s/_Arlyne_Reichert</u>	<u>/s/_George_Harper</u>
<pre>Lsc_Fob_Campbell</pre>	

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MCNIANA CONSTITUTIONAL CONVEHTICN

#### 1971-1972

EELEGATE EBOPOSAL NC. 115

DATE INTRODUCED: FEB. 3, 1972

# Referred to General Government and COnstitutional Amendment Committee

A PROPOSAL FCE A NEW CONSTITUTIONAL SECTION FROVIDING TEAT 'IBIS CONSTITUTION SHALL NOT AFFECT PRESENT ELECTIVE OFFICES BEFCRE 1977.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONIANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section ..... No action of the 1977-1972 Constitutional Convention sball affect the status of any elective office to be filled at the November 7, 1972 election or any office the tern to which ends before January 1. 1977."

INTRODUCED BY: <u>/s/ Daphne Bugbee</u>

<u>/s/\_Dorothy\_Eck</u>

#### DELEGATE FFCPCSAL No. 116 - Individual Rights

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# MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

#### DELEGATE FRCPCSAL NO. 116

DATE INTRODUCEC: EEB. 3, 1972

Referred to Bill of **Rights Committee** 

III, 3

A PROPCSAL AMENDING ARTICLE III, SECTION 3 CE THE CONSTITUTION OF THE STATE OE MONTANA RECCGNIZING THE PEOPLE'S CBIIGATION TO PRE-SERVE THEIR RIGHTS AND PROPERTY.

BE IT PROPOSED BE THE CONSTITUTIONAL CONVENTION OF THE STATE CF MCNIANA:

Section 1. Article III, Section 3 of the present Constitution is amended to read as follows:

"Sec. 3. <u>All-personc-are-born-equally-free, and have-cer-</u> tain--natural,-cccential,-and-inalienable-righte,-arong-which-may be-reckened-the-right of enjoying-and-defending-their\_livec--and libertiee,-of-acquiring,-persessing,-and-protecting-property,-and of-seeking-and-obtaining-their-safety-and-happirecs-in-all-lawful ways. All people are free by nature and are equal in their inherent\_and inalienable rights. Among these rights are the enjoyment of life, liberty and the pursuit of happiness. These rights cannot endure unless people recognize their reciprocal responsibilities and obligations to secure and preserve these rights and to protect their property."

INTRODUCID BY: <u>/s/\_J.\_K.\_Ward</u> <u>/s/\_Margaret\_S.\_Warden</u> <u>/s/\_Charles\_H.\_Mahoney</u> <u>/s/\_George\_B.\_Heliker</u> <u>/s/\_Maurice\_Driscoll\_</u> <u>/s/\_M.\_Lynn\_Sparks\_\_\_\_</u> <u>/s/\_F.\_J.\_Studer.\_Sr.\_</u> <u>/s/\_F.\_A.\_Scanlin</u> <u>/s/\_Fcbert\_Lee\_Kelleher</u>

# DELEGATE PRCFCSAL Nc. 116 - Individual Rights

<u>/s/\_Arlyne\_Reichert\_\_\_</u>

<u>/s/ Magnus Aasheim</u>

<u>/s/ A. C. Wilson</u>

/s/\_Robert\_B.\_Ncble\_\_\_

<u> /s/ A. W. Kamhoot</u>

\_\_\_\_\_\_Burkhardt\_\_\_\_\_\_

<u>/s/\_Ecger\_A.\_Wagner\_\_\_</u>

# MCNIANA CONSTITUTIONAL CONVENTION

### 1471-1572

#### **DELEGATE** PROFCSAL 117

DATE INTFODUCEC: FEE. 3, 1972

Referred to Natural Resources and Agriculture Committee

A PROPOSAL FCR A NEW SECTION TO PROVIDE FOR A DEPARTMENT OF AGRICULTURE.

BE IT FROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new **Constitutional** Section to provide as **follows:** 

"Section \_\_\_\_. There shall be a Department of Agriculture."

INTRODUCED BY: <u>/s/ Grace Bates</u>

<u>/s/_Grace_Bates</u>	<pre>∠s/_Douglas_Delaney</pre>
<u>/s/_Carman_Skari</u>	<u>/s/_Chet_Blaylock</u>
Zsz_John_HLeuthold_	<pre>/s/_CLouise_Cross</pre>
<u>/s/_llcyd_Barnard</u>	<u>ZSZ Don R. Felcher</u>
<u>/s/_Carl_MDavis</u>	<u> /s/_BANutting</u>
Zsz_John_H. Anderson_	<u>/s/_Charles_HMahoney</u>
<u>/s/_Leslie_Fskildsen_</u>	<u>/s/_Dcmald_2Foster</u>
<u>/s/_Idith_Van_Buskirk</u>	<u>/s/_Hark_Etchart</u>
<u>/s/_jerome_jCate</u>	<u>/s/_Faul_KHarlcw</u>

#### MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### DELEGATE FRCFCSAL NO. 118

DATE INTRODUCEE: FEB. 3, 1972

Referred tc Bill of Rights Ccnnittee

A FROPOSAL FOR A PREAMBLE TO THE NEW CONSTITUTION.

BE IT PROPCSEC BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a Preamble to the Constitution to read as follows:

# "PREAMBLE

We the people of Montana are grateful for Divine Guidance, mindful of our rich heritage, thankful for our shining mountains and rolling plains, and realize that all people are free by nature and are equal in their inherent and inalienable rights. Among these rights are the enjoyment of life, liberty and the pursuit of happiness. We recognize corresponding responsibilities and obligations to secure and preserve these rights and to protect our property for future generations; and with this intent we do ordain and establish this Constitution."

INTRODUCED BY: <u>/s/\_J. K. Ward</u>

<u>/s/_R. A. Nutting</u>	<u>/s/_R.JStuder,_Sr.</u>
<u>/s/ A. W. Kamhoot</u>	<u>/s/_Charles_HMahoney</u>
<u>/s/_George_BHeliker</u>	<u>/s/_Magnus_Aasbeim</u>
<u>/s/ Maurice Triscoll</u>	<u>/s/ M. Lynn Sparks</u>
<u>/s/_William_ABurkhardt</u>	<u>/s/_DAScanlin</u>
<u>/s/_Virginia_HBlend</u>	<u>/s/ A. C. Wilscr</u>
<u>/s/_Roger_AWagner</u>	<u>/s/_Margaret_SWarden</u>
<pre>/s/_George_BHeliker /s/_Maurice_Eriscoll /s/_William_ABurkhardt /s/_Wirginia_HBlend</pre>	<pre>/s/_Magnus_Aasbeim /s/_MLynn_Sparks /s/_DAScanlin /s/_ACWilscn</pre>

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# ECNTANA CONSTITUTIONAL CONVERTION

# 1971-1972

#### DELEGATE PROPOSAL RC. 119

DATE INTRODUCED: FEB. 3, 1972

Referred tc Revenue and Finance Committee

A FRCFOSAL FOR A NER CONSTITUTIONAL SECTION FFOVIDIWG FOR THE EARMARKING CF GRASS CONSERVATION, HALL INSURANCE AND WHEAT RESEARCH FUNDS.

BE IT PROPOSED BY TBE CONSTITUTIONAL CONVENTION **OF** TRE STATE OF MONTANA:

Section 1. There shall be a **New** Constitutional Section to **prcvide** as follcvs:

"Section \_\_\_\_\_ (1) All moneys **paid into** the state treasury which are **derived** from acreage taxes to **support** the hail **insurance** program shall be expended only for hail insurance lcsses, refunds, interest on warrants and cost of administering the hail insurance **prcgram**.

(2) All mcneys paid into the state treasury which are derived from grazing district permit fees or assessments shall be expended only for administering the state grazing district program.

(3) All moneys paid into the state treasury which are derived from assessments on marketed vheat shall be expended only for costs of administering the wheat research and marketing program.

None of the above mentioned **mcneys** may be deposited in the state's general fund to support state **government.**"

INTRODDCED BY: <u>/s/ Magnus</u>Aasheis

<u>/s/ Max Conover</u>

<u>/s/\_lloyd\_Barnard</u>

<u>/s/\_John\_H.\_Anderson,\_Jr.</u>

UONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1972

DELEGATE PROPOSAL NO. 120

DATE INTRODUCED: FEB. 3, 1972

Referred to General **Gcvernment** and **Con**stitutional Amendment Committee

XIX, 2

A PROPOSAL AMENCING ARTICLE XIX, SECTION 2 CF THE CONSTITUTION OF THE STATE OF MONTANA TO PERMIT BINGO GAMES BY NONPROFIT OFGANIZA-TIONS.

BE IT PRCPCSED BY THE CONSTITUTIONAL CONVENTION CP THE STATE OF MCNTANA:

section 1. Article XIX, Section 2 cf the present Ccnstitution is aaeuded to read as fcllcus:

"Sec. 2. The legislative assembly shall have no power to authorize lotteries, or gift enterprises for any purpose, and shall pass laws to prohibit the sale of lottery or gift enterprise tickets in this state. This provision shall not prohibit nonprofit, charitableL-or-church-related groups from conducting bingo games on a reasonable scale."

INTRODUCED EY: /s/ A. W. Kamboot

<u>/s/ A. C. Wilson</u>

<u>/s/\_J.\_K.\_Ward</u>

<u>/s/\_TcrreyJchnscn</u>

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE FBCPOSAL BO. 121

DATE INTRODUCED: FEB. 3, 1972

Referred to Public Health, Welfare and Labor Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FCR FUBLIC UTILITY CORPORATIONS.

BE IT FAOPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follcvs:

"Section \_\_\_\_\_ Any county CL municipal subdivision of the state has the **power** and authority to establish public **CCIPORA**ticns for the maintenance and **cperation** of utilities, subject to regulations prescribed by law."

INTRODUCED EY: <u>/s/ Paul K. Harlow</u>

<u>/s/\_Miles\_Romney\_\_</u>

<u>/s/ Grace Bates</u>

<u>/s/\_Don\_E.\_Belcher</u>

<u>/s/ George H. James</u>

# DELEGATE **FRCFCSAL** NO. 122 - Public **Offices**, Salaries

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# MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

#### DELEGATE ERCECSAL NO. 122

DATE INTRODUCED: FEB. 3, 1972

Referred to Lccal Govfrnment Committee

Referred tc Executive Ccmmittee

v, 31

A ERCPOSAL AMENCING ARTICLE V, SECTION 31 OF THE CONSTITUTION OF THE STATE OF MONTANA, DELETING THE WORDS "CR INCREASE" FROM TAE SECTION PROVIDING FOR SALARY INCREASE FOR ELECTED PUBLIC OFFICERS DURING THEIR TERM OF OFFICE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article V, Section 31 cf the present Ccnstitution is amended to read as fcllcws:

"Sec. 31. Except as otherwise provided in this constitution, no law shall extend the term of any public officer, of increase or diminish his salary or enclument after his election or appointment: provided, that this shall not be construed to forbid the legislative assembly from fixing the salaries or encluments of those officers first elected or appointed under this constitution, where such salaries or eacluments are not fixed by this constitution."

INTRODUCED BY: <u>/s/ Thomas M. Ask</u>

<u>/s/ George W. Rollins</u>

### DELEGATE **FECPCSAL** No. 123 - Legislative, Interim **Ccmmittee**

#### MONTANA CONSTITUTIONAL CONVENSION

## 1971-1572

DELEGATE ERCFCSAL NO. 123

DATE INTRODUCED: FEB. 3, 1972

Referred to Legislative Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR LEGIS-LATIVE INTERIN COMMITTEES.

**EE** IT PROPOSED BY THE **CONSTITUTIONAL** CONVENTION OF THE STATE OP BONTANA:

Section 1. There shall be a **new Constitutional** Section to **provide** as follous:

"Section \_\_\_\_. The legislature may establish interim ccmmittees of the legislature which may meet between legislative sessicns and exercise all legislative authority delegated to them."

INTRODUCED BY: /s/ Felt

 /s/\_Mark\_Etchart\_\_\_\_
 /s/\_Leslie\_Eskildsen\_

 /s/\_R.F.Woodmansey
 /s/\_Arlyne\_Reichert\_\_\_

 /s/\_George\_Harper\_\_\_\_
 /s/\_R.A.Nutting\_\_\_\_\_

 /s/\_Donald\_R.Fcster
 /s/\_Note:

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# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# DELEGATE PROPOSAL NO. 124

DATE INTRODUCED: FEB. 3, 1972

Referred tc Bill of Fights Ccnmittee

A PROPOSAL FOE A NEW CONSTITUTIONAL SECTION PROHIBITING LIE DETECTOR TESTS AS A CONDITION OF EMPLOYMENT.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONIANA:

Section 1. There shall be a new Constitutional Section t c provide as follows:

"Section \_\_\_\_\_ No person shall be required as a condition of employment to submit to lie detector or other self-incriaicating tests."

INTRODUCED EY: <u>/s/ Jerome J. Cate</u>

<u>/s/\_George\_B.\_Heliker</u>

<u>/s/\_David\_L.\_Holland</u>

<u>/s/ George W. Rollins</u>

### <u>/s/\_Lucile\_Speer</u>

#### DELEGATE PBCPCSAL No. 125 - Private Frcferty Protection

RCNTANA CONSTITUTIONAL CONVENTION

# 1971-1972

## DELEGATE PROPOSAL NO. 125

DATE INTRODUCED: FEB. 3, 1972

Referred to Bill of Fights Committee

#### III' **14**

A PROPOSAL AMENCING ARTICLE III, SECTION 14 OF THE CONSTITUTION OF THE STATE OF HONTANA PROVIDING THAT ENVIRONMENTAL AMENITIES NOT EE TAKEN OR DAMAGED WITHOUT JUST COMPENSATION.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article III, Section 14 of the present Ccnstitution is amended to read as fcllows:

"Sec. 14. Private property, including its inherent environmental amenities, shall not be taken, or damaged <u>cr impaired by</u> any entity for-public-use without just compensation, having-been first-made-to-or-paid-into-court-for-the-cuner."

INTROLUCID BY: <u>/s/ Jerome J. Cate</u>

MONTANA CONSTITUTIONAL CONVENTION

1971-1972

DELEGATE PROPOSAL NO. 126

CATE INTRODUCED: FEB. 3, 1972

Referred to Local Government Comsittee

A PROPOSAL FOR A NEW CONSTITUTIONAL ARTICLE CN LOCAI GOVERNIENT.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Article to provide as follows:

"ARTICLE \_\_\_

# LOCAL GOVERNMENT

Section 1. LOCAL GOVERNMENT UNITS. As used in this article local governments shall include but shall not be limited to counties, cities and towns.

Section 2. ORGANIZATION OF LOCAL GOVERNMENT. The legislature shall provide by general law for the government of counties, cities, towns, and other local government units and for methods and procedures of incorporating, classifying, aerging, consolidating, and dissolving such units of government and for altering their boundaries.

Section 3. OPTIONAL PLANS. The legislature shall provide by general law for optional forms of government for counties, cities and towns, or a combination of any two or more of these units, which may be adopted or repealed by a majority of the qualified voters voting thereon; provided, bowever, that one optional form of county government shall include the following elected county officials: three county commissioners, clerk, sheriff, treasurer, superintendent of schools, SULVEYOL, assessor, coroner and public administrator.

Section 4. LCCAL CHARTER WRITING. The legislature shall provide methods and procedures Under which coonties, cities and towns, or a combination of any two or more of these units may frame. adopt, amend, revise and repeal their CWN charters,

subject tc a majority of the qualified vcters vcting thereon.

Section 5. POWERS CF IOCAL GCVEENMENT. Any unit of local government may exercise any prwer or function which is not denied, either expressly or by clear implication, by its charter, is not denied to units of local government generally or to its class of local government, and is within such lisitatione as are prescribed by the constitution or such lieitations as the legislature shall establish by general law. The legislature may reserve this power to certain classes of local governments on the basis of population.

Section 6. LIMITATIONS ON LOCAL POWERS. The powers granted to local government shall nct include the power (1) to levy, assess and collect taxes except as delegated to local governments by the legislature; (2) to borrow money or to Fledge or loan the credit of any local government unit; (3) to enact private CC civil law governing civil relationships except as are incident to an exercise of an independent municipal power; CC (4) to define and provide for the punishment of a felony.

Section 7. INTERGOVERNMENTAL CCOFERATION. Agreements, including these for cooperative or joint administration of any function or pewers, may be made by any unit of local government with any other political subdivision, with the state, or with the United States, unless prohibited by general law or charter.

Section 8. INITIATIVE, REFERENDUM, AND RECALL. The initiative and referendum **powers** reserved to the **geople** by the **CCI**stitution shall be further extended to the gualified voters of each county and city as applied to the **adcption**, amendment, **revisicn**, **cr** repeal of a charter and as applied to **legislaticn** adopted by a **local** government unit.

All elected public officials of local governments are subject to recall by the voters of the local **government** unit **from** which elected. Procedures and **grounds** for recall shall be prescribed by the **legislature.**<sup>m</sup>

INTRODUCED BY: <u>/s/ Lucile Speer</u>

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MONTANA CONSTITUTICEAL CONVENTION

#### 1971-1972

#### DELEGATE PROPOSAL NO. 127

DATE INTRODUCED: FFB. 3. 1972

Referred tc Natural Rescurces and Agriculture Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FROVIDING FOR WATER RIGHTS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF TEE STATE CP BONTANA:

Section 7. There shall be a **new Constitutional** Section to provide as follow:

"Section \_\_\_\_\_ RATER EIGHTS. (1) All existing rights to the use of any waters in this state for any useful or beneficial purpose are hereby recognized and confirmed.

(2) All surface, ground, and atmospheric waters within the boundaries of the state of **Montana** are declared to be properties of the state and subject to appropriation for beneficial uses as provided by law.

(3) The legislature shall vest in au agency of the executive branch of state government, under laws which shall be prescribed by the legislature, the administration, ccntrol and regulation of existing and future rights to and uses of water."

#### INTRODUCED BY: <u>/s/ Carl M. Davis</u>

<u>/s/ Douglas Delaney</u>

<u>/S/ John H. Anderson, Jr.</u>

<u>/s/\_Henry\_Siderius\_</u>

<u>/s/\_Don\_Bebal</u> \_\_\_\_\_

#### **DELEGATE** PROPOSAL No. 128 - Board of Education

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1972

DELEGATE PROFCSAL NO. 128

DATE INTRODUCED: FEB. 3. 1972

# Referred tc Education and **Fublic** Lands **Ccmmittee**

A PROPOSAL AMENCING ARTICLE XI, SECTICN 11 OF THE CONSTITUTION OF TRE STATE OF MONIANA PROVIDING THAT TEN MEMBERS OF THE ECARE OF EDUCATION BE AFECINTED BY THE GOVERNOR AND ONE STUDENT MEMBER EE SELECTED AS FAOVICEC BY IAW.

BE IT FROPCSED BY TBE CONSTITUTIONAL CGNVENTICN CF THE STATE OF MONIANA:

Section 1. Article XI, Section 11 of the present **Constitu**tion is amended to read as follous:

"Sec. 11. The general control and supervision of the state university system and the varicus cther state educational institutions shall he vested in a state board of education, whose powers and duties shall be prescribed and regulated by law. The said hoard shall consist of eleven members, the Gevernor, state superintendent of public instruction, and attorney general, being members ex-officio; the other eight members thereof shall be appointed by the Governor; subject to the confirmation of the senate, under the regulations and restrictions to be provided by law ten (10) to be appointed by the Governor, subject to senate confirmation and one member to be a student at one of the institutions governed by the boarselected is a nonarpointive manner as prescribed by law."

INTRODUCED BY: <u>/s/ Mae Nan Rotinson</u>

<u>/s/ Arlyne Reichert</u>

<u>/s/\_Lucile\_Speer\_\_\_\_</u>

<u>/s/\_Mike\_McKeon\_\_\_\_</u>

<u>/s/ Robert Vermillicn</u>

MONTANA CONSTITUTIONAL CONVENTION

1971-1972

DELEGATE PROFOSAL NO. 129

DATE INTRODUCED: FEB. 3, 1972

#### Referred to General Government and Constitutional Arendment Committee

**V**, 1

A PROPOSAL AMENDING ARTICLE V, SECTION 1 OF THE CONSTITUTION OF THE STATE OF MONTANA PROVIDING FOR RECALL OE ELECTED OFFICIALS.

BE IT PROPOSED BY TEE CGNSTITIJTICNAL CGNVENTICN OF THE STATE OF MONTANA:

Section 1. Article ¥, Section 1 of the present Constitution is amended to read as follows:

"Section 1. \_ The-legislative-authority-of-to--shall be--vested--in-a-legislative-ascembly-consisting-of-a-cenate-and house-of-representatives; but The people reserve to thenselves power to propose laws, and to enact or rejeat the same at the polls, except as to laws relating to appropriations of money, and except as to laws for the submission of constitutional amendments, and except as to local or special laws, as-enumerated in article-Vy-section-26y-of-this-constitution, independent of the legislative assembly; and also reserve power, at their cwn option, to approve or reject at the polls, any act of the legislative assembly, except as to laws necessary for the immediate preservation of the public peace, health, or safety, and except as to laws relating to appropriations cf money, and except as to laws for the submission of constitutional amendments, and except as to local or special laws, as-enumerated-in-article V, section 26y--of--this-constitution. the people also reserve to themselves the power to remove elected officials from cffice. The first power reserved by the people is the initiative and eight percent of the legal voters of the state shall be required to propose any measure by petition; provided, that two-fifths of the whole number of the <del>counties</del> legislative districts of the state must each farnish as signers of said petition enought percent of the legal voters in such Genney, district, and every such petition shall include the full text of the measure so proposed. Initiative petitions shall be filed with the secretary of state, not

less than four months before the **electicn** at which they are to be **vcted upcn**.

The second power is the referendum, and it may be **crdered** either by petition signed by five percent of the legal voters of, the state; provided that two-fifths of the **whole** number of the **counties** legislative districts of the state must each furnish as signers of said petition five percent of the legal voters in such **county**, <u>district</u>, or, by the legislative assembly as **cther** bills are enacted.

Referendum petitions shall be filed with the secretary cf state, not later than six mcnths after the final adjournment of the session of the legislative assembly which passed the bill cn which the referendum is denanded. The vetc power of the Governor shall nct extend to measures referred to the pecple by the legislative assembly or by initiative or referendum petiticns.

All elections on measures referred to the people of the state shall be had at the biennial regular general election, except when the legislative **assembly**, by a majority vote, shall order a special election. Any measure referred to the people shall still be in full force and effect unless such petition be signed by fifteen percent **cf** the legal voters of a majority of the whole number of the **counties** legislative districts cf the state, in which case the lam shall be inoperative until such time as it shall be passed upon at an **election**, and the result has been determined and declared as **previded** by law. The whole number of votes cast for Governor at the regular election last preceding the filing cf any petition fcr the initiative **cr** referendum shall be the basis on which the number of legal petitions and crders for the initiative and for the referendum shall be filed with the secretary of state; and in submitting the same to the people, he, and all other officers, shall be guided by the general laws and the act submitting this amendment, until legislation **shall** be especially provided therefor. The enacting clause of every law originated by the initiative shall be as **follows:** 

"Be it enacted by the people of Montana:"

This section shall not be construed to **deprive** any member of the legislative assembly of the right to introduce any measure.

The third power resto the people is the recall, and each elected public official of the state and of its political subdivisions is subject to recall by the voters of the area from which he is elected in the manner provided by the legislature."

INTRODUCED EY: <u>/s/ Faul K. Harlow</u>

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

**DELEGATE** PROPOSAL NC. 130

DATE INTRODUCED: FEE. 3, 1972

Referred to Education and Public Lands Coeaittee

A PROPOSAL PCR A NEW CONSTITUTIONAL SECTION **PROVIDING** FOB THE **ESTABLISHMENT** OF PUBLIC **LIBBARIES.** 

BE IT **PROPOSEC** BY **THE** CONSTITUTIONAL **CONVENTION** OP TEE **STATE** OF **MONTANA:** 

Section 1. There shall be a **new** Constitutional Section to **provide** as **follows:** 

"Section\_\_\_\_. The legislature shall **prcvide** for the establishment and **support** of public libraries which shall be available to all residents of the **state.**"

INTRODUCED BY: <u>/s/ Mae Nan Robinson</u>

<u>/s/\_Mike\_McKeon</u>

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# DELEGATE FROPOSAL NO. 131

DATE INTRODUCED: FEB. 3. 1972

#### Referred to General Government and **Con**stituticnal Amendment **Cconittee**

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION PROVIDING FOR POLLING FLACE VOTER REGISTRATION.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CF HONTANA:

Section 1. There shall be a new **Constitutional** Section to provide as **follows:** 

"Section \_\_\_\_. Pricr registraticn shall nct be a qualificaticn fcr voting at an election in Mcntana. The legislature shall provide methods fcr establishing voter qualifications on election day at the polling places."

INTRODUCED BY: <u>/s/ Daphne Bugbee</u>

<u>/s/\_Jerome\_J.\_Cate</u>

<u> /s/\_Arlyne\_Feichert</u>

<u>/s/\_George\_Harper\_</u>

MONIANA CONSTITUTIONAL CONVENTION

#### 1971-1572

DELEGATE EBCFCSAL NO. 132

DATE INTRODUCED: FEB. 3, 1972

Referred to Bill of Rights Committee

Referred to Natural **Rescurces** and Agriculture Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FCF ENVI-RONMENTAL RIGHTS.

BE IT PROPOSED BY TRE CCNSTITUTIONAL CONVENTIGN OF 'IRE STATE OF MONTANA:

Section 1. There shall be a **new** Constitutional Section to provide as **fcllcws:** 

"Section \_\_\_\_\_ ENVIRONMENTAL FIGHTS. It shall be the obligation of all parties, governmental or private, to maintain and enhance a high quality environment as a public benefit. Such governmental obligation shall apply to all aspects of environmental quality including, but not limited tc, air, water, lands, wildlife, minerals and forests. The legislature must implement effective enforcement of this basic ervironmental right."

INTRODUCED BY: /s/ Bob Campbell and Dcn Foster

<u>/s/_Harcld_Arbanas</u>	<u>/s/_Jerome_JCate</u>
<u>/s/_CEMcNeil</u>	<u>/s/_jerome_TLcendorf_</u>
<u>/s/_Carman_Skari</u>	<u>/s/_Mae_Nan_Bobinson</u>
<u>/s/_Gecrge_Harper</u>	<u>/s/_George_BHeliker</u>
<u>/s/_Lucile_Speer</u>	<u>/s/_Robert_Vermillion</u>
<u>/s/_Charles_HMahoney</u>	<u>/s/ C. Louise Crcss</u>
<u>/s/_R. J. Studer. Sr.</u>	<u>/s/_Lyle_RMonroe</u>

DELEGATE EROPOSAL No. **132 - Environmental** Eights

/s/\_Cedor\_E. Arcnow\_\_\_\_ /s/\_Dcrothy\_Eck\_\_\_\_\_ /s/\_Marian\_S.\_Erdmann\_\_\_\_

<u>/s/\_Jean\_M.\_Bowman\_\_\_\_</u>

- <u>/s/\_fen\_Berg\_\_\_\_\_</u>
- <u>/s/ Chet Blaylock</u>
- <u>/s/\_Ctto\_T. Habedank</u>

/s/ Wade J. Dahcod

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# MONTANA CONSTITUPICEAL CONVENTION

# 1971-1972

DELEGATE PROPOSAL NO. 133

DATE INTRODUCED: EEB. 3, 1972

Referred to Bill cf Eights Ccmmittee Referred to Judiciary Ccmmittee

A PRCPCSAL AMENDING ARTICLE III, SECTICN 6 CP **THE** MONTANA CON-STITUTION OF THE STATE **CF MCNTANA TC** PERMIT AN INJURED EERSON FULL REMEDIES AGAINST ALL PARTIES **WHC** MAY EE LIABLE FCR **HIS** INJURY EXCEPTING HIS FELLOW EMPLOYEES AND RIS IMMEDIATE EBFLOYER. PROVIDED SUCH INMEDIATE EMPLOYER **PROVICES** COVERAGE UNDER **THE WORKMEN'S COMPENSATION LAWS** OF THE STATE OF MONTANA.

BE IT FRCPOSED EY THE CONSTITUTIONAL CONVENTION **CF** THE STATE OP **MONTANA:** 

Section 1. Article III, Section 6 cf the present Constitution is amended to read as follows:

"Section 6. courts of justice shall be open to every person, and a speedy remedy afforded for every injury of person, property, or character; nc person shall be derived of this full legal redress for injury incurred in employment for which another person may be liable except as to fellow employees and his immediate employer who hired him if such immediate employees and his state, and that right and justice shall be administered without sale, denial, or delay."

INTRODUCED BY: <u>/s/ Bob_Campbell</u>	
<u>/s/_Lyle_RMonroe_</u>	<u>/s/_Jerome_JCate</u>
<u>/s/_John_MSchiltz</u>	<u>/s/ Thomas M. Ask</u>
<u>/s/ Cedci B. Aronow</u>	<u>/s/_Geoffrey_LBrazier</u>
<u>/s/_Chet_Blaylock</u>	<u>/s/_George_BHeliker</u>

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### DELEGATE PROPOSAL NO. 134

DATE INTRODUCEE: FEB. 3, 1972

Referred to Lccal Government Committee

A PROPOSAL REPEALING ARTICLE XII, SECTIONS 15 ANC 16 ARC AMENDING ARTICLE XII, SECTION 17 OF TRE CONSTITUTION OF THE STATE OF MON-TANA.

BE IT PROPOSED BY THE CONSTITUTIONAL COBVENTION OF THE STATE OF MONTANA:

Section 1. Article XII, Section 15 of the present Constitution which reads as **fcllcws**, is repealed:

"See--15---The--beard-of-county-commissioners-ofshall-senstitute-the-county-board-of-equalization-The-cuties--of such--board-shall-be-to-adjust-and-equalizo-the-saluation-of-taxable-property-within-their--respective--sountiesy--and--all--such adjustments----and---equalizations---may---be---supervisedy---reviewedy changed,-increased-or-decreased-by-the-state-beard--of--equalisation--The-state-board-of-equalization-shall-be-composed-of-three members-who-chall-be-appointed-by-the-Gevernery-by-and-with--the &dvice--and---censent--of-the-senate.-A-majority-of-the-members-of the state beard of equalization shall constitute - a - guorum - The term-of-office-of-one-of-the-members-first-appointed-shall-end-on March--1cty--1925y-of-another-first-appointed-on-March-1sty-1927y and-of-the-third-first-appointed-on-March-1sty--1929v--Bach--succeeding--momber--shall-hold-his-office-fer-the-term-ef-six-years, and-until his-successor-shall-have-been-appeinted-and--qualified. In--gase--of--a-vacancy-the-person-appointed-to-fill-such-vacancy shall-hold-office-for-the-wnospired-term--in--which--the--vacancy occurs .-- The -- qualifications -- and -- salaries - of - the acabers - of - the state-board-of-cqualization-shall-be-as--provided--by--lawy--providedy--howevery--that-such-members-shall-be-se-selected-that-the board-will-net-be-composed-of--mere--than--two--persons--who--are affiliated--with--the--same-political-party-or-organization;-providedy-furthery-that-cash-member-shall-devote-his-ontire-time-to the-duties-of-the-office-and-shall-not-hold-any-position-of-trust or--profity--or--engage-in-any-occupation-or-business-interfering oz-inconsistone-with-his-dutics-as-a-acabez--of--such--boardy--oz serve--en-or-ander-any-committee-of-any-political-party--or-orga-

nizatieny-or-take-party-either-directly--or--indirectly--in--inpolitical--campaign--in--the--interest-of-any-pelitical--party-or organization-or-candidate-for-office---The-state-board-of--equalization--shall-adjust-and-equalize-the-valuation-of-taxable-property-among-the-several-counties,-and--the--different--classes--of tamable--property--in--any-county-and-in-the-several-counties-and between-individual-taxpayers,-supervise-and-review--the--asts--of the--county--accessors-and-county-boards-cf-equalization;-change, increasey-or-desrease-valuations--made--by--county--assessors--or equalized--by--ccunty--boards--of-cqualization;-and-exercice-such authority-and-do-all-things-necessary-to-secure-a-fairy-just--and equitable--valuation--of--all--taxable--property--ameng-counties, between-the-different-classes-ef-property,-and-letween-individual taxpayers.-Said-ctate-board-of-cqualization-shall-also-have--such other-powersy-and-perform-such-ether-duties-relating-to--taxation as-may-be-preseribed-by-law-"

Section 2. Article XII, Section 16 of the present Constitution which reads as follows, is repealed:

"Sec.-16.-All-property-shall-be-assessed-in-the-manner-preseribed--by-law-except-ac-is-otherwise-previded-in-this-senstitution.-The-franchise,-roadway,-roadbed,-rails-ard-rolling-eteck-ef all-railroade-operated-in-more-that--spe-sounty--in--this--state shall-be-assessed-by-the-state-board-of-equalization-ard-the-sage shall-be-assessed-by-the-state-board-of-equalization-ard-the-sage shall-be-apportioned--to-the-counties,-cities,-towney-townships and-school-districts-in-which-such-railroads-are-located,-in-preportion-to-the-number-of-miles-ef-railway-laid-in-such--counties, Gities,-towney-townships-and-school-districts."

Section 3. Article XII, Section 17 of the present Constitution is amended to read as follows:

"Sec. 17. The word property as used in this article is hereby declared to include moneys, credits, bonds, stocks, franchises and all matters and things. (realy-personal-and-mixed) capable-of-private-cwncrship, but this chall-net-be-construed-so as-to-authorize-the taxation-of-the-stocks-of-any-company-er-cerporation-when-the-property-of-such-company-er-corporation-represented-by-such-stocks-ie-within-the-state-and-has-been-taxed."

INTRODUCED EY: <u>/s/ Frank Arness</u>

<u>/s/ Chet Blaylock</u>

#### DELEGATE **PROPOSAL** No. **135** - Public lands

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#### **MCBTANA** CONSTITUTIONAL CONVENTION

#### 1971-1972

#### CELEGATE PROPCSAL NC. 135

DATE INTRODUCED: FEB. 3, 1972

Referred **tc** Natural Resources and Agriculture Committee

XVII, 1, 2, 3

A PRCFOSAL AMENCING ARTICLE XVII, SECTION 1 AND REPEALING SECTIONS 2 AND 3 OF THAT ARTICLE OF THE CONSTITUTION OF THE STATE OF BONTANA PROVIDING FOR THE EXCHANGE OF PUBLIC LARDS.

BE IT **FROPOSED** BY THE CONSTITUTICBAL CONVENTION OF TRE STATE CF BONTANA:

Section 1. Article XVII, Section 1 of the Present **Ccnstitu**tion is amended to read as **follows:** 

"Section 1. All lands of the state that have been, or that **may** hereafter **be** granted to the state by congress, and all lands acquired by gift or grant or device, from any person or corpora-tion, shall be public lands of the state, and shall be held in trust for the people, to be disposed cf as hereafter provided, for the respective purposes for **which** they have been or may be granted, donated or devised; and none of such land, **nCI any** estate or interest therein, shall ever be disposed of except in pursuance of general **laws** providing for such disposition, nor unless the full market value of the estate or interest disposed of, to be ascertained in such wanner as may be provided by lau, be paid or safely secured to the state +. Any of said lands may be exchanged for other lands, public or private, which are equal in value and as closely as possible equal in area, nor shall-any <del>lands-which-the-state-holds-by-grant-from-the-United--States--(in</del> any-case-in-which-the-manner-of-dispesal-and-minimum-price-are-so prescribed)-be-disposed-ofy-except-in-the-manner-and-fer-at-least the-price-pressribed-in-the-grant-thereofy-witheut-the-consent-of the-United-Statesy-Said-lands-shall-be-classified-by-the-board-of land--commissionersy--as-follows1-Firsty-lands-which-are-valuable only-for-grasing-purposes-Secondy-these--which--are--principality valuable--for--the--timber--that--is-on-them.-Thirdy-agricultural lands,-Fourthy-lands-within-the-liwits-of-any--town--or--city--or #ithin-three-(3)-miles-of-such-limits-arosided--that-aro-of-caid

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lands--may--be--re-Glassified--whenevery--by--reason-of-increased
facilities-for-irrigation-or-otherwisey-they-shall-be-cubject--to
different-classificationy"

Section 2. Article XVII, Section 2 of the present Constitution, which reads as follows, is repealed:

"Sec.-2.-The-lands-of-the-first-of-said-classes-may-be-sold or--leased, under-such-rules-and-regulations-as-may-be-pressribed by-law.-The-lands-of-the-second-class-may-be-sold, or-the-timber thereen-may-bo-sold, under-such-rules-and-regulations-as-may-te pressribed--by-law.-The-agricultural-lands-may-be-sither-sold-or leased, under-such-rules-and-regulations-as-may-be-pressribed--by law.-The-lands-of-the-fourth-slass-shall-be-sold-in-alternate lots-of-not-more-than-five-asces-cash, and-not-more-than-one-half of-any-one-tract-of-such-lands-shall-be-sold-prior--to--the-year one-thousand-nine-hundred-and-ten-(1910)."

Section 3. Article XVII, Section 3 of the present Constitution, which reads as follows, is repealed:

"Sec-3--All--Other-public-lands-may-be-disposed-of-in-such Manner-as-may-be-provided-by-law"

INTRODUCED EY: <u>/s/ Carl M. Davis</u>

<u>/s/\_Max\_Concver</u>

MONTANA CONSTITUTIONAI CONVENTION

# 1971-1972

DELEGATE FBCFCSAL NO. 136

DATE INTRODUCED: FEB. 3, 1972

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Referred to Legislative Committee

Referred to Executive Ccmmittee

A PROPOSAL POR A **NEW** CONSTITUTIONAL ARTICLE PBOVIDING POB A **PARLIAMENT.** 

BE IT PROPOSED BP THE CONSTITUTIONAL **CONVENTION** OF TEE STATE OF HONTANA:

Section 1. LEGISLATIVE FOPEB. The legislative **power** of the state shall **be** vested in a **Parliament consisting of** one chamber; but the people reserve to themselves the initiative, including the right to amend this Constitution, and referendum **powers**.

Section 2. MEMBERSHIP. The number of members of the Parliament shall be prescribed by law but shall consist of **not** less than 100 nor more than 110. The state shall be divided into as **many** districts as there are **members** of the parliament and each district shall elect one member.

Section 3. **TERM** AND QUAIIPICATICNS. **Members** of Parliament shall serve a **term** of four (4) years. One-half of the members shall be elected every two (2) years. No person shall be a **member** of Parliament who is not a qualified voter of the state and uho has **not** resided in the state for more than one (1) year next preceding his **electicn**.

Section 4. SESSIONS. Parliament shall convene the first **Monday** of February of each year and shall cortinue until adjournment. It may **reconvene** at any time at the request of a sajority of Parliament.

Section 5. EXECUTIVE. Farliaaent shall **chccse** a leader from among its members and that leader shall assume the executive authority of the state and shall provide for the **proper** administration of the **laws** of the state. The leader shall **appcint** a cabinet vbo shall assist the leader in directing the efforts of the departments of executive authority. \*\*\*\*\*

Section 6. DISSOLUTION. (a) At any time during a parliamentary session, the leader **may** call for a **dissolution** of parliament. **Upcn** a majority vote pursuant to this call, the **parliament** shall be dissolved and **new** elections shall be held according to **law.** 

(b) At any tine during a parliamentary session, a majcrity of the members of parliaaent say call for dissolution of the parliament. Upon a tuo-thirds (2/3) vote, pursuant to this call, the parliament shall be dissolved and **new electicns** shall be held according to **law**.

Section 7. PROCEEDINGS. A aajcrity of all cf the members of Parliament shall constitute a quorum to do business but a smaller number **may** adjourn from day to day to compel the attendance of absent members. Parliament may establish committees for the conduct of business and all **committee** meetings shall be **cpen** to the public and adeguate public notice shall be giver in advance of such meetings. Members of minority parties shall be appointed to committees by their **own** leadership in **prepertien** to the **numerical** strength of said party.

Section 8. **RECORDATION.** Parliament shall have the **pewer** to determine the rules of its proceedings and shall publish a journal **of** those proceedings. Upon the final disposition **of any** question the ayes and nays **must** be recorded if reguested by any **two** (2) members.

Section 9. Any **powers** not specifically reserved herein are granted to the Parliament.

# INTRODUCED BY: <u>/s/ Robert Lee Kelleber</u>

<u>/s/_Paul_KHarlow</u>	<u>/s/_George_BHeliker_</u>
<u>/s/_Miles_Rowney</u>	<u>/s/_Lucile_Speer</u>
<u>/s/_Dorcthy_Eck</u>	<u>/s/_Lyle_R. Monice</u>
<u>/s/_Edith_Van_Buskirk</u>	<u>/s/_Harold_Arbanas</u>
<u>/s/ Katie Payne</u>	<u>/s/_Gene_Harbaugh</u>
<u>/s/_JKWard</u>	<u>/s/_Virginia_H, Blend</u>
<u>/s/ A. W. Kamhoot</u>	<u>/s/_Marjorie_Cain</u>
<u>/s/_Jean_MBowman</u>	<u>/s/_Bichard_JChampoux</u>
<u>/s/_Carman_Skari</u>	<u> /s/_Rcbert_Vermillion</u>

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<u>/s/\_George\_W.\_Rollins</u>

<u>/s/ W. H. Swanberg</u>

#### **DELEGATE** EROPCSAL NO. 137 - Employment Benefits

MONTANA CONSTITUTIONAL CONVENTION

1971-1472

DELEGATE PBOFOSAL NO. 137

DATE INTRCDUCED: FEB. 3, 1972

#### Referred to Judiciary Ccmmittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING THATUNEM-PLOYMENT AND INDUSTRIAL ACCIDENT EENEFITS FE APPLIED CONSIST-E NTLY, WITHOUT REGARD TO THE TYPE OF EMPLOYMENT.

BE IT PROPOSED BP TAE CONSTITUTIONAL CONVENTION OF THE STATE OF MONIANA:

Section 1. There shall be a **new** Constitutiona? Section tc **provide** as follows:

"Section \_\_\_\_\_. Unemployment compensation, industrial accident benefits and any other benefits to which a wage earner is entitled shall be available on an equal basis to all wage earners regardless of the nature of their employment."

INTRODUCED BY: <u>/s/ Mike McKecn</u>

<u>/s/ Dan W. Harrington</u>

# DELEGATE ERCFCSAL No. **138 - Minimum** Wage

#### MONTANA CONSTITUTIONAL CCNVEN'IICN

1571-1572

# DELEGATE FROFCSAL NC. 138

DATE INIRODUCEL: FEB. 3, 1972

Referred to Public Health, Welfare and Labor Committee

A FROPOSAL FOR A NEY CONSTITUTIONAL SECTION PROVIDING FOR A MANDATORY MINIMUM RAGE LAW.

BE IT PROPOSED BY THE CONSTITUTICEAL CONVENTION OF THE STATE **CF** MONTANA:

Section 1. There shall be a new Cosstitutional Section to provide as follous:

"Section \_\_\_\_. The legislature shall provide for a minimum hourly wage which shall apply without exception to all persons employed within the state."

INTRODUCED BY: <u>/s/ Mike McReon</u>

<u>/s/\_Dan\_W. Harrington</u>

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# MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1572

CELEGATE PBCPCSAL NC. 139

DATE INTEODUCED: FFB. 3, 1972

Referred to General Governaent and Constitutional Amendment Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PECVIDING THAT PRESENT STATE INSTITUTIONS BAY NOT EE REMOVED FROM THEIE PRESENT LOCATIONS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVERTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new** Constitutional **Section** to provide as follows:

"Section \_\_\_\_\_ No state institution, agency or cffice say De moved from the city or town in which the institution, agency cr office is located at the time of the adcption of this Constitution."

INTRODUCED BY: <u>/s/ Mike McKecn</u>

#### DELEGATE **PROPOSAL** Nc. 140 - Legislative Article

#### UCNTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### DELEGATE FRCFCSAL NO. 140

DATE INTRODUCEC: FEB. 4. 1572

Referred to Legislative Ccnnittee

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A PROPOSAL FOR A NEW LEGISLATIVE ARTICLE

BE IT FROPOSED EY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Article to provide as follous:

#### **"ARTICLE**

#### THE LEGISIATURE

Section 1. LEGISLATIVE POWER. The legislative power of the state shall be vested in a legislature **ccnsisting** of a senate and a house of representatives; **Lut** the people reserve to themselves **the** power of initiative and referendum.

Section 2. COBPOSITICN. (1) The number cf members cf the legislature shall be prescribed by law but the senate shall consist cf not more than fifty (5C) nor less than thirty-five (35) and the hcuse of not more than one hundred (100) nor less than seventy-five (75).

(2) The state shall be divided into as many **senatorial** districts as there shall be members of the senate and each district shall elect one (1) senator. All senatorial districts shall be so nearly equal in **populaticn** as is practicable.

(3) Each senate district shall also serve as a house dis-trict for the **election** of two (2) members of the house of representatives. Each district may be divided into single member house districts as provided by law.

 $_{(4)}$  Every legislative district shall consist cf ccmpact and contiguous territory,

Section 3. TERM AND OUALIFICATIONS CP MEMBERS.

(1) Members of the legislature shall be elected by the qualified voters of the district. Representatives shall be elected for a term of two (2) years and senators for a term of four (4) years. One-half (1/2) of the senators shall be elected every two (2) years. No person shall be a member of the legislature who is not a qualified voter of the district. The term shall begin at the time of certification. No senator CL' representative, during the term for which he shall have been elected, be appointed to any civil office under the state.

(2) A vacancy in the legislature shall be filled for the unexpired term as provided by law. If no provision is made, the Governor shall fill the vacancy by appointment.

Section 4. CORPEHSATION. (1) Each member of the legislature shall receive an annual salary and such allcuances as may be prescribed by lau; provided that no legislative assembly shall fix its own compensation.

(2) A salary commission shall be created by the legislature, to establish legislators\* compensation.

Section 5. PRIVILEGES OF MEMEERS. The members of the legislature shall in all cases, except treascn, felcny, violation of their oath of office and breach of the peace, be privileged from arrest during their attendance at the sessions of their respective houses and in going to and returning from the same; and for any speech or debate in the legislature they rball not be questioned in any other place.

Section 6. SESSIONS. (1) lhe legislative asseably shall meet at the seat of government the first Bonday in January next succeeding the general election.

(2) At the written request of a majcrity of the total members of both houses, the presiding officers of both hcuses shall convene the legislature in special session. The Governor may convene both houses in special session. (Special sessions shall be limited to a peniod of thirty (30) days.)

Section 7. PROCEDURE. Except for the following, each bonse shall have power to determine the rules of its proceedings and discipline its members; and with CCDCUTTENCE of tuo-thirds (2/3), to expel a member:

(1) A majority of each house shall coostitate a **quorum to** a0 business, but a smaller **number** may adjourn from day to day, and compel the attendance of absent members.

(2) Neither house shall, without the consent of the cther, adjourn for more than three (3) days, nor to any other place than that in which the two (2) houses shall be sitting.

(3) Each house shall choose its officers and shall be judge of the elections, returns, and qualifications of its members.

(4) The **sessions** of each house and all commaittee meetings shall be **cpen** to the press and public.

(5) Each house shall publish a journal of its prcceedings, and the ayes and nays of any guesticn shall be entered on the journal at the request cf any two (2) members.

Section 8. BILLS. (1) Nclaw shall he passed except by bill and no bill shall be so altered **cr arended cn** its passage through **either house** as to change its original **purpose**.

(2) No bill shall become law unless referred to a committee, returned therefrom, and corries provided for member's use.

(3) No bill, except general appropriation bills and tills for the ccdification and general revision of the laws shall be passed containing more than one subject.

(4) The general appropriation bills shall embrace nothing but appropriations for the **crdinary** expenses cf the legislative, executive and judicial departments cf the state, interest on the **public** debt and for public schools.

(5) No bill shall become a law except by a vote of a majority of all the members present in each house; nor unless the names of those voting be entered on the journal; and no lau shall be revised, amended or extended, unless the revised, amended cr extended part is re-enacted and published at length.

Section 9. RESTRICTIONS ON LEGISLATIVE POWER. (1) The legislature shall nct pass local or special laws where a general law is or can be made applicable.

(2) Except as otherwise provided in this constitution. no law shall extend the term of any public officer.

(3) Nc appropriation shall be made for charitable, industrial, educational **cr benevclent purposes** to any person, corporation or community not under the absolute control of the state, nor to any denominational or sectarian institution or association.

Section 10. INPEACHMENT. The Governor, executive officers, heads of principal departments, judicial **cfficers** and such other officers as may be made subject to impeachment by **law may** be removed from office upon **conviction** of impeachment.

The legislature shall, by lam, provide for the manner, procedure and causes for removal by ispeachsent and may select itself as tribunal.

No conviction for impeachment shall be made except by a **vcte** of two-thirds (2/3) or more of the members of the tribunal bearing the charges.

such conviction shall **cnly** extend to removal **frcm** office and disqualification to **hcld** and enjoy any office under the state, but the party, whether convicted or acquitted, shall also be liable to **prosecution** according to law.

Section 11. **REFERENDUM** AND RECALL. The people may propose and enact laws by the initiative, **including constitutional** amendments and approve **cr** reject acts of the legislature **by** referendum.

(1) Initiative petitions must be signed by eight percent (8%) or more of the legal voters in each of cne-fourth (1/4) OT more of the legislative districts and the total number of signers must be eight percent (8%) or more of the (total legal) voters of the state. Each petition must contain the full text of the proposed measure and shall be confined to one subject. Petitions must be filed with the secretary of state three (3) morths or more prior to the election at which they will be voted upon.

(2) A referendum may be ordered by the legislative assembly, or upcn petitions signed by eight percent (8%) **cr mcre** of the legal voters in each of one-fourth (1/4) or **more** of the legislative districts and the total **number** of signers must be eight percent (8%) **cr** more of the total legal voters of the state. Petitions must be filed with the secretary of state no later than three (3) months after adjournment of the legislature.

(3) All measures referred to the pecple shall be voted upon at the regular biennial election unless a special election is ordered by the legislature.

(4) **Measures** referred to the people are in full force and effect unless suspended **by** petitions signed by fifteen percent (15%) or more of the (legal voters) in each legislative district and filed with the secretary of state. The measures suspended become operative if approved by a **majcrity** cf the (legal 9oters) at an election.

(5) The number of legal voters for each legislative district and for the state is determined by the votes cast for Governor in the regular election immediately preceding filing of petitions for initiative or referendum.

(6) The **GCVERNOR** does not have the power to veto initiative or referendum measures.

(7) The initiative shall not be used to **make** or repeal

appropriations or to enact local or special legislaticn. The referendue shall not he applied to appropriations, to local or special legislaticn or to laws necessary **for** the immediate preservation of the public peace, health **or** safety.

(8) All elected public officials in the state are subject to recall by the voters of the state or political subdivision from vhich elected. Procedure and grounds for recall shall be prescribed by the legislature.

Section 12. APPORTIONMENT. In the session preaoding each federal decennial census a reapportionment commission shall be established by the state legislature. The commission will have the power to reapportion if the legislature fails tc dc so within sixty (60) days of the first day of the first (1st) session after the census ennaeration. The commission's apportionment plan shall be filed with the secretary of state. The commission shall be balanced geographically and politically. Legislators may serve on the commission but shall not be in the majority.

(1) Any person aggrieved by the **preliminary** plan shall have thirty (30) days to file exceptions with the **ccmmission** in which case the **commission** shall have thirty (30) days after the date the exceptions were filed to prepare and file a revised plan, If no exceptions vere filed **within** thirty (30) days, or if filed and acted upon, the **commission's** plan shall be final and have the force of lav.

(2) Any aggrieved person say file an appeal fror the plan directly to the supreme court vithin thirty (30) days after the filing. If the appellant establishes that the final plan is contrary to lav, the **supreme** court shall issue an order **remanding** the plan to the commission and directing the **cemission** to reapportion and redistrict in a manner not inconsistent vith such order.

(3) When the supreme court has finally decided an appeal taken, the reapportionment plan shall have the force of the law and the districts shall be **used** thereafter in **elections** to the legislature until the next reapportionment is required.

Section 13. **BHERGENCY LEGISLATION.** The legislature, in **crder** to insure continuity of state and local governmental operations in a period of emergency resulting **from** a disaster caused by enemy attack **may** enact lavs:

(1) To provide for prompt and temporary succession to the povers and duties of elected and appointed public officers vho are killed or incapacitated.

(2) To adopt other measures that **may** be necessary to insure the continuity of governmental operations. Such **laws** shall be effective only during the emergency that affects a particular

# DELEGATE PRGPCSAL No. 140 - Legislative Article 279

office <b>or gcvernmental</b> operation, and such <b>l</b> a other provisions of the Mcntana Constitution.	<b>aws</b> may deviate <b>frcm</b>
INTROLUCID BY: <u>Zsz Grace Bates</u>	
<u>/s/_Charles_HMahoney</u>	∠s∠_ <u>Chet_Blaylcck_</u>
<u>/s/_Torrey_Jchnscn</u>	<u> Zsz_R. A. Nutting_</u>
<u>/s/_Mark_Etchart</u>	<u>∠s∠_llcyd_Barnard_</u>
<u>/s/_Marjcrie_Cain</u>	<u>/s/_John_MSchiltz</u>
<u> /s/ A. W. Karhcct</u>	<u>∠s∠ J. K. Ward</u>
<u>/s/_Rcd_Hanscn</u>	<u>∠s∠ J. Mason_Melvin</u>
<u>/s/ R. J. Studer. Sr.</u>	<pre>/s/_George_HJames</pre>
<u>/s/_Arnold_WJacobsen</u>	<u>∕s∕_Erv_Gysler</u>
<u>/s/_Jchn_HAnderson,_Jr.</u>	∠s∠_Max_Conover
<u>/s/ C. Louise Cross</u>	<u>∠s∠ Don_E. Belcher_</u>
<u>/s/_Henry_Siderius</u>	<u>/s/_Thomas_MAsk</u>
<u>/s/_Betty_Babcock</u>	<u>/s/_Cedor_BAronow</u>
<u>/s/_wmHArtz</u>	<u>/s/_Sterling_Rygg</u>
<u>/s/ Prank_Arness</u>	<u>/s/_Dcuglas_Felaney</u>
/s/ M. Driscoll	

DELEGATE **FFOPOSAL** Nc. 141 - Legislature, Salaries

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE ERCFCSAL NO. 141

DAIE INIROLUCEL: FEB. 4, 1972

Referred to Iegislative Compittee

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**V**, 5

A PROPOSAL AMENDING ARTICLE V, SECTION 5 OF THE CONSTITUTION OF THE STATE OF MONTANA PROVICING FOR LEGISLATIVE SALARIES.

BE IT PROPOSED BP THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article V, Section 5 of the present Constitution is amended to read as follows:

"Sec. 5. Fach-member-of-the-first-logislative-assemblyy-as a-compensation-for-his-services-shall--receive--six--dellars--for each-day's-attendancey-and-twenty-cents-for-each-mile-necessarily traveled-in-going-to-and-returning-from-the-ceat-of-government-to his-residence-by-the-usually-traveled-routey-and-shall-receive-no other-compensationy-prerequisitey-or-allewance-whatscover.

No--session--of--the-legislative-ascembly-after-the-first, which-may-be-ninety-days-shall-exceed-sixty-days.

After-tho-first-sessiony-the-compensation-cf-the-members--of the--legislative--assembly-shall-be-as-provided-by-law;-previdedy that-ne-legislative-assembly-shall-fix-ite-ewn-compensationy

(1) Each member of the legislature shall receive an annual salary and expense allowance as provided by law. No legislature may fix its cwn compensation.

(2) The legislative salary shall be at least two becusand five hundred dollars (\$2,500) a biennium and the expense allowance shall be at least twenty dollars (\$20) a day. The salary and expense figures may be adjusted by a salary commission established by the legislature."

INTRODUCED EY: /s/ Grace Rates

# DELEGATE **PEOPCSAL** Nc. 141 - Legislature, Salaries

<u>/s/\_Wp.\_H.\_Artz\_\_</u>

<u>/s/\_llcyd\_Barnard</u>

<u>/s/\_Chet\_Blaylcck</u>

# DELEGATE PROPOSAL No. 142 - Board of Fublic Education

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#### MONTANA CONSTITUTIONAL CONVENTION

### 1971-1972

### DELEGATE PROPOSAL NO. 142

CATE INTROCOCED: FEB. 4, 1972

### Referred to Education and Public Lands CCmmittee

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XI, 11

A PROPOSAL AMENLING ARTICLE XI, SECTION 11 OP THE CONSTITUTION OF THE STATE OF BONTANA PROVIDING THAT A EOARC OF PUBLIC EDUCATION SUPERVISE THE PUBLIC SCHOOLS AND A SEPARATE BOARD OF REGENTS GOVERN THE MONTANA UNIVERSITY SYSTEM; THAT TEE TUC BOARDS MEETING JOINTLY BE CALLED THE STATE BOARD OF EDUCATION AND ELECT THE STATE SOPEEINTENCENT OF PUBLIC INSTRUCTION ANE TRAT TBE FUNDS OF THE UNIVERSITY SYSTEM BE INVESTED EYTHE BOARD OF REGENTS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CF MONIANA:

Section 1. Article XI, Section 11 of the present Constitution is amended to read as follows:

"Sec. 11. The-general-control-and-supervision-of-the-state university-and-the-various-other-state-cdusational-institutions shall-be-vested-in-a-state-board-of-edusationy-whose-pewers-and duties-shall-be-pressribed-and-regulatod-by-law-The-said-board shall-consist-of-eleven-membersy-the-Governory-state-superintendont-of-public-instructiony-and-attorney-generaly-being-members-ex officiot-the-other-eight-members-thereof-shall-be-appointed--ty the-Governor;--subject--to-the-confirmation-of-the-senatey-under --te-be-previded-by-law-

(1) The general <u>control</u> and <u>supervision</u> of the <u>public</u> schools of the state of <u>Montana</u> shall be vested in a board of <u>public education</u>, whose <u>powers</u> and <u>duties</u> shall be prescribed and regulated by law. The <u>second</u> be board shall be selected as <u>providedherein</u>,

(2) The government and control of the academic, financial and administrative affairs of the Kontana University System shall be vested in a board of regents, who shall be e l e c t east prowided herein. The regents shall have the power, and i t shall b a

their duty, to govern the university system as a public trust, in a manner consistent with the general laws of Montana. The legislature shall pass no law which infringes upon, diminishes or transfers to another body any of the authority provided by this section.

(3) The board of public education and the board of regents ehchlconsist of eight (8) membersystery terms whose length shall be prescribed by law. Members of hoth hoards, shall, be arpointed by the Governor, subject to confirmation by the senate.

(4) The state superintendent of public instruction shall be elected by majority vote of the board of public education and the board of regents, meeting together as the State Board of Education. The superintendent shall besolely responsible to and shall serve as chairmon both boards and shall serve at the pleasure of the State Board of Education."

Section 2. There shall be a new **Constitutional** Section to provide as follous:

"Section \_\_\_\_\_ The various funds cf the university system shall forever remain inviolate and sacred tc the purposes for which they uere dedicated and shall be invested as determined by the hoard of regents."

INTRODUCED BY: <u>/s/ Toole</u>

# DELEGATE PROPOSAL No. 143 - Free Fublic Education

MONTANA CCNSTITUTICNAI CONVENTION

1971-1972

DELEGATE FECPCSAL NO. 143

DATE INTRODUCED: FEB. 4, 1972

Referred to Education and Public Lands Ccamittee

XI, 1,6

A PROPOSAL FOR A NEQ CONSTITUTIONAL SECTION CCEBINING SECTIONS 1 ANC 6 OF ARTICLE XI OF THE FRESENT CONSTITUTION.

BE IT PROPOSED BY TEE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new Constitutional** Section to provide as follous:

"Section \_\_\_\_\_. It shall be the duty of the legislative assembly cf Montana to establish and maintain a general, uniform, and thorough system of free public education Cpen tc all persons of such ages and qualifications as may be established by law."

Section 2. Article XI, Section 1 of the **present Constitu**tion, which reads as follcus, is repealed:

section 3. Article XI, Section 6 of the present Constitution, which reads as follcus, is repealed:

Section-6--It-chall-be-the-duty-of-the-legislative-accesbly--to--provide--by-taxationy-or-otherwicey-cufficient-meansy-in connection-with-the-amount-received-from-the-general-school-fundy to-maintain-a-publicy-free-common-school-in-cach--organized--dictrict-in-the-statey-for-at-least-three-months-in-cach-year."

INTRODIJCED BY: <u>/s/ Toole</u>

### DELEGATE FROPCSAL NO. 144 - Herit System

### MONTANA CONSTITUTIONAL CONVENTION

### 1971 - 1972

DELEGATE FRCFGSAL NO. 144

DATE INTRODUCED: FEB. 4, 1972

Referred to General Government and Ccnstitutional Amendment Ccmmittee

A FROPOSAL POR A **NEW CONSTITUTIONAL** SECTICN FBCVIDING POR A **MERIT** SYSTEM.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OP MONTANA:

Section 1. There shall be a new Constitutional Section to provide as **follows:** 

INTRODUCED BY: /s/ Jerome T. Loendorf

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MONTANA CONSTITUTIONAL CONVENTION

1971-1972

DELEGATE FROPOSAL NO. 145

DATE INIBODUCED: FEB. 4, 1972

Referred to Judiciary Committee

A PROFOSAL FCR A NEW CONSTITUTIONAL SECTION PROVIDING TBAT MEMBERSHIP IN AN EMPLOYEES' RETIREBENT SYSTBB IS A CONTRACTUAL RELATIONSHIP.

BE IT PROPOSED BY TEE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follous:

"Section \_\_\_\_\_ Membership in any employees' retirement system of the state or any political subdivision thereof is a contractual relationship, the accrued benefits of which shall not be diminished or impaired."

INTRODUCED BY: <u>/s/ Jerome T. Loendorf</u>

#### HONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### DELEGATE FBCPOSAL NO. <u>146</u>

DATE INTRODUCED: FEE. 4, 1572

### Referred to Education and Public Lands Committee

A PROPOSAL AMENDING ARTICLE XI, SECTICN 11 OF THE CONSTITUTION CF THE STATE OF HONTANA PROVIDING FOR A TWELVE MEMBER BOARD OF REGENTS TO BE AFFOINTED BY THE GOVERNOR FROM NOMINEES SELECTED BY A NOMINATING COMMITTEE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF TEE STATE OP MONTANA:

Section 1. Article XI, Section 11 of the present **Constitu**tion is amended to read as fcllcws:

"Sec. 11. The general control and supervision of the state university <u>system</u> and the varions other state educational institntions shall be vested in a state board of <u>education regents</u>, whose powers and duties shall be prescribed and regulated by law. The said board shall consist of <u>eleven twelve (12)</u> members, the <u>Governor</u>, state superintendent of <u>public instruction</u>, and attorney-general, being members er officio; the other eight sembers thereof shall be appointed by the Governor, subject to the confirmation of the senate, under the regulations and restrictions to be provided by law, who shall serve for six (6) year overlapping terms, two (2) members to be appointed each year. The Governor shall appoint each member from a list of names submitted by a nominating committee. The nominating committee shall consist of five (5) members serving two (2) year terms as follows:

(1) Three (3) citizens appointed by the education committee or committees of the legislature:

(2) One (1) professor from the Montana university system selected as provided by law.

(3) One student from the Montana university system selected as provided by law."

# **DELEGATE PROPOSAL** No. **146 - Beard of Regents**

NUMBER OF TRADE OF TAXABLE PARTY.

# ECNTANA CONSTITUTIONAL CONVENTION

### 1971-1972

### DELEGATE PROPOSAL NC. 147

DATE INTRODUCED: EEE. 4, 1972

### Referred to General Government and constitutional Arendment Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FREVIDING THAT CELE-GATES TO NATIONAL NOMINATING CONVENTIONS EE CHOSEN AT A FRESI-DENTIAL PRIMARY.

BE IT **PROPOSED** BY THE CONSTITUTIONAL CONVENTION **CF** TRE STATE CF MONTANA:

Section 1. There shall be a neu Constitutional Section to provide as follows:

"Section --- Delegates and alternate delegates selected to represent political parties at the national presidential reminating convention shall be chosen by a vote of the people at a presidential primary election to be provided for by the legislature."

INTRODUCED BY: <u>/s/ Jerome J. Cate</u>

<u>/s/\_Arlyne\_Reichert\_\_\_\_</u>

<u>/s/ Harcld Artanas</u>

<u>/s/\_Geoffrey\_L.\_Brazier</u>

<u>/s/ Dan W. Harrington</u>

# DELEGATE PROPOSAL NO. 148 - Employment Eights

MONTANA CCNSTITUTICEAL CONVENTION

# 1971-1972

DELEGATE FRCFOCAL NO. 148

DATE INTROLUCEL: FEB. 4, 1572

# Referred to Public Health, Welfare and Labor Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR PULL EMPLOYMENT OF AELE FODIED PERSONS.

BE IT PROPOSEC BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_. The state and its political subdivisions shall be the employers of last resort, and shall provide to those involnating unemployed employment consistent with their dependency and ability to work."

INTROLUCED EY: <u>/s/ Joseph H. McCarvel</u>

<u>/s/_Wm.H.Artz</u>	<u>/s/_CAScaplin</u>
<u>/s/_George_WRcllins_</u>	<u>/s/_Charles_HMahoney</u>
<u>/s/_Arnold_WJacobsen</u>	<u>/s/_Peter_"Peter_Icrello</u>
<u>/s/_Veronica_Sullivan_</u>	<u>/s/_Edith_Van_Buskirk</u>
<u>Zsz_W.H. Swanberg</u>	<u>/s/_Wade_J. Dahood</u>

# HONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

#### DELEGATE PROPOSAL BO. 149

DATB INTBODUCEC: FEB. 4, 1972

Referred to Judiciary Committee

xx, 4

A PROPOSAL AMENCING ARTICLE XX, SECTION 4 OF TAB CONSTITUTION OF TEE STATE OF MONTANA PROVIDING FOR A FROBATE COURT SISTER.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTIOH OF THE STATE OF MONTANA:

Section 1. Article XX, Section 4 of the **present** constitution is amended to read as follows:

"Sec. 4. Except as berein otherwise provided, the word "district" shall be substituted and read in lieu of the word "probate" in the terms "probate court" of "probate judge" when over the same occur in the laws of the territory of Hontana, and all said laws which by their terms apply to probate courts or probate judges shall, except as in this constitution otherwise provided, upon a change from territorial to state government, be deemed and taken to apply to district courts and district judges are hereby - ropealed. There is a probate court system within the distourt of the presided over by dimetrict court judges for no extra fee or salary. The legislature shall provide inexpensive and rapid procedures for probating and administering estates."

INTRODUCED BX: <u>/s/ Hike Bckeon</u>

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# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

DELEGATE ERCECSAL NO. 150

DATE INTRODUCED: FEB. 4, 1972

Referred to legislative Committee

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION PROVICING FCB THE CFFICE OF PEOPLE'S ADVOCATE.

BE IT PBOPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE GP BONTANA:

Section 1. There shall be a **new** Constitutional Section to **provide** as **follows:** 

"Section \_\_\_\_ **FEOFLE'S** ADVOCATE. 1. The majority and **mincu**ity leaders of the legislature shall **appcint** a **People's** Advocate.

2. The **Pecple's** Advocate shall: (a) initiate or receive complaints frcm citizens concerning administrative, judicial, CI legislative actions which might be contrary to lax, unreasonable or unfair, inefficient or unclear, improperly motivated or based on irrelevant or arbitrary findings of fact, or ctherwise cbjec-tionable.

(b) have the **power to** investigate and inspect all **govern**mental premises, meetings, and **tecords**; to issue subpoenas; and to demand full **ccoperation** of government officials and **cthers** in his investigations. He may advise or censure officials, suggest changes in policy and procedure, refer alleged **viclations** of **laws** to the attorney general for further investigation, and recommend to the legislature possible changes in the **law**.

(C) receive the same emoluments as an **associate** justice of the **Supreme Court**.

(d) hold office for a maximum of three five (5) year terms and be dismissed only by a two-thirds (2/3) vote of the legis-lature."

# INTRODUCED BY: <u>/s/ Robert Lee Kelleber</u>

<u>/s/\_forothy\_Eck</u>

### DELEGATE **PROPOSAL** No. 151 - Rights of Indians

### UCNTANA CONSTITUTIONAL CONVENTION

1971-1972

### DELEGATE PROPOSAL NO. 151

DATE INTRODUCED: FEB. 4, 1972

Referred tc Bill of Fights Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR THE RIGHTS OF INDIANS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CP MONTANA:

Section 1. There shall be a **new Constitutional Section** to provide as follows:

"Section \_\_\_\_\_\_. RIGHTS OF INDIANS. The state of Montana forever disclaims all right and title to Indian lands lying within the boundaries of the state. The Indian tribal rights of selfgovernment and cultural autonomy are hereby recognized; accordingly the state shall pass no law assuming jurisdiction over Indian tribes without a referendum of the adult encoded members on the reservation of the affected tribe."

INTRODUCED EY: <u>/s/_lyle_BMonioe</u>	
<u>/s/_DAScanlin</u>	<u>/s/_Idith_Van_Buskirk_</u>
<u>/s/ Robert Vermillion</u>	<u>/s/ Hae Nan Robinson</u>
<u>/s/_Frank_Arness</u>	<u> Zs/ Arlyne Reichert</u>
<u>/s/_Carman_Skari</u>	

#### DELEGATE EFCPCSAL NC. 152 - Military Affairs

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

### DELEGATE PROFOSAL NO. 152

DATE INTRODUCED: FEB. 4, 1972

### Referred to General Government and Constitutional Apendment Committee

A PRCFCSAL TC REPEAL ARTICLE XIV OF THE CCNSTITUTION OF TRE STATE OF MONTANA.

BE IT FROPOSEC BY TRE CCNSTITUTICNAL CCNVEN'IION OF THE STATE CF MCNTANA:

Section 1. Article XIV of the present Constitution, which reads as follows, is repealed:

#### **HARTICLE-XIV**

#### ¥ITILYEX-YEEVIES

Section-1-The-militia-cf-the-state-of-Kontana-shall-consist-of-all-able-bodied-male-citizens-of-the-state-between-the ages-of-eighteen-(18)-and-forty-five-(45)-years-inclusive,-except such-persons-as-may-be-exempted-by-the-laws-of-the-state-of-cf the-United-States-

Section-2---The-legislative-accestly-shall--provide--by--law for--the--organization-cquipment,-and-disciplize-of-the-militia and-shall-make-rules-and-rogulations-for-the--gevernment--of--the same---The-organization-shall-conform-as-nearly-as-practicable-to the-regulations-for-the-gevernment-of-the-armies--of--the--United States-

Section-3.--The--legislative--accembly--chall-provide-by-law for-maintaining-the-militiay-by-appropriations-from-the--treasury of-the-state.

Section-4--The-legislative--assembly--shall-previde-by-law for-the-safe-keeping-of-the-public-arrs,-silitary-records,-relies and-banners-of-the-state.

Section-5--When-the-Governor-chally-with-the-concent-of-the legislative-assembly-be-out-of-the-state-in-time-of-wary-at--the

# **CHLIGATE PROPOSAL** NO. 152 - Military Affairs

head--of--any-military-force-thereefy-he-shall-continue-commander in-shief-of-all-the-military-forces-of-the-state."

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INTRODUCED EY: <u>ZSZ Mike\_McKeon</u>

/s/\_Jercme\_T.\_Lcendorf

<u>/s/ Bob Campbell</u>

<u>/s/\_Dcn\_Fcster\_\_</u>

<u>/s/ Arlyne Reichert</u>

# DELEGATE PECPCSAL Nc. 153 - State Institutions

MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# DELEGATE FRCFCSAL NO. 153

DATE INTRODUCED: FEB. 4, 1972

Referred to Bill of **Bights Committee** 

A PRCPOSAL FOR A NEW CONSTITUTIONAL SECTION IN 'IRE EILL OF RIGHTS TC FRCVICE PCR FREE CARE AT STATE INSTITUTIONS.

**EE IT** FROPOSEC **EY** THE CCNSTITUTICNAL CCNVEN'IION OF 'IRE STATE CF HCNTANA:

Section 7. There shall be a **new Constitutional** Section in the **Eill** of Rights to provide as **follows**:

"Section and . No person shall be charged a fee when he cr she is an inmate of a state institution nor shall his or her family be charged a fee."

INTRCDUCED BP: <u>/s/ Lavid L. Holland</u>

<u>/s/ Mike McKeon</u>

# **DELEGATE PROPOSAL** NC. 154 - (Withdrawn)

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CONTRACTORISTICS OF THE OWNER OF THE OWNER.

**ECNTANA** CONSTITUTIONAL CONVENTION

# 1971-1972

# **DELEGATE PROPOSAL NC. 154**

Introduced by Elaylcck

Withdrawn before introduction

# DELEGATE PRCPCSAL No. 155 - Probate Administrator

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BONTANA CONSTITUTIONAL CORVENTION

1971-1972

### DELEGATE PROPOSAL NO. 155

DATE INTRODUCED: EEE. 4, 1972

Referred tc Judiciary Committee

A PROPOSAL FCR A NEW CONSTITUTIONAL SECTION EROVIDING FOR A PRO-FATE ADMINISTRATOR IN EACH COUNTY.

BE IT FROPOSEL BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF NONTANA:

Section 1. There shall te a new Constitutional Section to provide as follows:

"Section \_\_\_\_\_ PROBATE ALMINISTRATOR. The district judge shall appoint in each ccunty cr judicial district a probate administrator who is an attorney admitted to practice law in Mcntana. The probate administrator shall assist county or judicial district citizens in probating or administering estates. The legislature shall set the salary cf the probate administrator."

INTRODUCED BY: ZSZ Archie C. Wilson

Zsz_A. H. Kamboot	<u>/s/_Edith_Van_Buskirk</u>
<u>/s/_George_WRcllins_</u>	∠s∠_JKWard
<u>/s/ Henry Siderius</u>	<u>/s/_Douglas_Delaney</u>
<u>/s/ Charles H. Mahcney</u>	∠s∠ R. S. Hanson
<u>/s/_Rod_Hanscn</u>	<u>Zsz_Earl_Eerthelson</u>
<u>/s/_Erv_Gysler</u>	<u>/s/ M. Lynn Sparks</u>
<u>/s/ Terrey Johnson</u>	<u>/s/ Max Conover</u>
<u>/s/_R. F. Woodmansey</u>	

### **CELEGATE PROPOSAL** NO. 156 - Elections, Sheriffs

### MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

### DELEGATE PROPOSAL NC. 156

DATE INTRODUCED: FEE. 4, 1972

Referred to Lccal Government Ccmmittef

XVI, 5

A PROPOSAL AMENCING ARTICLE XVI, SECTICN 5 OF THE CONSTITUTION OF THE STATE OF MONTANAPROVIDING FOR ELECTION OF SHERIFFS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CF MCNIANA:

Section 1. Article XVI, Section 5 of the present **Ccnstitu**tion is amended to read as **follows:** 

"Sec. 5. There shall be elected in each ccunty the--following-county-officers-who-shall-possess-the-gualifications-for-suffrage--prescribed-by-section-2-of-article-IX-of-this-constitution and-such-other-gualifications-ac-may-be-prescribed-by-laws

GBC-GOUNTY-Glork-who-shall-bc-clerk-of-the-bcard--of--GOUNty commissioners--and--ex--officio--recorder; one sheriff who is 23 years of age or clder and possesses any other qualifications prescribed by law;. one-treasurery-who-shall-be-collector-of-the taxesy-providedy-that-the-scunty-treasurery-shall-not-be-eligible to--his-office-for-the-succeeding-ters;-ene-county-superintendent of-schools;-one-county-curveyor;-one-assessor;-one--cerener;--ene public---administrator---Persons--elected-to-the-different-offices named-in-this-section-shall-bold-their-respective-offices-for-the term-of-four-(4)-yearsy-and-until-their--susceesors--are--elected and--qualified---Vacancies--in-all-county-township-and-precinct officesy-except-that-of-county-cossissienercy-chall-be-filled-by appointment--by--the--board--of--county--commissionersy--and--the appointee-shall-hold-his-office-until-the-next-general--election; providedy--howevery-that-the-board-of-county-cermissioners-of-any county-mayy-in-its-discretiony-consolidate-any-two-or-more-of-the within-named-offices-and-combine-the-pewers-and-the-duties-of-the said-offices-consolidated;-howevery-the-provisions--horeof--shall not--be--construcd--as--allowing--one--(1)-office-insumbent-to-be entitled-to-the-salaries-and-emoluments-of-two-(2)-or-more--officest-providedy-furthery-that-in-concolidating-county-officesy-the

board--of-county-commissioners-shally-six-(6)-months-pricr-tc-the general-clootion-hold-for-the-purpose-of-clooting-the--aferesaid officesy--make-and-enter-an-ordery--combining-any-two-(2)-or-more of-the-within-named-officesy-and-shall-cause-the-said-order-to-te published-in--a-newspapery-published-and-circulated-generally--in said--countyy--for--a--period-of-six-(6)-weeks-rext-following-the date-of-entry-of-said-ordery"

INTRODUCED BY: <u>/s/ J. Mason Melvin</u>

# **LELEGATE** FRCPCSAL **NO. 157 - Liquer Menercly**

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# DELEGATE FRCPOSAL NO. 157

DATE INTRODUCED: FEE. 4, 1972

### Referred to General Government and Constitutional Amendment Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING THAT THE STATE SHALL NOT ENGAGE IN COMPETITIVE BUSINESSES SC AS TO CREATE A MONOFCLY AND BUST CEASE THE LIQUOR ELISINESS BY JULY 1, 1475.

BE IT PROPOSED BY TEE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new** Constitutional Section to provide as **fcllcws**:

"Section \_\_\_\_\_The state of Montana shall never monopolize what would otherwise be a competitive business. The legislature shall provide that the state of Montana cease the business of buying and selling liquor before July 1, 1975."

INTRODUCED BY: <u>/s/ Torrey Johnson</u>

<u>/s/ Lyle R. Monroe</u>

<u>/s/ George H. James</u>

<u>/s/ A. W. Kamhcct</u>

# MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# CELEGATE PROPOSAL NC. 158

DATE INTRODUCEL: FEB. 4, 1972

Referred tc Legislative Committee

A FROFOSAL PCR A NEW **CONSTITUTIONAL** SECTION FROVICING FCR A CONFEFENCE **COMMITTEE** REPORT RULE.

BE IT **PROPOSED** BY THE **CONSTITUTIONAL** CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new **Constitutional** Section to **provide** as follows:

"Section --- • The legislature shall adopt and use jcint rules. One rule shall require that each report of a conference committee contain a lucid explanation of cornittee recommendations and be duplicated and distributed to each legislator twenty-four (24) hours before action may be taken on such report."

INTRODUCED BY: <u>/s/ Miles Remney</u>

# DELEGATE **PRCPCSAL** No. **159** • Supreme Court

ᆂᆕᄿᇳᅝᆋᄡᅝᄴᆊᇞᆑᆃᄸᇾᇏᆋᆍᄷᅕᆓᅕᅒᇳᆂᆈᅾᅕᄷᄿᅕᄽᅕᅕᅕᅕᅕᆂᆂᆋᆂᆖᆋᆂᆂᆕᅒᆂᆂᆂᆂᆂᆂᅕᅕᄿᄿᅕᆂᆂᆂᆂᆍᆍᅕᄿᄿᄿᆂᆂ ᆂᆕᄿᇳᅝᆋᄡᅝᄴᆊᇞᆑᆃᆊᇾᇃᆋᆕᄷᅕᅷᅕᅒᇳᆂᆈᆛᅾᆓᄽᅕᅕᄿᅕᄽᅕᆃᄽᅕᅕ

# MCNIANA CONSTITUTIONAL CONVENTION

### 1971-1972

DELEGATE PROPOSAL NC. 159

DATE INIRODUCED: FEE. 4, 1972

Referred tc Judiciary Committee

A PRCECSAL FOR A NEW CONSTITUTIONAL SECTION FROVIDING THAT TEE SUPREME COURT CANNOT DECLARE CERTAIN ACTS OF PARLIAMENT UNCON-STITUTIONAL.

BE IT PROPCSED BY **THE** CONSTITUTIONAL **CONVENTION** CF THE STATE OF MCNTANF:

Section 1. There shall **be** a **new** Constitutional **Section** to read as follous:

"Section . The Supreme Ccurt may nct declare any act cf parliament unconstitutional except insofar as it may violate the rights cf an individual.'

INTRODUCED BY: <u>/s/ Robert lee Kelleber</u>

### DELEGATE PRCPCSAL No. 16C - Rights cf Employees

### ECNTANA CONSTITUTIONAL CONVRNTION

### 1971 - 1572

DELEGATE FROPCSAL UC. 160

DATE INTRODUCED: FEE. 4, 1972

Referred to Bill cf Rights Ccmmittee

A PROPOSAL PGB A NEW CONSTITUTIONAL **SECTION** EFCVIDING FOB THE RIGHT OF **EMPLOYFES.** 

BE IT PRCPCSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a neu Constitutional Section to provide as follcws:

"Section \_\_\_\_ RIGHTS OF EMPLOYEES. No employer shall deny or infringe on the rights of employees to participate in the political process."

INTRODUCED BY: <u>/s/ Lyle R. Monroe</u>

<u>/s/ Rod Hanson</u>

<u>/s/ Veronica Sullivan</u>

<u>/s/\_Rachell\_K.\_Mansfield</u>

<u>/s/\_George\_H.\_James\_\_</u>

<u>/s/ Bcb\_Campbell</u>

### MONTANA CONSTITUTIONAL CONVENTION

#### 1971 - 1972

### DELEGATE FFCPCSAL NO. 161

DATE INTROLUCEL: FEE. 4, 1972

Referred to Revenue and Finance Committee

A PROPOSAL FOR A NEW CONSTITUTIONAL AFTICLE ON TAXATION AND FINANCE.

BE IT PROPOSEC EY 'IRE CONSTITUTIONAL CONVENTION OF THE STATE OF MONIANA:

Section 1. There shall be a new Constitutional Article to provide as follows:

"ARTICLE \_\_\_

### TAXATICN AND FINANCE

Section 1. The necessary revenue for the support and maintenance of the state shall te provided by the legislative assembly.

Section 2. The power of taxation shall rever be surrendered, suspended or contracted away.

Section 3. **Property** of the United States, the state, counties, **cities**, **tcuns**, school districts, municipal **corporations** and public libraries shall be exempt **from** taxation, but any private interest in such property **my** be taxed.

Section 4. There may be **EXETPT from** taxation property used for agricultural and **hcrticultural** societies, for educational **purposes**, places for actual religious worship, **hcspitals** and places of burial not used or held for private or **corporate** profit, **institutions** of purely public charity, evidences of debt **secured** by mortgages of **record** upon real **cr personal** property in the state of **Montana**, **household goods** and furniture, wearing apparel, and other personal property used by the owner for personal and domestic purposes and money, credits, bonds, and stocks.

Section 5. All property in the state cf Mcntana which is to

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be taxed shall he assessed in the manner prescribed by law.

Section 6. The legislative assembly shall enact the necessary laws to insure strict accountability of all revenue received and all money spent by the state, counties, cities, towns and municipal corporations within the state.

section *I.* Appropriations by the legislative assembly shall not exceed anticipated revenues during any budget period."

INTRODUCED EY: <u>/s/ Felt</u>

<u>/s/\_Jean\_M.\_Bowman\_\_\_\_</u>

\_\_\_\_\_\_ Donald\_R.\_Foster

<u>/s/ Dave M. Drum</u>

/s/\_Russel\_C.\_McDoncugh\_

<u>/s/\_Jercme\_J.\_Cates\_\_\_\_</u>

# MCNIANA CONSTITUTIONAL CONVENTION

# 1971-1972

# **CELEGATE** PROPOSAL NC. <u>162</u>

DATE INTRODUCET: FFE. 4, 1972

Referred tc Natural Resources and Agriculture Committee

## A PROPOSAL FOR A NEW CONSTITUTIONAL ARTICLE CN THE ENVIRONMENT.

BE IT FROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE CF MONTANA'

Section 1. There shall be a new **Ccnstitutional** Article to provide as **fcllcws**:

"ARTICLE \_\_\_

### ENVIBONMENT

Section 1. THE PUBLIC TRUST. **The** state cf ilontana shall maintain and enhance a high quality environment as **the public** trust. Such obligation shall apply tc all aspects of environmental guality including, but not limited tc, air, water, land, wildlife, ainerals, forests, and **open** space. The **scle** beneficiary cf the trust shall be the citizens cf Rcntana, **who** shall **have** the duty tc maintain and enhance the trust, and the right tc **enforce** it by appropriate legal **prcceedings** against the trustee.

Section 2. **CITIZEN** SUIT. Citizens of the state shall have the right **tc protect** the quality **environment** by **appropriate** legal proceedings against **private** entities.

Section 3. LEGISLATIVE **RESPONSIEILITY.** The legislature must provide by law for the implementation and **enforcement** of such legislation as may be necessary to more fully protect this public trust.

Section 4. EMINENT DCMAIN. Fsivate property shall not be taken, damaged, or the use thereof impaired for public use without prior payment of just coapensation to the full extent of the loss. Prior to the condemnation of any such land the individual shall have the right to a judicial determination as to whether the contemplated use is a necessary and public use.

# DELEGATE FRCPCSAL No. 162 - Environment Article

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Section 5. PUBLIC USE. The highest of public uses of any property within the state shall be only those uses occisient with a high quality environment; accordicgly private and public efforts at the preservation of environmentally significant lands shall be a public use."

INTROLUCIE EY: <u>/s/ C. Louise Cross</u>

<u>/s/ Jean M. Bowman</u>

<u>/s/ Mark Etchart</u>

<u>/s/\_Daphne\_Bugbee\_</u>

<u>/s/\_Jercme\_J.\_Cate\_\_</u>

<u>Zsz\_George\_Harper\_\_\_</u>

# DELEGATE PROPOSAL No. 163 - Individual Rights

### MONTANA CONSTITUTIONAL CONVENTION

# 1971-1972

# DELEGATE PROPOSAL NC. 163

DATE INTRODUCED: FEB. 4, 1972

# Referred to Judiciary Ccmmittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION FBOVIDING FOR THE RIGHTS OF PERSONS COMMITTED TO STATE FACILITIES.

BE IT FROPCSED BY THE CCNSTITUTICNAL CCNVENTICN OF THE STATE OE MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_\_ RIGHTS OF COMMITTED. The state, reccgnizing its obligation, shall establish and maintain a system of fair and humane facilities whose aim shall include care, custcdy and treatment with the ultimate goal of rehabilitation where feasible. Fersons committed to such facilities shall retain all rights except those necessarily suspended as a condition of commitment. All rights necessarily suspended shall be restored upon termination of the state's responsibility."

INTRODUCED EY: <u>/s/ Verchica Sullivan</u>

 /s/\_Ihcmas\_F.\_Joyce
 /s/\_Wade\_J.\_Dahood\_\_\_\_

 /s/\_George\_H.\_James
 /s/\_Marian\_S.\_Erdmann

 /s/\_Chet\_Blaylock\_\_\_\_\_
 /s/\_Paul\_K.\_Harlow\_\_\_\_

 /s/\_Carman\_Skari\_\_\_\_\_
 /s/\_Lyle\_R.\_Monroe\_\_\_\_

<u>/s/\_Grace\_Bates\_\_\_\_</u>

# ECNTANA CONSTITUTIONAL CONVENTION

# 1971-1972

### **DELEGATE** PRCFCSAL NC. 164

DATE INTFODUCEC: FEE. 4, 1972

Referred tc Education and Public Lands Committee

XI, 8

A PRCPCSAL AMENCING ARTICLE XI, SEC'IICN E OF THE CONSTITUTION OF THE STATE OF MONTANA 'IO PROVIDE THAT THE CECTION NOT APPLY TO FEDERAL FUNDS FOR NONPUELIC ELUCATION.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. Article XI, Section 8 cf the present Constitution is amended to read as follows:

"Sec. 8. Neither the legislative assembly, nor any ccucty, city, tcun, or school district, or **cther** public corporations, shall ever make directly or indirectly, any appropriation, or pay from any public fund or moneys whatever, or make any grant of lands or other property in aid of any church, Cr for any sectarian purpose, or to aid in the support of any school, academy, seminary, college, university, Cr other literary, scientific institution, controlled in whale cr in part by any church, sect or denomination whatever. This section does not apply to federal funds administered by the state for the purpose of nonpublic education."

INTRODUCED BP: <u>/s/ Gene Harbaugh</u>

#### DELEGATE FACFCSAL NO. **165 -** Individual **Rights**

#### MONTANA CONSILIUTIONAL CONVENTION

## 1971-1972

#### DELEGATE FROFCSAI NC. 165

DATE INTRODUCED: FEE. 4, 1972

Referred to Bill of Rights Committee

III, 4, 27; XI, 8

A PRCFCSAL AMENDING ARTICLE III, SECTIONS 4 AND 27 AND REPEALING ARTICLE XI, SECTION 8 OF THE CONSTITUTION CF 'IRE STATE CF MONTANA PROVIDING FOR EQUAL PRCTECTION OF THE LAW AND PRCHIBITING SUPPORT OF RELIGIOUS ACTIVITIES BY TAX LEVY OR PROPERTY GRANT.

BE IT FRCPOSED EY THE CONSTITUTIONAL **CONVENTION** OF THE STATE OF **MONTANA:** 

Section 1. Article III, Section 4 of the present Constitution is amended to read as follows:

"Sec. 4. The free exercise and enjcyment of religious profession and wcrship, without discrimioaticn, shall forever hereafter be guaranteed, and no person **shall** be denied any civil or political right or privilege on acccunt of his opinions concerning religicn7. but-the-liberty-ef-censcience-hereby-secured shall--not--be--genstrued-to-dispense-with-eaths-or-affirmations, excuse-acts-cf-licentiousness,-ty--bigameus--or--polygamous--marriagey---er---etherwisey-or-justify-practices-inconsistent-with-the good-ordery-peacey-or-safety-of-the--statey--or--opposed--to--the civil-authority-thereofy-or-of-the-United-States, No person shall be required to attend any place of worship or support any ministry, religious sect, or **dencmination**, against his consent; ncr shall any preference be given by law tc any religious denomination or mode of worship. No tax in any amount may be levied or grant of property made to support any religious activities cr institutions, whatever theg may be called cr whatever form they may adopt to teach cr practice religion."

Section 2. Article III, Section 27 of the present **Constitu**tion is amended to read as follous:

"Sec. 27. No person shall be deprived of life, liberty, or property without due process of law; nor be denied he equal protection of the law: nor he denied the enjoyment of civil

rights or be discriminated against in the exercise thereof because of race, national origin, religion or ancestry."

Section 3. Article XI, Section 8 cf the present Constitution, which reads as follows, is repealed:

"Sec.-8.--Neither-the-legislative-ascembly,-nor-any-county, city,-tewn,-er-school-district,-or-ether-fublic-scrporations, shall-ever-make-directly-er-indirectly,-any-appropriation,-or-pay from-any-public-fund-or-moneys-whatever,-er-make-any-grant-of lands-or-other-property-in-aid-of-any-church,-er-for-any-sectarian-purpese,-or-to-aid-in-the-suppert-of-any-cohesl,-academy, seminary,-college,-university,-cr-ether-literary,-scientific institution,-centrolled-in-whole-or-in-part-by-any-church,-sect or-denemination-whatever,"

INTRODUCED BY: <u>/s/ Jerome T. Loendorf</u>

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#### MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### CELEGATE PROPOSAL NO. 166

DATE INTRCDUCEL: FFB. 4, 1972

Referred to Lccal Government Ccmmittee

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR LOCAL LEGISLATIVE POWERS FOR CERTAIN COUNTIES.

BE IT FROPOSEC EY THE CCNSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a **new Constitutional** Section to **provide** as **follows:** 

"Section \_\_\_\_\_ POWER OF CCUNTIES. Counties that have adopted forms of county gcvernment with distinct legislative and executive branches, including, but nct limited to, the ccunty manager cr county executive systems, shall be municipal corporations and shall possess lccal legislative power."

INTRCCUCED BY: <u>/s/ Katie Payne</u>

#### DELEGATE PROPOSAL No. 167 - Religious Freedom

#### MONTANA CONSIITUTIONAI CONVENTION

1972-1572

#### DELEGATE PROPOSAL NC. 167

DATE INTRODUCED: FEB. 4, 1972

Referred to Eill of Rights Committee

III, 4

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR FELL-GIOUS FREEDOM AND REPEALING ARTICLE III, SECTION 4, OF THE CON-STITUTION OF THE STATE GF MONTANA.

BE IT FROPOSEC BY THE CCNSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_. The state of Montana shall make no law respecting an establishment of religion, or prohibiting the free exercise thereof."

Section 2. Article III, Section 4 of the present Constitution, which reads as follows, is repealed:

"Ecc.-4.-The--free--exercise--and--enjoyment--cf--religious profession--and--wership,--without--discrimination,-chall-forever hereafter-be-guaranteed,-and-no-person-chall-be-denied-any--civil or--political--right-or-privilege-on-account-of-his-opinicrs-concerning-religion,-but-the-liberty-of--conceience--herety--recured shall--not--be--construed-to-dispense-with-caths-or-affirmatione, excuse-acts-of-licentiousness,-by--bigamous--ot--pelygamous--marriage,--or-otherwise,-or-justify-practices-inconsistert-with-the good-order,-peace,-or-safety-of-the-United-States-No-person-chall be--required-to-attend-any-place-of-wership-of-support-any-ministry,-religious-sect,-or-denomination,-against--his--consert,--net shall--any--preference--be--given-by-law-to-any-religicus-denomination-et-mode-of-worship."

INTRODUCED BY: <u>/s/ Lyle Monrce</u>

## DELEGATE PBCPCSAI 80. 167 - Religicus Freedom

<u>/s/ R. J. Studer, Sr.</u>

<u>/s/\_Don\_Foster\_\_\_\_\_</u>

机转换路 化环石

/s/\_Rachell\_K.\_Mansfield

#### DELEGATE PRCFCSAL No. 168 - Rights cf Friscners

MCNIANA CONSTITUTIONAL CONVENTION

## 1971-1972

LELEGATE PROPCSAI NC. 168

DATE INTFODUCEC: FEE. 4, 1972

Referred tc Judiciary Ccmmittee

A PRCFOSAL FOR A NEW CONSTITUTIONAL SECTION FRONTING FOR THE RIGHTS OF CONVICTED PELONS.

BE IT FROPOSEL BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new **Constitutional** Section to provide as **follows:** 

"Section \_\_\_\_. A person convicted of a felony shall lose only those rights and suffer only those disabilities or disgualifications as are specified by the sentencing court. Dpcn termination of sentence all rights are restored and all disabilities cr disqualifications are removed."

INTRODUCED BY: <u>/s/ Robert Lee Kelleher</u>

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## MONTANA CONSTITUTIONAL CONVENTION

#### 1471-1572

### **CELEGATE** FRCFCSAL NO. <u>169</u>

DATE INTRODUCED: EEB. 4, 1972

Referred to Judiciary Committee

A PROFOSAL FCF A NEW CONSTITUTIONAL SECTION GUARANTEEING ACCESS TC THE COURTS FCR THE RECRESS CE A WRCNG.

BE IT PROFOSED BY THE CONSTITUTIONAL CONVEN'XION OF THE STATE OP MONTANA:

Section 1. There shall be a new **Ccnstitutional Section** to provide as follows:

INTRODUCED BY: <u>/s/ Robert Lee Kelleher</u>

## MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

#### DELEGATE FRCFCSAL NO. 170

DATE INTRODUCEC: FEB. 4, 1472

#### Referred tc Executive Ccmnittee

A PRCECSAL FCR A NEH CCNSTITUTIONAL ARTICLE PROVIDING FCR AN EXECUTIVE CEPARIMENT.

BE IT FRCPOSED **BY** THE HONTANA **CCNSTITUTIONAL** CONVENTION OF THE STATE OF MONTANA:

#### "ARTICLE

#### EXECUTIVE DEFARTMENT

Section 1. The executive department shall ccnsist of a Governor, lieutenant Governor, secretary cf state, attorney general, state treasurer, superintendent of public instruction and state auditor, each of whom shall hcld cffice fcr four (4) years, or until a successor is elected and qualified, beginning on the first Mcnday of January next succeeding election. The cfficers of the executive department, excepting the lieutenant Governor, shall during their terms cf office reside at the seat of government, where they shall keep the public records. They shall perform such duties as are prescribed by this constitution and by the laws of the state.

Section 2. The officers **previded** for in Section 1 of this article, shall be elected by the qualified **electors** of the state at the time and place of voting for members of the legislative assembly, and the persons respectively, having the highest number of votes for the effice voted for shall be elected: tot if **two cr** more shall have an equal and the highest number of **vetes** for **any** one of said offices, the **two heuses** of the legislative assembly, at its next regular **session**, shall by **jeint** ballot, elect one of the **persens** to the office. The returns of election for the officers named in **Section 1** shall be made in a manner prescribed by **law**, and all contested **elections** of the same, **ether** than **provided** for in this section, shall be determined as **prescribed** by lau.

Section 3. No person shall **te** eligible to the office of Governor, lieutenant Governor or superintendent of public

#### CELEGATE PROPOSAL No. 170 - Executive Department

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instruction unless he has attained the age cf thirty (30) years at the time cf his election, ncr to the cffice cf secretary of state, state auditor, cr state treasurer, unless he has attained the age of twenty-five (25) years, ncr tc the office cf attcreey general unless he has attained the age cf thirty (30) years, and has been admitted tc practice in the supreme ccurt of the state, of Montana, and be in good standing at the time cf his electicn. In addition tc the qualifications above prescribed, each of the officers named shall be a citizen of the United States, and have resided within the state two (2) years next preceding his election. No elected officer cf the executive department while holding an elective office shall seek cr hold any cther elective office.

Section 4. The lieutenant Governor, shall have the same qualifications as the Governor and shall be elected at the same election, for the same term, and in the same manner, as the Governor; provided that the votes cast in the general election for the nominee for Governor shall be deemed cast for the nominee for lieutenant Governor of the same political party. The lieutenant Governor shall perform such duties as may be prescribed by law and as may he delegated to him by the Governor, but no power specifically vested in the Governor by this constitution shall be delegated to the lieutenant Governor pursuant to this section.

Section 5. The lieutenant Governor shall have those duties as given by the Governor and shall **alsc** be F-resident of the senate, but shall **vote cnly** when the senate is equally divided. In case of the absence or disgualification of **the** lieutenant Governor, the president pro **tempore** of the senate shall **perform** the duties of the lieutenant **Governor** until the vacancy is filled or the disability **removed**.

Section 6. The **ccmpensation** cf the Governor and other executive officers shall be prescribed by law and shall not be increased or diminished during a single term cf office.

Section 7. The executive **pcwer** cf the state shall be vested in the Governor, who shall see that the laws cf the state are faithfully executed.

Section 8. The Governor shall be the **commander-in-chief** of the **military forces** of the state, except when these forces are in the actual service of the **United** States, and shall have **power** to call out **any** part of the whole of said forces to aid in the execution of the laws, to **suppress insurrection** or repel **invasion**.

Section 9. The Governor may proclaim martial law when the public safety requires it in case cf **rebellicn** or actual **cr** imminent invasion. **Martial** law shall not continue for **longer** than **twenty** (20) days without the approval of a **majcrity** of the members of the legislature in **jcint** session.

Section 10. The Governor shall ncminate, and by and with the consent of the senate, appoint all cfficers whose offices are established by this constitution, or which may be created ky law, and whose appointment or election is not otherwise provided for. If during a recess of the senate a vacancy occurs in any such office, the Governor shall appoint some fit person to discharge the duties thereof until the next meeting of the senate, when be shall nominate some person to fill such office. If the office of secretary of state, state auditor, state treasures, attorney general or superintendent of public instruction shall be vacated by death, resignation or otherwise, it shall be the duty of the Governor to fill the same by appointment, and the appointee shall hold his office until his successor shall be elected and qualified.

Section 11. All executive and administrative cffices, boards, bureaus, commissions, agencies and instrumentalities of the executive department of state government and their respective functions, powers, and duties, except for the office cf Governor, lieutenant Governor, secretary of state, attorney general, state treasurer, state auditor and superintendent cf public instruction shall be allocated by law among and within nct more than twenty (20) departments. Subsequently, all new powers or functions shall be assigned to departments, divisions, sections, cr units in such manner as will tend to provide an orderly arrangement in the administrative organization of state government. Temporary commissions may be established by law and need not be allocated within a principal department.

Section 12. The **GCVEINOR** shall have the **pCWEI** to grant **reprieves**, ccamutations and pardons after **ccnviction**, reinstate citizenship and **may suspend** and **remit** fines and forfeitures subject to procedures prescribed by **law**.

Section 13. The Governor shall at the beginning of each legislative session, and may at other times, give the legislature information and recommend measures he considers necessary. The Governor shall submit to the legislature at a time fixed by **law**, a budget for the ensuing fiscal **pericd** setting forth in detail, for all **cperating** funds, the proposed expenditures and estimated revenue of the state.

Section 14. Whenever the Governot considers it in the public interest, he may convene the legislature, either house, or the two houses in joint session. At the written request of tuc-thirds (2/3) of the members of each house, the presiding officers of both houses shall convene the legislature in special session.

Section 15. Every bill passed by the legislative assembly, except bills proposing amendments to the Montana Constitution and bills ratifying **proposed** amendments to the United States Constitution which may not be vetoed by the Governor, shall, before it becomes a law, be presented to the Governor. He shall either sign it, whereupon it shall become a law, or he shall return it with his objections to the house in uhich it criginated, which hcuse shall enter the objections at large upon its journal and proceed to reconsider the bill. If two-thirds (2/3) of the me\*-bers present agree to repass the same, it shall be sent, together with the objections, to the **cther** house, by which it shall likewise be reconsidered, and if repassed by tuc-thirds (2/3) of the members present in that house it shall become a law notwithstanding the objections of the Governor. If any bill is not returned by the Governor within five (5) days (Sunday excepted) after it has been presented to him, the same shall  $\mathbf{h} \in \mathbf{c}$  a law, in like manner as if he had signed it, unless the legislative assembly shall by their adjournment prevent its return. Within twenty-five (25) days after the adjournment of the legislature, the Governor shall consider all bills not disposed of price to adjournment. He shall either sign such bills into law; or if he fails to approve any bill, he shall return it with his cbjections to the presiding official of the house in which it criginated. The legislature, as provided in Section 14, may recorvene itself to reconsider any bills sc returned by the Governor.

The Governer, in returning with his cbjections a bill for reconsideration, may recommend that an amendment or amendments specified by him be made in the bill, and in such case the legislative assembly may amend and re-enact the bill. If a bill be cc amended and re-enacted, it shall be presented again to the Governor, but shall become a law only if be shall sign it within ten (10) days after presentation; and no bill shall be returned by the Governor a second time.

Section 16. The legislative assembly shall **provide** a seal for the state, which shall be kept by the secretary of state and used by him officially, and **known** as the great seal of the state of **Montana**.

Section 17. All grants and commissions shall be in the name and by the authority of the state of Montana, sealed with the great seal of the state, signed by the Governor, and countersigned by the secretary of state.

Section 18. In case of the failure to gualify, the impeachment or conviction of felony or infamous crime of the Governor, or his death, removal from cffice, resignation, absence from the state, or inability to discharge the **powers** and duties of his office, the **powers**, duties and **encluments** of the office, for the residue of the term, or until the disability shall cease, shall devolve upon the lieutenant Governor.

Section 19. The lieutenant **Governor** shall be president of the senate, but shall **vcte** only when the senate is **equally** divided. In case of the absence or disqualification of the lieutenant Governor, from any cause which **applies** to the Governor, or

#### DELEGATE **PROPOSAL** NO. 170 - Executive Department

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when he shall **hcld** the cffice cf Governor, then the president **prc** tempore of the senate shall perform the duties of the lieutenant Governor until the vacancy is filled or the disability removed.

Section 20. In case of the failure to qualify in his cffice, death, resignation, absence from the state, impeachment, conviction of felony or infamous crime, or disqualification from any cause, of both the Governor and the lieutenant Governor, the duties of the Governor shall devolve upon the president prc tempore of the senate until such disqualification of either the Governor or the lieutenant Governor be removed, cr the vacancy filled, and if the president prc tempore of the senate, for any of the above named causes, shall become incapable of performing the duties of Governor, the same shall devolve upon the speaker of the house.

Section 21. The **Governer** may rule cut **amcunts** in appropriation bills passed by the legislature and the **precedure** in such cases shall be the same as in the case of the disapproval of an entire bill by the Governor."

## INTRODUCED BY: <u>/s/ Archie C. Wilson</u>

<u>/s/ Eetty Babcock</u>

#### DELEGATE PROPOSAL No. 171 - Board of Fegents

MONTANA CGNSTITUTICNAL CONVENTION

#### 1971-1972

#### DELEGATE FBCPOCAL NO. 171

DATE INTRODUCEC: EEB. 4, 1572

Referred to Education and Public Lands Ccmmittee

#### XI, 11

A PROPOSAL FOR A NEW CONSTITUTIONAL SECTION EROVIDING FOR A BOARD OF REGENTS AND REPEALING ARTICLE XI, SECTION 11.

BE IT FROPOSEC BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new **Constitutional** Section to provide as **follows**:

"Section . BOARD OF REGENTS OF HIGAER EDUCATION. There shall be a Board of Regents of Higher Education, a body corporate, which shall have full power to govern and control the Montana University System and any other public institutions of post-secondary education assigned by law. The board shall consist of nine (9) members appointed by the Governor to overlapping terms, subject to confirmation by the senate, under regulations to be provided by law. The board shall appoint its executive officer and prescribe his term and duties."

Section 2. Article XI, Section 11 cf the present Constitution is repealed.

INTRODUCED BY: <u>/s/ William A. Burkhardt</u>

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#### MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### CELEGATE PROPCSAI NC. 172

DATE INIFODUCEL: EEE. 4, 1972

#### Referred to General Government and Constitutional Amendment Committee

A PROPGSAL FOR A NEW CONSTITUTIONAL SECTION PROVIDING FOR THE OFFICE OF OMBUDSMAN.

BE IT FROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section . ONSBUDSMAN. The cffice cf Cmbudsman is established. Thesupreme court of Montana shall appoint the Ortudsman for a term of five (5) years. He shall be a person nct actively involved in partisan affairs and well equipped to analyze problems of the law, adsinistration and public policy. The Cmbudsman shall investigate on complaint or On his CMN motion any action of any agency of state government and shall publish all of his determinations. The legislature may provide for the organization, procedures and salary of the office."

INTRODUCED BY: <u>/s/\_Bichard\_J.\_Champoux</u> <u>/s/\_Gene\_Harbaugh\_</u> <u>/s/\_Feter\_"Pete"\_Iorello</u>

/s/\_George\_E.\_James\_\_\_\_

<u>/s/\_J.\_Mason\_Melvin</u>

#### MONTANA CONSTITUTIONAL CONVENTION

#### 1971-1972

DELEGATE PROPGSAI NC. 173

DATE INTROCUCEE: FEB. 4, 1972

Referred to Revenue and Finance Committee

XII, 2

A PROPCSAL AMENCING ARTICLE XII, SECTICN 2 OF THE CONSTITUTION OF THE STATE OF MONTANA PROVIEING THAT TOTALLY DISABLED VETERANS BAY BE EXEMPT FROM TAXATION.

BE 1'1 FROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OP ECNTANA:

Section 1. Article XII, Section 2 cf the present Ccnstitution is amended tc read as follows:

"Sec. 2. The property Cf the United States, the state, counties, cities, touns, school districts, municipal corporations and public libraries shall be exempt from taraticn; and such other property as may be used exclusively for the agricultural and horticultural societies, for educational purposes, places for actual religious worship, hospitals and places of burial not used or held for private or corporate profit, institutions Gf purely public charity, and evidences of debt secured by mortgages of record upon real or personal property in the state of Montana, and totally disabled veterans may be exempt from taxation."

INTROLUCED BY: <u>/s/ Jerome T. Lcendcrf</u>

<u>/s/Henry_Siderius</u>	<u>/s/_Faul_KHarlew</u>
<u>/s/_Arlyne_Reichert</u>	<u>/s/_Gecige_Haiper</u>
<u>/s/_lorrey_Johnson</u>	<u>/s/_Mae_Nan_Rotinson</u>
<u>/s/_Charles_HMahoney_</u>	<u>/s/_Betty_Babcock</u>
/c/ Virginia H. Rlend	/s/ William A. Burkhardt

- <u>/s/\_Lucile\_Speer\_\_\_\_\_</u>
- <u>/s/ Bob\_Campbell</u>
- ∠s/\_Chet\_Blaylcck\_\_\_\_\_
- <u>/s/\_Erv\_Gysler\_\_\_\_</u>
- \_\_\_\_\_Grace\_Bates\_\_\_\_\_
- <u>ZsZ\_Robert\_Lee\_Kelleher</u>
- /s/\_C.\_Lcuise\_Cross\_\_\_\_
- <u>/s/ Marian S. Erdmann</u>

- <u>Zsz M. Lynp Sparks</u>
- Zsz\_Wade\_J. Dahocd\_\_\_\_\_
- <u>/s/\_Vercnica\_Sullivan\_\_\_</u>
- ∠s/\_Carman\_Skari\_\_\_\_\_
- /s/\_Gecrge\_H.\_James\_\_\_\_
- /s/\_Gecffrey\_L.\_Brazier\_
- Zs/\_Don\_E.\_Belcher\_\_\_\_
- ∠s/\_Magnus\_Aasheim\_\_\_\_\_
- Zs/\_Jerome\_J.\_Cate\_\_\_\_\_
- /s/\_Gecrge\_B.\_Heliker\_\_\_

#### DELEGATE **PROPOSAL** No. 174 - Individual Eights

MONTANA CONSTITUTIONAI CONVENTION

## 1971-1972

#### DELEGATE FRCFCSAL NO. 174

DATE INTRODUCED: EEB. 4, 1972

Referred to Judiciary Committee

III, 27

A PROFCSAL AMENDING ARTICLE III, SECTICN 27 OF THE CONSTITUTION OF THE STATE OF MONTANA RELATING TO THE RIGHTS CF THE FECFLE OF MCNIANA.

BE IT FROECSED BY THE CONSTITUTIONAL **CCNVENTION** OF THE STATE OF HONTANA:

Section 1. Article III, Section 27 cf the present Constitution is amended to read as **follows**:

"Sec. 27. <u>Subject to the condition that establishing</u>-the <u>fact of the quilt or innocence of a person charged with a crime</u> <u>shall be superior to the right of an individual to bar otherwise</u> <u>credible evidence offered in proof thereof</u>, no person shall be deprived of life, liberty, or property without due process of law."</u>

INTRODUCED BY: <u>Zs/Otto T. Habedank</u>

#### **CELEGATE** FFGPCSAL NC. 175 - Fublic School Lards

MONTANA CONSTITUTIONAL CONVENTION

197-I-1972

DELEGATE FRCPCSAL NO. 175

DATE INTRODUCED: FEB. 4. 1572

#### Referred to Education and Public Lands Committee

XVII, 1, 2, 3; XI, 4

A PROPOSAL PCR A NEW CONSTITUTIONAL SECTION CONCEFNING FUBLIC SCHOOL LANES AND REPEALING ARTICLE XVII, SECTIONS 1, 2 AND 3 AND ARTICLE XI, SECTION 4 OF THE CONSTITUTION OF THE STATE OF MON-TANA.

BE IT FRGPGSEC BY THE CCNSTITUTICNAL CCNVENTION OE THE STATE CF MCNTANA:

Section 1. There shall be a new **Ccnstitutional** Section to provide as **fcllcws**:

"Section \_\_\_\_\_. All Public school lands of the state that have been or may hereafter be granted to the state, shall be held in trust for the people for the purpose of general education. The general supervision of school lands, including, but not limited to, management, leasing, sale, and exchange of such lands and of other public lands as may be prescribed by law, shall be vested in a state board of land commissioners which shall be Composed of the Governor, Superintendent Cf public instruction and attorney general.

No school lands may be disposed of except in pursuance of general laws providing for such **disposition**, nor unless the full market value of the estate **cr** interest **disposed** of, to be ascertained in such manner as may be prescribed by law, **te** paid or safely secured to the **state.**"

Section 2. Article XVII, Secticrs 1, 2 and **3** and Article XI, Section 4 cf the present **Constitution** are repealed.

INTRODUCED BY: <u>/s/ Gene Harbaugh</u>

#### DELEGATE PRCPCSAI Nc. 176 - Requirement to Vote

\_\_\_\_\_

#### MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

#### **LELEGATE PROPOSAL NC. 176**

DATE INTFCDUCED: FEE. 4, 1972

#### Referred to Judiciary Committee

A PROPOSAL FCF A NEW CONSTITUTIONAL SECTION EBOYIDING THAT ELI-GIELE CITIZENS MUST YCTE OF BE GUILTY OF A CRINE.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There shall  $\mathbf{t} \in \mathbf{e}$  a new Constitutional Section to provide as follows:

"Section \_\_\_\_\_ Citizens eligible tc register tc vote and who fail to register acd tc vcte shall be guilty cf a crime and subject to punishment as prescribed by the legislature."

INTRODUCED EY: <u>/s/ Robert lee Kelleher</u>

MONTANA CONSTITUTIONAL CONVENTION

## 1971-1972

## LELEGATE PROPOSAL NC. 177

DATE INTECDUCED: FEE. 4, 1972

Referred to Public Fealth, Welfare and Labcr Committee

A PROFOSAL FCR A NEH CONSTITUTIONAL SECTION PROVIDING FCF A LABOR-MANAGEMENT CONCILIATION COURT.

BE IT FROPCSED BY THE CCNSTITUTICNAI CCNVENTICN CE THE STATE CF MCNIANA:

Section 1. There shall be a new Constitutional Section to provide as follows:

"Section \_\_\_\_\_ The legislature **may** require parties to a labor dispute, arising from business cr governmental activity within the state and affecting the Public interest, to submit the dispute to a court of labor-management conciliation. The legislature shall provide for the jurisdiction of such court consistent with federal jurisdiction over the same parties and subject matter."

INTRODUCED BY: <u>ZSZ Joseph H. McCarvel</u>

/s/ Wade J. Dahccd

<u>/s/ D. A. Scanlin</u>

<u>/s/ Robert Lee Kelleher</u>

#### DELEGATE FRCPCSAL No. 178 - Elections, Process

NUMBER OF THE OWNER OF THE OWNER

#### MONTANA CONSTITUTIONAL CORVENTION

#### 1971-1972

CELEGATE PROPCSAI NC. 178

DATE INTRODUCED: EEB. 4, 1972

Referred to General Government and **Ccn**stitutional Amendment **Ccnmittee** 

A PROFOSAL FOR A NEW CONSTITUTIONAL SECTION CONCERNING THE ELEC-TIVE PROCESS.

BE IT PROPOSED BY THE CONSTITUTIONAL CONVENTION OF THE STATE OF MONTANA:

Section 1. There is a **new** Constitutional Section to read as follows:

"Section \_\_\_\_\_. (1) Every person of majority age as defined by law, who is a citizen of the United States, and has resided in the state, county and precinct of his residence for the time prescribed by law and who is of same mind is an elector in the state of Montana. No further qualifications ether than majority age, citizenship, residency and samity may be imposed upon the electors of this state.

(2) The legislative assembly may secure the purity of **elec**ticns and guard against abuses of the elective franchise through the use of registry list of all electors, Frovided such laws place upon state government or its subdivisions the burden of compiling and maintaining such list and previded further that electors not so registered may exercise their franchise upon execution of an oath that they meet the gualificatices cf an elector in the state of Mentana."

INTRODUCED EP: <u>/s/ McKeon</u>

# **COMMITTEE PROPOSALS**

MCNIANA CONSTITUTIONAL CONVENTION 1971-1972

GENERAL GOVERNMENT

AND CONSTITUTIONAL AMENDMENT COMMITTEE PROPOSAL

ON SUFFRAGE AND ELECTIONS

Date Reported: February 12, 1972

<u>/s/\_Mark\_Etchart</u> Chairman

<u>∠s∠ Paul K. Harlow</u> Vice Chairman

## KONTANA CONSTITUTIONAL CONVENTION

Date: February 12, 1972

TC: EONTANA CONSTITUTIONAL CONVENTION

From: General Government and Constitutional Amendment Committee

Ladies and Gentlemen:

The General Government and Constitutional Amendment Committee submits herewith a proposed Suffrage and Elections Article. The proposed Article is intended to replace all sections of the present Constitution dealing with suffrage and elections.

The committee addressed itself to the fundamental problems concerning suffrage and elections. The committee worked with the basic purpose of making the electoral process as effective and meaningful as possible for the individual Montanan. In doing so the committee gave careful consideration to several citizen and delegate proposals. Our end product is composed of a majority and a minority report. In signing either report, a Committee member does not necessarily endorse each and every statement in it.

The committee utilized the services of the following people: James Grady (Research Analyst), Pobbie Murphy (Secretary) and Robert Skaggs (Intern).

## <u>/s/\_Mark\_Etchart</u> Chairman

#### <u>/s/\_Paul\_K.\_Harlcw</u>

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### MAJORITY PROPOSAL

**BE 1?** PROPOSED BY **TEE** GENERAL GOVERNMENT AND CONSTITUTIONAL AMENDMENT COMMITTEE:

That there be a new Article on Suffrage and Elections to read as follows:

ARTICLE \_\_\_\_

#### SUFFRAGE AND ELECTIONS

Section 1. All elections by the people shall be by secret ballot.

Section 2. Any citizen of the United States who is 18 years of age or older, an? meets the registration and residence requirements of the state and political subdivision is a qualified elector, except that no person who is serving a sentence for a felony in a penal institution or who is judged of unsound mind by a Court may vote.

Section 3. The legislature shall provide by law the requirements for residency, registration, absentee voting and administration of elections.

Section 4. Any person qualified to vote at general elections and for state officirs in this state is eligible to any public office except as otherwise provided in this Constitution, subject to any additional qualifications provided by the legislature.

Section 5. In all elections held by the people under this Constitution, the person or persons receiving the highest number of legal votes is elected.

> <u>/s/\_Mark\_Etchart</u> Chairman

<u>/s/\_Paul\_K.\_Harlow</u> Vice Chairwar

<u>/s/\_Don\_F.\_Belcher\_</u>

<u> /s/\_Bruce\_M.\_Brcwn\_\_\_</u>

<u>/s/ Lyman W. Choate</u>

<u>/s/\_Otto\_T.\_Habedank\_</u>

#### COMMENTS ON MAJORITY PROFOSAL

Section 1. All elections by the people shall be by secret ballot.

The wording in this section differs from the present Article IX, section 1 crly in that it includes the word "secret." The committee feels that the guarantee of secrecy in voting is important encuyh to warrant inclusion in the Constitution.

Section 2. Any citizen of the United States who is 18 years of age or clder, and meets the registration and residence requirements of the state and political subdivision is a qualified elector, except that no person who is serving a sentence for a felony ir a penal institution or who is judged of unsound mind by a Court may vote.

This section embodies all cf the proposed Constitutional qualification for and disqualifications from voting. In the 1889 Constitution, these qualifications and disqualifications are scattered through six sections of Article IX. The proposed Article Constitutionally gives the legislature tha major burden for establishing explicit registration and residence requirements. The rationale for individual segments of section 2 follous:

"(a) Any citizen of the United States who is 18 years of age or older, . . "

Eighteen is the voting age for all elections as established by the 26th Amendment to the national Constitution. The **1971** Montana Legislature was among the state legislatures that ratified the amendment.

"(b) . . . and meets the registration and residence requirements of the state and political subdivision is a qualified elector..."

This section is self-explanatory.

"(c) . . . except that no person who is serving a sentence for a felcny in a penal institution or who is judged cf unsound mind by a Court may vote . . ."

The present Constitution automatically disenfranchises felons (Article IX, section 2), and extends this disenfranchisement even after the person is released from prison. The convicted felon must apply for often difficult-tc-receive pardons before he may again vote. The committee feels that this system of permanent punishment is contrary to the best interests of society, in that it does nothing to aid rehabilitation of a criminal. Indeed, a provision disenfranchising a felon attaches a stigma to the person, and hinders rehabilitation. Additionally, a discuplification provision flys in the face of the rational

#### MONTANA CONSTITUTIONAL CONVENTION

for prisoner release: The presumption is that when a man comes out of prison he shouldbe encouraged to resume normal civic relationships.

As for the provision disenfranchising those adjudicated as "unscund" in mind, the committee feels that with the new and ever-expanding developments in mental hygiene, it is unwise to freeze arbitrary mental disqualifications by label into the Constitution. Consequently, the committee has left such decisions for judges to make on an individual case basis.

Section 3. The legislature shall provide by law the requirements for residency, registration, absentee voting arid administration of elections.

This section allows the legislature to determine the voting residency and registration requirements. In a large part this has been don+ by section 23-2701, <u>Revised Codes of Montana, 1947</u>, which established the residency period for most elections at 33 days. This statute, enacted in 1971, conflicts with the present Constitutional requirements of one year, though this section has a proposed amendment which would change the time limit to 33 days. Approximately 63% of the states include specific residency and registration requirements in their Constitutions, but most of the newer state Constitutions follow the example of the proposed article and leave those matters to the legislative assembly. This section will help avoid conflict with rapidly changing federal laws and court decisions.

This section also allows the legislature to determine the time that all elections are held. The committee closely examined several delegate proposals regarding constitutionally establishing the grouping and scheduling of elections. It is the committee's considered opinion that the legislature is capable of scheduling and providing administration for all elections. The committee is extremely reluctant to freeze "for all time" the schedule and administration process of all elections.

Section 4. Any person qualified to vote at general elections and for state officers in this state is eligible to any public office except as **Ctherwise** provided in this Constitution, subject to any additional gualifications provided by the legislature.

This section enables any Montana voter to participate as an office holder in the electoral process. It does not prohibit the legislature from establishing necessary technical qualifications for specialized jobs (say licensed attorney for the office of attorney general), but it does stop the legislature from Creating arbitrary age qualifications for certain offices.

Section 5. In all elections held by the people under

This section is identical to article IX, section 13 of the present Constitution, and merely guarantees the tradition of majority rule. The committee feels its ratention is necessary as both a statement of principle and a practical directive.

\* \* \*

As can be seen in Appendix A, the proposed Suffrage and Elections Article deletes several provisions contained in the present Constitution, Article IX. These sections. 3, 4, 5, 6, 7, 10, and 12, have either been superseded by judicial review or federal action or do not have enough redeeming value to be left in the Constitution. Discussion by section of those sections of the present Constitution follows:

"Sec. 3. For the purpose of voting no person shall be deemed to have gained or lost a residence by reason of his presence or absence while employed in the service of the state, or of the United states, nor while engaged in the navigation of the waters of the state, or of the United States, nor while a student at any institution of learning, nor while kept at any almshouse or other asylum at the public expense, nor while confined in any public prison."

Section 3 does not limit anyone from establishing residency in Montana, if the person is ctherwise eligible, if that person can show an honest intent tc do so. This section is ineffectual, and covered in the proposed section 3.

"Sec. 4. Electors shall in all cases, except treascn, felcny cr breach of the peace, be privileged from arrest during their attendance at elections and in going to and returning therefrom."

Section 4 given all its exceptions, is of little value and can be implemented just as effectively by legislation. There is nc comparable section in the proposed article.

"Sec. 5. NC elector shall be obliged to perform military duty on the days cf election, except in time of war or public danger."

Section 5 serves no real function, and is **probably nct** enforceable. Consequently, there is nc **comparable** section in the proposed article.

"Sec. 6. No soldier, seaman cr marine in the army cr navy of the United States shall be deemed a being staticned at any military cr naval place within the same."

Section 6 suffers from the same limitations as section and is redundant with that section. It too has no comparable section in the proposed article, though its basic intent is covered in proposed section 3.

- "Sec. 7. NO person shall be elected or appointed to any office in this state, civil or military, who is not a citizen of the United states, and who shall not have resided in this state at least one year next beform his election or appointment."
- "Sec. 10. All persons possessing the qualifications for suffrage prescribed by section 2 of this article as amended and such other qualifications as the legislative assembly may by law prescribe, shall be eligible to hold the office of county superintendent of schools or any other school district office."

Sections 7 and 10 are of parallel intent with sfction 11 of the present Constitution, and as such are revised by section 4 of the proposed article.

"Sec. 12. Upcn all guestions submitted to the vote of the taxpayers of the stat?, or any political division thereof, women who are taxpayers and possessed of the qualifications for the right of suffrage required of men by this Constitution, shall equally with men have the right to vote."

Section 12 is nationally unconstitutional on two counts: property qualification for voting and implied disenfranchisement on 3 sexual basis. There is no comparable section in the proposed article.

All of the other sections of Article IX of the present Constitution have been incorporated or revised in the proposed article.

#### MINORITY PROPOSAL

BE IT PROPOSED BY THE GENERAL GOVERNMENT AND CONSTITUTIONAL AMENDMENT COMMITTEE:

That there be a new Article on the Legislature to read as follows:

#### ARTICLE \_\_\_

Section 1. All elections by the people shall be by secret ballct.

Section 2. Any citizen of the United States who is eighteen (18) years of age or older, and meets the registration and residence requirements of the state and political subdivision is a qualified elector, except that no person who is serving a sentence for a felony in a penal institution or who is judged of unsound mind by a court may vote.

Section 3. The legislature shall provide by law the requirements for residency, absentee voting and administration of elections. Voter registration prior to election day shall not be a condition for voting. The legislature shall provide for a system of poll booth registration, insure the purity of elections and guard against abuses of the electoral process.

Section 4. Any person gualified to vote at general elections and for state officers in this state, is eligible to any public office except as otherwise provided in this Constitution, subject to any additional qualifications provided by the legislature.

Section 5. In all elections held by the people under this Constitution, the person or persons receiving the highest number of legal votes is elected.

<u>/s/\_Robert\_Vermillicn</u>

<u>/s/ Peter "Pete" Iorello</u>

#### MONTANA CONSTITUTIONAL CONVENTION

## COMMENTS ON MINOFITY PROPOSAL

The minority proposal differs from the majority **proposal** only in its wording of section 3. The minority wording is as follows:

Section 3. The legislature shall provide by law the requirements for residence, absentee voting and administration of elections. voter ragistration prior to election day shall not be a condition for voting. The legislature shall provide for a system of poll bccth registration, insure the purity of elections and guard against abuses of the electoral process.

#### COMMENTS

The main purpose of the rincrity **proposal** on Suffrage and Elections is centered on the word "registration" in section 3. The change in the wording is aimed Primarily at eliminating antiquated requirements which unnecessarily burden the potential voter. The primary purpose for registration laws is to prevent fraud, yet North Dakota has had **pcll** booth registration for twenty-one (21) years. **Pcll booth** registration provides that the voter say register at the time acd place of voting. As Professor Lloyd omdahl stated in his study of the effect of **pcll booth** registration in North Dakota that since 1951 not one voting inspector in the state has ever requested legal action against a supposedly unqualifiad elector.

The thrust of the nincrity proposal is that the requirement to vote is a basic right which shculd nct be abridged without very strcng reasons. Therefore, the burden of proof for showing the necessity of registration rests with those who would maintain registration laws. They must show first that there is a great threat cf vcter fraud in the state of Montana and secondly, that laws governing pcll booth registration would not deter abuses cf the franchise. It is not the minority proposal which must show a need for registration because of possible voter fraud, but rather the supporters of registration who must show that there will be voter fraud. The voters of Montana must be assumed innocent until proven guilty.

The questica arises: Should **the** Constitution leave matters regarding registration to the Legislature? Since the right to vote is basic and it has been thwarted through outdated ragistration procedures, the Legislature **has** denied the right to vote and therefore, it must be set forth in the Constitution.

lature to pass laws to keep the election process free of fraud. Poll booth registration has been proven effective in North Cakota, the likelihood of fraud is minimal and such a system must be adopted in Montana.

# MONTANA CONSTITUTIONAL CONVENTION

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## APPENDIX A

## CBCSS\_<u>REFERENCES</u>

PROPOSED SECTION	PRCPO	SED	ARTICLE and SECTICN
1	IX,	1	(slightly revised)
2	IX,	2	(revised)
3	IX,	9	(revised)
4	IX,	7	(revised) and IX, <b>11</b> (revised
5	IX,	13	
Not replaced	IX,	3	
Not replaced	IX,	4	
Not replaced	IX,	5	
Not replaced	IX,	б	
Not replaced	IX,	10	
Not replaced	IX,	12	

## APPENDIX E

# PRCPOSALS CONSIDERED FY COMMITTEE

The following delegate proposals were examined and considered by the committee during its deliberations:

	Number of <u>Proposal</u>	<u>Chief_Spcnscr</u>	<u>Subject_Matter</u> and_Disrcsition
1.	29	Erdmann	This proposal would hold school elections in con- junction with other elec- tions. The committee feels this matter should be decided by the legislature, and provided for such con- sideration under section 3 of the proposed Article.
2.	47	Cain	This proposal would estab- lish three types of elec- tions. The committee feels this matter should he decided by the legislature, and provided for such con- sideration under section 3 of the proposed Article.
3.	82	Brown	This substance of this prc- pcsal comprises the commit- tee report.
4.	95	Erdmann	This proposal Constitution- ally provided for auxiliary canvassing boards. The committee feels this is a legislative decision, and allows the legislature to do so in Sec. 3 of the pro- posed article.
5.	131	Bugbee	This proposal provides for a system of poll booth registration, essentially eliminating registration for voting. The committee carefully considered such a measure, but feels that the legislature should make such a determination, as administration of electicrs can best be handled by the

# MONTANA CONSTITUTIONAL CONVENTION

			legislature. The ccmaittee allows the legislature tc dc sc in section 3 of the proposed article.
6.	147	Cate	This proposal provides for a presidential primary system in Montana. The committee feels the history of such systems in Montana shows that such systems should not be Constitution- ally created. However, under the proposed Article, the legislature could pro- vide for such a system.
7.	178	McKeon	The basic difference between this proposal and the proposed Article is a system similar to the one in Delegate Proposal 131, and was not adopted for the same reasons.

## APFENEIX C

## WITNESSES\_HEARD\_BY\_COMMITTEE

## <u>Name - Affiliation - Residence - Subject</u>

- Robert Watt Montana Student Presidents' Association -Helena - Registration and residency requirements.
- 2. Steven F. Coldiron Montana State Low Income Organization - Helena - Suffrage and felony disqualification.
- J. J. Schmidt County Clerk and Recorders Association -Great Falls - Vote counting.
- 4. Kenneth A. Rohyans Montana Association for Retarded Children and Adults, Inc. - Helena - Suffrage and mental incompetency.
- 5. Ernie Post Montana Stats AFI-CIO Helena No registration requirement.

Note: This list does not contain delegates who spoke on their proposals.

# GENERAL GOVERNMENT AND CONSTITUTIONAL AMENDMENT

Roll Call Vote \_\_\_\_\_ Committee

	Date:Feb	9.*
Mark Etchart	Yes	
Paul K. Harlow	Yes	
Bruce Brown	Yes	
Don Belcher	Yes	
Lyman Choate	Yes	
Otto Habedanlc	Yes	
Pete Lore110	NO	
Robert Vermillion	No	

\*This is the vote on the majority proposal.

### MONTANA CONSTITUTIONAL CONVENTION

### 1971-1972

### GENERAL GCVERNMENT

ANT CONSTITUTIONAL AMENDMENT COMMITTEE PROPOSAL

ON CONSTITUTIONAL REVISION

Date Reported: February 12, 1972

, Chairman

<u>/s/ Paul K. Harlow</u>, Vice Chairman

## MONTANA CONSTITUTIONAL CONVENTION

Date: February 12, 1972

TO: MONTANA CONSTITUTIONAL CONVENTION

From: General Government and Constitutional Amendment Committee

Ladies and Gentlemen:

The General Government and Constitutional Amendment Committee submits herewith a proposed Constitutional Revision Article. The proposed Article is intended to replace all sections of the present Constitution dealing with Constitutional revision.

The committee addressed itself to the basic proflems concerning Constitutional revision. The committee worked with the basic purpose of making a fundamental yet flexible document. In doing so, the committee gave careful consideration to several citizen and delegate proposals. Our end product is composed of a majority report. In signing this report, a Committee member does not necessarily endorse each and every statement in it.

The committee utilized the services of the following people: James Grady (Research Analyst), Bobbie Murphy (Secretary) and Robert Skaggs (Intern).

> <u>/s/\_Mark\_Etchart\_</u> Chairman

> <u>/s/ Paul K. Harlow</u> Vice Chairman

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### MAJOBITY FEOPOSAL

BE IT PEOPOSED BY THE GENERAL GOVERNMENT AND CONSTITUTIONAL AMENDMENT COMMITTEE:

That there be a new Article on Constitutional Revision to read as follows:

# ABTICLE\_\_\_

#### CONSTITUTIONAL REVISION

Section 1. CONSTITUTIONAL CONVENTION. (1) The legislature, by an affirmative vote of tro-thirds of all the members, nay at any time submit to the electors of the state the question of whether there shall be an unlimited convention to revise, alter, or amend this Constitution.

(2) The people may by initiative petition request the legislativ.2 assembly to submit to the voters of the state the question of whether there shall be an unlimited convention to revise, alter, or amend this Constitution. The petition must be signed by a least ten percent of the legal voters of the state, which shall include at least ten percent of the legal voters in two-fifths of the legislative representative districts of the state.

The petition shall be filed with the Secretary of State, who shall certify the filing thereof to the legislative assembly and cause the question to be submitted to the voters at the general election immediately following the legislative session receiving notice of the filing of said petition.

(3) If the question of holding a convention is not otherwise submitted to the people at some time during any period of 20 years, it shall be submitted at the general election in the twentieth year following the last submission of such question.

(4) The legislature, prior to a popular vote on the holding of a convention, shall provide for a preparatory commission to assemble information on Constitutional questions, to assist the voters, and, if a concention is authorized, continued for the assistance of the delegates.

(5) If a majority of those vcting on the question shall declare in favor of such convention, the legislative assembly shall at its next session provide for the calling thereof. The number of members of the convontion shall be the same as the largest body of the legislative assembly. The legislature may determine whether the delegates shall be elected after nomination by political parties, or on a non-partisan basis, but they shall be elected at the same places and in the same districts as the legislative body determining the number of delegates.

(6) The legislative assembly shall, in the act calling the convention, designate the day, hour and place of its meeting, fix the pay of its members and officers, and provide for the payment of the same, together with the necessary expenses of the convention.

(7) Before proceeding, the members shall take the cath otherwise provided in this Constitution. The qualifications of members shall be the same as the highest qualifications required for membership in the legislature. Vacancies occurring shall be filled in the manner provided for filling vacancies in the legislative assembly, or as otherwise provided by law.

(8) The convention shall meet within three months after the election of the delegates and prepare such revisions, alterations or amendments to the Constitution as may be deemed necessary, which shall be submitted to the electors for their ratification or rejectico as a whole or in separate articles or amendments as determined by the convention and at an election appointed by the convention for that purpose, or at the next general election, but not lass than two months after the adjournment thereof. Unless so submitted and approved by a majority of the electors voting thereon, no such revision, alteration or amendment shall take effect.

(9) Unless otherwise provided, any revision becomes effective on the first day of July after the offication of the election returns by the Secretary of State.

Section 2. CONSTITUTIONAL AMENDMENT BY THE LEGIS-LATURE. Amendments to this Constitution may be proposed by any member of the legislative assembly. If adopted by an affirmative roll call vote of two-thirds of all the members thereof, whether one or more bodies, the proposed amendment shall become a part of the Constitution when approved by either of the following procedures:

(1) The legislative assembly may refer the proposed amendment to the voters of the state of Hontana to be voted on in the next general election held in the state. In such event the Secretary of State shall cause the amendment or amendments to be published in full in at least one newspaper in each county in which a newspaper is published, twice each month for the two months previous to the next general election for members to the legislative assembly. If approved

### by a majority of the electors voting thereon, the amendment shall become a part of this Constitution on the first day of July after certification of the election returns unless the amendment otherwise provides; cr

(2) The legislative assembly by a majority rcll call vote, may elect not to refer the amendment to the vote of the electors of Montana as provided in the preceding subsection (1) in which event the amendment shall be presented to the next succeeding legislative assembly after a general election. If adopted by a two-thirds vote of the members of such legislative assembly, the amendment shall become a part of this Constitution on the first day of July following its approval unless a petition is filed with the Secretary of State signed by five percent of the legal voters of the people as provided in this Constitution for referendum, in which event the amendment shall not become effective until the Secretary of State certifies its approval ty a majority of those voting thereon.

Section 3. CONSTITUTIONAL AMENDMENT BY INITIATIVE. The people of Montana may also propose Constitutional amendments by initiative process. Petitions shall include the full text of the proposed amendment and shall be signed by not less than 15 percent of the legal voters in Montana, which shall include at least 15 percent of the legal voters in twofifths of the legislative representative districts of Montana. The petitions shall be filed with the Secretary of State, who shall cause the same to be checked and certified as to the validity of the signatures thereon and, if found to be signed by the required number of voters, cause the same to be published in full in at least one newspaper in each county (if such there be) twice each month for two months previous to the next regular state-wide election, at which time the proposed amendment shall be voted on

At said election the proposed amendment shall be submitted to the qualified electors of the state for their approval or rejection. If approved by a majority voting thereon it shall become a part of the Constitution effective the first day of July following its approval, unless otherwise provided in the amendment.

Section 4. LEGAL VOTERS. The number of votes cast for the office of Governor in the general election immediately preceding the filing of the potitico shall determine the number of legal voters.

Section 5. SUBMISSION. Should mcre amendments than cre be submitted at the same elscticn, they shall be so prepared and distinguished by numbers or otherwise that each can be voted upon separately.

Section 6. GUBERNATORIAL VETC. The veto power of the Governor shall not extend to proposed Constitutional revisions or amendments.

> <u>/s/\_Mark\_Etchart</u> Chairman

<u>/s/\_Paul\_K.\_Harlew</u> Vice Chairman

<u>/s/\_Don\_E.\_Belcher\_\_\_\_</u>

<u>/s/\_lyman\_W.\_Chcate\_\_\_\_</u>

<u>/s/ Peter "Pete" Lorello</u>

<u> Zsz Bruce M. Brcwn</u>

<u> /s/\_Ottc\_T.\_Hakedank\_</u>

<u>/s/\_Robert\_Vermillion</u>

COMMENTS OF MAJORITY PROPOSAL

Section 1. (1) The legislature, by a affirmative vote of two-thirds of all the members, may at any time submit to the electors of the state the question of whether there shall be anunlimited convention to revise, alter, or amend this Constitution.

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(2) The people may by initiative petiticn request the legislative assembly to submit to the voters of the state the question of whether there shall be an unlinited convention to revise, alter, co amend this Constitution. The petition must he signed by a least ten percent of the legal voters of the state, which shall include at least ten percent of the legal voters in two-fifths of the legislative representative districts Of the state.

The petition shall be filed with the Secretary of State, who shall certify the filing thereof to the legislative assembly and cause the question to be submitted to the voters at the general election immediately following the legislative session receiving notice of the filing of said petition.

(3) If the question of holding a convention is not otherwise submitted to the people at some time during any period of twenty years, it shall be submitted at the general election in the twentieth year following the last submission of such question.

(4) The legislature, prior to a popular vote on the holding of a convention, shall provide for a preparatory commission to assemble information on Constitutional questions, to assist the voters, and, if a convention is authorized. continued for the assistance of the delegates.

(5) If a majority of those voting on the question shall declare in favor of such convention, the legislative assembly shall at its next session provide for the calling thereof. The number of members of the convention shall be the same as the largest body of the legislative assembly. The legislature may determine whether the delegates shall be elected after nonination by political parties, or on a non-partisan basis, but they shall be elected at the same places and in the same districts as the legislative hody determining the number of delegates.

(6) The legislative assembly shall, in the act calling the convention, designate the day, hour and place of its meeting, fix the pay of its members and officers, and provide for the payment of the same, togethfr with the necessary expenses of the convention.

(7) Before proceeding. the members shall take the cath otherwise provided in this Constitution. The gualifications of members shall be the same as the highest gualifications required for membership in the legislature. Vacancies occurring shall be filled in the manner provided for filling vacancies in the legislative assembly, or as otherwise provided by law.

(8) The convention shall meet within three ronths after the election of the delegates and prepare such revisions, alterations of amendments to the Constitution as may be deemed necessary, which shall be submitted to the electors for their ratification or rejection as a whole or in separate articles or amendments as determined by the convention and at an election appointed by the convention for that purpose, or at the next general election, but not less than two months after the adjournment thereof. Unless so submitted and approved by a majority of the electors voting thereon, no such revision, alteration or amendment shall take effect.

(9) Unless otherwise provided, any revision becomes effective on the first day of July after the certification of the election returns by the Secretary of State.

sec. 1. (1) The legislature, by an affirmative vote of twothirds of all the members, may at any time submit to the electors of the state the guestion of whether there shall ha an unlimited convention to revise, alter, or amend this Costitution.

This subsection is identical tc the first part of Article XIX, section 8 cf the present Constitution. The committee feels that given the additional provisions of the proposed article on Constitutional revision, this portion of the proposed article is adequate.

Sec. 1. (2) The people may by initiative petiticn request the legislative assembly to submit to the voters of the state the yuestion of whether there shall be an unlimited convention to revise, alter, or amend this Constitution. The petition must be signed by at least ten percent of the legal voters of the state. which shall include at least ten percent of the legal voters in two-fifths of the legislative representative districts of the state.

The petition shall be filed with the Secretary of State, who shall certify the filing thereof to the legislative assembly and cause the question to be submitted to the voters at the general

# election immediately following the legislative session receiving notice of the filing of said petition.

The people of Montana do not now have the power to call a Constitutional convention by the initiative. The committee feels that this is a basic political right Cf the peopleUnder a government line Montana's. The committee set the petition gualification, at ten percent of the legal voters of the state, with the additional qualification that at least ten percent of the legal voters of the state in two-fifths of the legislative representative districts of the state be included in that percentage, because it feels such a number is high enough to prevent frivclous attempts at Constitutional change and yet low enough to insure citizen Constitutional control. The division of the percentage of petitioners by legislative representative districts helps insure a somewhat diversified body of petitioners on a successful petition without violating the principle of one-man, one-vote. It should be noted that this provision (and all subsequent provisions) in its phrase "legislative assembly" allows the provision to keep its intent and internal integrity in either a bicameral or unicameral situation.

sec. 1. (3) if the question cf hclding a convention is nct otherwise submitted to the people at some time during any period of twenty years, it shall be submitted at the general elaction in the twentieth year following the last submission cf such question.

Subsection 3 of section 1 is a further guarantee that the peoplewill retain a firm hold on the power Cf constituting government. This provision calls for the consideration of a Constitutional convention at least once every 20 years. The committee feels periodic consideration strengthens rather than weakens a Constitution and a government, as it builds into the Constitution recognition of and a remedy for changing times. While there is no magic number that precisely delineates the different Constitutional periods, the committee feels on the average it would take at least 20 years for political changes and their relationship to the Constitution to changes based more on short term whimsy than considered need. A longer period may breed dangerous stagnation into the body politic.

sec. 1. (4) The legislature, prior to a prepular vote on the holding cf a convention, shall previde for a preparatory commission to assemble information cn Constitutional questions, to assist the voters, and, if a convention is authorized, centinued for the assistance cf the delegates.

Subsection 4 of section 1 was added by the committee on the basis of their experience at the convention. The committee believes that without preparatory work, <u>any Constitutional con-</u>

vention would be traversing troubled waters in a flimsy craft.

sec. 1. (5) If a majority of these voting on the question shall declare in favor of such convention, the legislative assembly shall at its next ssssion provide for the calling thereof. The number of members of the convention shall be the save as the largest body of the legislative assembly. The legislature may determine whether the delegates shall be elected after nominarion by political parties, or on a non-partisan basis, but they shall be elected at the same places and in the same districts as the legislative body determining the number of deleqates.

Subsection 5 of section 1 mandates the legislative assembly to provide for the calling of the convention, and to some degree dictates the manner in which the convention shall be called and <u>initially</u> organized. The committee feels this is necessary, as without some clear directions, the convention though scheduled and called, could be togged down before it ever gets off the ground.

The committee heard testimony on several delegate processls (See Appendix B) calling for determination of the political complexion of any future convention. The committee after careful consideration, feels the present Constitution should not make such a determination. The political climate of Montana and indeed the whole country is such that the problems of partisanship and political parties as we know them today may be quaint historical anachronism tomorrow. If, in 2052 (EC years hence), another Constitutional convention is called and the Montana policy is characterized by town meeting type councils, then partisan provisions would be wholly inapplicable. If the Constitution contains partisan provisions, there is also the danger that future electorates may be vexed and irritated by those provisions as many of the Montana electorate were at the mandated &artisan nature of this convention.

sec. 1. (E) The legislative assembly shall, in the act calling the convention, designate the day, hour and place of its meeting, fix the pay of its members and officers, and provide for the payment of the same, together with the necessary expenses of the convention.

Subsection 6 was designed by the committee as a protection device for future Constitutional conventions. Throughout history (noteably in the Western European tradition) obstreporcus and unresponsive representative bodies had thwarted the will of their constitutients by tokenism. The legislature may call a convention, or it may be confronted with the <u>fait accompli</u>, through initiative, but it could frustrate popular will by witholding the necessary materials and funds, thus destroying the convertion's

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#### MCNTANA CONSTITUTIONAL CONVENTION

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ability to dc anything.

sec. 1. (7) Before proceeding the members shall take the oath otherwise provided in this Constitution. The qualifications of members shall be the same as the highest qualifications required for membership in the legislature. Vacancies occurring shall be filled in the Manner Provided for filling vacancies in the legislative assembly, or as otherwise provided by la?.

Subsection 7 was designed by the committee to help insure continuity of the convention itself. Again, the committee feels such measures are necessary to assist future conventions in their task, and that such assistance should be provided in the Constitution.

sec. 1. (8) The convention shall meet within three months after the election of the delegates and prepare such revisions, alterations or amendments to the Constitution as may be deemed necessary, which shall be submitted to the electors for their ratification or rejection as a whole or in separate articles or amendments as determined by the convention for that purpose, or at the next general election, hut not less than two months after the adjournment thereof. Unless so submitted and approved by a majority of the electors voting thereon, no such revision, alteration or amendment shall take effect.

Subsection 8 was also designed to help structure future ccnventions, but as with other sections, the structuring is flexible enough to allow for changing conditions.

sec. 1. (9) Unless otherwise provided, any revision becomes effective cn the first day of July after the certification of the election returns by the Secretary of state.

Subsection 9 allows the ccnventicn tc provide for its CWN adoption schedule, and it also provides a general guideline and a schedule should some revision not be scheduled by the convention.

Sfcticn 2. CONSTITUTIONAL AMENDMENT. Amendments to this Constitution may be proposed by any member of the legislative assembly. If adopted by an affirmative roll call vote of two-thirds of all the members thereof, whether one or more hodies, the proposed amendment shall become a part of the Constitution when approved by either of the following procedures:

(1) The legislative assembly may refer the proposed amendment to the voters of the state of **Kontana** to be

voted on in the next general election held in the state. In such event the Secretary of State shall cause the amendment or amendments to be published in full in at least one newspaper in each county in which a newspaper is published, twice each month for the two months previous to the next general election for members to the legislative assembly. If approved by a najority of the electors voting thereon, the amendment shall become a part of this Constitution on the first day of July after certification of the election returns unless the amendment otherwise provides; or

The legislative assembly ty 3 majority roll call (2) vote, may elect not to refer the arendment to the vote of the electors of Montana as provided in the preceding subsection (1) ir which event the amendment shall be presented to the next succeeding legislative assently after a general election. If adopted by a tuo-thirds vote of the members of such legislative assembly, the amendment shall become a part of this Constitution on the first day cf July following its approval unless a petition is file? with the Secretary of State signed by five percent of the legal votents the state requesting such amendment be referred to a vote of the people as provide3 in this Constitution for referendum, in which event the amendment shall not become effective until the Secretary of State certifies its approval by a majority of those voting there cr.

The introductory paragraph to this section establishes one method by which constitutional amending may be commenced. It is important to note that two-thirds of the members of the total membership of the legislative assembly is required to begin the amending process. This means that in a bicameral situation with 20 members in the upper house and 40 members in the lower house, a vote of the lower house would be sufficient to begin on the vote of 20 members of the upper house and 1? members of the lower house, or any 2/3 mixture of the membership.

The ccamittee feels such a measure is restrictive encugh to prevent frivolous legislative action, yet is open encugh to overcome stringent opposition of a few well-placed members of one bicameral house. If the provision were 2/3 of the members of both houses in our hypothetical legislature 7 members of the upper house could thwart the wishes of their 53 fellow legislators. In that situation, the plurality of elected officials necessary to achieve a legislatively originated Constitution amendment is 90 percent or 9/10 rather than 2/3.

Ic facilitate flexibility, the committee has provided for two proposed methods of constitutional amendment by the legislature. The first procedure (outlined in subsection 1 of section 2) is analagous to the method of amending the Constitution in the present Constitution's Article XIX, section 9. The proposed

section, however, does not gc into the cumbersome procedural detail contained in the present Constitution. This cumbersome detail has been a burden to often-popular Constitutional change. In one instance the Supreme Court of Montana voided a proposed Constitutional amendment for the slight procedural irregularity of failure to follow the Constitutional directive in Article XIX, section 9 and enter the proposed amendment in full in the journals of both houses [Dufree, V. Harper, 22 Mont. 354 (1899)]

Subsection 2 of section 2 provides for a new method of Constitutional amendment. After the legislature has once passed a proposed amendment by the required 2/3 vote, it is referred to the next legislative assembly. If the proposed amendment again passes the assembly by the necessary 2/3 vote, the amendment takes effect On tile specified day. The people have a check on this process, as they can, with a petition firm five percent of the voters, cause such an amendment to be directly voted on by the people. The small percentage of required petitioners makes this check on legislative abuse extremely viable.

One of the bigger assets of this new method of Constitutional amendment is record. Legislative action is much cheaper than popular action when the cost of an election is compared with the cost of a fairly routine legislative function, the passage of a bill. Yet the state does not lose careful consideration to economic benefit. The people, in addition to the explicit check of petition previously discussed, have the check of making their views known in the time span between legislative sessions. They also have the opportunity to choose those who make the final decision after the substance of the decision has been stated.

Section 3. The people of Montana Tay also propose Constitutional amendments by initiative process. Petitions shall include the full text of the proposed amendment and shall be signed by not less than 15 percent of the legal voters in Montana, which shall include at least 15 percent of the legal voters in twofifths of the legislative representative districts of Montana. The petitions shall be filed with the Secretary of State, who shall cause the same to be checked and certified as to the validity of the signatures thereon and, if found to be signed by the required number of voters, cause the same to be published in full in at least one newspaper in each county (if such there be) twice each month for two months previous to the next regular state-wide election, at which time the proposed amendment shall be voted on.

At said election the **proposed** amendment shall be submitted to the qualified **electors** of the state for their approval or rejection. If **approved by** a majority voting thereon it shall become a part of the **Constitution** effective the first day of July follouing its approval, unless otherwise provided in the amendment.

Section 3 of the proposed article creates a new power for the people of Montana, the right to initiate Constitutional amendments. The committee feels this is an inherent right in a body politic whose Constitution is to be the embodiment of the will of the people. The committee's proposal sets up the exact machinery for expressing this will through establishment of the petition requirements and the administration process. The 15 percent petition requirement and the geographical requirement are high, but the committee feels it is not unreasonable to demand strict standards when dealing with something as fundamental and important as Constitutional change. Although the standard is high, the committee does not feel it is so high that pressing popular and needed Constitutional reforms could not be initiated by the people. The standard, the committee feels, will operate to check erratic whimsy.

Section 4. The number of votes cast for the office of Governor in the general election immediately preceding the filing of the petition shall determine the number of legal voters.

Section 4 of the Article is merely an administrative and technical section in that it defines the number of legal voters for computation of the petition requirements. It does not and cannot be used to infringe and inhibit the initiative and referendum processes through technical circumvantion. Indeed, this section, by setting up such a standard, guards against such abuses.

Section 5. Should more amendments than one be submitted at the same election, they shall be so prepared and distinguished by number or otherwise that each can be voted upon separately.

Section 5 is designed to aid voters in casting their votes on Constitutional issues, and as a check on the possible action of grouping several issues under one innocuous title.

Section 6. The veto power of the Governor shall not extend to proposed Constitutional revisions or amendments.

The committee feels that one man, the Governor, should not have the power to override proposed Constitutional measures when the requirements for proposing those measures are as stringent as this article creates.

\* \* \*

The proposed articles Cn Constitutional revision are lengthy and at times somewhat detailed. However, the committee feels this necessary. This is the article that to a large degree determines whether this Constitution, and through it the state, will

#### MONTANA CONSTITUTIONAL CONVENTION

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be flexible or frozen, responsive or rigid, basic or erratic. In order to hit a happy and workable medium in the dilemma of those determinations, the process for control and change of a Constitution must be clear. This clarity can be thwarted by a two-edged sword: On the one hand, there must be enough detail to spell out procedure and readily accomplish desired ends. On the other hand the detail must not proliferate and degenerate into entrapping trivia that obscures and thwarts the desired end. The committee feels this proposed article solves the problem.

STATE DATE OF THE OWNER WATER OF THE OWNER OWNER

# APFENCIX A

# CRCSS\_FEFEFENCES

PROPOSED SECTION

# PRESENT ARTICLE & SECTION

1	XIX, 8, with revision
2	XIX, 9, with re <b>visicn</b>
3	Ncne
4	None
5	Ncne
6	Ncne

### APPENDIX E

# PROPOSALS CONSIDERED BY COMMITTEE

The following delegate proposals were examined and considered by the \_\_\_\_\_\_ committee during its deliberations:

	Number of <u>proposal</u>	<u>Chief</u> Sp <u>cnscr</u>	<u>subject Matter</u> <b>AU Disposition</b>
1.	2 <b>7</b>	Mahoney !	This proposal established procedures for legislative and initiative Constitutional amendments, and prohibited gubernatorial veto on Constitutional revisions. It was revised and incorporated in section 2 of the proposed article.
2.	. 52	Warden T)	his proposal dictated nonpartisan elec- tiono for future Constitutional conven- tions. It was revised and covered in section 1 of the committee proposal.
3.	58	Bartaugh	This proposal called for periodic consid- eration of Constitutional conventions, and was revised and incorporated in sfortion 1.
4.	94	Habedank	A revisal of this proposal comprises the committee report.
5.	106	Arbanas	This proposal deals with the Constitu- tional convention process, and as such was revised and covered in the committee report.

# AFFENDIX C

# WIINESSES HEARD BY COMMITTEE

# Name - Affiliation - Pasidance - Subject

1. Luane Welker - private citizen - Hamilton, Mont. Constitutional revision, imposítion of limitatico Cn future actions.

Note: This list does notinclude delegates who spoke in favor of their particular proposal.

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# MCNTANA CONSTITUTIONAL CONVENTION 1971-1972

LEGISLATIVE COMMITTEE FROPOSAL

Date Reported:

<u>∠s∠\_Magnus\_Aasheim</u>, Chairman

<u>/s/ Jerome . Isendarf</u>, Vice Chairman

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### MONTANA CONSTITUTIONAL CONVENTION

Date: February 16, 1972

TC: MONTANA CONSTITUTIONAL CONVENTION

Prom: Legislative Committee

### Ladies and Gentlemen:

The Legislative Committee submits herewith a proposed new Legislative Article which combines Article V and Article VI of the present Constitution. The proposed article is intended to replace all sections of Article V and Article VI of the present Constitution with the exceptions of the procedure for submitting initiative and referendum petitions, and the procedures for legislative action in times of emergancy, which were assigned to the committee on General Government.

Throughout its deliberations, the committee has addressed itself to drawing up, to the best of its ability and judgment, a proposed Legislative Article containing choices between a bicameral and a unicameral Legislature. The bicameral and unicameral proposals are both submitted as majority reports.

It is the **committee's recommendation** that the unicameral and bicameral **proposals** should te **presented** on the **tallot** as alternative legislative articles.

The proposed revisions in the majority reports include major substantive changes, procedural and technical improvements, and stylistic changes in the language. Moreover, the Legislative Committee proposes a more coherent and unified organization of the article than the existing one.

The unicameral and bicameral reports, fcr the most Fart,

differ only as to the structure of the legislature.

Mincrity reports express variance from the thinking of the majority of the members.

\_\_\_\_

The members of this Committee, by signing the majority report, do not necessarily endorse each and every statement CCntained therein; and minority reports on various sections are also presented in this report.

The committee utilized tht testimony of many witnesses. A list of witnesses is contained in this report.

The committee wishes to express its thanks to Richard F. Bechtel, its Research Analyst and, Judith A. Pratt, its secretary, and Steve Jones, its Student Intern.

> <u>Zsz Mangus Aasheim</u> Chairman

# <u>/s/\_Jercme\_1.\_Lcendorf</u> Vice Chairman

### MONTANA CONSTITUTIONAL CONVENTION

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MAJCHITY FFCPCSAL

BE IT PROPOSED BY THE LEGISLATIVE COMMITTEE:

That there be a new Article cr the Legislature to  $r \in ad$  as follows:

#### ARTICLE V

#### THE LEGISLATURE

Section 1. FOWER AND SIRUCIURE. The legislative power of the state is vested in the legislature, consisting of one chamber whose members are designated senators. The people reserve to themselves the power of initiative and referendum.

Section 2. SIZE. The number of senators shall be prescribed by law, but there shall be no less than 75 and nonce than 100 members.

Section 3. ELECTION AND TERMS OF MEMEERS. A senator shall be elected for a term of four years. One-half of the senators shall be elected every two years. A senator's term shall begin on a date provided by law.

Section 4. QUALIFICATIONS. A legislative candidate shall be a qualified voter. He shall be a resident of the state for at least one year, and a resident of the district from which be seeks election for at least six I only preceding the general election.

Section 5. COMPENSATION. (1) Each member of the legislature shall receive an annual salary and such allowances as may be prescribed by law; provided that no legislature shall fix its own compensation.

(2) A salary commission shall be created by the legislature to recommend legislative compensation.

Section 6. SESSIONS. The legislature shall be a continuous body for two year periods beginning on the date newly elected members take office. Any business, bill, or resolution pending at adjournment of a session shall carry over oith the same status to any further session of the legislature during the biennium. The legislature shall meet at least cnof a year in regular sessions of 90 legislative days or less. Any legislature may increase the limit on the length of any subsequent session. The legislature may be conveced in special sessions by the governor or at the writter request of a majority of the members.

Section 7 VACANCIES. A vacancy in the lecislature shall be

filled by special election for the unexpired term unless otherwise provided by law.

Section 8. IMMUNITY. The members of the legislature shall, in aii cases, except felony and breach of the peace, be privileged from arrest during their attendance at the sessions of the legislature, and in going to and returning from the same; and for any speech or debate in the legislature, they shall not be questionfi ir any other place.

Section 3. DISQUALIFICATION. No legislator shall, during the time for which he is elected, he appointed to any civil office under the authority of the state of Montana created during such time.

Section 10. ORGANIZATION AND FROCEDURE. (1) The legislature shall judge the election and qualifications of its members and may by law vest in the courts the trial and determination of contested elections of its members. It shall choose its officers from among its members; keep a journal; make rules for its proceedings; and may expel or punish a member with the concurrence of tws-thirds of all its members.

(2) A majority of the membership of the legislature constitutes a quorum to do business. A smaller number may adjourn from day to day and compel attendance of absent members.

(3) All proceedings of the legislature, including committee meetings, shall be open to the public.

(4) Adequate public notice of committee hearings must be given.

(5) The legislature may establish interim committees which may meet and exercise all legislative authority delegated to them.

Section 11. BILLS. (1) A law shall be passed by till, and a bill shall not be so altered or amended on its passage through the legislature as to change its original purpose.

(2) On any vote which advances cr changes the status or substance cf a bill, resolution, or rule the vote cf each member must be recorded.

(3) A hill shall become law upon a majority vote of the members present.

(4) Each bill, except general appropriation bills, and bills for the codification and general revision of the laws, shall contain only one subject. A law may be challenged on the grounds of non-compliance with this section within one year after its effective date but not after that period. (5) General appropriation tills shall contain only appropriations for the ordinary expenses of the legislative, executive and judicial departments of the state, interest on the public debt and for public schools. All other appropriations shall be made by separate bill, each containing hut one subject.

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(6) tic appropriation shall be made for religicus, charitable, industrial, educational cr henevelent purposes to any privats individual, private association, or private corporation not under control of the state.

Section 12. LOCAL AND SPECIAL LEGISLATION. The legislature may not pass a special or local act when a general act is, cr can be made, applicable.

Section 13. VETO. (1) Every till passed by the legislature shall be presented to the governor for his approval and shall become law if he neither approves nor vetces it within 5 days while the legislature is in session or within 25 days after the legislature has adjourned.

(2) The governor may veto items in appropriation hills.

(3) The governor shall return any vetoed bill with a statement of his objections to the legislature.

(4) The legislature, upon receipt cf a **vetc** message, shall reconsider the vetoed bill cr item. The legislature may amend a bill to eliminate the objections of the governor, and return the bill to the governor for reconsideration. The legislature may override the vetc by an affirmative vote of tuo-thirds of the members present.

(5) The governor shall not have vetc rewer over resolutions, initiative and referendum measures, Constitutional amendments, and appropriations for the legislature.

Section 14. IMPFACEMENT. (1) The governer, executive cfficers, heads of state departments, judicial cfficers and such other officers as may be made subject to impeachment by law may be removed from office upon conviction of impeachment. Other proceedings for removal from public cffice for cause may be provided by law.

(2) The legislature shall **prcvide** for the manner, procedure and causes for removal **ky** impeachment and shall **prcvide** for a tribunal.

(3) Impeachment can **be brought cnly** by a two-thirds vote of the senate and no conviction for impeachment shall be made except by a vote of two-thirds **CI** more of the members of the tribunal hearing the charges.

(4) Such conviction shall cnly extend to removal from

office and disqualification to hold and enjoy any office under tha state, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

Section 15. DISTRICTING AND APPORTICNMENT. (1) For the purpose of electing members of the legislature, the state shall be divided into an many districts as there shall be members of the legislature. Each legislative district shall consist of compact and contiguous territory and be so nearly equal in population as is practicable.

(2) Immediately upon enactment of this section and in the session preceding each census made by the authority of the United States a committee of four citizens, none of whom may be public officials, shall be designated to draft a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of the legislature shall each designate two commissioners. The four commissioners, within 20 days after their designation, shall select the fifth member, who shall serve as chairman of the coneission. If the four members fail to select the fifth member within the time prescribed, a majority of the supreme court shall appoint the chair-

(3) NO later th3n 90 days after appointment of the chairman, or following the official reporting of each federal census, whichever is later in time, the commission shall file a plan with the secretary of stare.

(4) Any person aggrieved by the preliminary plan shall have 30 days to file exceptions with the commission in which case the commission shall have 30 days after the date the exceptions were filed to prepare and file a revised plan. If no exceptions are filed within 30 days, or if filed and acted upon, the commission's plan shall be Final and have the force of law.

(5) Any aggrieved person may file an appeal from the plan directly to tile supreme court within 33 days after the filing. If the appellant establishes that the final plan is contrary to law, the supreme court shall issue an order remanding the plan to the commission and directing the commission to reapportion and redistrict in a manner not inconsistent with such order.

(6) When the supreme court has finally decided an appeal taken, the reapportionment Flan shall have the force of law and the districts shall be used thereafter in elections to the legislature until the next reapportionment is required.

Section 16. THE PECFLE'S ADVCCATE. (1) The majority and mincrity leaders of the legislature shall together appoint the people's advocate.

(2) The people's advocate shall have the duty to provide information to any person upon request relating to government;

## MONTANA CONSTITUTIONAL CONVENTION

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and shall have subpoend power and authority to investigate on complaint or on his own initiative any act or omission of any agency of government, and take appropriate action. The legis-lature shall provide for this office and its operation.

<u>/s/ Magnus Aasheim</u> Chairman

<u>/s/ Jerome 1. Icendcrf</u> Vice Chairman

<u>/s/ Grace Bates</u>

<u>/s/\_Daphne\_Bugbee\_\_</u>

<u>/s/ George Harper</u>

<u>/s/ John Leuthold</u>

<u>/s/ Mae Nan Robinsch</u>

Jercne Cate (original unsigned)

<u>/s/\_Arlyne\_Reichert\_\_</u>

Carman Skari (criginal unsigned)

/s/\_Torrey\_Johnson\_

<u>/s/\_Richard\_Nutting</u>

<u>/s/ Miles Ronney</u>

/s/\_Robert\_Kelleher

## COMMENTS CN MAJOFITY PROFOSAL

Section 1. POWER AND STRUCTURE. The legislative power of the state is vested in the legislature, ccrsisting of one chamber whose members are designated senators. The people reserve to themselves the power of initiative and referendum

#### COMMENTS

The committee believes that a unicameral legislature would be superior to a bicameral legislature for the following reasons:

(1) <u>Rural</u> <u>Representation</u>. No matter which is adopted--bicameralism or unicameralism-actual representation of rural and urban areas will be propertionally the same because both must be based on the supreme court's "one man, one vote" axion. However, in a unicameral legislature. **unlike a** bicameral legislature, rural district representation is not countor-balanced by larger senate districts that are stacked in favor of urban centers. In large districts, rural areas are thrown into districts with urban areas.

(2) <u>Deliberation</u>. According to the <u>Model</u> State <u>Constitution</u> there is no data to support the claim that tuc houses result in better policies and more carefully written laws, or that a second house is a <u>constructive</u> check against hasty action. In fact, a study of <u>second</u> review made for the <u>Maryland</u> Conctitutional convention stated that the amount of review by the second house did not justify the cost of bicameralism in <u>Maryland</u>.

Eowever, there are many studies which show that a unicameral legislature results in better policies, more carefully written laws, and more thoughtfully considered legislation. A study which compared the unicameral and bicameral legislatures of Vermont proved that the laws passed by the unicameral were 98.07 Percent more stable. In otherword, the unicameral legislature wrote better laws. A 1954 study of American state legislatures states that of all the American legislatures, the Nebraska unicameral gave its hills the best consideration.

In fact, the study mentioned that the Nebraska unicameral legislature was too careful. A 1970 study by the Citizens Conference of State Legislatures ranked the Nebraska unicameral legislature first in the nation in accountability.

(3) Lower Cost and Greater Independence. Money is saved in a unicameral legislature through the elimination of duplication in staff, printing, and other legislative operating expenses. The money saved should be used for well Paid staff, the single most important factor in counter-balancing lobbying Pressures and assuring intellectual independence.

(4) Accountable and Visible. There can be no "buck passing"

from house to house. A legislator will carefully consider his actions because there is no other house to hame. The laws are passed in a "fish howl".

(5) <u>More Responsible</u>. Political deadlocks and impasses will be impossible. The people want a legislature that is structured to reflect the will of the rajority instead of one that traditionally operates to protect the will of the minority.

(f) <u>Difficult for Lobtyists to Control</u>. In a unicameral body of 100, 51 legislators would constitute a najority to pass a bill. In a senate of 43, only 21 senators can kill a bill already passed by the other house. Obvicusly it is easier for lobbyists to control and influence 21 than **51** legislators.

(7) more <u>Efficient</u>. There is less confusion. Better debate procedures result when <u>all</u> the pros and cons are considered before a vote is taken. Dual committees are eliminated and it is unnecessary to have two public hearings on every bill. Duplication has never been a guarantee of excellence.

Bills cannot be introduced and passed in one house on the assumption (and sometimes prior agreement) that they will be killed in the other house.

A second house is not needed because even in the bicameral system, 93 percent of all bills are killed in the house of origin. Seldom does a bill receive "worthwhile review" in the other chamber.

A unicameral legislature will ccmpletely eliminate the inticduction (and expense) of identical cr similar bills in both houses.

a unicameral legislature will completely eliminate the "third level" conference committee, one of the most criticized elements of bicameral hodies.

Section 2. SIZE. The number of senators shall be prescribed by law, but there shall be no less than 75 and no more than 100 members.

#### CCMMENIS

Montana is a large state with scattered population. The committee believes that a unicameral legislature needs 75 to 100 members to allow the state's rural areas to retain a feeling of representation. The committee also believes that a unicameral legislature of this size allows Montana to preserve its traditional low ratio between a representative and his constituents. The provision provides a range to give the reapportionment commission some flexibility in redistricting and reapportioning the state.

Section 3. ELECTION AND TERMS OF MEMBERS. Senators shall be elected for a term of four years. One-half of the senators shall be elected every two years. The senators' terms shall begin on a date provided by law.

#### COMMENIS

The provision provides for four year staggered terms. The four year tern affords continuity, experience, and stability to the unicameral house. To achieve staggered terms in the legislature, it is suggested that all the senators be elected in the first election. In that election, ore-half should be elected to tuo year terms and one-half should be elected to four year terms.

Section 4. QUALIFICATIONS. A legislative candidate shall be a qualified voter. He shall be a resident of the state for at least one year, and a resident of the district from which he seeks election for at least six months preceding the general election.

#### COMMENTS

Article V, section 3 of the present Constitution requires a representative to be at least **21** and a senator to be at least 24, and both to have lived in the county or district they represent for at least one year. The committee proposal requires a legislator to be a qualified voter. This follows the line of reasoning in the Bill of Rights Committee recommendation that 18 year olds be considered adults for all purposes. 'Ibis would allow the young to participate in elections as candidates as well as voters. The committee believes that state and district residence requirements are needed to prevent candidates from moving into a district shortly before the election to run for the legislative seat. It is believed that one cf the major purposes for single-member districts--representation of a district by a true representative of that district-would be defeated if there are no residence requirements,

Section 5. COMPENSATION. (1) Each member of the legislature shall receive an annual salary and such allowances as may be prescribed by law; provided that no legislature shall fix its cwn compensation.

(2) A salary commission shall be created ky the legislature tc recommend legislative compensation.

#### COMMENIS

This section replaces part of Article V, section 5, which permits the legislature to set its own compensation. The committee believes an annual salary is appropriate for a legislature ubich is to be a continuous body. The committee believes that a legislator's responsibility to his constituents is year arcund, not just when the legislature is in session. An annual salary is

# MONJANA CONSTITUTIONAL CONVENTION

also an effective incentive for legislators to end their sessions as soon as possible. This provision also permits such allowances as "per alem and mileage". The proposal does not set a minimum salary in the Constitution for fear that the legislature might then be reluctant to increase that amount. This was the history of the original six dollar a day allowance which remained the legislative salary for approximately 50 years. The proposal retains the provision from Article V, section 8 that no legislature can fix its cwn compensation.

It is the general belief of the committee that legislative compensation is inadequate and will continue to be inadequate as long as the legislature must set its cwn salary. To alleviate this problem, the proposal provides for a compensation commission to either set or recommend legislative salaries. This commission would "promote public confidence in proposals to raise legislative compensation to reasonable levels and would minimize accusations by the public and the press of legislative self help". (Council of State Governments, <u>1970 Suggested State Legislation</u>, p. 1.).

Section 6. SESSIONS. The legislature shall be a continuous body for two year periods beginning on the date newly elected members take office. Any business, bill, or resolution Fending at adjournment of a session shall carry over with the same status to any further session of the legislature during the biennium. The legislature shall meet at least onof a year in regular sessions of 90 legislative days orless. Any legislature may increase the limit on the length of any subsequent session. The legislature may be convened in special sessions by the governor of at the written request of a majority of the members.

# CCMMENTS

The committee believes that the most important limitation on the legislature's effectiveness is the Constitutional limitation of the length and frequency of sessions. Sixty days every other year does not allow the legislature enough time to given its legislation adequate consideration. It also does not allow the legislature to give adequate public of its hearings, so the people of Montana are unable to fully participate in its deliberations. In 61 years-since 1911--only six Hontana legislatures have bean able to complete their business in 60 days. Academic, state, and federal studies stress the disastrous effect session limits have upon the consideration of legislation.

The committee proposal makes the legislature a continuous body. This does not mean that the legislature will remain in session indefinitely. "Continuous body" is a legal term which ensures the legislature that its committees will have the authority to meet during the interim, that the legislature will have continuity. and that the legislature will have the ability to

develop its staff.

The committee proposal provides for arrual sessions. In 7948, six states held annual sessions. This number increased to 26 in 1970 and to 33 in 1971. The states are adopting annual sessions because of the grouth in demand for legislative services, the need to restore the balance of power between the legislature and a permanent executive, and the difficulties in formulating an accurate biennial budget.

All studies recommend that nc limits be placed on the length of session because:

The restrictions on length of sessions are the real reasons for bad legislation-not extended periods of discussion. Certainly it vould the impossible to say that legislation or the quality of legislators has been improved by limiting the sessions. (Eelle Zeller, American State Legislatures, p. 93.)

There was lcng discussion in the committee because several members believed unlimited sessions would make it impossible for rural people to serve in the legislature. The committee consensus was to place a 90 legislative day limit on sessions. The committee believes this is a reasonable restriction for 1572. However, the committee in its debates was worried that the legislature may at a later date need more time, so it added a provision that any legislature could increase the length of session for any subsequent legislature. This provision does not lock a 90 legislative day limit in the Constitution. The length of session may grow to meet the future needs of the citizens of Montana. This also meets the argument that a legislature needs a time limit to force it to finish its work, although it has been proven that an annual salary causes a legislature to finish its work as scon as possible.

All Constitutions allew the governer to call the legislature into session, but many also allew the legislature to call itself into session. The committee believes that the legislature needs this power if it is to be equal to the **cther two** branches of government. Eor this reason, the committee proposal allows a majority of the members to call the legislature into session.

Section 7. VACANCIES. A vacancy in the legislature shall be filled by special **electicn** for the unexpired term unless otherwise provided by law.

# COMMENTS

Presently the Montana Constitution dces nct provide for the filling of legislative vacancies. It is left to law. In 1889 the Constitution provided for vacancies to be filled by elections, but the people amended the Constitution in 1931 to allow the county commissioners to fill by appointment vacancies caused by

# MONTANA CONSTITUTIONAL CONVENTION

death. Legislative vacancies caused by cther reasons were still filled by election. In 1966 the people repealed the entire section by amendment.

The committee believes that with single-member districts throughout the state, the cost of a special elfotion will not be great enough to justify appointment. The committee believes that the citizens of Montana should have the opportunity to elect their representatives to the legislature and that the people should fill legislative vacancies by election rather than by appointment. By adding "unless otherwise provided by law", the proposal provides flexibility for the future, especially in instances where the tern might be nearly expired.

Section 8. IMMUNITY. The members of the legislature shall, in all cases, except felony and breach of the peace, be privileged from arrest during their attendance at the sessions of the legislature, and in going to ind returning from the same; and for any speech or debate in the legislature, they shall not be questioned in any other place.

#### CCMMENIS

This section contains the substance of Article V, section 15. The committee feels that the protections provided by this section are still needed. However, it should be noted that Charles Mahoney's statement that he would not allow the proposed Constitution to hi accented without this provision had tremendous influence on the committee's decision.

Section 9. DISQUALIFICATION. NO legislator shall, during the time for which he is elected, be appointed to any civil office under the authority of the state of Montana created during such time.

#### COMMENIS

This proposed section is not as stringent as the present provision contained in Article V, section 7. The committee believes that the present provision has in many cases prevented qualified persons from assuming public office. The proposed section allows a member of the legislature to be appointed to another public office during the term for which he was last elected if that office was not created during that term. The section also permits public officers to become members of the legislature during their continuance in office, but this can be prevented by legislation. In fact, the whole section could be provided for in legislation.

Section 10. ORGANIZATION AND PRCCEDURE. (1) The legislature shall judge the election and qualifications of its members and may by law vest in the courts the trial and datermination of contested elections of its

members. It shall chocse its cfficerc from among its members; keep a journal; make rules for its proceedings; and may expel or punish a member with the concurrence of two-thirds of all its members.

# COMMENTS

Subsection 1 is self-explanatory. It combines portions of sections 9, 11, and 12 of Article V of the present Constitution.

Section 10. (2) A majority of the membership of the legislature constitutfs a guorum to do business. A smaller number may adjourn from day to day and compel attendance of absent members.

#### COMMENTS

Subsection 2 is self-snplanatory. It contains the substance of section 10, Article V, of the present Cosstitution.

Section 10. (3) All proceedings of the legislature, including committee meetings, shall be open to the public.

# COMMENIS

Subsection 3 is self-explanatory. This subsection changes the present Constitution (section 13, Article V) which allows the legislature to conduct secret proceedings when it determines secrecy is required. The committee believes that the benefits to be derived from an open and visible legislature far outweigh any need for the peoples' representatives to discuss the peoples' needs and problems behind closed dccrs.

Section 10. (4) Adequate public notice of committee hearings must be given.

#### COMMENTS

Subsection 4 is a new section. Neither the present Constitution nor this proposed article require the legislature to conduct hearings (see section 22, Article V of the present Constitution). However, the constituee concludes that public notice should be required when hearings are conducted. The committee believes that it should be left to the legislature to determine what "adequate public notice" is, taking into consideration the amount of its business and the time it has to conduct that business.

Section 10. (5) The legislature may establish interim committees which may meet and exercise all legislative authority delegated to them.

#### MONTANA CONSTITUTIONAL CONVENTION

Subsection 5 is a new section. The committee believes that the legislature has the power to establish interim committees under this proposed article, especially under section 6 which makes the legislature a continuous kdy. This section is included, however, because of t h e problem pastMontana legislatures have had in establishing the legislative council. The committee wishes to include this section to remove any doubt about legislative authority in this area.

Section 11. FILLS. (1) A law shall be passed by hill, and a bill shall not be so altered or amended on its passage through the legislature as to change its original purpose.

#### COMMENTS

Subsection 1 is self-explanatory. It is a positive statement of Article V, section 19 of the present Constitution.

Section 11. (2) Cn any vote which advances cr changes the status cr substance cf a bill, resolution, or rule the vote of each member must be recorded.

#### COMMENTS

Subsection 2 is a new section. This proposed section is much stronger than Article V, section 24 of the present Constitution which requires a recorded vote only on final passage and Article V, officien 12 which allows any two legislaters to compel a recorded vote. The proposed section makes a recorded vote the rule, not the exception. Under the present Constitution and legislative rules, the legislators are not completely accountable because the votes taken during second reading (the committee of the whole) are not recorded. In theory, they are committee votes. The proposed section eliminates this loophole.

Ic properly evaluate what a legislator dces, his votes should be visible. The committee relieves that this proposed section is 3 large step towards making the Montana legislature an accountable one.

Section 11. (3) A till shall become law upon a majority vote of the members present.

# CCMMENTS

Subsection 3 is self-explanatory. It contains a portion of Article V, section 24 of the present Constitution.

Cection 11. (4) Each till. except general appropriation bills, and bills for the codification and general revision of the laws, shall contain only one subject. A law may be challenged on the grounds of non-compliance with this section within  $cn \in v \in ar$  after its effective

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date but not after that pericd.

#### CCMMENIS

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Subsection 4 is Article V, section 23 of the present Constitution in an amended form. It retains the single subject provision which prevents the attachment of undesirable riders to desirable bills. The section specifies, however, that laws may be challenged under this section within one year after their effective date but not after that period. The statute of limitations permits a law to be declared void for a reasonable period after its enactment; but prohibits it being voided long after it has been published and a matter of general public knowledge.

'The proposed section eliminates the title provision. The committee removed the title provision because many good laws have been declared invalid under it.

Section 11. (5) General appropriation tills shall contain only appropriations for the ordinary expenses of the legislative, executive and judicial departments of the state, interest on the public debt and for public schools. All other appropriations shall be made by separate bills, each contaicing but one subject.

#### CCMMENIS

Subsection five is self-explanatory. It is Article v, section 33 of the present Constitution with "embrace" charged to "contain".

Section 11. (6) NC appropriation shall be made for religious, charitable, industrial, educational or benevolent purposes to any private individual, private association, or private corporation not under control of the state.

#### CCMMENIS

Subsection six is self-explanatory. It is essentially the same as Article V, section 35 of the present Constitution with a few modifications in language. The word "community" was removed from the section at the request of the local government committee.

Section 12. LOCAL AND SFECIAL LEGISLATION. The legislature may not pass a special or local act when a yeneral act is, or can be made, applicable.

# COMMENTS

This proposed section is a replacement for Article V, section 26 of the present Constitutico. It is simply a restatement of the last sentence of section 26. The committee believes

#### MONTANA CONSTITUTIONAL CONVENTION

that this concise statement adequately covers the prohibitions set cut at length in the original section. The committee wishes to remove the laundry list of prohibitions because of its tendency to become rapidly obsciete. An added protection would be an equal protection clause in the United States Constitution. In addition the prohibitioc against special and local laws is well established in Montana and United States jurisprudence.

Section 13. VETO. (1) Every bill passed by the legislature shall be presented to the governor for his approval and shall become law if he neither approves nor vetoes it within 5 days while the legislature is in session or within 25 days after the legislature has adjourned.

# COMMENTS

The committee spent several days considering the executive veto and its effect on the legislature. The committee developed an extensive section on the veto and then met with the Executive Committee to resolve the differences between the two committeer. The two committees agreed on all but one point--the governor's power to veto appropriations for the legislature.

Subsection one eliminates the pocket vetc which the governor has under Article VII, section 12 of the present Constitution. The committee believes that the governor should be required to either take a definite stand on bills or let them become lau. The committee believes in a responsible legislature as well as a responsible governor. The proposed article retains the provision that the governor must veto a bill within five days during the secsion. The proposed article, however, extends the number of days the governor has to consider bills after adjournment from 15 to 25 days.

Section 13. (2) The governor may vetc items in appropriatiicn hlls.

# COMMENTS

Subsection two retains the item VetC which the governor has under Article VII, section 1.3 of the present Constitution. However, subsection five partially restricts this power.

Section 13. (3) The governor shall return any vetced bill with a statement of his objections to the legislature.

#### COMMENIS

Subsection three is self-explanatory.

Section 13. (4) The legislature, upon receipt of a veto message, shall reconsider the vetced bill cr item.

The legislature may amend a till to eliminate the objections of the governor, and return the bill to the governor for reconsideration. The legislature may cverride the veto by an affirmative vote of two-thirds of the members present.

#### CCEMENIS

Subsection four gives the legislature the new power to amend laws to conform with the objections of the governor. If the legislature does not wish to concede to the governor's veto, the proposed article allows the legislature to override his veto by a two-thirds vote of the legislature. The legislature has this power under Article v, section 40 of the present Constitution.

Section 13. (5) The governor shall not have veto power over resolutions, initiative and referendum measures, Constitutional amendments, and appropriations for the legislature.

# CCMMENTS

The restriction that the governor cannot vetc appropriations for the legislature is new. The committee debated this at length and would not concede to the wishes of the frecutive Committee on this point. Presently the governor does not have the power to veto initiative or referendum measures under Article V, section 1. However, because of a court decision, the governor does have the power to veto proposed Constitutional amendments. The commitee fels this power should be removed from the governor. For this reason, Constitutional amendments is added to the subsection.

Section 14. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers and such other officers as may be made subject to impeachment by law may be removed from office upon conviction of impeachment. Other proceedings Eor removal from public office for cause may be provided by law.

(2) The legislature shall provide for the manner, procedure and causes for removal by impeachment and shall provide for a tribunal.

(3) Impeachment can be brought only by a two-thirds wote of the senate and no conviction for impeachment shall be made except by a wote of tuo-thirds or more of the members of the tribunal hearing the charges.

(4) Such conviction shall only extend to removal from office and disgualification to hold and enjoy any office under the state, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

# CCMMENIS

This proposed section is Article V, sectices 16, 17, and 18 in an amended form, The proposed section allous the legislature to establish impeachment procedures. The committee believes that the same body which brings the charges should not hear the case. For this reason the proposed section allows the legislature to bring the charges and provides that it should select some other hody to serve as the tribunal. The proposed section also requires a two-thirds vote to bring the charges and a two-thirds vote to bring the V, section lerequires only a majority vote to bring charges.

The proposed article also allows the legislature to establish other procedures for the removal of ficers from public office for cause.

Section 15. DISTRICTING AND AFFORTIONMENT. (1) Ear the purpose of electing members of the legislature, the state shall be divided into as many districts as there shall he members of the legislature. Each legislative district shall concist of compact and cortiguous territory and be an early equal in population as is practicable.

(2) Immediately upcn enactment of this cection and in the session preceding each census made by the authority of the United States a committee of four citizens, none of whom may be public officials, shall be designated to draft a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of the legislature shall each designate two commissioners. The four commissioners, within 20 days after their designation, shall select the fifth member, uhe shall serve as chairman of the consission. If the four members fail to select the fifth member within the time prescribed, a majority of the supreme court shall appoint the chairman.

(3) No later than 90 days after appcintment of the chairman, or following the official reporting of each federal census, whichever is later in time, the commirsion shall file a plan with the secretary of state.

(4) Any person aggrieved by the **preliminary** plan shall have 30 days to file exceptions with the commirsion in which case the commission should have 30 days after the date the **exceptions** were filed to **prepare** and file a revised plan. If **nc exceptions** are filed within 30 days, or if filed and acted upon, the **commission's** plan shall be final and have the force of law.

(5) Any aggrieved person may file an arreal from the plan directly to the supreme court within 30 days after the filiny. If the appellant establishes that the firal plan is contrary to law, the supreme court shall issue an order remanding the plan to the connission and directing the commission to reapportion and redistrict in a manner not inconsistort with such order.

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(6) When the supreme court has finally decided an appeal taken, the reapportionment plan stall have the force of law and the districts shall be used thereafter in elections to the legislature until the rext reapportionment is required.

#### CCMMENTS

The committee believes that large multi-member districts are not conducive to effective representation, are too large in area, and are legally vulnerable. The committee unanimously approves of single member districts for a unicameral legislature,

The committee has considered many different methods of reapportionment. The committee considers reapportionment and redistricting to be a troublesome and time consuming matter for a legislative body because of the legislature's difficulty in being objective. Therefore, the committee proposal provides for the creation of a reapportionment connission which has considerable independence and which will be reasonably free from legislative pressures. The commission initiates a redistricting and reapportionment plan and the legislature and private citizens car make recommendations.

The committee recognized that redistricting and reapportionment has political repurcussions, so the proposed section provides for bipartisanism in the method of selection of the first four members. The fifth member of the commission becomes the key vote and his selection by the other four members is to insure impartiality.

The proposed section allows any citizen to indicate his objections to the plan, and forces the connission to consider these objections. This provision is intended to offer redress to legitimate complaints without the necessity of filing suit against the plan.

The termination of the commission once a valid reapportionment plan is produced is provided for in the last sentence. The life of the commission ends when its work is satisfactorily completed.

Section 16. THE FECELE'C ALVOCATE. (1) The majority and minority leaders of the legislature shall together appoint the recrie's advocate.

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(2) The people's advocate shall have the duty to provide information to any person upon request relating to government; and shall have subpoend power and authority to investigate on complaint or on his own initiative any act or omission of any agency of government, and take appropriate action. The legislature shall provide for this office and its operation.

#### CCMMENIS

The committee believes that a people's advocate is necessary to bring about a responsible bureaucracy. Today government is no complicated that the average citizer doed not know where to go for help of where to place responsibility. A people's advocate can disseminate this kind of information. Armed with the power of subpoend, he can produce action by cutting through the red tape that sometimes characterizes government today.

Several states provide by statute for a weak onbudsman cr people's advocate, but in each case the law has been passed only by luck. Once the position is created, as happened in one state, the legislature has tried not to appropriate it funds. For this reason the committee believes that the office should be included in the Constitution. Since executive oversight is a responsibility of the legislature, the committee also believes the section should be included in the legislative article.

The proposed section allows the majority and minority leaders of the legislature to appoint the people's advocate so that responsibility for the appointment is fixed. The proposed section leaves to the legislature the responsibility for providing for the office and its operation. However, the committee recommends to the legislature that the office have the prestige and salary of a district judge. To guarantee his independence, the committee further recommends that the legislature provide the peoples' advocate with a six year term. MAJORITY FECPOSAL

HE IT PROPOSED BY THE LEGISLATIVE COMMITTEE:

'That there he a new Article on the legislature to read as follows:

#### ARTICLE V

#### THE LEGISIATURE

Section 1. FOWER AND SIRUCTURE. The legislative power of the stat; is vested in the legislative assembly consisting of a senate and a house of representatives. The people reserve to themselves the power of initiative and referendum.

Section 2. SIZE. The size of the legislature stall be prescribed by law, but the senate shall consist of not more than 40 nor less than 30 members and the house of not more than 80 nor less than 60 members.

Section 3. ELECTION AND TERMS CF MEMBERS. A member of the house of representatives shall te elected for a term of tuc years and a member of the senate for a term of four years. One-half of the senators shall be elected every two years. The tern of the members shill begin on a date provided by law.

Section 4. QUALIFICATIONS. A legislative candidate shall be a qualified voter. He shall be a resident of the state for at least one year, and a resident of the district from which he seeks election for at least six aonths preceding the general election.

Section 5. CGMPENSATION. (1) Each member of the legislature shall receive an annual salary and such allowances as may be prescribed by law; provided that no legislature shall tix its own compensation.

(2) A salary commission shall be created by the legislature to recommend legislative compensation.

Section 6. SESSIONS. The legislature shall be a continuous body for two year periods beginning on the date newly elected members take office. Any business, bill, or resolution pending at adjournment of a session shall carry over with the same status to any further session of the legislature during the fiernium. The legislature shall meet at least once a year in regular sessions of 90 loyislative days or less. Any legislature may increase the limit on the length of any subsequent session. The legislature may be Convened in special sessions by the governor, or at the written request of a mdjority of the members.

Section 7. VACANCIES. A vacancy in the legislature shall be

filled by special election for the unexpired term unless otherwise provided by law.

Section 8. IMMUNITY. The members of the legislature shall, in all cases, except felony and t-reach of the peace, be privileged from arrest during their attendance at the sessions of the legislature, and in going to and returning from the same; and for any speech or debate in the legislature, they shall not be questioned in any other place.

Section 9. DISQUALIFICATION. No legislator shall, during the time for which he is elected. be appointed to any civil office under the authority of the state of Montana created during such time.

Section 10. OFGANIZATION AND FRCCEDURE. (1) Each house shall judge the election and gualifications of its members and may by law vest in the courts the trial and determination of contested elections of its members. Each house shall choose its officers from among its members; keep a journal; make rules for its proceadicgs; and may expel or punish a member with the concurrence of two-thirds of its members.

(2) A majority of each house constitutes a quorum to do business. A smaller number may adjourn from day to day and compel attendance of absent members.

(3) All proceedings of the legislature, including committee meetings, shall be open to the public.

(4) Adequate public nctice of committee hearings must be given.

(5) The legislature may establish interim committees which may meet and exercise all legislative **authcrity** delegated to them.

(6) Neither house shall, without the ccnsent of the other, adjourn or recess for more than three days, rcr tc any cther place than that in which the two houses shall be sitting.

(7) The legislature shall adcpt and use jcint rules. One rule shall require that, except on the final session day, each report of a conference committee contain an explanation of committee recommendations and be duplicated and distributed to each legislator i4 hours before action may be taken on an affirmative report.

Section 11. BILLS. (1) A law shall be passed by bill, and a bill shall not be sc altered cr amended cn its passage through the legislature as to change its original purpose.

(2) Cn any vote which advances or changes the status cr substance of a till, resclution, cr rule the vote of each member

must  $t \in$  recorded.

(3) A bill shall become law upon a majority vote of the members present in each house.

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(4) Each bill, except general appropriation bills, and bills for the codification and general revision of the laws, shall contain only one subject. A law may be challenged on the grounds of non-compliance with this section within one year after its effective date but not after that period.

(5) General appropriation bills shall contain only appropriations for the ordinary expenses of the legislative, executive and judicial departments of the state, interest on the public debt and for public schools. All other appropriations shall be made by separate bills, each containing but one subject.

(6) No appropriation shall be made for religious, charitable, industrial, educational or benevelent purposes to any private individual, private association, or private corporation not under control of the state.

Section 12. LCCAL AND SPECIAL LEGISLATION. The legislature may not pass a special or local act when a general act is, or can be made, applicable.

Section 13.VETC. (1) Every till **passed** by the legislature shall be presented to the governor for his approval and shall become law if he neither approves nor vetoes it within five days while the legislature is in session or within 25 days after the legislature has adjourned.

(2) The governor may veto items in appropriation bills.

(3) The governor shall return any vetced till with a statement of his objections to the originating house.

(4) The legislature, upon receipt of a veto message, shall reconsider the vetoed bill **cr iter**. The legislature may amend a bill to eliminate the objections of the governor, and return the bill to the **governor** for reconsideration. The legislature may override the veto by an affirmative **vcte** cf two-thirds cf the @embers **present** in each house.

(5) The governor shall not have veto power over resolutions, initiative and referendum measures, Constitutional amendments, and appropriations for the legislature.

Section 14. IMPEACHMENT. (1) The governor, executive cfficers, heads of state departments, judicial cfficfrs and such other officers as may be made subject to impeachment by law may be removed from office upon conviction of impeachment. Other proceedings for removal from public office for cause may be provided by law.

#### MONTANA CONSTITUTIONAL CONVENTION

1. Section 10

(2) The legislature shall rcvide for the manner, procedure and causes for removal by impeachment and may select the senate as tribunal.

(3) Impeachment car be trought only by a two-thirds vote of the house and no conviction for impeachment shall the made except by a vote of two-thirds CI more of the members of the tribunal hearing the charges.

(4) Such conviction shall only extend to removal from office and disqualitication to hold and enjoy any officf under the state, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

Section 15. DISTRICTING AND APPCRTICAMENT. (1) The state shall be divided into as many house districts as there are representatives of the house and each district shall elect one representative. Each senate district shall be comprised of two representative districts for the election of one senator. Every legislative district shall consist of compact and contiguour territory and be so nearly equal in population as is practicable.

(2) Immediately upon enactment of this section and in the session preceding each census made by the authority of the United states a committee of four citizers, none of whom may be public Officials shall be designated to draft a plan for redistricting and reapportioning the state into legislative and conversional districts. The majority and minority leaders of each house shall designate a commissioner. The four commissioners, within 20 days after their designation, shall select the fifth member, who shall select the fifth member, who shall to select the fifth member within the time prescribed, a majority of the supreme court shall appoint the chairmar.

(3) No later than 90 days after appointment of the chairman, or following the official reporting of each federal census, whichever is later in time, the commission shall file a plan with the secretary of state.

(4) Any person aggrieved by the preliminary plan shall have 30 days to file exceptions rith the commission in which case the commission shall have 30 days after the date the exceptions were filed to prepare and file a revised plan. If no exceptions are filed within 33 days, or if filed and acted upon, the commission's plan shall be final and have the force of law.

(5) Any aggrieved person may file an appeal from the plan directly to the supreme court within 30 days after the filing. If the appellant establishes that the final plan is contrary to law, the supreme court shall issue an crder remanding the plan to the commission and directing the commission to reapportion and redistrict in a manner not inconsistent with such crder.

(6) When the supreme court has finally decided an appeal takes, the reapportionment plan shall have the force of law and the districts shall be used thereafter in elections to the legislature until the next reapportionment is required.

Section 16. THE PEOPLE'S ADVCCATE. (1) The majority and minority leaders of each house shall together appoint the people's advocate.

(2) The people's advocate shall have the duty to provide information to any person upon request relating to government; and shall have subpoen power and authority to investigate on complaint or on his own initiative any act or omission of any agency of government, and take appropriate action. The legislature shall provide for this office and its operation.

> <u>/s/ Magnus Aasheim</u> Chairman

# <u>/s/\_Jerome\_1\_\_Icenderf</u> Vice Chairman

<u>Zs/ Grace Bates</u>

<u>/s/\_George\_Harper\_\_\_</u>

<u>/s/\_John\_H.\_leuthold</u>

<u>/s/\_Mae\_Nan\_Robinson</u>

Jerome Cate (original unsigned)

<u>/s/ Daphne Bugbee</u>

<u>/s/\_Torrey\_Jchnson</u>

<u>Zsz\_Richard\_Nutting</u>

<u>Zsz\_Miles\_Romney</u>

Ls/\_Rcbert\_Kelleher\_

Carman Skari (original unsigned)

COMMENTS OF MAJORITY EICAMERAI EFCECSAL

Section 1. POWER AND SIRUCIURE. The legislative power of the state is vested in the legislative assembly consisting of a senate and a house of representatives. The people reserve to themselves the power of initiative and referendur.

# COMMENTS

The power to mike laws in a representative government is a power delegated to a specific unit of government, section 1 merely states that a hody in which the people vest that power. The people also reserve the power to remain a part of the law-making structure ty reserving to themselves the power to initiate laws and repeal them.

Responsibility must be delegated to someone. An elected group of legislators is the proper place to delegate this authority. In vesting this power in a legislative body consisting of a House and Senate we feel the checks and balances of a two-house body will provide the best representation and responsiveness to and for th? people of Montana providing for the peoples' right of referendum and initiative.

Arguments for a unicameral body must be given serious consideration; however, the minority feels that although Nebraska apparently has been satisfied with its system, it does not necessarily guarantee that it would alleviate the problems in Montana.

The subcommittee feels the criticism directed at the last session of the legislature does not warrant a complete overhaul of the present system. The subcommittee feels that adjustments made as provided in the proposed legislative Article mill give the needed time and flexibility to cvercome the shortconings which created an impasse in the Fast.

Much ado has teen made about the conference committee; the bicameral adherents feel this is proof in itself there is need for another tody to take another lock at legislation proposed by a single body; the conference committee is an attempt to compromise differences; if there are shortcomings in the conference committee, let's correct those inadequacies and not throw out the whole system.

The bicameral may not te as responsive to the tide of public opinion: however, public opinion is oftentimes emotional and really, in the long run prefers to move slowly. Democracy, at its best, is a slow process.

Section 2. SIZE. The size of the legislature shall be prescribed by law, but the senate shall consist of not more than 49 nor less than 3C members and the house of not more than 80 nor less that 60 members.

# COMMENTS

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The majority contends proportionately the representation remains the same no matter what the total may be.

A lesser number of 60-80 in the House and 30-40 in the Senate will make for a more dedicated and more qualified membership. Responsibility can be more easily pin-pointed in the smaller body.

The smaller bcdy will decrease the amcunt of legislaticn introduced and will also make a more functional law-making body.

To those who are economy minded, the **smaller body will** require a smaller payroll and make more funds available for research staff.

The need for more physical plant is apparent, the smaller body will require less outlay for such expansion.

The Califernia legislature has 40 Senators and 80 Representatives. If that state can function with a larger population and greater land area, so can Montana.

Section 3. ELECTION AND THEMS OF MEMEEHS. A member of the house of representatives shall be elected for a term of two years and a member of the senate for a term of four years. Cne-half of the senators shall be elected every two years. The term of the members shall begin on a date provided by law.

#### COMMENIS

The two year terms of the representatives **Takes** them responsive to the will of the electorate while the staggered terms of the senators insures continuity of the **body**. No day certain for convening the legislature is fixed so **that** the **legislature** can exert its **wisdom** and changes of date in the future can be made without **Constitutional** changes.

Section 4. QUALIFICATIONS. A legislative candidate shall be a qualified voter. He shall be a resident of the state for at least one year, and a resident of the district from which he seeks  $\epsilon$ lection for at least six months preceding the general election.

# CCMMENIS

The language and explanation of this section are identical to those of section four cf the unicameral article.

Section 5. COMPENSATION. (1) Each member of the legislature shall receive an annual salary and such

allowances as may be prescribed by law; provided that no legislature shall fix its cwn compensation.

(2) A salary commission shall be created by the legislature to recommend legislative compensation.

#### CCMMENIS

The language and explanation of this section are identical to those of section five of the unicameral article.

Section 6. SESSIONS. The legislature shall be a continuous body for two year periods beginning on the date newly elected members take office. Any business, bill, or resolution pending at adjournment of a session shall carry over with the same status to any further session of the legislature during the tiennium. The legislature shall meet at least once a year in regular sessions of 90 legislative days or less. Any legislature may increase the limit on the length of ary subsequent session. The legislature may be convened in special sessions ty the governor, or at the written request of a majority of the members.

#### COMMENTS

'The language and explanation of this section are identical to those of section six of the unicameral article.

Section 7. VACANCIES. A vacancy in the legislature shall be filled by special election for the unexpired term unless otherwise provided by law.

#### CCMMENIS

**II:3** language and explanation of this section are identical to those of section seven of the unicameral article.

Section 8. IMMUNITY. The members of the legislature shall, in all cases, except felony and breach of the peace, te privileged from arrest during their attendance at the sessions of the legislature, and in going to and returning from the same; and for any speech Or debate in the legislature, they shall not be guesticred in any other place.

# CCMMENIS

The language and explanation of this section are identical to those of section eight of the unicameral article.

section 5. DISQUALIFICATION. No legislator shall. during the time for which he is elected, be appointed to any civil office under the authority of the state of \*\*\*\*\*\*

Montana created during such time.

# COMMENTS

The language and explanation of this section are identical to those of section nine of the unicameral article.

Section 10. ORGANIZATION AND FRCCEDUFE. (1) Each house shall judge the election and qualifications of its members and may by law vest in the courts the trial and dotermination of contested elections of its members. Each house shall choose its officers from among its members; keep a journal; make rules for its proceedings; and may expel or purish a member with the concurrence of two-thirds of its members.

#### COMMENTS

Section 10. (1) The language of subsoction one is th2 same as that of section 10, subsection on2 of the unicameral article except that the words "each house" replace the word "legislature". The subsection combines portions of sections 9, 11, and 12 of Article Vof the present Constitution. The rection removes the lieutenant governor from the legislative process and allous the senate to select its own presiding officer.

Section 10. (2) A majority of each house constitutts a quorum to do business. A smaller number may adjourn from day to day and compel attendance of absent members.

# COMMENTS

Section 10. (2) The language and explanation of subsection two are the same as those of section 10, subsection two of the unicameral article except that the words "each house" replace the words "the membership of the legislature".

Section 10. (3) All proceedings of the legislature, including committee meetings, shall te cpen to the public.

#### COMMENTS

Section 10. (3) The language and explanation of subsection three are the same as those of section 10, subsection three of the unicameral article. The committee did not change the words "the legislature" to the words "each house" recause it warts the section to also apply to conference committees between the two houses.

Section 10. (4) Adequate public nctice cf ccmmittee hearings must be given.

## COMMENTS

The language and explanation of subsection four are the same as those of section 10, subsection four of the unicameral article.

Section 13. (5) The legislature may establish interim committaes which may rest and exercise all legislative authority delegated to them.

#### CCMMENIS

section 10. (5) The language and explanation of subsection five are the same as those of section 10, subsection five of the unicameral article.

Section 10. (6) Neither house shall, without the consent of the other, adjournerrecess for more than three days, nor to any other place than that in which the two houses shall be sitting.

#### COMMENTS

Subsection six is self-explanatory. It is Article V, section 14 cf the present Constitution with words "cr recess" added. This subsection pertains only to a bicameral legislature sc it is not found in the unicameral article.

Section 13. (7) The legislature shall adcpt and use jcict rules. One rule shall require that, except on the final session day, each report of a conference committee shall contain an explanation of committee recommendations and be duplicated and distributed to each legislator 24 hours before action may be taken on an affirmative report.

#### CCMMENTS

Section 10. (7) Subsection seven is new. It is not included in the unicameral article because it pertains only to the conference committees of a bicameral legislature. The committee includes this subsection because it believes conference committeas should act in a responsible manner.

Section 11. EILLS. (1) A law shall be **passed by** bill, and a bill shall not be so altered or amended on its passage through the legislature as to change its original purpose.

# COMMENIS

Section 11. (1) The language and explanation of subsection one are the same as those of section 11, subsection one of the unicameral article.

Section 11. (2) On any vote which advances or changes the status or substance of a bill, resolution, or rule the vote of each member must be recorded.

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#### CCMMENIS

Section 11. (2) The language and explanation of subsection two are the same as those of section 11, subsection two of the unicameral article.

section 11. (3) A till shall become law upon a majority vote of the members present in each house.

#### COMMENIS

Section 11. (3) The language and explanation of subsection three are the same as those of section 11, subsection three of the unicameral article except the words "in each house" have been added.

Section 11. (4) Each bill, except general appropriation bills, and bills for the codification and general revision of the laws, shall cortain only one subject. A law may be challenged on the grounds of con-compliance with this section within one year after its effective date but not after that period.

#### CCMMENIS

Section 11. (4) The language and explanation of subsection four are the same as those of section 17, subsection four of the unicameral article.

Section 11. (5) General appropriation bills shall contain only appropriations for the ordinary expenses of the legislative, executive and judicial departments of the state, interest on the public debt and for public schools. All other appropriations shall be made by separate bills, each containing but one subject.

#### COMMENIS

Section 11. (5) The language and explanation of subsection five are the same as these of section 11, subsection five of the unicameral article.

Section 11. (6) No appropriation shall be made for religious, charitable, industrial, educational or benevolent purposes to any private individual, private association, or private corporation not under control of the state.

#### MONTANA CONSTITUTIONAL CONVENTION

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Section 11. (t) The language and explanation of subsection six are the same as those of section 11, subsection six of the unicameral article.

Section 12. LOCAL AND SFECIAL IEGISLATION. The legislature may not pass a special or local act when a general act is, CI can be made, applicable.

#### COMMENIS

The language and explanation of this section are identical to those of section 12 of the unicameral article.

Section 13. VETC. (1) Every bill passed by the legislature shall be presented to the gcverncr for his approval and shall become law if he neither approves nor vetoes it within 5 days while the legislature is in session or within 25 days after the legislature has ad journed.

(2) The governor may vetc items in appropriation bills.

(3) The governor shall return **any vetoed** bill with a statement of his objections to the **criginating** hcuse.

(4) The legislature, upon receipt of a veto message, shall reconsider the vetoed bill or iter. The legislature may amend a bill to eliminate the objections of the governor. and return the bill to the governor for reconsideration. The legislature may cverride the veto by an affirmative vote of tuo-thirds of the members present in each house.

(5) The governor shall not have the vetc pcwer over resolutions, initiative, referendum or Constitutional amendments.

#### COMMENTS

The language and explanation of this section are identical to those of section 13 of the unicameral article except that the words "in each house" are added.

Section 14. IMPEACHMENT. (1) The governor, executive officers, heads of state departments, judicial officers and such other officers as may be made subject to impeachment by law may be removed from cffice upon conviction of impeachment. Other proceedings for removal from public office for cause may be provided by law.

(2) The legislature shall provide for the manner, procedure and causes for removal by impeachment and may

select the senate as tritural.

(3) Impeachment can be brought only be a two-thirds vote of the house and no conviction for impeachment shall be made except by a vote of tuo-thirds or more of the members of the tribunal hearing the charges.

(4) Such conviction shall cnly extend to removal from office and disqualification to hold and enjoy any office under the state, but the party, whether convicted or acquitted, shall also be liable to prosecution according to law.

# COMMENTS

This proposed section is Article V, sections 16, 17, and 18 in an amended form. The proposed section allows the legislature to establish impeachment procedures. The committee telieves that the same body which trings the charges should not hear the case. For this reason, the proposed section allows the house to bring the charges and allows the legislature to select either the senate or some other body to be the tritural. The proposed section also requires a two-thirds vote to bring the charges and a two-thirds vote to convict. Article V, section 16 requires only a majority vote to bring charges.

The proposed article also allows the legislature to estatlish other procedures for the removal of officers from public office for cause.

Section 15. DISTRICTING ANC AFFCFTICNMENT. (1) The state shall be divided into as many house districts as there representatives of the house and each district shall elect one representative. Each senate district shall be comprised of two representative districts for the election of one senator. Every legislative district shall consist of compact and contiguous territory and te so nearly equal in population as is practicable.

(2) Immediately upon enactment cf this section and in the session preceding each census made by the authority cf tha United States a committee cf four citizens, none of whoa may be public officials shall be designated to draft a plan for redistricting and reapportioning the state into legislative and congressional districts. The majority and minority leaders of each house shall designate a commissioner. The four commissioners, within 20 days after their designation, shall select the fifth member, who shall serve as chairman cf the coamission. If the four members fail to select the fifth member within the time prescribed, a majority cf the supreme court shall appoint the chairnan.

(3) No later than 90 days after appcintment of the

chairman, cr following the official reporting of each tederal celisus, whichever is later in time, the commission shall file a plan with the secretary of state.

(4) Any person aggrieved by the preliminary plan shall have 30 days to file exceptions with the commission in which case the commission shall have 30 days after the date the exceptions were filed to Prepare and file a revised plan. If no exceptions are filed within 30 days, or if filed and acted upon, the commission's plan shall be final and have the force of law.

(5) Any aggrieved person may file an appeal from the plan directly to the supreme court within 30 days after the filing. If the appellant establishes that the final plan is contrary to law, the supreme court shall issue an order remanding the plan to the commission and directing the commission to reapportion and redistrict in a manner not inconsistent with such order.

(6) When the supreme court has finally decided an appeal taken, the reapportionment plan shall have the force of law and the districts shall be used thereafter in elections to the legislature until the next reapportionment is required.

#### CCMMENTS

The committee believes that large multi-member districts are not conducive to effective representation, are too large in area, and are legally vulnerable. However, the committee considered allowing two representatives to run at large uithin a senatorial district with the provision that the districts could be divided into single-member representative districts as Provided by law. Several members saw merit in the "as provided by law" provision for it affords a degree of flexibility. By keeping the senatorial districts intact, the number of representative districts would be One-half their number otherwise. They believed this would simplify the redistricting process.

However, a majority of the ccmmittee dislike this idea because it eliminates one of the major arguments for a bicameral legislature--two houses that represent different constituencies. The committee believes that senators should represent a larger constituency than the members of the house. In addition, the ccmmittee believes that the more accurate and accountable representation afforded by single-member districts is worth the additional problems involved in drawing boundary lines.

The rest cf the explanation of this section is the same as that found under section 15 of the unicameral article.

Section 16. IHE PEOPLE'S ADVCCATE. (1) The majority and minority leaders of each hcuse shall together appoint the people's advocate.

(2) The people's advocate shall have the duty to provide information to any person upon request relating to government; and shall have subpoend power and authority to investigate on complaint or on his own initiative any act or emission of any agency of government, and take appropriate action. The legislature shall provide for this office and its operation.

#### COMMENTS

The language and explanation of section 16 are identical to those in section 16 of the unicameral article except that the words "in each house" in subsection one replace the words "of the legislature".

# COMMITTEE ON THE LEGISLATURE

# MINOFITY PROFESAL 1

# **EE II PROPOSEE:**

That the following be substituted for section 1 entitled "Legislative Fower" of the Majority Bicameral Proposal:

The legislative power of the state shall be vested in a Farliament consisting of cre chamber; but the people reserve to themselves the initiative, including the right to amend this Constitution, and referendum powers.

# <u>Zsz\_Robert\_Lee\_Kelleher</u>

<u> Zsz\_Mae\_Nan\_Rcbinscn</u>

<u>/s/\_Miles\_Romney\_\_\_\_\_</u>

<u>/s/\_Jchn\_H.\_leuthold</u>

<u>/s/ faphne Bugkee</u>

# COMMENTS

The Parliamentary Fropcsal Frevides that the chief executive would be chosen by the majority Party in the legislature, rather than by a separate ballet.

The memhers shall serve four year terms, one-half of whom shall be elected every two years. Each candidate must be a resident of the state for one year preceding this election.

The chief executive shall appeint a cabinet out of the legislature (choosing from either the majority or minority as he sees fit).

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# MINORITY PROPOSAL 2

#### BE II PROPOSEE:

That the following he substituted for section 2 entitled "Size" of the Majority Bicameral Proposal:

The size of the legislature shall be prescribed by law, but the senate shall consist of our more than 52 nor less than 45 members and the house of act more than IC4 nor less than 90 members.

<u>/s/ Grace Bates</u>

<u>Zsz Miles Romney</u>

/s/\_lorrey\_Jchnscr\_\_\_\_

<u>/s/ R. Nutting</u>

# COMMENTS

It Montana is to maintain a citizens' legislature - it must have an adequate number of members to insure a broad base of experience and expertise in all of the fields of state government. A small legislature with large staff becomes a bureaucracy where the staff governs the legislature and the people have lost the last vestige of control over their government. Size is a compromise with existing facilities, while it is cur feeling that perhaps no limits should be placed on size by the Constitution this is a figure (45-52-90-104) which could be reasonably adjusted to give adequate representation to the sparcely populated rural areas. An elected, informfd citizen legislature is much more reflective of the will of the people, than a small, bureaucratic, staff dominated, assembly. True representation should never be sacrificed for the sake of efficiency and expediency.

# MINOBITY PROPOSAL 3

# BE IT PROPOSED:

That the following he substituted for section 4 entitled "Qualifications" of the Majority Bicameral Proposal:

Legislative candidates must be citizens of the United States and qualified voters of the State of Montana and shall have resided in of Montana for one year and residents of the district for 60 days prior to the primary election.

<u>/s/ Grace Bates</u>

<u>/s/\_Miles\_Romney\_\_\_\_</u>

<u>/s/ Torrey Johnson</u>

<u>/s/ R. T. Nutting</u>

<u>/s/\_John\_H.\_Ieuthold</u>

#### COMMENTS

Qualifications are provided for suffrage. Legislators should at least possess the qualifications of the electors who name the legislators. This entails having the same residence gualifications for electors and their representatives. The primary election, being the first positive step in the election process, should be the determinative factor in such residence gualifications as the legislature fixes in its effort to provide the best possible representation for constituents. No exact time should be placed in the Constitution because changing times and mores might necessitate revision of residence as well as other qualifications.

# MINORITY PROPOSAL 4

## BE II PROPOSED:

That the follocing be substituted for sfortion 5 entitled "Compensation" of the Majority Bicameral Proposal:

Each member of the legislature shall receive compensation for **his** services and allowances as may be prescribed by law. No legislature may fix its own compersation.

<u>Zsz\_Magnus\_Aasheim\_\_\_\_</u>

<u>/s/ Miles Ronney</u>

/s/\_lcirey\_Johnscn\_\_\_\_\_

<u>Zsz\_R. T. Nutting</u>------

# COMMENTS

The complications of trying to specify a particular method of Payment that would meet conditions for years to come lead us to believe that the methods must be left up to legislative decision. This provision does not the the legislature to any Particular method of determining amounts or methods of setting ray but will allow then to adjust as they deem necessary. A complication arises in PERS if the annual salary is less thar \$7200. A daily wage might satisfy those legislators desiring to come under PERS.

# MONTANA CONSTITUTIONAL CONVENTION

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# MINGEITY PROFOSAL 5

BE IT FRCFCSED:

That the following be substituted for section 6 entitled "Sessions" of the Majority Bicameral Proposal:

Following the general election the legislature shall meet in regular session before March 1 cr earlier as provided by law. The regular session shall not exceed 80 legislative days. Any business, till, cr resolution Fending at adjournment of a session shall carry over with the same status to any future special session during the biennium.

Special sessions nct to exceed 30 days may be convened by the governor or by a majority vote of the membership of each house. Regular and special sessions may be extended by a majority vote of each house.

<u>/s/ lcrrey\_Jchrscn</u>

<u>/s/\_Miles\_Rciney\_\_\_\_</u>

<u>/s/ Magnus Aasheim</u>

<u>/s/ Grace Bates</u>

<u>/s/ R. T. Nutting</u>

## COMMENTS

The minority report allows for a date certain to convene, with an allowance for it to adjust to changing times. It **provides** for a deadline **toward which** the legislature can work, and yet, by a majority vote can extend the regular **session** to adjust for emergencies. The minority report specifies legislative days; thus allowing the legislature to recess rithout pay.

Since the present 60 day limitation includes Saturdays and Sundays, the legislature presently could actually be ucrking only 44 days. The 80 legislative days is consequently nearly twice as many days as at present. Many legislators are asking for a limit to the days allowed. The committee feels a body should have deadlines to meat.

Setting the number of days is not as restrictive as sche would like; however, the ccamittee feels that restriction is necessary in order to keep the legislature cpan to as many vocations as possible; not to have a restriction will make for a professional type of law making body. The provision giving the body the right to call itself back into session by majority vote is flexible: yet there is the implied understanding they must make an accounting for the extension to their constituents. The provision is also flexible in that the body has the ability to use interim committees which may eliminate the necessity of the whole group meeting for planning special assignments such as the budget.

The provision a bill may be carried over to another meeting will be a saving of both time and money.

# MCNTANA CONSTITUTIONAL CONVENTION

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PRCPCSED SECTION	PRESENT APTICLE & SECTION
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15	PRESENT APTICLE & SECTION V, 1 v - (repealed) V, 2, 6 V, 3 V, 5, 8 v, 5, 6 v, 45 - (repealed) V, 15 V, 7 v, 9, 10, 11, 12, 13, 14, 24 v, 19, 12, 24, 23, 33, 35 v, 26 v, 40; VII, 12, 13 v, 16, 17, 18 VI, 1, 2. 3, 30 (deleted) 31 (deleted)
16 Not replaced	20, 21, 22, 25, 27, 28, 29, 30, 31, 32, 34, 36, 37, 38, 39, 41. 42, 43, 44, 46

# APPENDIX B

# PROPOSALS CONSIDERED FY COMMITTEE

The following delegate proposals were examined and considered by the Legislative Committee during its deliberations. Number of proposal Chief Spenser Subject Matter Disposition Miles Romney Change meeting Rejected 1. 19 date to Feb. 1 2. 22 Arlyne Reic- Unicameral Adcrted in hert part Chet Blaylock Legislature 3. 25 Re jfcted cverride gcvernor vetčes Financial dis- Rejected 4. 63 Fcbert Veraillicn clcsure 101 5. Robert Kelle- Limit campaign Fejected spending her 6. 123 James Felt Legislative in- Adopted térin committees 7. Robert Kelle- Parliament 136 Rejected her 8. **14c** Grace Rates Bicameral Adopted in part 141 Grace Bates Legislative 9. Fejected salaries 150 Rcbert Kelle- Cffice cf 10. Adcrted in her Pecple's Adpart vccate Conference corn-Adopted 11. 158 Miles Romney mittee report rule

# AFFENDIX C

# WITNESSES HEAFD TY COMMITTEE

Name - Affiliation - Residence - Subject

- 1. Lawrence Pettit Montana State University Professor -Eozeman - Legislative article in general.
- 2. Fob Buzzas Cocstitutional Cocvection intern Helena Unicameralism.
- 3. Carl Restad Youth Constitutional Convention Helena Unicameralism.
- 4. Howard Banks Interested citizen Helena -Unicameralism.
- Biane Schladweiler League of Women Voters Bozeman -Legislative article in general.
- 6. Jean Anderson League of Women Voters Billings Legislative article in general.
- 7. Rosemary Boschert Housewife Billings Bicameralism.
- 8. Byron Brown Newspaper editor Dillon Bicameralism.
- 9. John Layne Citizens Conmittef on State Legislature Helena Legislative article in general.
- 10. c. W. Cooley Citizens Committee on State Legislature -Lewistown - Legislative article in general.
- 11. Joe Renders Citizens Connittee on State legislature Great Falls Legislative article ir general.
- 12. George Mahoney Student Eelena Conffrfncf ccmmittees.
- 13. Robert Watt Montana Student Fresiderts' Association -Helena - Reapportionment and conflict of interest.
- 14. Francis Mitchell Montana Common Cause Helena Legislativf article ir general.
- 15. LeRcy Aspevig- Bfpresentativf Rudyard Bicameralism.
- 16. Ed Shubat Cascade County Commissioner Great Falls -Article V, Section 31.

- 17. Dean Zinnicker Representing courty commissioners -Great Falls - Article V, Section 31.
- Milc Dean Cascade County Commissioner Great Falls -Article V, Section 31.
- 19. Carol Mitchell Montana Common Cause Helena Legislative committee meetings open to the public.
- Royer Barnaby Montana clerk of Ccurtc Associatico -Wibaux - Article V, Section 31.
- il. Hardin Todd Montana Clerk of Courts Association Fillings - Article V, Section 31.
- 22. David Holliday General Manager, KELL Helena Eicameralism.
- 23. Robert Taylor Professor of Geography Eozeman Legislative article in general.
- 24. Jack Gunderson Representative Fcuer Legislative article in general.
- 25. Themas Teve Representative Billings Reapportionment
- 26. Ellis Waldron Frofessor of political science Missoula
   Reapportionment.
- 27. Miss Randi Hood Student Missoula (UM) Reapportionment.
- 28. Jack Gunderson Representative Power Reapportionment - Unicameralism.
- 29. Paul Barlow Delegate Theapser Falls Initiative and referendum (representative from General Government Committee).
- 30. James E. Nickel Gynecolcgist Helena Unicameralism.
- 31. Jack McDcnald Senator Belt Unicameralism.
- 32. Norman Nickman Dcctcr of medicine Missoula Unicameralism.
- 33. Don McCannon High school student Helena -Unicameralism.
- 34. Bradley Parrish Representative Lewistewn -Unicameralism.
- **35.** Chase Patrick Representative Helena Unicameralisn.

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36.	George Darrow - Representative - Billings - Bicameralism.
37.	Icm Winsor - Interested citizen - Eczeman - Bicameralism.
38.	Don Scanlin - Delegate - Fillings - Eicameralism.
39.	Lloyd Lockrem - Representative - Fillings - Bicameralism.
40.	Charles Mahcney - Delegate - Clancy - Eicameralisn.
41.	Kenneth Clark - United Transportation Union Lobbyist - Miles City - Lobbying.
42.	Fred Martin - Delegate - Livingston - Recall and legis- lative article in general.
43.	Earl. Moritz - Senator - Lewistown - Legislative article in general.
44.	Gorden McOmber - Sfnater - Fairfield - Legislative article in general.
45.	Dave Manning - Senator - Hysham - Legislative article in general.
46.	Glen Rugg - Senator - Flevna - Legislative article in general.
47.	Carroll Graham - Senator - Icdge Grass - Legislative article in general.
48,	Stan Stephens - Senator - Havre - Legislative article in general.
49.	J. O. Asbjornson - Representative - Winifred - Legis- lative article in general.
5C.	Michael Greeley - Representative - Great Falls - Legis- lative article in General.
51.	Tom Harrisch - Representative - Helera - 'Legislative article in general.
52.	Oscar Kvaalen - Representative - Lambert - Legislative article in general.
53.	J. 3. Lynch - Representative - Eutte - Legislative arti- cle in general.
54.	Chet Elaylcck - Delegate - Laurel - Proposal #25.
55.	Eob Vermillion - Delegate - Shelby - Proposal #63.

56. Eill Kcerner - Interested citizen - Hamilton - legis-

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lative article in general. 57. Mrs. Irving Boettger - Interested citizen - East Felena -Unicameralism, single-member districts. Miles Romney - Delegate - Hamilton - Proposal #19. 58. Grady Walton - Interested citizer - Helena -59. Unicameralism. Roy Hayworth - University student - Misscula - Residency 50. requirements. Archii Wilson - Delegate - Hysham - Executive veto. 61. Larry Fashender - Representative - Fort Shaw -62. Unicameralism. 63. William Groff - Senator - Victor - Bicameralism. Robert Kelleher - Delegate - Billings - Freresal #136. 64. William Groff - Senator - Pictcr - Rough draft proposal. 65. 66. Harold Gerke - Representative - Billings - Rough draft proposal. Welker - Interested citizer - Hanilton - Rough 67. Duane draft proposal. Ray Gulick - Interested citizen - Joplin - Rough draft 68. proposal. 69. Don Garrity - Attorney - Helena - Parliamentary system. Francis Mitchell - Interested citizen - Helena - Article 70. 35. 71. Geoffrey Brazier - Lelegate - Helena - Delegate Proposal #110. Clint Grimes - Interested citizen - Helena - Lelegate 72. Eroposal #150 (Cmbudsman). Steve Koldiron - Interested citizen - Helena - Delegate 73. Proposal #150 (Ombudsman). Tom Snyder - Interested citizen - Ccrvallis - Article V, 74. Section 35. John Ray - Interested citizen - Hamilton - Article V, Section 35. 75.

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R(		Aasheim	Loendorf	Bates	Bugbee	Cate	Harper	Johnson	Kelleher	_ Leuthold	Nutting	Reichert	Robinson	Romnev	Skari				

# MONTANA CONSTITUTIONAL CONVENTION

2/10/72

ROLL CALL VOTE --- LEGISLATIVE COMMITTEE

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	Date: No: Sec. 10	Date: No: Sub. 7 Sec. 10	Date: No: Sub. 1 Sec. 11	Date: No: Sec. 11 Sub. 2	Date: No: Sec. 11 Sub. 3	Date: No: Sec. 11 Sub. 4	Date: No: Sec. 11 Sub. 5	Date: No:
Aasheim	Y	N	Y	N	<u>Y</u>	<u> </u>	<u> </u>	
Loendorf	AB	AB	AB	AB	AB	AB	AB	
Bates	AB	AB	AB	Y	Y Y	Y	Y	anin tamah menan ing tinan araw papagang ang ang ang ang ang ang ang ang an
Bugbee	AB	AB	AB	Y	Y	AB	AB	
Cate	AB	AB	AB	Y	Y	Y	Y	
Harper	Y	Y	Y	Y	Y	Y	Y	
Johnson	Y	Y	Y	Y	Y	Y	<u>Y</u>	
Kelleher	AB	AB	AB	Y	Y	Y	Y	
Leuthold	Y	Y	Y	Y	Y	Y	<u> </u>	
<u>Nutting</u>	Y	N	Y	N	Y	Y	Y	
Reichert	Y	Y	Y	Y	Y	Y	Y	······
Robinson	YY	Y	Y	Y	Y	Y	Y	
Romney	AB	AB	AB	Y	Y	Y	Y	
Skari	Y	Y	Y	Y	Y	Y	<u> </u>	
<u>Y</u>	8	6	8	11	13	12	12	
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AB	0	6	6	1	0	0	0	

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		Date: No:						-													
	2/9/72	Date: No: Bicm. Sec. 3	Y	Υ	X	Υ	4.4	Å	Υ	Y	Y		Υ	Υ	Y	Y		14	0	0	
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	ROLL CALL VOTE -					and a second												Υ	N	AB	Proposal
	ROLL CA		Aasheim	Loerdorf	Bates	Bugbee	しょうし	Лантар	Johnson	Kelleher	Leuthold		Reichert	Robinson	Romney	Skarí					*Delegate Proposal

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2/10/72

ROLL CALL VOTE --- LEGISLATIVE COMMITTEE

	Date: No: Sec. 9 Sub. 1	Date: No: Sec. 9 Sub. 2	Date: No: Sec. 9 Sub. 3	Date: No: Sec. 10 Sub. 1	Date: No: Sec. 10 Sub. 2	Date: No: Sec. 10 Sub. 3	Date: No: Sec. 10 Sub. 4	Date: No: Sec. 10 Sub. 5
Aasheim	N	N	Y	Y	Y	N	N	Y
Loendorf	AB	АВ	AB	AB	AB	AB	AB	AB
Bates	N	AB	AB	AB	AB	AB	AB	AB
Bugbee	Y	<u>Y</u>	Y	<u>Y</u>	<u>N</u>	Y	Y	Y
Cate	N	Y	Y	AB	AB	AB	AB	AB
Harper	N	Y	Y	Y	Y	<u>Y</u>	Y	Y
Johnson	AB	N	Y	Y	Y	N	N	Y
Kelleher	<u> </u>	AB	AB	AB	AB	AB	AB	AB
Leuthold	N	N	Y	Y	Y	<u>Y</u>	<u>Y</u>	Y
Nutting	N	N	N	Y	Y	<u>Y</u>	N	Y
Reichert	<u>Y</u>	АВ	AB	Y	AB	<u> </u>	Y	<u>Y</u>
Robinson	<u>Y</u>	Y	Y	Y	Y	Y	Y	Y
Romney	AB	AB	AB	AB	AB	AB	AB	AB
Skari	N	N	Y	Y	Y	Y	Y	Y
<u>Y</u>	4	4	8	8	7	7	6	9
<u>N</u>	7	5	1	5	1	2	3	0
АВ	3	5	5	1	6	5	5	5

2/11/72

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	No:	No:	No:	No:	No:	No:		No: Keep out Comr
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		Sec. 14	Sec. 14	Amed.	& 6 Sec. 13	sec. IS	366. 35	6 abs01. Sec. 35
				Sec. 13		<u>}</u>		
Aasheim	Y	Y	Y	N	<u>Y</u>	<u>Y</u>	N	AB
Loendorf	Y	Y	Y	N	Y	Y	N	N
Bates	Y	Y	Y	N	Y	Y	N	Y
Bugbee	Y	Y	Y	Ň	Y	Y	N	N
Cate	Y	Y	Y	N	AB	AB	N	N
Harper	Y	Y	Y	N	Y	Y	N	N
Johnson	Y	Y	Y	N	Y	Y	N	Y
Kelleher	AB	AB	AB	Y	AB	AB	Y	Y
Leuthold	Y	Y	Y	N	Y	<u>Y</u>	<u> </u>	<u>Y</u>
Nutting	Y	Y	Y	N	Y	Y	N	Y
Reichert	Y	Y	Y	N	Y	N	N	<u>N</u>
Robinson	Y	Y	Y	Y	Ŷ	N	N	N
Romney	Y	Y	Y	Y	Y	Y	N	Y
Skari	AB	AB	AB	N	Y	Y	N	Y
Y	12	12	12	3	12	10	1	7
N	0	0	0	11	0	2	13	6
AB	2	2	2	0	2	2	0	1

# ROLL CALL VOTE --- LEGISLATIVE COMMITTEE

2/11/72

Date: Date: 'Date: Date: 'Date: Date: Date:Cate Date: No:Amdmt. No: No: No : No: No : No: No: Sec. 35 Aasheim AB Y Loendorf Bates Y Bugbee Y Y Cate Harper <u>Y</u> Johnson N Kelleher Y Leuthold Y Nutting \_\_\_N\_\_ Reichert . Y Robinson Y Romney Y Skari Y Y 11 N 2 AB 1

ROLL CALL VOTE --- <u>LEGISLATIVE</u>

COMMITTEE

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# MONTANA CONSTITUTIONAL CONVENTION 1971-1972

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# EXECUTIVE COMMITTEE PROPOSAL

Date Reported: February 17, 1972

/s/ Thomas F. Joyce, Chairman

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Date: February 16, 1972

TC: MONTANA CONSTITUTIONAL CONVENSION

From: Executive Committee

Ladies and Gentlemen:

The Executive Committee transmits herewith **a** proposed new executive article replacing Articles II, VII and XIV of the present Constituticc.

In summary it repeals Article II relating to now atandoned military posts entirely, inserts the militia provision of Article XIV into the new executive article, and completely rewrites the executive article. The changes and reasons therefor are set forth in the comments after each new section.

The new article makes these changes.

(1) It eliminates from the Constitution, but does not abolish, the stats treasurer, state auditor, state examiner, board of pardons, board of examiners and board of prison commissioners;

(2) The lieutenant governor and governor nust run as a team in the primary and general elections.

(3) The office of lieutenant governor is permitted to be a full time position.

(4) It provides the superintendent of public instruction may be made an appointive office by the legislature in the future.

(5) The salaries of elected officials may be increased but not decreased during tht term.

(6) The executive kudget is given Cocstitutional recogni-

tion.

(7) The governor's veto power is modified by permitting the amendatory veto and the "pocket" veto is eliminated.

(8) The lieutenant governor bill not assume the powers Of governor until he is absent from the state far 45 days, unless the gooernor authorizes him in writing to so act in the first 45 day period.

(9) It establishes a comprehensive disability procedure to determine the disability of the governor.

(10) It clarifies the filling cf vacancies cf elected cffices.

The committee is grateful to all the elected state officials, past and present, the administrative department heads, the delegates who submitted proposals and all who appeared before the committee. Special thanks go to Miss Karen Eeck, cur research analyst, and John Crawford, the college intern assigned to our committee and to our efficient and conscientious secretary, MIS. Barbara Lester.

By signing the majcrity proposal the committee members do not necessarily endorse each and every provision therein contained.

We trust that we have submitted an improved executive article for the consideration of the delegates and will graciously accept their final decision in the premises.

<u>/s/\_Thomas\_F.\_Joyce</u> Chairman

<u>/s/\_J.\_C.\_Garlington</u> Vice Chairman MAJORITY FEPCRT

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BE IT FHCFGSEC EY THE EXECUTIVE COMMITTEE:

That there be a new Article on the Executive to read as fcllows:

# ARTICLE

# THE EXECUTIVE

Section 1. OEFICPRS. (1) The executive department shall consist of a governor, lieutenant governor, secretary of state, attcrney general, and superintendent of public iastruction.

(2) The superintendent of public instruction shall be the chief educational officer of the state, and shall have such qualifications, duties, salary, term of office and manner of election or selection as is provided by law.

(3) Except as herein **provided** for the **superintendent** of public instruction, each shall hold his office for a term of four years, commencing on the first Monday of January next succeeding his election and until a successor is elected and qualified.

(4) Each shall reside at the seat of government, where be shall keep the public records of his office.

(5) Each shall perform such duties as are prescribed in this Constitution, and by law.

Section 2.. ELECTION. (1) The governor, lieutenant gcvernor, secretary of state, attorney gereral and the superintendent of public instruction, if his election is provided ty law, shall be elected by the qualified electors of the state at a general election held and finally determined as provided by law.

(2) Each candidate for governor shall file jcintly with a candidate for lieutenant governor in primary elections, or otherwise comply with nomination procedures, so that the offices of governor and lieutenant governor shall be voted upon together in primary and general elections, as provided by lam.

Section 3, QUALIFICATIONS. (1) Any person shall be eligible to the office of governor, lieutefaat governor or secretary of state if he **cr** she is a citizen of the **United** States, a resident of Montana for two years next preceding the election, and is **Otherwise** a qualified voter.

(2) In addition to the foregoing qualifications, any person

#### MONTANA CONSTITUTIONAL CONVENTION

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to be eligible to the office of attorney general shall be an attorney in good standing admitted to practice law in the state of Montana, and have engaged in the active practice thereof for five years before election.

Section 4. DUTIES. (1) The executive power of the state is vested in the governor, who shall see that the laws are faithfully executed. He shall have such other duties as are herein provided, and as provided by law.

(2) The lieutenant governor shall perform the duties delegated to him ty the governor, and those provided for him by law, hut no power specifically vested in the governor by this Constitutico may be delegated to the lieutenant governor in this manner.

(3) The secretary of state **shall** maintain the official records of the acts of the legislative assembly, and of the executive department, as provided by **lab**. He **shall** keep the **great** seal of the state of Montana, and perform any other duties provided by law.

(4) The attorney general shall be the legal officir of the state, with the duties and powers provided by law.

Section 5. COMPENSATION. (1) Officers of the executive departmentshall receive salaries provided by law, which may be increased but not decreased during the term of office.

(2) N c : elected officer of the xecutive department may during is term hold any other public office, or receive compensation for his services from any governmental agency. He may be a candidate for any public office during his term.

Section 6. VACANCY IN CFFICE. (1) If the office of lieutenant governor becomes vacant by his succession to the office of governor, or by his death, resignation or disability as determined by law, the governor shall appoint a qualified person to hold and serve in that office for the remainder of its tern.

(2) If the office of secretary of state cratterney general becomes vacant by death, resignation or disability as determined by law, the governor shall appoint a qualified person to hold and serve in that office until the next general election, and until his successor is elected and qualified. The person elected to fill such vacancy shall hold the office until the expiration of the term for which the person he succeeds was elected.

(3) If the office of superintendent of public instruction becomes vacant, it shall be filled in the manner above provided if it is at the time an elective office; ctherwise it shall be filled as provided by law.

Section 7. 2G DEPARIMENTS. All executive and administrative

offices, boards, Eureaus, commissions, agencies and instrumentalities of the executive department of state government and their respective functions, powers, and duties, except for the office of governor, liautrnant governor, secretary of stats, attorney general and superintendent of public inctruction shall be allocated by law among and withir rot more than 20 departments. Subsequently, all new powers or functions shall be assigned to departments, divisions, sections, or units in such manner as will tend to provide an orderly arrangement in the administrative organization of state government. Temporary commissione may be established by law and need not be allocated within a principal department.

Section 8. APECINTING POWER. (1) The principal departments provided for in section 7 shall be under the supervision of the governor, and, except as otherwise provided herein or by law, shall be headed by a single executive appointed by the governor and subject to confirmation by the legislature. Such executives shall hold office until the end of the term of the governor, unless sconer removed by the governor.

(2) The governor shall appoint, subject to confirmation by the legislature ail officers provided for ty this Constitution or by law and whose appointment or election or term is not otherwise provided for. They shall hold office until the end of the term of the governor unless sconer removed by the governor.

(3) If a vacancy in any such office cocurs during a recess of the legislature, the governor shall appoint some fit person to discharge the duties thereof until the next meeting of the legislature, when the office shall be filled ty appointment and confirmation.

(4) No person not confirmed by the legislature for an office shall, except at its request, be nominated again for that office at the same session, or be appointed to that office during a recess of the legislature.

Section 9. BUDGET AND MESSAGES. The governor shall at the beginning cf each legislative session, acd may at other times, give the legislature information and recommend measures he considers necessary. The governor shall submit to the legislature at a time fixed by law, a budget for the ensuing fiscal period setting forth in detail, for all operating funds, the proposed expenditures and estimated revenue of the state.

Section 10. VEIC FOWFF. (1) All rills passed by the legislature: except bills proposing amendments to the Montana Constitution, bills ratifying proposed amendments to the United States Constitution, resolutions, and initiative and referendum measures, shall be submitted to the governor who shall sign or veto every bill within five days after its delivery to him if the legislature is in session, or within 25 days if the legislature is adjourned. The governor shall ret urn vetoed bills to the

legislature with a statement cf his otjecticns.

(2) The governor may return any bill to the legislature with his objections and with a recommendation for an amendment or amendments to it. If the legislature passes the bill in accordance with the governor's recommendation, it shall again return the bill to the governor for his reconsideration. The governor shall nct return a bill a second time, for amendment.

(3) Upcn receipt of a vetc message, the legislature shall reconsider passage of the vetoed bill. A tuo-thirds vote of the members present cverrides the vetc, and the bill shall become law.

(4) If the legislature is cct ir serricn when the governor vetces a bill, he shall return the bill with his objections to the legislature in a manner authorized ty law. The legislature, as provided in section 11, nay reconvene itself to reconsider any bills so vetoed by the governor.

(5) The governor may **vetc** items in **apprcpriation** bills, and in such instances the procedure shall be the same as upon v&to of an entire bill.

Section 11. SPECIAL SESSICN. Whenever the governor ccrsiders it in the public interest, he may ccnvene the legislature, either house, or the two houses in joint session. At the written request of two-thirds of the members of each hcuse, the presiding officers cf both houses shall convene the legislature in special session.

Section 12. PARDONS. The governor shall have the **pcwer** to grant reprieves, **ccmmutations** and **pardons** after conviction, reinstate citizenship and may **suspend** and remit fines and forfeitures subject to procedures prescribed by law.

Section 13. MILITIA. (1) The governor shall be commanderin-chief of the militia forces of the state, except when these forces are in the actual service of the United States, and shall have power to call cut any part of the whole of said forces to aid in the execution of the laws, to suffress insurrection or to repel invasion.

(2) The militia forces shall consist of all alle-bodied citizens of the state except such persons as are exempted by law.

Section 14. SUCCESSION. (1) If the governor-elect is disqualified, or dies, the lieutenant governor-elect upcn qualifying for the office shall become governor for the full term. If the governor-elect fails to assume office for any other reason, the lieutenant governor-elect upon qualifying as such shall serve as acting governor until the governor-elect qualifies for office, or until the cffice becomes vacant.

# Executive Committee

(2) The lieutenant governor shall serve as acting governor when requested in writing by the governor to dc cc. He shall serve as acting governor during the absence from the state of the governor for any period in excess of 45 days.

\_\_\_\_\_

(3) He shall also serve as acting governor when the governor is disabled and by reason of that disability is unable to communicate to the lieutenant governor the fact of his inability to perform the duties of his office. The lieutenant governor in such event shall continue to serve as acting governor until the governor resumes the duties of his office.

(4) Whenever the lieutenant governor and attorney general transmit to the presiding officer of the legislature their written declaration that the governor is unable to discharge the powers and duties of his office, the legislature shall convene.

(5) If the legislature, within 21 days after convening, determines by two-thirds vote of its members present that the governor is unable to discharge the powers and duties of his office, th3 lieutenant governor shall enter upon and discharge the same as acting governor; thereafter, when the governor transmits to the presiding officer of the legislature his written declaration that no inability exists, he shall resume the powers and duties of his office within 15 days, unless the legislature determines otherwise by tuo-thirds vote of its members. If the legislature so datermines, the lieutenant governor shall continue to discharge the powers and duties of the continue governor.

(6) If the office of governor becomes vacant by reason of death, resignation, or disqualification, the lieutenant governor shall become governor for the remainder of the term.

(7) Additional succession to such vacancies shall  $b \in as$  provided by law.

(8) When there is a vacancy in the cffice of governor, the successor shall have the title, powers, duties and emoluments of that office and shall be the governor. When the successor serves as acting governor for a temporary period, he shall have only the powers and duties of the office for the period during which he serves as such.

<u>/s/\_Thomas\_F.\_Joyce</u> Chairman

<u>/s/ J. C. Garlington</u> Vice Chairman

# MCNTANA CONSTITUTIONAL CONVENTION

<u>Zsz\_Barcld\_Arbanas\_\_\_</u>

160-10181

<u>∠s∠ Eichard B. Reeder</u>

<u>/s/\_Margaret\_S.\_Warden</u>

COMMENIS ON MAJOBITY FRCFCSAL

Section 1. OFFICEES.(1) The executive department shall concist of a governor, lieutenant governor, secretary of state, attorney general, and superinterdent of public instruction.

(2) The superintendent of public instruction shall be the chief educational officer of the state, and shall have such qualifications, duties, salary, term of office and manner of election or selection as is provided by law.

(3) Except as herein provided for the superintendent of public instruction, each shall hold his office for a term Of fouryears, commencing on the first Monday of January next succeeding his election and until a successor is elected and qualified.

(4) Each shall reside at the sear. cf government, where he shall keep the public records cf his cffice.

(5) Each shall perform such duties as are prescribed in this Constitution, and by law.

#### COMMENIS

The first sentence of section 1 reveals the decision of the majority of the executive committee as to the length of the ballet--it is neither "short" nor "long". Ey a minority report, the "long" ballot is favored, and by an amendment to be presented on the floor the "short" ballot will be proposed. Thus, the convention will consider in all its aspects the structure of the state executive department.

The majority decision is to remove from the Constitution the offices of state treasurer and state auditor, and to place in optional elective or appointive status the superintendent of public instruction. In addition, the committee is unanimous in removing from the Constitution the office of state examiner (section 8). In reaching this decision, the committee emphasizes to the convention that removal from the Corrtitution does not automatically delete or terminate the offices affected. They remain statutory offices until changed by the legislature, and all 'the arguments advanced to this committee for retaining them as elective offices are equally applicable to the legislature.

The principal reason for the ccrrittee decision is that the functions of the state treasurer, state auditor and state examiner are changing materially under the reorganization plan, and we believe that their future position should therefore not be

"frozen" in their present fcrm. Similar considerations apply to the superintendent of public instruction, as will be explained later.

Having stated the essence of our decision on these subjects, we will describe briefly our procedures in making them. We interviewed practically all of the principal officers of the executive department so as to learn how their functions have been affected by reorganization under the amendment approved by the voters in 1970, and how their functions may serve as forms of check and balance on other functions. From this information, analyzed and compared with the modern trends in other states where applicable to conditions in Montana, we concluded with respect to the several offices:

Governor - the people having decisively voted to implement a well-ordered executive department of government in place of the 103 cr more boards, bureaus, commissions, etc., it is clear that a strong and responsive chief executive is desired. WE have clarified his powers and duties accordingly.

Lieutenant Governor - consistent with the above, we have authcrized an effective, full time lieutenant governor to assist the qovernor, and to become a trained and responsible successor to the governor should that become necessary. It is clear that the governor's increasing duties and responsibilities require more adequate staff support, and the lieutenant governor's position is an appropriate part of it. To obtain the maximum of effective cooperation between these two officers, we have provided that they shall be nominated and elected together.

Attorney General - he is the chief legal officer of the state. He prosecutes or defends all litigation in which the state is a party. We is legal counsel to all state officers and agencies. He supervises many of the functions of county attorneys, and through them the county officers and agencies. In addition to this, he is legal adviser to the governor. and here there arises divergence of opinion as to whether he should be appointed by the governor (sc as to be fully compatible with his client, so to speak) or be elected by the people (so as to be primarily responsible to thee).

The majority cf cur ccmmittee believes he should be in independent status as an elected officer, charged with enfcrcement of all the law for all the people. Since the governor already has much authority, through the appointing power particularly, we favor having an independent attorney general free to inquire into the faithful performance of duty by any state official cr employee. We believe the governor should have the right and opportunity to choose his own legal counsel, but that such counsel should be a part of his cfficial staff rather than the attorney general.

traditional significance, and we thick there is valid reason to retain it for practical purposes as well as tradition. As official custodian of the state's most important legislative and executive documents, we relieve he also should have the clear safeguard of independent election with Constitutional status. His principal functions are ministerial, not policy forming, and by removing certain Constitutional toards on which he has served, there is little basis for fear that his position might in the future hamper the executive function of the governor.

State Treasurer -

State Auditor - these offices are primarily charged rith duties in the financial area. With the advent of reorganization, the entire accounting and bookkeeping process of all state and local agencies is being converted into a uniform pattern. Also, the legislature has developed the process of legislative post-audit, and there is a growing pre-audit system. The committee believes it unwise to retain in Constitutional status two offices whose principal service is in this very fluctuating field, and that efficient auditing and record keeping should he allowed to develop flexibly through legislation as tectnology and experience permit.

Superintendent of Public Instructice - this office is a part of the executive department, and yet it affects solely the educa-tional function, as established by Article XI. We fully explored the duties of this office, and its rflation to the state heard of education, in order to determine whether it should be included, excluded cr mcdified. It performs practically cc func-tion exclusively referable to the university system, and the board performs practically no function referable tc elementary and secondary education. Thus, the board is, in net effect, a lay board charged with complex responsibilities in a professional field, and is without full-time professional counsel and assistance. There is much public suffort for obtaining by appointment instead of election a professional educator to fill the gap which exists by virtue of the present Constitution. There is also support for retaining the present status of the superintendent's office. There is also clear need to resolve the doubt and ambiguity which currently exist as to the respective duties and authorities cf the board and the superintendent, new resclued simply by mutual forbearance. There is clear prophecy of vast change in the educational field, due to the Constitutional problems as to property tax equality now being litigated in California, Texas and Minnescta. Therefore, the committee believes the whole structure of Montana's \$100,000 per year educational system should nct remain frczen in any form in the Ccrstituticn, and proposes to handle the superintendent's cffice by an crticnal method which allows the legislature to make the cffice elective or appointive as in its current judgment it finds mcst advantagecus,

Bcard of Examiners - composed of the governor, attorney general and secretary of state, this board once was very poaarful.

# MONTANA CONSTITUTIONAL CONVENTION

It is no longer so, meeting cnce a month for a few minutes to consider unliquidated claims (if any) against the state. This change has occurred through the reorganization. Being no longer useful, the committee believes it should be deleted from the Constitution, to be revived by legislation if necessity for it should again arise.

State Examiner - most Constitutions do not create an office of state examiner, but Montana did in 1889. While he once examined the accounts of Some state offices, he has become the examiner only of county and local agencies now. The legislative audit has greatly changed his function, and many more changes are anticipated. It has not yet been determined how Montana's ultimate modernized accounting and record system, on a uniform basis, will be audited, as this must auait its completion. In any event, this is a statutory matter which should be free for adjustment by the legislature as charging conditions may require. The state examiner himself concurs in this view.

Section 2. FLECTION. (1) The governor, lieutenant governor, secretary of state, attorney general and the superintendent of public irstruction, if his election is provided by law, shall be elected by the qualified electors of the state at a general election held and finally determined as provided by law.

(2) Each candidate for governor shall file jcintly with a candidate for lieutenant governor in primary elections or otherwise comply with nomination procedures, so that the offices of governor and lieutenant governor shall be voted upon together in primary and general elections, as provided by law.

# CCMMENIS

The major charge in this **section** is the **provision** requiring the candidates for governor and lieutenant **governor** to run as a team at the time of filing. This is similar to the federal **pat**tern.

The committee's intent was to make the lieutenant governor's duties full-time with the legislature providing adequate compensation commensurate with the responsibilities to be delegated by the governor and the legislature. These would provide the lieutenant governor with an insight to governmental responsibilities which would be of great value in the event he would have to assume the governorship. The committee was aware and is in agreement with the legislative department committee's decision eliminating the Constitutional requirement that the lieutenant governor must preside over the senate. More meaningful duties thus can be assigned to this cffice.

Other Elective Officials

The article provides for the election of the secretary of state and the attorney general, but makes optional with the legislature the election or selection of the state superintendent of public instruction.

Section 3. QUALIFICATIONS. (1) Any person shall be eligible to the office of governor, lieutenant governor or secretary of state if he or she is a citizen of the United States, a resident of Montana for two years next preceding the election, and is otherwise a gualified voter.

(2) In addition to the foregoing qualifications, any person to be eligible to the office of attorney general shall be an attorney in yood standing admitted to practice law in the state of Montana, and have engaged in the active practice thereof for five years before election.

# COMMENTS

The major deletion in article 3 was removal Of the age requirement for all candidates except the attorney general. This age deletion was discussed in detail, hut the majority of the committee concluded the people, the basic power source for effective government, could be relied upon to make the proper judgment as to candidates' qualifications and abilities to cope with the responsibilities elective officials acquire uith election. The majority of the committee concluded the newly franchised young voters would vote just as wisely and cauticucly as do their elders.

The exception for the attorney general ras to conform with the **proposed** judicial article requiring five years of active practice before election, which **would** require a candidate to be at least 26 years of age.

Section 4. DUTIFS. (1) The executive power of the state is vested in the governor, who shall see that the laws are faithfully executed. He shall have such other duties as are herein provided, and as provided by law.

(2) The lieutenant governor shall perform the duties delegated to him by the gcvernor, and those prcvided for him by law, but no power specifically vested in the governor by this Constitution may be delegated to the lieutenant governor in this manner.

(3) The secretary of state shall maintain the official records of the acts of the legislative assembly,

# MONTANA CONSTITUTIONAL CONVENTION

and of the executive department, 'as provided by law. He shall keep the great seal of the state of Montana, and perform any other duties provided by law.

(4) The attorney general shall be the legal officer of the state, with the duties and powers provided by law.

# CCMMENIS

This section retains Article VII, saction 5 of the present Constitution with the deletion of the uord "supreme" as superflucus. It acknowledges the governor is the chief executive and is to be in control of the executive branch of the Government. Of course, he is limited in this connection by laws passed by the legislature, and is further limited by this section from direct responsibility of performing the duties assigned the secretary of state and attorney general, yet he is charged with duty to see that these officials perform the duties assigned to them by law.

In specifying dual duties for the lieutenant governor, namely those delegated to him by the governor as well as those that may be delegated to him by law, this section makes it Constitutionally permissible for the legislature to make this a full time position. However, neither the governor nor the legislature can delegate to hio Constitutional duties assigned to the governor, such as, the veto power, the appointive power, the budgetary power, the pardoning power and others specifically set forth in the executive article. To assume any of these powers the lieutenant governor must become acting governor as hereinafter provided.

It is important to note that this section deletes the present Constitutional authority of the lieutenant governor to assume the powers of the governor every time the governor leaves the state.

The secretary of state is made the official keeper of the great seal and the official records. He can also continue to be the supervisor of elections as he may perform duties prescribed by law. By undertaking to set forth specific duties it is hoped that future assignment of duties by law to this office will be confined to the same general area and that the secretary of state will not be made a policy maker. However, we recognize the power of the legislature is plenary.

Similarly, this section recognizes that the principal duties of the attorney general will be to act as the legal officer of the state. The committee considered, but rejected, including his recently acquired statutory duties with respect to law enforcement and public safety. While the committee believes it is proper

he should have such duties they should not be Constitutionally required. Again it is hoped this office will not be made a policy maker.

Section 5. COMPENSATION. (1) Officers of the executive department shall receive salaries provided by law, which may be increased but not decreased during the term of office.

(2) NO elected cfficer cf the executive department may during his term hold any cther public cffice, cr receive compecsation for his services from any governmental agency. He may be a candidate for any public cffice during his term.

# COMMENIS

This section changes the present Constitutional provision that permits decreases but bars increases in salary during the term. The reverse is new permitted. The present Constitutional prohibition regarding increases in salary have nade it impossible to realistically adjust for inflationary pressures in the  $\epsilon$ conomy, and the risk that the legislature k-ill be over generous is not warranted by our historp.

The committee considered delegate prcrcsal 39 creating a wage board, but thought it to be a legislative matter. The changes made in this section should give the legislature the courage to set just and fair salaries for elected officials.

The second paragraph makes clear an elected cfficial cannot hcld two public offices at the same time, ncr can he be cn two government payrolls nor receive compensation from the federal and state governments for performing governmental duties. It also clears any ambiguity that arises from the last sentence cf the present Article VII, section 4, and makes it clear the cfficers of the executive department can seek another office without resigning. upon election, cf course, he must resign or decline one or the other.

Section 6. VACANCY IN CFFICE. (1) If the cffice cf lieutenant geverner tecemes vacant his succession to the office of governor, or by his death, resignation or disability as determined by law, the governor shall appoint a qualified person to hold and serve in that office for the remainder of its term.

(2) If the office of secretary cf state or attorney general becomes vacant by death, rfsignaticn CI disability as determined by law, the governor shall appoint a qualified person to hold and serve in that office until the next general election, and until his

# MONTANA CONSTITUTIONAL CONVENTION

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successor is elected and qualified. The person elected to fill such vacancy shall hold the office until the expiration of the term for which the person he succeeds was elected.

(3) If the office of superintendent of public instruction becomes vacant, it shall be filled in the manner above provided if it is at that time an elective office; otherwise it shall be filled as provided by law.

# CCMMENTS

This section presupposes the governor and lieutenant governor will run as a team. It was therefore thought desirable to allow the governor to appoint his own teammate for the remainder of the term when a vacancy exists in the office of lieutenant governor. However, with the other officers we followed the established pattern of requiring election if the vacancy occurs in the first half of the term.

The appropriate except-ion is made if the superintendent of public instruction is made an apprintive position by the legislature in the future.

Section 7. 20 DEPARTMENTS. All executive and administrative offices, toards, bureaus, commissions, agencies and instrumentalities of the executive department of state government and their respective functionr, powers, and duties, except for the office of governor, lieutenant governor, secretary of state, attorney general and superintendent of public instruction shall be allocated by law among anti within not more than 20 departments. Subsequently, all new powers or functions shall be assigned to departments, divisions, sections, or units in such manner as will tend to provide an orderly arrangement. Temporary commissions may be established by law and need not be allocated within a principal department.

# CCEMENIS

The 1889 Constitution's inherent contradiction -- the delegation of executive power to the governor, yet restricting that power due to diffusion in Constitutional boards -- has been clarified by the adoption of the executive reorganization amendment and the proposed corcllary charges in this executive article.

Previously, the divided powers of boards of elective officers, such as the board of examiners, made a mockery of section 5 of the present Constitution: "The supreme executive power of the state shall be vested in the governor, nho shall see that the laws are faithfully executed.". The governor, under reorganization and in this article, has the responsibility and the accountability to the electorate and the legislature. This fundamental principle of delegation of power is an important hreakthrough in the continuing effort for effective, responsible, viable and efficient government. The state's chief executive will be chief in fact, not in rhetoric.

The majority of the **conmittee** deleted as Constitutional and elective officers the cffices of state auditor and state treasurer in accordance with the **conviction** that the responsibilities and duties could be included under the 20 department reorganization amendment and statutes.

Section E. AFPOINTING FOWHR. The principal departments provided for in section 7 shall be under the supervision of the governor, and, except as otherwise provided herein or by lar, shall be headed by a single executive appointed by the governor and subject to confirmation by the legislature. Such executives shall hold office until the end of the term of the governor, unless sooner removed by the governor.

(2) The governor shall appcint, subject to confirmation by the legislature all officers provided for by this Constitution or by lau and whose appcintment or election or term is not otherwise provided for. Thy shall hold office until the end of the term of the governor unless scener removed by the governor.

(3) If a vacancy in any such office cccurs during a recess of the legislature, the governor shall appoint some fit person to discharge the duties thereof until the next meeting of the legislature, when the office shall be filled by appointment and confirmation.

(4) No person not confirmed by the legislature for an office shall, except at its request, be nominated again for that office at the same session, or be appointed to that office during a recess of the legislature.

# COMMENTS

The fundamental concept of checks and balances by separate branches of government is a key part of section 8. The governor has been delegated supervisory powers in this article in accord to his Constitutional designation of executive power and the

reorganization amendment and statutes already approved.

This section is in keeping with the legislative implementation, dating back to the 1920's, of such a program. However, the legislature had to reverse a trend whereby executive power had been whittled to insignificance by creation of more than 160 state agencies with little executive or legislative supervisior.

Now, this article, the governor has been delegated that power, as well as the right to appoint and remove heads of the principal departments. However, the legislature has the power to confirm such appointments with added safeguards to protect reappointment of rejected nominees.

Section 9. FUDGF1 AND MESSAGES. The governor shall at the beginning of each legislative session, and may at other times, give the legislature information and recommend measures he considers necessary. The governor shall submit to the legislature at a time fixed by law, a budget for the ensuing fiscal period setting forth in detail, for all operating funds, the proposed expenditures and estimated revenue of the state.

# CCEMENIS

This section adopts the proposal of the Constitution revision sub-committees made in 1969, and is in accordance with the prior recommendation of the legislative council. The present statutory responsibility of the governor to submit an executive budget to the legislature is made nandatory by the Canstitution.

It revises section 10 of the [resent Article VII, and eliminates the excess verbiage. The other requirements of present section 10 are and should be governed by statute and administrative procedures.

Section 10. VETC FOWER. (1) All tills passed by the legislature, except bills proposing amendments to the Montana Constitution, tills ratifying proposed amendments to the United States Constitution, resolution, and initiative and referendum measures, shall be submitted to the governor who shall sign or veto every till within five days after its delivery to him if the legislature is in session, or within 25 days if the legislature is adjourned. The governor shall return vetced bills to the legislature with a statement of his objections.

(2) The governor may return any bill to the legislature with his objections and with a recommendation for an amendment or amendments to it. If the legislature passes the bill in accordance with the governor's recommendation, it shall again return the bill to the Governor for his reconsideration. The qovernor shall not return a bill a second time, for amendment.

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(3) Open receipt of a vetc message, the legislature shall recensider passage of the vetced bill. A twothirds vote of the members present overmides the vetc, and the bill shall become law.

(4) If the legislature is not in session when the governor vetoes a bill, he shall return the bill with his objections to the legislature in a manner authorized by law. The legislature, as provided in rection 11, may reconvene itself to reconsider any bills are vetoed by the govercor.

(5) 'The governor may vetc items in appropriation bills, and in such instances the procedure shall be the same as upon veto cf an entire till.

# CCMMENIS

This section removes the governor from the process of amending the state and federal Constitutions. Constitutional amendments initially must be approved by a two-thirds vote in each house, which is the same majority required to overside a gubernatorial veto. Therefore, there is pc reason to involve the govsrncr in the process. Similarly, the signature of the governor is not required for resolutions because resolutions do not have the effect of law. Consistent with section 1 of Article V of the present Constitution, the governor has no veto power over initiative and referendum measurer.

By the requirement in subsection 1 that the governor sign or veto every till presented to hio, the "pocket veto" is eliminated. Furthermore, subsection 4 authorizes the legislature to reconvene to consider post-session vetces. The time period for gubernatorial consideration of bills after adjournment of the legislature has been lengthened from 15 to 25 days to give the governor sufficient time to adequately study bills and in recognition of the "log-jam" of logislation passed in the closing days of the legislature.

The committee considered and rejected the reduction vetc, which is the power to reduce items in appropriation bills, because the members believe such a vetc cculd result in irresponsibility. The reduction vetc encourages the legislature to appropriate large sums of money to popular causes, shifting the onus of reducing the appropriations to the governor, while it also enables the governor to thwart an activity or program without the stigma of killing it.

The committee did, however, authorize the amendatory veto in substiction 2, which permits the governor to return a bill to the legislature with recommendations for changes that would make the bill acceptable to him. If the legislature by majority wote of the members present accepts the governor's recommendations, the bill is returned to the governor for reconsideration. The governor is prohibited from returning the bill a second tire. The amendatory weto accommedates the situations when the governor objects to only parts of a bill and recognizes its general merit. In the stares which authorize the amendatory weto, it is utilized more than the regular veto. The power of amendatory weto is intended to extend to appropriation bills. In addition, the item veto is retained in subsection 5.

Section 11. SPECIAL SESSION. Whenever the governor considers it in the public interest, he may convere the legislature, either house, or the two houses in joint session. At the written request of tat-thirds of the members of each house, the presiding officers of both houses shall convene the legislature in special session.

# COMMENTS

This section revises present section 11 of Article VII. It continues the power of the governor to call special sessions tut removes his present authority to confine the subjects to be CCMsidered. If the legislature is giver power to call itself into session the present limitation would be ineffective in any case.

The section also permits the legislature to call itself into session ty a tro-thirds wote of the full membership. The decision on this question will be reached in the legislative committee proposal.

Section 12. PARDONS. The governor shall have the power to grant reprieves, commutations and pardons after conviction, reinstate citizenship and may suspend and remit fines and forfeiturfs subject to procedures prescribed by law.

# COMMENTS

This section revises the present section 9 of Article VII. It deletes all the material after the provise in the present section. The power of the governor to grant reprieves, commutations and pardons is still made subject to procedures prescribed by law. The legislature has new previded for an appointive lap hoard of pardons and paroles. It no doubt will continue to do sc. Yet it seems to the majority of the committee unnecessary to require it. The executive reorganization director and the present chairman of the board of pardons recommended the deletion.

The historical power of the chief executive to show mercy should be retained, and the majority believe there is no Constitutional need for a buffer board appointed by the governor.

By making no reference to the board of prison commissioners in present section 20, the majority of the committee suggests repeal. The control of the prison has been assigned by law to the department of institutions and the Constitutional board consisting of the governor, attorney general and secretary of state has not been performing its Constitutional duty in fact for many years. The executive reorganization director recommends the repeal to conform to the fact.

Section 13. MILITIA. The governor shall be commanderin-chief of the militia forces of the state, except when these forces are in the actual service of the United States, and shall have power to call out any part of the whole of said forces to aid in the execution of the laws, to suppress insurrection of the repel invasion.

(2) The militia forces shall conrist of all able-bodied citizens of the state except such persons as are exempted by law.

#### CCMMENIS

The subject of military matters appears in Article II, Article XIV, and the above section which gives the govefner command Of the state militia. It no longer has the significance it did in frontier times, and has become largely superseded or obsolete. The committee recommends simple repeal of Article II and Article XIV, and inclusion of the first paragraph of former Article XIV into section 13 above.

Article II - Research by the legislative ccuncil shows that none of the military reservations referred to in this article presently exist as such. No similar article exists in othfr Constitutions. Its subject matter having passed out of existence, so also should the article.

Article XIV - except for its section 1, which we have included in our section 13. this article merely refers to various matters on which the legislature was to pass lsgislation. Since it could as well do so without such provisions in the Constitution, they serve no useful purpose, and it is simply proper

drafting to eliminate them. This is also recommended by the legislative council. Other Constitutions do not contain similar provisions.

The first paragraph of this section is former section 6 carried forward without change.

The second paragraph is taken from section 1. Article XIV, without change except in one significant respect. The committee includes tuc daring, forward-locking ladies unc foresee the time when their sex will be liberated to equal responsibility for the safety of OUI state in time of trouble. They have volunteered feminine membership in the state militia, romething which bodes well for the future of its readiness for action. 'Therefore, the draft as submitted omits the word "male" by necessity, and the age limitations by courtesy.

Section 14. SUCCESSION. (1) If the governor-elect is disqualified, or dies, the lieutenant governor-elect upon qualifying for the office shall become governor for the full term. If the governor-elect fails to assume office for any other reason, the lieutenant governor-elect upon qualifying as such shall serve as acting governor until the governor-elect qualifies for office, or until the office becomes vacant.

(2) The lieutenant governor shall serve as acting governor when requested in writing by the yovernor to do so. He shall serve as acting governor during the absence from the state of the governor for any period in excess of 45 days.

(3) We shall also serve as acting goverror when the governor is disabled and by reason of that disability is unable to communicate to the lieutenant governor the fact of his inability to perform the duties of this office. The lieutenant governor in such event shall continue to serve as acting governor until the govercor resumes the duties of his office.

(4) Whenever the lieutenant governor and attorney general transmit to the presiding officer of the legislature their written declaratico that the governor is unable to discharge the powers and duties of his office, the legislature shall convene.

(5) If the legislature, within 21 days after convening, determines by two-thirds, vote cf its members present that the governer is unable to discharge the powers and duties of his effice, the lieutenant governor shall enter upon and discharge the same as acting gevernor; thereafter, when the governer transmits to the presiding efficer of the legislature his written declaration that no inability exists, he shall resume

the powers and duties of his office within 15 days, unless the legislature determine otherwise ty twothirds vote of its members. If the legislature so determines, the liautenant governor shall occtinue to discharge the powers and duties of the office as acting governor.

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(6) If the office of governor becomes vacant by reason of death, resignation, or disgualification, the lieutenant governor shall become governor for the remainder of the term.

(7) Additional succession to such vacancies shall be as provided by law.

(8) when there is a vacancy in the office of governor, the successor shall have the title, powers, duties and emoluments of that office and shall be the governor. When the successor serves as acting governor for a temporary period, he shall have only the powers and duties of the office for the period during which he serves as such.

# CCMMENTS

SubSection 1 authorizes the lieutenant governor-elect to become governor in the event of the death or disqualification of the governor-elect. The lieutenant governor-elect serves as acting governor if the governor-elect fails to assume office for any other reason. Such a provision is desirable because! in the absence of such a provision, the courts of a least five states have determined that the incumbent governor should continue in office when the yovernor-elect was unable to qualify for inauquration.

By subsection 2, the governor is authorized to request the lieutenant governor to serve as acting governor, whether or not the governor is absent from the state. Under this subsection. however, the lieutenant governor no longer becomes acting governor the moment the governor leaves the state. The committee believes that by utilizing modern communications the governor can effectively perform the duties or his office during a short term absence from the state. Furthermore, the governor is not prohibited from requesting the lieutenant governor has been absent from the state 45 days, however, the lieutenant governor does become acting governor. Such a provision should tend to discourage the governor from prolonged absences from the state.

Although Montana's Constitution presently provides for succecsion to the governorship in cases of "inability" of the governor "to discharge the powers and duties of his office", proce-

dures for determining disability of the governor are not provided. Unfortunate experiences in several states with disabled governors and federal experience with presidential disability illustrate that procedures for differmination of guternatorial disability are necessary. The committee therefore proposes a disability determination provision based upon the model provided by the Twenty-fifth Amendment of the United States Constitution. AS noted above, under subsection 2 the governor may request the lieutenant governor to serve as acting governor. This authority would extend to a situation when, for example, the governor is scheduled for surgery. Subsection 2 also authorizes the lieutenant governor to become acting governor when the governor is unable to communicate -- due, for example, to a stroke. When the governor recovers, he may resume the duties of his office.

Subsection 3 authorizes the lieutenant governor and attorney general to declare the governor's disability, whereupon the legislature convenes to determine the validity of the declaration. If two-thirds of the legislature agree that the governor is disabled, the lieutenant governor becomes acting goverror. The governor may resume his office by declaring that the disability no longer exists unless the legislature prevents his resumption of powers by a two-thirds vote.

When the governorship becomes vacant, the lieutenant governcr succeeds to the office of governor for the remainder of the term. When the lieutenant governor serves as acting governor, he exercises only the powers and duties of the office of governor. MINCRITY REPORT

BE IT PROPOSED BY THE MINORITY OF THE EXECUTIVE COMMITTEE:

That there be a new Article cc the Executive to read as follcws:

### ARTICLE \_\_\_\_

# THE EXECUTIVE

Section 1. OFFICERS. (1) The executive department shall consist of a governor, lieutenant governor, secretary of state, attorney general, and superintendent of public instruction and state auditor.

(2) Each shall hold his officf for a term of four years, commencing on the first Monday of January next succeeding his election and until a successor is elected and qualified.

(3) Each shall reside at the seat of government, where he shall keep the public records of his office.

(4) Each shall perform such duties as are prescribed in this Constitution, and by law.

Section 2. EIECTION. (1) The governor, lieutenant gover-"or, secretary of state, attorney general, state treasurer, the superintendent of public instruction and state auditor shall be elected by the qualified electors of the state at a general election held and finally determined as provided by law.

(2) Bach candidate for governor shall file jcintly rith a candidate for lieutenant governor in primary elections, or otherwise comply with nomination procedures, so that the offices of governor and lieutenant governor shall be voted upon together in primary and general elections, as provided by law.

Section 3. QUALIFICATIONS. (1) No person shall be eligible to the office of governor, lieutenant governor, attorney general OI superintendent of public instruction unless he has attained the age of 30 years at the time of his election, "or to the office of secretary of state, state auditor, or state treasurer, unless he has attained the age of 25 years. In addition to the qualifications above prescribed, each of the officers named shall be a citizen of the united States, and have resided within the state two years next preceding his election.

(2) In addition to the toregoing gualifications, any person to be eligible to the office of attorney general shall be a

## MONTANA CONSTITUTIONAL CONVENTION

attorney in good standing admitted to practice law in the state of Montana, and have engaged in the active practice thoreof for five years before election.

Section 4. (1) The executive power of the state is vested in the governor, who shall see that the laws are faithfully executed. He shall have such other duties as are herein provided, and as provided by law.

(2) The lieutenant governor shall perform the duties delegated to him by the governor, and those provided for him by law, but no power specifically vested in the governor by this Constitution may be delegated to the lieutenant governor in this manner.

(3) The secretary of state shall maintain the official records of the acts of the legislative assembly, and of the executive department, as provided by law. He shall keep the great seal of the state of Montana, and pfrform any other duties provided by law.

(4) The attorney general shall be the legal officer of the state, with the duties and powers provided by law.

(5) The auditor shall be the custodian of all fiscal records of the state. He shall be the issuing officer for all state warrants, with other duties and powers provided by law.

Section 5. COMPENSATION. (1) Off icers of the executive department shall receive salaries provided by law, which may te increased but not decreased during the term of office.

(2) NC elected officer of the executive department may during his term hold any other public office, or receive compensation for his services from any governmental agency. He may be a candidate for any public office during his term.

Section 6. VACANCY IN **CFFICE.** (1) If the cffice of lieutenant governor becomes vacant by his **succession** to the office of governor, or by his death, resignatico or disability as determined by law, the governor shall appoint a qualified **person** to hold and serve in that office for the remainder **of** its term.

(2) If the office of secretary cf state, attorney general, auditor, treasurer and superintendent cf public instruction becomes vacant by death, resignation or disability as determined by law, the governor shall appoint a qualified person tc hcld and serve in that office until the next general election, and until his successor is elected and qualified. The person elected to fill such vacancy shall hcld the cffice until the expiration cf the term for which the person he succeeds was elected.

Sfcticn 7. 20 DEPARIMENTS. All executive and administrative offices, boards. bureaus. commissions. adencies and instrument

talitifs of the executive department of state government and their respective functions, powers, and duties, except for the office of governor, lieutenant governor, secretary of state, attorney general and superintendent of public instruction shall be allocated by law among and within not more than 20 departments. Subsequently, all new powers or functions shall be assigned to departments, divisions, sections, or units in such manner as will tend to provide an orderly arrangement in the administrative organization of state government. Temperary commissions may be established ty law and reed not be allocated within a principal department.

Section 8. AFFCINTING POWFR. (1) The principal departments provided for insection 7 shall be under the supervision of the governor, and, except as other wise provided herein or by law, shall be headed by a single executive appointed by the governor and subject, to confirmation by the legislature. Such executives shall hold office until the end of the term of the governor, unless sconer removed 'by the governor.

(2) The governor shall appoint, subject to confirmation by the legislature all officers provided for by this Constitution or by law and whose appointment or election or tarn is not otherwise provided for. They shall hold office until the end of the term of the governor unless sooner removed by the governor.

(3) If a vacancy in any such office cccurs during a recess of the legislature, the govarnor shall appoint some fit person to discharge the duties thereof until the next meeting of the legislature, when the office shall be filled by appointment and confirmation.

(4) NC person not confirmed by the legislature for an office shall, except at its request, be norinated again for that office at the Same session, or he appointed to that office during a recess of the legislature.

Section 9. BUIGET AND PIES-CAGES. The governor shall at the beginning of each legislative session, and may at other times, give the legislature information and recommend measures he considers necessary. The governor shall submit to the legislature at a time fixed by law, a budget for the ensuing fiscal period setting forth in detail, for all operating funds, the processed expenditures and estimated revenue of the state.

Section 10. VETO POWER. (1) All bills passed by the legislature, except bills proposed amendments to the Montara Constitution, bills ratifying proposed amendments to the United States Constitution, resolutions, and initiative and referendum measures, shall be submitted to the governor who shall sign CI veto every bill within five days after its delivery to him if the legislature is in session, Cr within 25 days if the legislature is adjourned. The governor shall return vetced bills to the legislature with a statement of his objecticos.

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(?) The governor may return any bill to the legislature with his objections and with a recommendation for an amendment or amendments to it. If the legislature passes the till in accordance with the governor's recommendation, it shall again return the hill to the governor for his reconsideration. The governor shall not return a till a second time, for amendment.

(3) Upon receipt of a oetc message, the legislature shall reconsider passage of the vetced till. A two-thirds vote of the members present overrides the vetc, and the bill shall become law.

(4) If the legislature is not in session when the governor vetces a bill, he shall return the bill with his objections to the legislature in a manner authorized by law. The legislature, as provided in section 11, may reconvene itself to reconsider any bills so vetoed ty the governor.

(5) The governor may veto items in appropriation bills, and in such instances the procedure shall be the same as upon veto of an entire bill.

Section 11. SPECIAL SESSION. Whenever the governor considers it in the public interest, he may convene the legislature, either house, or the two houses in joint session. At the written request of two-thirds of the members of each house, the presiding officers of both houses shall convene the legislature in special Session.

Section 12. PARICNS. The gcvernor shall have the pcwer to grant reprieves, commutations and pardons after conviction. reinstate citizenship and may suspend and remit fines and forfeitures subject to procedures prescribed by law.

This action by the governor shall be upon the recommendation of a board of pardons. The legislative assembly shall by law prescribe for the appointment and composition of said board of pardons, its powers and duties; and regulate the proceedings thereof.

Section 13. MILITIA. (1) The governor shall be commanderin-chief of the militia forces of the state, except when these forces are in the actual service of the United States, and shall have power to call out any part of the whole of said forces to aid in the execution of the laws, to suffress insurrection or to repel invasion.

(2) The nilitia forces shall consist of all able-bodied citizens of the state except such persons as are exempted by law.

Section 14. SUCCESSION. (1) If the governor-elect is disqualified, or dies, the lieutenant governor-elect upon qualifying for the office shall become governor for the full • rm If the

governor-elect fails to assume office for any other reason, the lieutenant governor-elect upon qualifying as such shall serve as acting governor until the goveraor-elect qualifies for office, or the office becomes vacant.

(2) The lieutenant gcverrcr shall serve as acting governor when requested in mining by the governor to do so. He shall serve as acting governor during the absence from the state of the gcverncr for any period in excess of 45 days.

(3) He shall also serve as acting governor when the governor is disabled and by reason of that disability is unable to communicate to the lieutenant governor the fact of his inability to perform the duties of his office. The lieutenant governor in such event shall continue to serve as acting governor until the governor resumes the duties of his office.

(4) Whenever the lieutenant governor and attorney general transmit to the presiding officer of the legislature their written declaration that the governor is unable to discharge the powers and duties of his office, the legislature shall convene.

(5) If the legislature, within 21 days after convening, determines by tuc-thirds vote of its members present that the governor is unable to discharge the powers and duties of his office, the lieutenant governor shall enter upon and discharge tha same as acting governor; thereafter, when the governor transmits to the presiding officer of the legislature his written declaration that no inability exists, he shall resume the powers and duties of his office within 15 days, unless the legislature determines otherwise by tuc-thirds vote of its members. If the legislature so determines, the lieutenant governor shall continue to discharge the powers and duties of the office as acting governor.

(6) If the office of governor becomes vacant by reason of death, resignation, or disqualification, the lieutenant governor shall become governor for the remainder of the term.

(7) Additional succession to such vacancies shall be as provided by law.

(8) When there is a vacancy in the office of governor, the successor shall have the title, pcwers, duties and emoluments of that office and shall be the governor. When the successor serves as acting governor for a temporary period, he shall have only the powers and duties of the office for the period during which he serves as such.

<u>Zsz Betty L. Babcock</u>

## MONTANA CONSTITUTIONAL CONVENTION

# COMMENTS ON MINORITY PROPOSAL

The Minority Proposal is identical to the Majority Proposal except for amendments in sections 1, 2, 3, 4, 6 and 12 designed to make the executive branch of government more responsible to the citizens of the state by providing for the election or the present elected executive officers.

Section 1. CFFICERS. (1) The executive department shall consist Of a governor, lieutenant governor, secretary of state, attorney general, state treasurer, superintendent of public instruction and state auditor.

(2) "ach shall hold his office for a term of four years, commencing on the first ronday of January next succeeding his election and until a successor is elected and qualified.

(3) Each shill reside at the seat of government, where he shall keep the public records of his office.

(4) Each shall perform such duties as are prescribed in this Constitution, and by law.

#### CCMMENIS

The minority of the executive committee favor the election of the major state executive offices because government needs to be responsive and responsible to the people it represents. The people must retain their right to elect their officials. Ey elimination of their present power to choose the rajor state offices we do not want to defranchise the people Of Montana of their sacred privilege - their right to exercise the freedom of choice in the elective process. The people deserve the right to choose who shall represent them in government.

Montana by Constitutional amendment and legislative act is reorganizing its governmental processes under what is known as executive reorganization. This is placing all Montana's governmental administration and control directly under the governor and appointed department heads. This program is promoted in the name of efficiency and economy.

Government needs to be more to its constituents than efficient and economical. It needs to be responsive and responsible to the people it represents. Its responsibilities includes not only the matter of protecting the public trust, it includes having the trust of the public.

Public trust does not come from just a matter of confidence in the integrity of public officers, but rather it comes from knowing that public affairs are rlaced in the public eye. This

can only occur when the activities of government are visible and when there are ways of checking or what cur putlic officials are doirg.

The state treasurer and auditor are the major state financial officers. One receives all state money, the other disturses all state funds. one major concern relates regarding reorganization to the financial affairs of the state. This concern should be included in our proposed Constitution in such a way that we give the public the best chance to view critically its public officers and to avoid the open invitation to corruption. This should include a public official, elected and responsible only to the people and who is not subservient to the varying political desires of some chief executive who perhaps Will te only concerned with an approving lock from the public at his administration.

We know that no governor will have continuous opportunity to observe all the actions of his administrative officers. To place all fiscal affairs in one administrative office, such as a controller's office, not only jecpardizes the chief executive, it is one open invitation to unviewed corruption.

We ask then this convention include separate fiscal officers as elected officers in this proposed Constitution in the offices of state auditor and state treasurer.

The state superintendent of public instruction is the major state educational officer and as such should be elected by the people. The selection of the superintendent should be protected from undue political influence by naking her directly responsible to the people.

We are with the majority committee proposal comments on the election of the attorney general. We provide further qualification in cur section 3.

Section 2. ELECTION. (1) The governor, lieutenant governor, secretary of state, attorney general, state treasurer, superintendent of public instruction and state auditor shall be elected by the qualified electors of the state at a general election held and finally determined as provided by law.

(2) Each candidate for governor shall file jointly with a candidate for lieutenant governor in primary elections, or otherwise comply with nomination procedures, so that the offices of governor and lieutenant governor shall be voted upon together in primary and general elections, as provided by law.

#### COMMENTS

# MONTANA CONSTITUTIONAL CONVENTION

This section adds the state treasurer, superintendent of public instruction and state auditor to the elected officers provided in the majority report. Our reasons are explained in the comments to Section 1.

Section 3. CUALIFICATIONS. (1) NC person shall be eligible to the office of governor, lieutenant governor, attorney general or superintendent of public instruction unless he has attained the age of 30 years at the time of his election, nor to the office of secretary of state, state auditor, or state treasurer, unless he has attained the age of 25 years. In addition to the qualifications above prescribed, each of the officers named shall be a citizer of the United States, and have resided within the state two pears next preceding his election.

(2) In addition to the foregoing gualifications, any person, to be eligible to the office of attorney general shall be an attornry in good standing admitted to practice law in the state of Montara, and have engaged in the active practice thereof for five years before election.

#### CCMMENIS

This section retains the qualifications in section 3 of the present executive article. The major deletion in section 3 recommended by the majority was removal of the age requirements for all candidates except the attorney general. The minority of the Executive Committee, believe we would be derelict in our duty and inconsistent as well, if we require specific qualifications for the attorney general and remove all such qualifications for the rest of the executive offices.

he realize it is unlikely that the electorate would elect an eighteen year old to these offices, but we feel strongly that the Constitution must guarantee a certain maturity as a gualification for office holders.

We are conscious of the increased intelligence and ability of cur young people, but feel confident that the majority, those with mature attitudes, would want us to require such qualifications for their Own protection, to insure the dignity of the office and to provide a goal for them to strive for. In comparing Montana's present Constitution with six others we found the states of Alaska, Michigan and New Jersey require a governor to be at least 30 pears of age and Hawaii and Fuerto Ricc 35 years. They also require longer residency requirements. Virtually all state Constitutions require higher age qualifications for state officers than for the right to vote.

Section 4. DUIIES. (1) The executive power of the state is vested in the governor, uhc shall see that the laws are faithfully executed. He shall have such other duties as are herein Frovided, and as provided by law.

(2) The lieutenant governor shall perform the duties delegated to him by the governor, and those provided for him by law, but no power specifically vested in the governor by this Constitution may be delegated to the lieutenant governor in this manner.

(3) The secretary cf state shall maintain the cfficial records cf the acts cf the legislative assembly, and of the executive department, as Frevided by law. He shall keep the great seal cf the state of Mcntana, and perform any other duties Frevided by law.

(4) The attorney general shall be the legal cfficer of the state, with the duties and powers provided by law.

(5) The auditor shall be the custodiao of all fiscal records of the state. He shall be the issuing officing of all state warrants, with other duties and powers provided ty law.

#### CCEMENTS

In addition to the language of section 4 proposed by the majority in subsection (5) we have provided for the duties of the auditor so this office may be strengthened and our citizens may be assured there will always be a completely independent elected auditor, free of political pressure and responsible to the electorate to protect their fiscal affairs.

The creation of a guternatorially appointed department head as the complete repository of all the state fiscal and audit functions is an over centralization of power and an open invitation to corruption. Montana, even under its present system, has recently experienced two separate embezzlement type situations. One was uncovered by the bank examiner's office, the otherby the state auditor's office. Neither were in existence for a particularly long time nor were the losses particularly large, before their discovery. Due to the relatively fast discovery of these transgressions, full restitution was made possible. Therefore, it is very necessary to retain internal control. Obviously any system of control, which vests total control in one person or department, is not a good system of control, in fact it would invite misuse.

Section 6. 9ACANCY IN OFFICE. (1) If the office of lieutenant governor becores vacant by his succession to

the office of governor, or by Eis death, resignation or disability as determined by law the governor shall appoint a gualified person to told'and serve in that office for the remainder of its term.

(2) If the office of secretary of state, attorney general, auditor, treasurer and superintendent of public instruction becomes vacant by death, resignation or disability as determined by law, the governor shall appoint a qualified person to hold and serve in that office until the next general election, and until his successor is elected and qualified. The person elected to fill such vacancy shall hold the office until the expiration of the term for which the person he succeeds was elected.

#### COMPENIS

Here we have inserted in subsection (2) the additional elected officers and deleted subsection (3) that appears in the majority report.

Section 12. FARDONS. The governor shall have the power to grant reprieves, commutations and pardons after conviction, reinstate citizenship and map suspend and remit fines and forfeitures subject to procedures prescribed by law. This action by the governor shall be upon the recommendation of a board of pardons. The legislative assembly shall by law prescribe for the appointment and composition of said board of pardons, its powers and duties; and regulate the proceedings thereof.

# CCMMENIS

We agree with the aajcrity of the executive committee, except that we feel that it is appropriate to establish Constitutionally the board of pardons. The pardon power of the governor is of such importance that it should not be exercised without the prior advice and consultation of a board of lay and professional persons responsible for the state correctional program.

# APPENEIX A

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# CRCSS\_FEFEFENCES

PROPOSED SECTION

PRESENT ARTICLE & SECTION

VII, 1
VII, 2
VII, 3
VII, 5, 15, <b>17</b>
VII, 4
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VII, 12, 13
VII, <b>11</b>
VII, 9
VII, 6; XIV, <b>1</b>
VII, 14, <b>15, 16</b>
VII, e, <b>18, 19,</b> 20
XIV, 2, 3, <sup>4</sup> , 5
II, 1

MONTANA CONSTITUTIONAL CONVENTION

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# APPENDIX B

# PROPOSALS CONSIDERED BY COMMITTEE

The following delegate proposals were examined and considered by the executive committee during its deliberations:

	Number of Proposal	Chief Sponsor	Subject Matter	Disposition
1.	25	Chet Blaylock	Provides legis- lature with the opportunity to override post session guber- natorial vetoes by mail	Rejected
2.	39	Jerome Cate	Provide for a wage commission	Rejected
3.	77	Richard Roeder	Executive Article providing for only the governor and lieutenant governor	Adopted in part
4.	107	Harold Arbanas	Executive Article providing for joint election of the governor, lieutenant gover- nor and attorney general	Adopted in part
5.	110	Geoffrey Brazier	Eliminating number of times a person may succeed him- self in office	Rejected
6.	136	Robert Kelleher	Parliamentary form of govern- ment	Rejected

	Number of Proposal	Chief Sponsor	Subject Matter	Disposition
7.	152	Mike McKeon	Repeal Article XIV of the present con- stitution	Adopted in part
8.	170	Archie Wilson	Executive Article retaining con- stitutional officers and boards	Adopted in part

# MONTANA CONSILIUTIONAL CONVENTION

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# APPENDIX C

# WITNESSES HEARD BY COMMITTEE

# <u>Name - Affiliation - Residence - Subject</u>

- 1. Forrest ii. Anderson Governor, State of Bontana Helena Executive Article in general.
- 2. Richard H. Feeder Delegate Bozeman Froposal 77.
- 3. William Crcwley Law Professor Missoula Reorganization.
- George Bouslinan Deputy Director, Executive Recrganization
   Helena Recrganization.
- 5. Robert L. Woodahl Attorney General, State of Montana -Helena - Office of Attorney General.
- Frank Murray Secretary cf State Helena Cffice of Secretary cf State.
- 7. Gail M. DeWalt Deruty, Secretary of State Relena Office of Secretary of State.
- Ernest Steel Chairman, Railrcad and Public Service Commission - Helena - Office of Railrcad and Public Service Commission.
- 9. William Jchnson Director, Public Utilities Department of the Railrcad and Public Service Commission - Helena -Office of Railroad and Public Service Commission.
- IO. Lcuis G. Eoedecker Commissioner, Failrcad and Public Service Commission - Helena - Office of Railroad and Public Service Commission.
- 11. Alfred Langley Commissioner, Railrcad and Public Service Commission - Helena - Office of Railrcad and Public Service Commission.
- 12. William O'Leary Director, Iegal Department, Railread and Public Service Commission - Helena - Office of Railread and 'Public Service Commission.
- 13. Ted Schvinden Commissioner of Lands Department Belena Cffica of Lands Department.
- 14. Maj. Gen. John Womack Adjutant General, State of Montana -Helena - Military Articles in general.

15. Col. Harry Thode - Staff Administrative Assistant. Kontana

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National Guard - Felana - Military Articles in general.

- 16. John Dowdall State Examiner Helena Office of State Examiner.
- 17. Mrs. Diane Schladweiler Montana League of Women Voters -Bozeman - League's position on the Executive Article.
- 18. E. V. "Sonny" Omholt State Auditor Helena Office of State Ruditor.
- 19. Alex Stephenson State Treasurer Helena Cfficf cf State Treasurer.
- 20. Dean Reed Deputy Legislative Auditor Helena Legislative Audits.
- 21. Morley Cccper Chairman, state Bcard of Equalization -Helena - Functions and duties of Stat? Ecard.
- 22. John Alley Member, State Ecard of Equalization Helena Functions and duties of State Board.
- Ray Wayrynen Member, Stat? Ecard cf. Equalization Helena
   Functions and duties cf State Ecard.
- 24. Keith Colbo Director, Department of Revenue Helena Functions and duties of his office.
- 25. Ed Nelson Fxecutive Secretary, University System Helena
   Views cn Board of Educaticr.
- Harriet Melcy Member, Board of Education Helena Views on Board of Education.
- 2-1. Tim Babcock Former Governor, State of Montana Helena Executive Article in general.
- 28. Icm Judge Lieutenant Governor, State of Montana Helena -Duties and recommendations pertaining to the offici of Lieutenant Governor.
- 29. Doyle Saxby Director, Department of Administration -Helena - Functions and duties relating to department of administration.
- 33: Don Dooley Legislative Council office Helena Duties pertaining to legislative council.
- John Peterson Chairman, Eoard of Pardons Euttin Recommendations concerning Ecard of Pardons.
- 32. Deleres Celburg Superintendent of Fublic Instruction -Helena - Recommendations pertaining to her office.

33. Jack Gunderson - Education Committee, House of Representatives - Power, Montana - His views and recommendation concerning education.

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- 34. Mrs. Rcsemary Boschert Hcusewife Eastern Mcntana Ber views on education.
- 35. LeRcy Cortin Montana Federation of Teachers Butte Federation of Teachers' stand on education.
- 36. Chad Smith Montana Scheel Ecards Association Helena -Association's position regarding education.
- 37. Geoffrey L. Brazier Lelegate Helena Proposal 110.
- 38. Rey G. Crosby, Jr. Citizens for Constitutional Government
   Missoula Citizens position on the executive article.
- 39. Denald A. Garrity Lawyer Helena Testifying on parliamentary form of government.
- 40. Robert L. Kelleher Delegate Billings Proposal 136.
- 41. Robert Watt Montana Student Presidents Association -Missoula - Position taken by Associatico.
- 42. Miles Ronney Delegate Hamilton Proposal 19.
- 43. Members of the bcard of Regents Their views concerning education.
- 44. D. C. Ccopfr Montana Education Association Helena -Position taken by MEA concerning education.
- 45. Sidney I. Smith Commissioner of the Department of Labor and Industry - Helena - Duties and recommendations concerning department of labor and industry.
- 46. Harold Arbanas Delegate Great Falls Fropcsal 107.
- 47. Eetty Babcock Delegate Helena Proposal 170.
- 48. Archie O. Wilson Delegate Hysham Froposal 170.
- 49. Jean Anderson President, Montana League of Women Voters -Billings - League's position on the executive article.
- 50. Carol Mitchell Montana Common Cause Helena Position taken by Montana Common Cause on executive article.
- 51. Chet Blaylack Delegate Laurel Froposal 25.
- 52. Ted James Former Lieutenant Gevernor Great Falls -

Recommendations pertaining to office of lieutenant governor.

53. Lee N. Von Kuster - Frofessor, University of Montana -Missoula - Reasons for appointed state superinterdent of public instruction.

# MAJORITY

ROLL CALL VOTE --- EXECUTIVE COMMITTEE

		Date:2/12						
	No:	No: Sec. 2	No:	No: Sec. 4	No: Sec. 5	No:	No:	No:
	Sec. 1	Sec. 2	Sec. 3	Sec. 4	sec.s	Sec. 6	Sec. 7	Sec. 8
Thomas F. Joyce, Chr.	Y	N	N	Y	Y	Y	Y	Y
J. C. Garlington, V.C.	Y	Y	Y	Y	<u> </u>	Y	Y	Y
Harold Arbanas	Y	Y	Y	Y	Y	Y	Y	Y
Betty Babcock	<u>N</u>	N	N	Ň	Y	N	Y	Y
James R. Felt	A	A	A	A	A	А	A	А
Fred J. Martin	Y	Y	Y	Y	Y	Y	Y	Ŷ
Richard B. Roeder	Y	Y	Y	Y	Y	Y	Y	Y
Margaret S. Warden	Y	Y	Y	Y	Y	Y	Y	Y
Archie O. Wilson	N	N	N	N	Y	N	N	Y
Total Yea	6	5	5	6	8	6	7	8
Nay	2	3	3	2	0	2	1	0
Absent	1	1	1	1	1	1	1	1

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#### MAJORITY

ROLL CALL VOTE --- E X E C U T I V E COMMITTEE

	Date:2/12				Date: 2/12	Date: 2/12	Date:	Date:
	No:	No:	No:	No:	No:	No:	No:	No:
	Sec. 9	Sec. 10	Sec. 11	Sec. 12	Sec. 13	Sec.14		
Thomas F. Joyce, Chr.	Y	YY	Y	Y	Y	Y		
J. C. Garlington, V.C.	Y	Y	Y	Y	Y	· Y		
Harold Arbanas	Y	Y	Y	Y	Y	Y		
Betty Babcock	Y	Y	Y	N	Y	Y		
James R. Felt	A	A	λ	A	A	A		
Fred J. Martin	Y	Y	Y	Y	Y	Y		
Richard B. Roeder	Y	Y	У	Y	Y	Y		
Margaret S. Warden	Y	Y	Y	Y	Y	Y		
Archie O. Wilson	Y	Y	Y	N	Y	Y		
Total Yea	8	8	8	6	8	8		
Nay	0	0	0	2	0	0		
Absent.	1	1	1	1	1	1		

II.

# MINORITY

ROLL CALL VOTE --- EXECUTIVE COMMITTEE

			Date:2/12		Date: 2/12		Date: 2/12	Date: 2/12
	No:	No:	No:	No:	No:	No:	No:	No:
	Sec. 1	Sec. 2	Sec. 3	Sec. 4	Sec. 5	Sec. 6	Sec. 7	Sec. 8
Thomas F. Joyce, Chr.	<u>N</u>	Y	Y	N	N	N	N	N
J. C. Garlington, V.C.	N	N	N	N	N	N	N	N
Harold Arbanas	N	N	<u>N</u>	N	N	N	N	N
Betty Babcock	Y	Y	Y	Y	N	Y	N	N
James R. Felt	A	A	A	A	А	А	А	A
Fred J. Martin	N	N	N	N	N	N	N	N
Richard B. Roeder	N	N	N	N	N	Ň	N	N
Margaret S. Warden	N	N	N	N	N	N	N	N
Archie O. Wilson	Y	Y	Y	Y	N	¥	Y	N
		. <u></u> ,,,					· · · · · · · · · · · · · · · · · · ·	
Total Yea	2	3	3	2	0	2	1	0
Nay	6	5	5	6	8	6	7	8
Absent	1	1	1	1	1	1	1	1

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# MINORITY

ROLL CALL VOTE --- <u>EXECUTIVE</u>

	Cυ	т.	

COMMITTEE

	Date:2/12		Date:2/12			Date: 2/12	Date:	Date:
	No:	No:	No:	No:	No:	No:	No:	No:
	Sec. 9	Sec. 10	Sec. 11	Sec. 12	Sec. 13	Sec. 14		
Thomas F. Joyce, Chr.	N	<u>N</u>	N	N	N	N		
J. C. Garlington, V.C.	N	N	N	N	N	N		
Harold Arbanas	N	N	N	N	N	N		
Betty Babcock	N	<u>N</u>	N	Y	N	N		
James R. Felt	A	A	A	A	A	А		
Fred J. Martin	N	N	N	N	N	N		
Richard B. Roeder	N	N	N	N	N	N		
Margaret S. Warden	N	N	N	N	N	N		
Archie O. Wilson	N	N	N	Y	N	N		
Total Yea	0	0	0	2	0	0		
Nay	8	8	8	6	8	8		
Absent	1	11	1.	1	1	1		

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MONTANA CONSTITUTIONAL CONVENTION 1971-1972

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# JUDICIARY CCEMITIEE FROPOSAL

Date Reported: February 17, 1972

David I. Helland \_\_\_ Chairman

Catherine Pemberton, Vice Chairman

# STANDING COMMITTEE REPORT

<u>February 17,</u> 1972

Mr. President: We the Committee on Judiciary respectfully report as fcl-

lcws:

The Judiciary Committee Majority Proposal is ready to be duplicated and submitted to the Committee of the Whole for consideration; and

The Judiciary Committee Mincrity Proposal is ready to be duplicated and submitted to the Committee of the Whole for consideration.

> <u>David I. Holland</u> Chairman

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Date: February 16, 1972

TC: MONTANA CONSTITUTIONAL CONVENTION

From: Judiciary Committee

Iadi3s and Gentlemen:

The committee on Judiciary hereby submits its recommendationo contained in this report to the Montana Constitutional Convention.

The recommendations deal with the structure and organization of the supreme court, district courts and justice of peace courts.

The majority report, among other things, contains election of judges, tenure of judges and qualifications of judges. The report further contains recommendations for the elections of clerks of court and county attorneys.

The minority of the committee has filed a viccrity report which contains recommendations for selection of judges on a basis different from the majority report. The minority report is in itself a complete judicial article and is entirely distinguishabl<sub>e</sub>? from the majority report. Although the reports deal with similar subjects, they are entirely separate.

Recommendations contained in this report are of great concern to the people. Resolutions by the Convertico will have profound effects upon the adairistration of justice and the nature and philosophy of our government. We regret that complete concensus was not possible. We do report that all members of the committee worked diligently and the majority and minority reports are a concensus of the opinions of all persons signing them.

While the members of the committee had philosophical differences, particularly about selection of judges, the entire committee, working on a difficult subject, wholeheartedly devoted their time and energy to their respective report.

The committee expresses their thanks to its Besearch Analyst, Sandra Muckelston, and to its Secretary, Ellen McCarthy, and to its administrative Interns, Dodge Leary and Katherine Sullivan.

Respectfully submitted,

<u>Lavid I. Holland</u> Chairman

Catherine Perberton

MONTANA CONSTITUTIONAL CONVENTION

# MAJCEITY FRCPCSAL

# BE IT PEOPOSED BY THE JUDICIARY COMMITTEE:

That any proposed new Constitution contain Article VIII of the present Constitution amended to read as follows:

#### ARTICLE \_\_\_\_

# TEE JUDICIARY

Section 1. JUDICIAL FOWER. The judicial power is vested in a supreme court, district courts, justice of the peace courts, and such other courts as the legislative assembly may establish.

Section 2. SUPREME COURT - AFFEIIATE JUBISCICTION. The supreme court, except as otherwise provided in this Constitution, shall have appellate jurisdiction only, which shall be ccexten-sive with the state.

Section 3. SUPREME COURT - AFFELLATE JURISCICTICN - WEITS. appellate jurisdiction of the supreme court shall extend to The all cases at law and in equity, subject, however, to such limitations and r = gulations as may be prescribed by law. Said court shall have pewerin its discretion to issue and to hear and determine write cf habeas corpus, mandamus, quc warranto, certiorari, prchibition and injucction, and such cther original and remedial writs as may be necessary **cr** proper to the complete exercise cf its appellate jurisdiction. Each cf the justices cf the supreme court shall have rewer to issue writs of habeas corpus to any part of the state, upon retition by or on behalf of any person held in actual custody, and nay make such srits returnable before himself, cr the supreme ccurt, or tefore any district court of the state, cr any judge thereof; and such writs may be heard and determined by the justice cr court, or judge, before whom they are made returnable. Each of the justices of the supreme court may also issue and hear and determine writs of certiorari in proceedings for conteart in the district court, and such cther writs as he may be authorized by law tc issue.

Section 4. SUFREME CCURI - THEMS. At least three terms of the supreme court, and such other terms as may be necessary to keep the docket current, shall be held each year at the seat of government.

Section 5. SUPREME COURT - COMPOSITION - DISQUALIFICATIONS. The supreme court shall consist of five justices a majority of whom shall be necessary to form a quorum or pronounce a decision, but one OT more of said justices may adjourn the court from day the power to increase the number of justices to seven.

In case a justice of justices of the suffeme court shall be in any way disqualified to sit in a cause brought before such court, the remaining justice or justices shall have power to call on one or more of the district judges of this state as in the particular case may be necessary to constitute the full number of justices of which the said court shall then be composed, to sit with them in the hearing of said cause. In all cases where a district judge is invited to sit and does sit as ty this sforion provided, the decision and opinion of such district judge shall have the same force and effect in any cause beard before the court as if regularly participated in by a justice of the suffeme court.

Section 0. ELECTION AND TERM OF OFFICE OF SUFFEME COURT JUSTICES. The justices of the supreme court shall be elected by the electors of the state at large, and the term of the office of the justices of the supreme court, except as in this Constitution otherwise provided, shall he six years.

Section 7. CLERK CF SUFFEME CCURT. There shall be a clerk of the supreme court, who shall hold his office for the term of six years. He shall be elected by the electors at large of the state, and his compensation shall be fixed by law, and his duties prescribed by law and by the rules of the suffeme courts.

Section 8. JUSTICES OF SUPREME COURT - CUALIFICATIONS. A United States citizen who has been a resident of Montana for two years shall be eligible for the office of justice of the supreme court if admitted to practice law in Montana and experienced with the law in Montana for at least five years immediately prior to filing for or being appointed to the position of justice.

Section 9. DISTRICT COURTS - JUFISCICTION. The district courts shall have criginal jurisdiction in all cases at law and in equity, including all cases which involve the title cr right of possession of real property, cr the legality of any tax, impost, assessment, toll or municipal fine, and in all cases in of which the debt, damage, claim or demand, exclusive of interest and costs, or the value of the property in controversy exceeds \$300: and in all criminal cases amounting to felony, and in all cases of misdemeaner not ctherwise previded for; cf actions cf forcible entry and unlawful detainer; cf proceedings in insclvency; of actions to prevent or abate a nuisance; of all matters of probate; of actions of divorce and for annulment of marriage, and for all such special actions and proceedings as are not otherwise provided for. And said courts shall have the power of naturalization, and to issue papers therefor, ir all cases where they are authorized so to do by the laws of the United States. They shall have appellate jurisdiction in such cases arising in justices and other infericr courts in their respective districts as may be prescribed by law and consistent with this Constituticn. Their process shall extend to all parts of the state, pro-

vided that all actions for the recovery of, the possession of, quieting the title to, or for the enforcement of liens upon real property, shall be commenced in the county in which the real property, or ally part thereof, affected by such action or actions, is situated. Said courts and the judges thereof shall have power also to issue, hear and determine writs of mardamus, gue warranto, certionari, prohibition, injunction and other original and remedial writs, and also all writs of habeas corpus on petition by, or subshalf of, any person held in actual custody In their respective districts. Injunctions, writs of prohibition and habeas corpus, may be issued and served on legal holidays and non-judicial days.

Section 10. JUDICIAL DISTRICTS. The state shall be divided judicial districts, in each cf which there shall be elected into by ths electors thereof one or more judges of the district ccurt as provided hy law whose term of cffice shall be four years. The legislative assembly may increase or decrease the number of judges in any judicial district; provided, that there shall be at least one judge in any district established by law; and may divide the stat?, cr any part thereof, into new districts; provided, that each be formed of compact territory and be bourded by county lines, but no change in the rumber of boundaries of the districts shall work a removal of any judge from office during the term for which he has 'been elected or appcinted. Acy judge of district court may hold court for any other district judge, the and shall dc cc when required by law.

Section 11. WRITS OF ERROR AND APPEAL. Writs of error and appeal shall be allowed from the decisions of district courts to the supreme court under such regulations as may be prescribed by law.

Section 12. DISTRICT JUDGES - QUALIFICATIONS. NC person shall be eligible to the office of judge of the district court unless engaged in the active practice of law in the state of Montana for at least five years Prior to filing for cr being appointed to the office of district judge, and in addition shall be a citizen of the United States and admitted to practice law in the supreme court of the state of Montana. He or she need not be a resident of the district for which elected at the time of election, but after election he or she shall reside in the district for which elected during the term of office.

Section 13. DISTRICT COURTS - BUSINESS DAYS - TEFFS. The district court in each ccunty which is a judicial district by itself shall be always open for the tracsaction of business, except on legal holidays and non-judicial days. In each district where two cr more counties are united, until ctherwise provided by law, the judges of such district shall fix the terms of court as may be necessary to keep the dccket current.

Section 14. CLERKS GE DISTRICT COURTS. There shall be a clerk of the district ccurt in each ccunty, who shall be elected

by the electors of this county. The clerk shall be elected at the same time and for the same term as the district judge. The duties and compensation of the said clerk shall be provided by law except that the clerk in matters relating to procedure and the orderly conduct or the court room and court hearings shall be supervised by the district judge.

Section 15. COUNTY ATTCENEYS. There shall be elected at the general election in each county of the state one county attorney, who prior to taking office shall have been admitted to practice law before the supreme court of the state of Montana and must be of legal age at the tint of taking office, and whose term of office shall be four years and until a successor is elected and qualified. He or she shall have a salary to be fixed by law, onehalf of which shall be paid by the state, and the other half by the county for which elected, and shall perform such duties as may be required by law.

Section 16. JUSTICES OF THE FEACE - FLECTION - QUALIFICA-TIONS - COMPENSATION - JUBISCICTION. There shall be elected in each county at least one justice of the peace with qualifications, training, and monthly compensation as provided by law, who shall hold office for the term of four years. There shall be provided facilities for such justices so that their duties may be performed in dignified surroundings. Justice courts shall have such original jurisdiction within their respective counties as may be prescribed by law. They shall not have trial jurisdiction in any criminal case designated 3 felony, except as examining courts. The legislature may provide for additional justices of the Peace in each county or other types of courts below the district court level as is deemed necessary.

Section 17. AFFEALS FROM JUSTICE COURTS. Justice courts shall always be open fortransaction of business, except on legal holidays and non-judicial days. Appeal shall be allowed from justice courts, in all cases, to the district courts, in such manner under such regulations as may be prescribed by law.

Section 18. POLICE AND MUNICIPAL COURTS. The legislative assembly shall have power to provide for creating such police and municipal courts and magistrates for cities and towns as may be deemed necessary from time to time, who shall have jurisdiction in all cases arising under the crdinances of such cities and towns, respectively; such police magistrates may also be constituted ex-officic justices of the peace of magistrates for their respective counties.

Section 15. REMOVAL AND DISCIPLINE CE JUDGES. A Judicial Standards Commission is hereby created to convist of five persons, three of whom shall be judges. The three judges shall be selected by the justices and judges of the supreme court and district courts. Hot more than one of the said three judges may be a member of the supreme court. The remaining two persons shall be citizens of the stat; of Montana, selected and appointed by the

#### MONTANA CONSTITUTIONAL CONVENTION

governor. Neither of Said two persons shall be a justice, judge or magistrate of any court or licensed to practice law in this state, nor Shall they be a member of the executive, judicial or legislative departments of the state of Montana. The original three judges Shall be appointed for terms Of one, three and five years respectively and the original gubernatorial appointees shall serve for two and four years respectively. Thereafter each commissioner Shall Serve for a term of five years. If a position in the commission becomes vacant for any reason, the successor shall be selected ty the original appointment was made and Shall Serve for the remainder of the tern vacated. No act of the commission is valid unless concurred in by a najority of its members. The commission Shall select one of its members to Serve as chairman.

In accordancf with this Section, any justice, judge or magistrate of any court may be disciplined or removed for willful miscenduct in office or willful and persistent failure to perform his duties or habitual intemperance, cr he nay be retired for disability seriously interfering with the performance cf his which is, or likely to become, of a permanent character. duties The consission may, after investigation it deems necessary, order a hearing to be held before it concerning the discipline, removal or retirement of 3 justice, judge or magistrate, or the commis-sion may appoint three masters wto are justices or judges of courts of record to hear and take evidence in the matter and to report their findings to the commission. After hearing cr after considering the record and the findings and report of the masters, if the Commission finds good cause, it Shall recommend to the supreme court the discipline, removal or retirement of the justice, judge or magistrate.

The supreme ccurt Shall review the record of the proceedings on the law and facts and may permit the introduction of additional evidence, and it Shall order the discipline, removal or retirement as it finds just and proper or wholly reject the recommendation. Upon an order for his retirement, any justice, judge or magistrate participating in a statutory retirement program Shall be retired with the same rights as if he had retired pursuant to the retirement program. Upon an order for removal, the justice, judge or magistrate shall thereby be removed from office, and his salary shall cease from the date of the order.

The Judicial Standards Ccmmission Shall make rules implementing this section and providing for confidentiality of proceedings.

Section 20, COURTS GF RECORC. The supreme and district courts shall be courts of record.

Section 21. LAWS RELATING IC CCURIS - UNIFORM. All laws relating to the courts Shall be general and of uniform operation throughout the state; and the organization, jurisdiction, powers, proceedings and practice of all courts of the Same class or

grade, so far as regulated by law, shall be uniform.

Section 22. STYLE OF ERCCESS. The style of process shall be "The state of Montana" and all prosecutions shall be conducted by the name and the authority of the same.

Section 23. FORM OF ACTION. There shall be but one form of civil action, and law and equity may be administered in the same action.

Section 24. JUDICIAL COMPENSATION. The justices of the supreme court and the judges of the district court shall be paid monthly by the state, a salary, which shall not be diminished during the terms which they shall have been respectively elected. The salaries of justices of the peace shall be paid monthly by the counties or the state as may be prescribed by law. All salaries paid to justices and to judyrs shall be in an amount sufficient to attract capable and experienced lawyers to the judicial service.

Section 25. PROHIBITION OF CUTSIDE INCOME. NO justice of the supreme court nor judge of the district court nor magistrate or justice of peace paid a monthly salary shall accept or receive any compensation, fee, perquisite or emolument for or on account of his office, in any form whatever, except salary and actual necessary travel expense as provided by law.

Section 26. IAW PRACTICE FECHIEFIEF. No justice or clerk of the supreme court, for judge or clerk of any district court shall act or practice as an atternfy or counsellor at law in any court of this state during his continuance in office. Magistrates or justices of the peace shall not practice law in justice of the peace or magistrate courts.

Section 27. SUPREME CCURT CFINICNS. All cpinions of the supreme court shall be in writing and subscribed therete by the concurring justices and the dissenting justices and such criticns and decisions shall be published in cfficial reports of the supreme court. The legislative assembly may provide for the publication of decisions and opinions of the supreme court.

Section 28. RESIDENCE OF JULICIAL CEFICERS. All officers provided for in this Article, except justices Cf the supreme court, who shall reside within the state, shall respectively reside during their term of office in the district, county, town-Ship, precinct, city CI town in which they may be elected or appointed.

Section 29. VACANCIES; NCN-SUCCESSION OF APPCINTEE. Vacancies in the office of justice of the supreme court, or judge of the district court, or other appellate court, or clerk of the supreme court, shall be filled by appointment, by the governor of the state, and vacancies in the offices of coucty attorney, clerk of the district court, and other judicial offices, shall te

# MONTANA CONSTITUTIONAL CONVENTION

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filled by appointment, by the heard of county commissioners of the countywhere such vacancy occurs. A person appointed to fill any such vacancy shall hold his office until the next general election and until his successor is elected and qualified. A person elected to fill a vacancy shall hold office until the expiration of the term for which the person he succeeds was elected.

NC judicial officer hereafter appcinted by the gcvernor as provided in this section is eligible to be a candidate for judicial officr for a period of one year after his successor has been elected.

Section 36. INELIGIBILITY FCR FUBLIC CFEICE. No justice of the supreme court or district judge shall hold any other public office, except that he may be a member of the Judicial Standards Commission, while he remains in the office to which he has been elected or appointed.

Section 31. JUDGE FRC TEMPCHE. Civil actions in the district court may be tried by a judge pro tempore, who must be a member of the tar of the state, agreed upon in writing by the parties litigant, of their attorneys of record, approved by the court, and sworn to try the causes; and in such cases any order, judgment or decree, made or rendered therein by such judge pro tempore, shall have the same force and effect as if made or rendered by the court with the regular judge presiding.

Section 32. FORFEITURE OF JUDICIAL OFFICE. Any judicial officer who shall absent himself from the state for more than sixty consecutive days shall be deemed to have forfeited his office.

David-L+-Uclland Chairman

Cedor E. Aronew

Leelie "Joe" Eskildsen

<u>Rcd Hansen</u>

Jchn M. Schiltz

## COMMENTS CR MAJOFITY FROPOSALS

Section 1. JUDICIAL FOWER. The judicial power is vested in a supreme court, district courts, justice of the peace courts, and such other courts as the legislative assembly may establish.

#### COMMENTS

(1) The proposed revision eliminates the vesting of judicial power in the senate sitting as a court of impeachment. section 16, Article V of the 1889 Constitution adequately covers this field. It is contemplated that any new legislative article will retain the impeachment provision.

(2) Vesting of judicial power in justices of the peace courts, rather than in "justices of the peace" as in the 1889 Constitution, was done for parallel terminology.

(3) The 1889 Coastitution provided for vesting judicial power in "such other inferior courts as the legislative assembly may establish". This revision vests the power in "such other courts" in anticipation of a need in the future for intermediate appellate courts. This language permits that to be done.

Section 2. SUPREME COURT - AFFELIATE JURISDICTION. The supreme court, except as ctherwise provided in this Constitution, shall have arrellate jurisdiction only, which shall be coextensive with the state.

### COMMENTS

The revision deletes the supreme court's power of supervisory control over inferior courts. As written in the 1889 Constitution, the power was given to the supreme court under such regulations and limitations as may be prescribed by law. Although the legislature has never provided regulations, the supreme court in 1900 assumed the power to act supervisory - going so far as to invent a writ of supervisory control, unique in the United states. The use of the writ has grown to the point where it is used when other specifically authorized writs, or appeals, would serve as well. The provision us deleted as (1) unnecessary and (2) to avoid an unseemly avoidance of the express provisions of the 1889 Constitutica.

Section 3. SUPREME CCURI - APPFILLATE JURISPICTION -WEITS. The appellate jurisdiction of the supreme court shall extend to all cases at law and in equity, subject, however, to such limitations and regulations as may be prescribed by law. Said court shall have power in its discretion to issue and to hear and determine writs of habeas corpus, mandamus, quo-uarranto, certicrari, prohibition and injunction, and such other crig-

#### MONTANA CONSTITUTIONAL CONVENTION

inal and remedial writs as may be necessary cr proper to the complete exercise of its appellate jurisdiction. Each of the justices of the supreme court shall have power to issue write of haleas corpus to any part of the state, upon petition by 01 on behalf of any person held in actual custody, and may make such writs returnable before himself, or the sufreme court, or before any district court of the state, CI any judge thereof; and such write may be heard and determined by the justice or court, or judge, before whom they are made returnable. Each of the justices of the supreme court may also issue and hear and determine writs of certicrari in proceedings for contempt in the district court, and such other writs as he nay be authorized by law to issue.

## CCMMENTS

This section is identical with the 1889 Constitution except we have eliminated the provision for a jury in the supreme court as it never has nor is likely in the future to be used.

This provision defines the jurisdictice of the supreme court and has been interpreted ever the years so there is now no uncertainty as to meaning.

Section 4. SUPREME COURT - TEFMS. At least three terms of the supreme court, and such other terms as may be necessary to keep the docket current, shall be held each year at the scat of government.

#### COMMENIS

Section 4 was formerly Article VIII, section 4 of the 1889Constitution. To the language of the 1889 Constitution was added the phrase "to keep the docket current". By adding this phrase, the supreme court is allowed to set as many terms as necessary to keep its docketscurrent.

Sections. SUPREMECCURT - COMPOSITION - DISCUALIFI-CATIONS. The supreme court shall consist of five justices a majority of whom shall be necessary to form a quorum or pronounce a decision, but one or more of said justices may adjourn the court from day to day, or to a day certain. The legislative assembly shall have the power to increase the number of justices to seven.

In case a justice or justices of the supreme court shall be in any way disqualified to sit in a cause brought before such court, the remaining justice Cr justices shall have power to call on one or more of the district judges of this stats as in the particular case may be necessary to constitute the full number of justices of which the said court shall then be composed,

to sit with them in the hearing of said cause. In all cases where a district judge is invited to sit and does sit as by this section provided, the decision and origion of such district judge shall have the same force and effect in any cause heard before the court as if regularly participated in by a justice of the supreme court.

#### CCEMENTS

The legislature is given the fcwer to increase the number of justices on the supreme court from the present five to seven if the need arises. If the ucrk load of the supreme court should increase, then the legislature may increase the number of justices by two without amending the Constitutico.

Section 6. FIECTION ANC TERM OF OFFICE OF SUFFEME COURT JUSTICES. The justices of the supreme court shall be elected by the electors of the state at large, and the term of the office of the justices of the supreme court, except as in this Constitution of therwise provided, shall be six years.

#### CCMMENTS

Section 6 is a combination of Article VIII, section 6 and 7 of the 1889 Constitution.

Section 7. CLERK CF SUFFEME COURT. There shall be a clerk of the supreme court, who shall hold his office for the term of six years. He shall be elected by the electors at large of the state, and his compensation shall be fixed by law, and his duties prescribed by law and by the rules of the supreme court.

## CCMMENTS

This section is the adoption of Article VIII, section 9 of the 1889 Constitution, deleting from the former section 9 the archaic language.

Section 8. JUSTICES OF SUFFEME COURT - QUALIFICA-TICNS. A United States citizen who has been a resident of Montana for two years shall be eligible for the office of justice of the supreme court if admitted to practice law in Montana and experienced with the law in Montana for at least five years immediately pricr to filing for or being appointed to the position of justice.

# COMMENTS

Article VIII, section 10 cf the 1889 Constitution requires that for a person to be eligible for office of the supreme court

### MONIANA CONSTITUTIONAL CONVENTION

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he must (1) be admitted to practice law in the supreme court of Montana; (2) be at least thirty years of age; (3) be a citizen of the United States; (4) be a resident of Montana at least two years preceding his election.

The opinion of those signing the majority report is that the experience is more important than age; thus, the age requirement of Article VIII, section 10 of the present Constitution has been dropped and the individual's experience with law in Montana has been added.

Some discussion was had by members of those signing the majority report that five years practice before the courts of Montana should be required. It was decided that this would be unduly restrictive of those working with the law in a legal capacity for the government, as a law teacher, 3r ir any way using their legal experience by working on legal matters. It was decided that as long as there was five years of experience in some tie.13 or law this was sufficient requirement. The intention was to make the law experience entirely related to legal work.

Section 9. DISTRICT COUFIS - JURISLICTION. The district courts shall have criginal jurisdiction in all cases at law and in equity, including all cases which involve the title or right of possession of real property, or the legality of any tax, impost, assessment, toll or municipal fine, and in all cases in which the debt, damage, claim or demand, exclusive cf interest and costs, or the value of the property in controversy exceeds three hundred dcllars; and in all criminal cases emcunting to felony, and in all cases of misdemeanor not otherwise provided for; of actions of forcible entry and unlawful detainer; cf proceedings in inscluency; of actions to prevent or abate a nuisance; of all matters of probate; of actions of divorce arc? for annulment of marriage, and for all such special actions and proceedings as are not otherwise provided And said courts shall have the power of natufor. ralization, and to issue papers therefor, in all cases where they are authorized so to do ty the laws of the United States. They shall have appellate juricdiction in such cases aricity in justices and cther infericr courts in their respective districts as may be prescribed by law and consistent with this Constitution. Their process shall extend to all parts of the state, provided that all actions for the recovery of, the possession of, quieting the title tc, cr for the enforcement of liens upon real property, shall be commenced in the county in which the real property, cr any part thereof, affected by such acticn or actions, is situated. Said courts and the judges thereof shall have power also to issue, hear and determine writs of mandamus, quo warranto, certicrari, prchibition, injurction and other original and remedial writs, and also

all writs of habeas corpus on petition by, or on behalf of, any person held in actual custody in their respective districts. Injunctions, writs of prohibition and habeas corpus, may be issued and served or legal holidays and noc-judicial days.

## COMMENTS

Section 9 is a re-enactment of Article VIII, section 11 of the 1889 Constitution, changing only the minimum amount for jurisdiction from \$50.cc to \$300.00 and adding language of "exclusive of interest and costs". Some consideration was given by the committee to adopting simplified language to define jurisdiction of the district court by using the term "justicialle matters". Upon due consideration the committee decided that the term was not precise enough to fit the situation.

In all of the delegate proposals, citizens' suggestions and testimony heard by the committee concerning a rew judicial article, no person made any complaint about jurisdiction of the district courts as set forth above even though the section is not brief and concise. In view of the fact that it has existed in the Constitution for 83 years without causing difficulty and seems to have been fully defined by the courts, the oajcrity decided to keep the language intact.

Section 10. JUDICIAL DISTRICTS. The state shall be divided into judicial districts, in each of which there shall be elected by the electors thereof one or more judges of the district court as provided by law whose term of office shall be four years. The legislative assembly may increase or decrease the number of judges in any judicial district; provided, that there shall be at least one judge in any district established by law; and may divide the state, or any part thereof, into new districts; provided, that each be formed of compact territory and be bounded by coucty lines, but no change in the number or boundaries of the districts shall rork a removal of any judge from office during the term for which he has been elected or appointed. Any judge of the district court may hold court for any other district judge, and shall do so when required by law.

### COMMENTS

Section 10 combines three sections from the 1889 Constitution, to-wit: Article VIII, sections 12, 13 and 14. The aajority finds no necessity to change the existing judicial districts by amending the Constitution. Under the 1889 Constitution, Article VIII, section 14, the legislative assembly uas granted the power to change the boundaries of districts and increase or decrease the number of judges. This power will again be given to the legislature.

d.

Section 11. WRITS CF ERROR AND AFFEAL Writs of error and appeal shall be allowed from the decisions of district courts to the supreme court under such regulations as may be prescribed ty law.

#### COMMENTS

Section 11 is identical to Article VIII, section 15 of the 1889 Constitution. All members signing the aajority report felt no change was necessary.

Section 12. EISTRICT JUEGES - QUALIFICATIONS. KC person shall be eligible to the office of judge of the district court unless engaged in the active practice of law in the state of Montara for at least five years prior to filing for or being appointed to the office of district judge, and in addition shall he a citizen of the United States and admitted to practice law in the supreme court of the state of Montana. He of she need not be a resident of the district for which elected at the time of election, but after election he of she shall reside in the district for which elected during the term of office.

#### COMMENTS

Section 12 changes Article VIII, section 16 of the 1889 Constitution. The 1.889 Constitution provides that in order for a person to be eligible for office of judge of district court, he shall he (1) at least twenty-five; (2) citizen of the United States; (3) admitted to practice law in the supreme court of Eontana: (4) r-siding in the state of Montana at least ont year.

After due consideration the aajority of the committee felt that some of the foregoing requirements were valid tut others shculd be changed. Thereupon the majority changed the requirements to (1) a citizen cf the United States; (2) admitted to practice liw in the supreme court of Montana; (3) must be engaged in active practice of law in Montana for five years prior to filing for or being appointed to the office of district judge. The requirement of experience was determined scre valid than the requirement of age, the committee feeling that five years experience would give the necessary qualifications rather than a simple age requirement. The experience requirement for the district judges in this section is materially different from the requirements for surrene court judges in section 8. The committee felt that law teachers and others working with the law for five years was a sufficient requirement for a surreme court judge, because the nature of the court is appellate rather than trial. A different type of experience and tackground is required for district judges who must function at the trial level.

The trial judge, in the cpinicn of the committee, needs

law and thus the requirement in section 12 is five years in the active practice of la\*.

Section 13. DISTRICT COURTS - EUSINESS EAYS - TERMS. The district court in each courty which is a judicial district by itself shall be always open for the transaction of business, except on legal holidays and non-judicial days. In each district where two or more counties are united, until otherwise provided by law, rhe judges of such district shall fix the terms of court as may be necessary to keep the docket current.

#### CCMMENTS

Section 13 is identical with Article VIII, section 17 of the 1889 Constitution except that the following language of sforin 17 is deleted from section 13: "provided that there shall be at least four terms a year held in each county"; the following language is added: "as may be necessary to keep the docket current". The majority of the committee felt that the number of terms of court should be adjusted in accordance with the volume of the case load of the court; sc, rather than arbitrarily setting number of terms of court a year, this section directs a number of terms of court sufficient to keep the docket current.

Section 14. CLERKS CF DISTRICT CCURIS. There shall be a clerk of the district court in each county, who shall be elected by the electors of this county. The clerk shall be elected at the same time and for the same term as the district judge. The duties and compensation of the said clerk shall be provided by law except that the clerk in matters relating to procedure and the orderly conduct of the court rccm and court hearings shall be supervised by the district judge.

### COMMENIS

Section 14 is identical with Article VIII, section 18 cf the 1889 Constitution except the following language has been added: "except that the clerk in matters relating to <code>fiocedure</code> and the orderly conduct of the court <code>rccm</code> and court hearings <code>shall be</code> supervised by the district judge". Bared upon the hearings, it was felt that there might be some conflict between the clerk of court and the district judge over the authority of district judges to require orderly conduct of the court <code>focm</code> and court hearings. The committee felt that it was mandatory that the district judge have full control of these matters so this language was added to section 14 to clarify that the district judge has full charge of the crderly conduct of the court <code>rcom</code> and court hearings.

Section 15. COUNTY ATTCENEYS. There shall be elected at the general election in each county of the state one county attorney, who pricr to taking office shall have been admitted to practice law before the supreme court of the state of Montana and must be of legal age at the time of taking office, and whose term of office shall be four years and until a successor is elected and gualified. He or she shall have a salary to be fixed by law, one-half of which shall be paid by the stats, and the other half by the coucty for which elected, ard shall perform such duties as way be required ty law.

### COMMENTS

Section 15 is intended as a substitute for Article VIII, section 19 of the 1889 Constitution. The only difference between the two sections is that the age requirement of section 19 has been deleted, the majority of the committee feeling that this age requirement is unnecessary.

Section 16. JUSTICES OF THE PEACE - ELECTTON - QUAL-IFICATIONS - COMPENSATION - JUSTISLICTION. There shall be elected in each county at least one justice of the peace with qualifications, training, and monthly compensation as provided by law, who shall hold office for the term of four years. There shall be provided facilities for such justices so that their duties may be performed in dignified surroundings. Justice courts shall have such original jurisdiction within their respective counties as may be prescribed by law, They shall not have trial jurisdiction in any criminal case designated a felony, except as examining courts. The legislature may provide for additional justices of the peace in each county or other types of courts below the district court level as is deemed necessary.

# COMMENIS

Sections 16 and 17 of the rajcrity report are given in full replacement of Article VIII, sections 20, 21, 22 and 23.

Section 16 requires that there be one justice of the peace in each county rather than two justices of peace in each township. Under the present section 20 and interpretation of it, there must be two townships in each county and two justices of the peace to each township. Thus, a county, no matter how large or small, must have a minimum of four justices of the peace under Article VIII, section 20 of the **1864** Cons?itution.

Instead of a minimum of four justices of the peace to each county, the majority proposal provides for a minimum of one for each county. The majority committee believes that in some counties one justice of the peace will be sufficient. However, if circumstances demand, the legislature nay provide for additional justices of the peace. The qualifications, training and monthly compensation of justices of the peace are left to the legislature as is the jurisdiction of justice courts. The committee believes that this provision is sufficiently elastic to allow the legislature to create small claims courts.

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The majority of witnesses appearing before the conmittee mentioned one consistent evil practiced under the **1889** Constitution regarding justice of the peace courts. This evil is that law enforcement officers have been filing cases in one of the justice of the peace courts to the exclusion of the other in the courty because the law enforcement officers evidently believe that they have a Setter chance of conviction under one certain justice of the peace. Shopping for a form to secure conviction cannot be tolerated under the law and thus each justice of the peace court should have exclusive jurisdiction within a territory within a county. The committee leaves it to the legislature to accomplish this aim.

Section 17. APPEALS FROM JUSTICE COURTS. Justice courts shall always be open for transaction of husiness, except on legal holidays and non-judicial days. Appeal shall be allowed from justice courts, in all cases, to the district courts, in such manner under such regulations as may be prescribed by law.

#### CCMMENIS

Section 17 covers the same area as Article VIII, sections 22 and 23 of the 1889 Constitution and is merely identical in this respect.

Section 18. POLICE AND MUNICIPAL COUPLS. The legislative assembly shall have power to provide for creating such police and municipal courts and magistrates for cities and towns as may be deemed necessary from time to tin, who shall have jurisdiction in all cases arising under the ordinances of such cities and towns, respectively; such police magistrate: may also be constituted ex-officio justices of the peace or magistrates for their respective counties.

#### COMMENTS

This is identical with Article VIII, section 24 of the **1889** Constitution inasmuch as it permits the legislature to allow cities and towns to have police judges. Perhaps this is not needed if some other modern form of municipal government is established by this Convention but we do not know at this time if that is going to be done.

Section 19. REMOVAL AND DISCIPLINE CF JCCGES. A Judicial Standards Commission is hereby created to consist of five persons, three of whom shall be judges. The three judges shall be selected by the justices and judges of the supreme court and district courts. Not more than one of the said three judges may be a member

of the supreme court. The remaining two persons shall be citizens of the state of Montana, selected and appointed by the governor. Neither of said two persons shall be a justice, judge or magistrate cf any court cr licensed to practice law in this state, nor shall they be a member of the executive, judicial CI legislative departments of the state of Montana. The criginal three judges shall be appointed for terms of one, three and five years respectively and the criginal gubernatorial appointees shall serve for two and four years respectively. Thereafter each commissioner shall serve for a term of five years. It a position in the Commission becomes vacant for any reason, the successor shall te selected by the original appointing authority in the same manner as the criginal appointment was made and shall serve for the remainder of the term vacated. No act of the Commission is valid unless concurred in by a aajcrity cf its members. The courissicr shall select cne of its members to serve as chairman.

In accordance with this secticc, any justice, judge or magistrate of any court nay be disciplined  $\tt cr$ reneved for willful miscenduct in office CI willful and persistent failure to perform his duties or habitual intemperance, cr he may be retired for disability sericusly interfering with the performance of his duties which is, or likely to become, of a permanent charactar. The commission may, after investigation it deems necessary, crder a hearing to be held before it concerning the discipline, removal cr retirement cf a justice, judge CI magistrate, or the Ccumission may appoint three masters who are justices CI judges of courts of record to hear and take evidence in the matter and to report their findings to the Commission. After hearing or after considering the record and the findings and report of the masters, if the Commission finds good cause, it shall recommend to the supreme ccurt the discipline, removal CI retirement cf the justice, judge or magistrate.

The supreme court shall review the record of the proceedings on the law and facts and may permit the introduction of additional evidence, and it shall order the discipline, removal or retirement as it finds just and proper or wholly reject the recommendation. Upon an order for his retirement, any justice, judge or magistrate shall thereby to removed from office, and his salary shall cease from the date of the order.

The Judicial Standards **Ccunission** shall **make** rules implementing this section and providing for confidertiality of proceedings.

Section 19 is an entirely new section. It is modeled with some modification from the New Mexico Constitutional provision adopted by the people of that state in 1967. We have modified the composition of the Judicial Standards Commission to conform, in our cpinion, to the needs Of Montana. The balance of the article is drafted from the provisions of the New Mexico Constitutioo. We have examined the Alaska, Fuerto Rice, Bawaii, California, Colcrado, Idaho, Virginia, and Kansas Constitutions as well as New Mexico, and have determined that the New Mexico provision is more in keeping with the needs of Montana than those provisions appearing in other consitutions. It is the purpose of this section to provide for the situation, short of impeachment, where a judge because of age or other disability or tad habits becomes derelict in the performance of his duties. Order this provision his retirement or consure or removal from officit can be accomplished without an undue ancunt of bad publicity to the judicial system or embarrassment to anyone concerned. In the event removal becomes necessary then the conaission makes its recommendation to the supreme court who will lock into the matter and may order a hearing in the matter, and then make such disresition of the case as may be proper.

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Section 20. COURTS CF RECORD. The supreme and district courts shall be courts of rtcord.

## CCMEENIS

Section 2C is identical with Article VIII, section 25 cf the 1889 Constitution and the majority committee feels nc necessity for change in this section.

Section 21. LAWS RELATING TO COURTS - UNIFORM. All laws relating to the courts shall be general and of uniform operation throughout the state; and the organization, jurisdiction, powers, proceedings and practice of all courts of the same class or grade, SC far as regulated by law, shall be uniform.

#### COMMENIS

Section ii is identical with Article VIII, section 26 of the 1889 Constitution and the majority committee feels no necessity for change in this section.

Section 22. STYLE CF FFCCESS. The style of all process shall be "The State of Montara" and all prosecutions shall be conducted by the name and the authority of the same.

## CCMMENIS

Section 22 is identical with Article VIII, section 27 of the 1889 Constitution and the majority committee feels nc necessity

for change in the section.

Section 23. FORM CF ACTION. There shall be tut one form of civil action, and law and equity may be administer-d in the same action.

### CCEMENIS

Section 23 is identical with Article VIII, section 28 of the 1889 Constitution and the majority committee feels no necessity for change in this section.

Section 24. JUDICIAL COMPENSATION. The justices of the supreme court and the judges of the district court shall be paid monthly by the state, a salary, which shall not be diminished during the terms which they shall have been respectively elected. The salaries of justices of the peace shall be paid monthly by the counties or the state as may be prescribed by law. All salaries paid to justices and to judges shall be in an amount sufficient to attract capable and experienced lawyers to the judicial service.

#### CCMMENTS

This section is identical to Article VIII, section 29 of the 1889 Constitution with the exception that the justices of the supreme court and the judges of the district court are paid monthly rather than guarterly. This conforms to the established practice now existing which is in fact in disregard of the provisions of the 1889 Constitution. Au additional sentence has been inserted to provide that the salaries of the justices of the supreme court and judges of the district court will be in an amount sufficient to attract capable and experienced lawyers to the judicial service.

Section 25. FROHIBITION OF CUTSIDE INCOME. No justice of the supreme court nor judge of the district court nor magistrate or justice of peace paid a monthly salary shall accept or receive any compensation, fee, perquisite or enclument for or on account of his office, in any form whatever. except salary and actual necessary travel expense as provided by law.

# COMMENTS

Section 25 is a modification of Article VIII, section 30 of the 1889 Constitution, in that it allows actual necessary travel expense as provided by law whereas this was prevented under secticc 3C.

Section 26. LAW **PRACTICE FRCHIBITED.** No justice **cr** clerk of the **supreme** ccurt, **rcr** judge **cr** clerk of **any** district court shall act or practice as an attorney **cr** 

ccunsellor at law in any ccurt of this state during his continuance in office. Magistrates of justices of the peace shall not practice law in justice of the peace or magistrate courts.

## COMMENTS

Section 26 is identical with Article VIII, section 31 except the following sentence was added: "magistrates or justices of the peace shall not practice law in justice of the peace or magistrate courts".

The upgrading of justice of peace courts is contemplated by section 20 of the majority report. The committee felieves that the legislature can allow a justice of peace or magistrate to practice law in other courts of the state of Montana while holding office of justice of peace or magistrate, but they cannot allow a justice of peace or magistrate to practice law in justice of peace or magistrate courts. The majority committee feels that by allowing lawyers to hold a position as justice of peace and at the same time to practice in other courts would allow practicing lawyers to supplement income as a justice of peace by practicing in other courts.

Section 27. SUPREME COUFT CFINIONS. All opinions of the supreme court shall be in writing and subscribed thereto by the concurring justices and the dissenting justices and such opinions and decicions shall be putlished in official reports of the supreme court. The legislative assembly may provide for the publication of decisions and opinions of the supreme court.

# COMMENTS

The last sentence of section 27 is identical with Article VIII, section 32 of the 1889 Constitution, except that a further requirement is mode that all opinions of the supreme court shall be in writing and subscribed thereto by the dissenting justices. That portion which has been added is for the most part being done in practice, the majority of the committee feeling that this practice shall be made a requirement of the court.

Section 28. RESIDENCE CF JUCICIAL OFFICERS. All officers provided fir in this Article, except justices of the supreme court, who shall reside within the state, shall respectively reside during their term of office in the district, county, township, precinct, city or town in which they may be elected or appointed.

# CCEMENIS

Section 28 is identical to Article VIII, section 33 of the 1889 Constituticc. The majority of **the corrittee** feels that section 33 shall be adopted as sfortier 29 without change.

Section 29. VACANCIES; NON-SUCCESSION CF AFFCINTEF. Vacancies in the office of justice of the supreme court, or judge of the district court, or other appellate court, or clerk of the supreme court, shall be fill.31 by applintment, by the governor of the state, and vacancies in the offices of county attorney, clerk of the district court, and other judicial offices, shall be filled by appointment, by the board of courty commissioners of the county where such vacancy occurs. A person appointed to fill any such vacancy shall hold his office urtil the next general election and until his successor is elected and qualified. A person elected to fill a vacancy stall hold office until the expiration of the term for which the person he succeeds was elected.

No judicial offictr hereafter appointed by the governor as provided in this section is eligible to be a candidate for judicial office for a period of one year after his successor has been elected.

#### COMMENIS

The first paragraph of this section is identical to Article VIII, section 34 of the 1889 Constitution. The second paragraph is a new provision. 'The purpose of this new provision is to eliminate the advantage of the "created" incumbent in a judicial election contest. The majority of the committee recognizes that there is a growing tendency for judges to retire during their terms so that the governor appoints a judge to serve until the next general election when the appointee then runs for the office as the incumbent. This appears to be an undue advantage in a system which provides for election of judges.

Section 30. INELIGIBILITY FOR PUEIIC CFFICE. No justice of the supreme court or district judge shall hold any other public office, except that he may be a member of the Judicial Standards Cocmission, while he remains in the office to which he has teen elected or appointed.

## COMMENTS

Section 30 is identical with Article VIII, sectico 35 cf the 1869 Constitution Except that the fcllcwing language is added: "except that he may be a member of the Judicial Standards Commissicn". The 1889 Constitution does not have the requirement for a Judicial Standards Commission and under sectico 20 of the majority report, a Judicial Standards Commissicc is now part of the proposed judicial article. Three justices are required to sit Cn the Judicial Standards Commission and thus the foregoing membership on the commission is excepted to make clear that there will be no violation by a justice or judge being a member of the Judicial standards Commission.

Section 31. JUDGE FFC TEMPORE. Civil actions in the district court may be tried by a judge protempore, who must be a member of the bar of the state, agreed upon in writing by the parties litigant, or their attorneys of record, approved by the court, and sworn to try the causes; and in such cases any order, judgment or decree, made or rendered therein by such judge protempore, shall have the same force and effect as if made or rendered by the court with the regular judge presiding.

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## COMMENTS

Section 31 of the majority report is identical with Article VIII, section 36 of the 1889 Constitution, except in section 36 <u>3</u> <u>civil action</u> is changed to <u>civil actions</u>. This is self-explanatory.

Section 32. FORFEITURE OF JUDICIAL CHEICE, Any judicial officer who shall absent himself from the state for more than sixty consecutive days shall be deemed to have forfeited his office.

#### CCEMENIS

Section 32 is identical with Article VIII, section 37 of the 1889 Constitution.

# MONTANA CONSTITUTIONAL CONVENTION

si dente

SEPARATE MAJORITY ERCECSAL CN CAMPAIGN EXPENSES

BE IT PROPOSED BY THE JUDICIARY COMMITTEE:

That there be a section in the new judicial article to read as follows:

Section CAMPAIGN EXPENSES. 2he legislative assembly shall appropriate funds for the contested general election campaign expenses of candidates for the offices of justices of the supreme court and district court judges and shall enact laws regulating the amount, expenditure and disposition thereof. No candidate for justice of the supreme court of district court judge, not any person or persons on his or her behalf, shall expend money in a campaign for the office in excess of the amount appropriated and authorized by the legislative assembly.

> David L. Helland Chairman

Catherine Perberter Vice Chairman (criginal unsigned)

<u>Cedor E. Aronow</u>

Jean M. Fowman (criginal unsigned)

Rod Hanson

John M. Schiltz

J. Masch\_Melvin\_\_\_\_

Leslie "Jce" Eskildsen

<u>Een E. Berg, Jr.</u> (criginal unsigned)

# COMMENTS ON SEPARATE MAJORITY FROFOSAL ON CAMPAIGN EXPENSES

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Section CAMPAIGN EXFENSES. The legislative assembly shall appropriate funds for the contested gereral election campaign expenses of candidates for the offices of justices of the supreme court and district court judges and shall enact laws regulating the amount, expenditure and disposition thereof. No candidate for justice of the supreme court or district court judge, nor any person or persons on his or her behalf, shall expend money in a campaign for the office in excess of the amount appropriated and authorized by the legislative assembly.

## COMMENTS

Both the minority and majority proposals of the connittee contemplate an election of judges, presumably in a con-partisan contest. In either case there will be the same problems we have always had: (1) the necessity that the judge demean himself and his position by seeking campaign funds; (2) the fact that the wrong people can make contributions; (3) the fact that lawyers are the biggest contfitutors and solicitors of campaign funds to the detriment of themselves than the candidate; (4) the fact that the more likely to win regardless of merit; and (5) the fact that the appearance of justice suffers in the process.

The committee majority proposes this special sfcticc as a means of curing the defects in flection of judges and telieves that the expense is warranted in view of the benefits to be attained.

# MINCRITY\_FECFCSAL

BE IT ERCEOSED EY THE JUDICIARY COMMITTEE:

That there be a new Article of the Judiciary to read as follows:

## AFTICLE

# THE JUDICIAFY

Section 1. JUDICIAL FOWER. The judicial power of the state is vested in a supreme court and district courts and such other courts as may be provided by law.

Section 2. SUPREME CCURT FCWEFS. The supreme court shall have final appellate jurisdiction and general supervisory and administrative control over all courts.

The supreme court may make rules for the practice of law and judicial administration in all courts.

The supreme court shall have such power to make rules of procedure as may be Provided by law.

The supreme court shall have criginal jurisdiction to issue, hear and determine all writs appropriate to the exercise of its jurisdiction, including the writ of habeas corpus.

Section 3. SUPREME COURT ORGANIZATION. The supreme court shall consist of one chief justice and four justices, a najority of whom will be necessary to pronounce the decision, which must he in writing and signed by the majority.

The legislative assembly nay increase the number of justices from five to seven.

District **judges** shall be substituted for the chief justice or the justices in the event of disqualification or disability, in any cause, and the opinion of the district judge sitting with the supreme court shall have the same effect as an opinion of a justice of the supreme court.

Section 4. DISTRICT COURT POWERS. Criginal jurictiction of all matters and causes, toth civil and criginal, including the power to issue, hear and determine original and remedial writs is vest.33 in the district courts, tut distribution of corcurrent jurisdiction with other courts may be provided by law.

Until ctherwise provided by law, appeals from inferior courts must be tried anew in the district court. District courts shall also have jurisdiction to review decisions of administrative boards and commissions and they shall have such additional jurisdiction as may te delegated by the laws of the United States and the state of Montana. The supreme court and district court process shall extend to all parts of the state.

Section 5. JUDICIAL DISTRICTS. The legislative assembly shall divide the state into judicial districts and provide for the number of judges in each district.

The legislative assembly shall have the power to change the number of judicial districts and their boundaries and the number of judges and magistrates in each district; however, each district shall be formed of compact territory and be tourded by county lines, but no changes in the number of boundaries of districts shall work a removal of any judge from office during the term Ear which he has been elected or appointed.

The chief justice may assign the district judge and **cther** judges for temporary service from one district to another, and from one county to another.

Section 6. TERMS AND EAY (FJUDGES. Justices of the surreme court, district court judges and other judges shall be raid as provided by law, but their salary shall not be diminished during their term of office.

Terms of cffice for supreme court justices shall be six years.

Terms of office for district ccurt judges shall  ${\tt b} \, \varepsilon$  four years.

Terms of office for **cther** judges shall be provided by law.

Section 7. SHIFCTICN CF JUDGES. In all vacancies in the offices of supreme court justices and district court judges caused by death, resignation, removal, retirement or failure of an incumbent judge to file a declaration of candidacy for a succeeding term of office, the governor of the state shall nominate a supreme court or district court judge from nominees selected in the manner provided by law. If the governor fails to nominate within thirty days after receipt of the names of the nomination. Each nomination shall be confirmed by the senate, but a nomination made while the senate is not assembled shall be effective as an appointment until the end of the next session of the senate. If the nomination is not confirmed by the senate the office shall be vacant and another selection and nomination shall be made.

aaf ore the close of filings for nominations in the first

primary election after senate confirmation, the name of the appointed judge shall be placed on a contested non-partisan ballot if other candidates have filed for election to that office. If there is no primary election contest for the office, the name of the appointed judge shall revertheless be placedona ballot in the general election allowing voters of the state or district the choice of his approval or rejection. Thereafter, the elected judge shall be subject to approval or rejection in a general election for each succeeding term of office. In the event of rejiction of a judge another selection and comination shall be made in like manner.

Section 8. QUALIFICATIONS AND LIMITATIONS CF JUDGES. NO person shall be eligible to the offices of justice of the supreme court or judge of the district court unless he or she shall have been admitted to the practice of law in Montanafor at least five years prior to the date of appointment or election, is a citizen of the United States, and has resided in the state of Montana two years immediately before taking office. Qualifications and methods of selection of judges of other courts shall be provided by law.

No supreme court justices cr district court judge shall solicit or receive any compensation or account of his office, in any form whatever, except salary and actual necessary travel expense as provided by law.

Except as otherwise provided in this Constitution, no supreme court justice or district court judge shall practice law during his term of office, engage in any ether employment for which salary or fee is paid, or hold office in a political party.

Filing for another elective public office results in forfeiture of judicial position.

A district judge must reside in his district during his term of cffice.

Section 9. DISQUALIFICATION CF JUCGES. The legislature shall provide for disgualification of judges at any one or all of the inferior, trial and appellate court levels.

Section 13. FEMOVAL AND HISCIFLINF CF JUDGES AND LAWYERS. There is created a Judicial Stardards Commission consisting of three judges, selected by the district judges, of which not more than one can be a member of the supreme court; tuo members of the Montana Bar, and two citizens who do not hold any public office of the state of Montana or any office of a political party, appointed by the governor. Each vacancy on the commission shall be filled in the same manner as the original appointment was made and the appointee shall serve for the remainder of the term vacated. No act of the commission is valid unless concurred in by a majority of its members. The commission shall select one of its members to serve as chairman. Its proceedings shall be corfider-

## tial.

The commission shall have the power to investigate, including power to subpoen witnesses and documents, upon complaint by any citizen or on its own motion, charges which could be the basis for retirement, censure or removal of any justice or judge or for the discipline, censure, suspension or diskarment of any practicing lawyer in the stat2 of Montana. Upon finding charges to be well founded the commission shall file a formal complaint before the supreme court. The supreme court shall hear such complaint, and if it be substantiated may retire, censure or remove any justice or judge or discipline, censure, suspend or disbar any practicing lawyer. If the complaint be against a justice, the court shall call in a district judge as provided in sectior 3 of this Article.

Section 11. CLERK CF THE SUPREME COURT. The chief justice shall appoint a clerk of the supreme court who shall hold office at the pleasure of the supreme court.

The salary and gualifications shall  $t \in fixed$  by law, and the duties of the office shall be prescribed by the supreme court.

Section 12. CLERK CF THE DISTRICT CCURT. There shall be a clerk of each judicial district court in each county who shall be elected by the voters therein and who may appoint such deputies as provided by law.

The term of cffice, gualifications, and the compensation of the district court clerk and deputies shall be provided by law.

The duties of the clerk and deputies shall be prescribed by the district ccurt judge and as provided by law.

Section 13. DISTRICT ATTCRNEYS. There shall be elected district attorneys whose jurisdicticnal area, gualifications, term of office, salaries and duties shall be provided by law.

> <u>Catherine Perbertor</u> Vice Chairman

Ben F. Berg. Jr.

<u>Jean M. Bowman</u>

J. Mascn Melvin

## MONTANA CONSTITUTIONAL CONVENTION

# COMMEN'IS CN MINOFITY ERCECSAL

This mincrity proposed Judicial Article is truly a viable cornerstone for the establishment and operation of the courts of Montana. Its elasticity and flexibility are its strength; its clarity lends it force, Every delegate in this convention was requested by some of the electorate to assure trevity and simplicity in any Constitutional revisions so that all could understand. The minority proposed Judicial Article measures up in these areas. Yet, none of the time-honored safeguards have been abandoned. Father, in this proposal, citizens' choices and options have been enhanced, the judiciary has been strengthered, and the entire judicial system has been made more flexible to change and review by the people.

The Judiciary Committee has heard many witnesses. Some of the witnesses emphasized the importance of the independence of the judiciary from the Legislative and Executive branches; other emphasized the importance of the judges being responsive to the law. It is submitted that the judiciary must also be responsive to the lawgivers, the people.

This Article was drawn with the idea that the judicial branch must be as strong as the cther two; that its cfficers be as free from ctligation as humanly possible; and, that the choice of judicial officers be the responsibility of the Legislative and Executive branches and the voters.

Section 1. JUDICIAL POWEF. The judicial power of the state is vested in a supreme court and district courts and such other courts as may be provided by law.

## CCMMENIS

The minority committee relieves that this provision is broad and flexible enough to accommodate not only the existing inferior courts, including justice of **the** peace, police and municipal courts, but also for the implementation of future courts.

The mincrity has deleted reference to a court of impeachment in the judicial article because it is an archaic, seldor used procedure and tecausi it is adequately covered by Article V, section 16 of the legislative article of the 1889 Constitution where it more appropriately belongs.

It should reprinted cut that by deleting reference to justice of the peace, there is no intention to abolish or affect the present jurisdiction and operation of these courts, but rather to leave assignment of judicial power in these courts exclusively to the legislature where there is wide latitude for improvement and alterations that will adjust to the varying complexities of rural and urban problems in the administration of justice on the lower

## level.

Section 2. SUPREME COURT FOWERS. The supreme court shall have final appellate jurisdicticc and general supervisory and administrative control over all coorts.

The supreme court may make rules for the practice of law and judicial administration in all courts.

The supreme court shall have such power to make rules of procedure as may be provided by law.

The supreme court shall have criginal jurisdiction to issue, hear and determine all writs appropriate to the exercise of its jurisdiction, including the writ of habeas corpus.

#### COMMENTS

Final appellate jurisdiction is, by this section, vested exclusively in the supreme court. We employ the word "final" not only to indicate the place where litigation ends, but also to allow for intermediate appellate courts which may in the future become necessary to a speedy dispatch of justice. Like the federal Constitution, the minority has not restricted or encumbered the appellate jurisdiction of the supreme court to "such limitations and regulations as may be provided by law". This change we believe to be consistent with the tasic Constitutional principle of separation of powers among the three principal departments of government. Similarly, the rincrity has eliminated the antique phrase "all cases in law and equity", believing this language to be archaic and a totally unnecessary distinction and restriction.

In addition to the unfettered appellate jurisdicticr, the supreme court is given criginal jurisdiction to issue all writs and orders appropriate to the exercise of its powers. The minority proposal specifies only the writ of habeas corpus, but by this specification does not intend to exclude the use of other original writs enumerated in the 1889 Constitution. Likewise, we have removed the procedural provisions regarding the issuance and hearing of writs of habeas corpus because we think these provisions are purely statutory in character and because Article III, section 21 of the 1889 Constitution adequately protects against the suspension of the privilege of a writ of hateas corpus.

To the general supervisory control which the 1889 Constitution granted the supreme court, the minority has added administrative control. This addition was made to Clarify the supervisory powers of the supreme court and to permit the supreme court to exercise centralized administrative direction for the entire judicial system. This power is further emphasized by the rule-making power in judicial administration. The minority does not believe that there is an immediate need for the employment of this power, but we see its probable need in the future. We con-

ceive that the office of the clerk of the supreme court could be used by the supreme court as an agency to facilitate the administration of the judicial system and have therefore included the power in the supreme court to prescribe the duties of its clerk. (section 11).

Eule-making power is categorized by the mincrity report into two classes. One class includes the practice of law and judicial administration of courts, which relate exclusively to the internal affairs of the judicial system. Powers in this regard are specifically lodged in the supreme court. The second class of rule-making power is restricted to rules of procedure and is intensed to include toth civil and criminal codes, tut is specifically limited and qualified by the phrase "as provided by law" meaning, of course, that the rule-making power is actually reserved to the plenary power of the legislature as the lawmaking body of the State. It is telieved that the making of rules of evidence properly belongs exclusively with the legislature because of the fine line between substantive and adjective law.

station 3. SUPREME COURT CRGANIZATION. The supreme court shall consist of one chief justice and four justices, a rajority of whom will be necessary to pronounce the decision, which must be in writing and signed by the najority.

The legislative assembly may increase the number of justices from five to seven.

District judges stall be substituted for the chief justice or the justices in the event of disqualification or disability, in any cause, and the opinior of the district judge sitting with the sufreme court shall have the same effect as an opinion of a justice of the supreme court.

## CCMMENIS

Except for the requirement that decisions of the supreme court must be in writing and be signed by the majority, which is included for the purpose of prohibiting per curiam unsigned decisions, the foregoing section 3 is a condensed version of Article VIII, stotion 5 of the 1889 Constitution. It does, however, permit the enlargement of the supreme court from five to seven justices including the chief justice. It makes no reference to quorums, calendars and procedure for adjournment of the court because the minority believes that these are provisions properly covered by the rules of court. Similarly, in a shorter paragraph we have provided for the seating of a district judge in the event of a disqualification of a supreme court justice.

Section 4. DISTRICT CCURT PCWERS. Criginal jurisdicticn cf all matters and causes, bcth civil and criminal, including the FCWEI to issue, hear and determine

original and remedial writs is vested in the district courts, but distribution of concurrent jurisdictice with other courts may be provided by law.

Until ctherwise provided by law, appeals from inferior courts must be tried anew in the district court. District courts shall also have jurisdiction to review decisions of administrative hoards and commissions and they shall have such additional jurisdiction as may be delegated by the laws of the United States and the state of Montana. The supreme court and district court process shall extend to all faits of the state.

#### COMMENTS

Erevity and clarity of expression have guided the minority in the drafting of this proposed judicial article. Our research has included a reasonably thorough study of other state Constitutions. We were chagrined to find no other state Constitution encombered by the deliniation of various types of action included within the original jurisdictice of our principal trial courts as it is described in Article VIII, section 11 of the 1869 Constitution. Moreover, we are apprehensive as to just how limited that jurisdiction may prove to be if the interpretive rule of expression unis exclusic alternius (expression of one is the exclusion of others) is applied.

With these considerations in mind, the nincrity scught to provide district courts with broad and flexible jurisdiction, and, accordingly, substituted the language "all matters and causes" in lieu of the specifications contained in the old section 11 of Article VIII. We considered the thrase "all justiciable causes" employed in the Illincis Constitution and used in the North Cakota proposed judicial article, but from cur research it appeared that the word "justiciable" is too vague to be geaningful and is thernfore Still open to a possible restrictive costruction which we seek to avoid. Accordingly, we pre-ferred the unlimited words "all causes" used in the California judicial article pertaining to the superior courts, their courts of general trial jurisdiction. To this phrase we added the uord "matters" to assure continued probate jurisdiction. To secure the vestment of the power in criminal proceedings we also added the phrase "both civil and criminal". To provide flexibility to the entire judicial system, we added the clause "but distritution of concurrent jurisdiction to other courts may be provided by law". By this clause it is intended to permit the legislature to assign concurrent jurisdiction to hear critinal matters not amcunting to a felony and minor civil actions to inferior courts of limited jurisdiction.

By thus circumscribing original jurisdiction of the judicial power with legislative discretion, we were concerned that the legislature might effectively dessinate our district courts by \*\*\*\*\*\*

vesting more and more judicial power in triburals of its creation. To prevent this destructive abuse of power we have intentionally inserted the word "concurrent" as a limitation on that power, thereby forever leaving to the people the choice of appearing in any matter before either a Constitutional or legislative court. Further, by the use of the word "concurrent" as applied to original jurisdiction, we intend to leave to the legislature the option of unifying the trial court levels if in the future that should appear desirable.

Fut we were not content to limit the district courts to original jurisdiction only, but foresaw the reed for continued appellate jurisdiction over inferior courts and administrative boards and commissions. Hence, we specifically provide for trial de novo on appeal from inferior courts, thereby avoiding excessive cost to parties in the preparation of transcript upon appeal from the lower courts.

We have also accomodated future delegation of judicial power by the united States government on the state of Montana and have not limited it to the present power of naturalization as does Article VIII, section 11 of the 1889Constitution.

Finally, to make certain that toth the supreme court and district courts are truly courts of statewide jurisdiction, we have expressly declared that their processes extend to all parts of the state.

Section 5. JUDICIAL DISTRICTS. The legislative assembly shall divide the state into judicial districts and provide for the number of judges ir each district.

The legislative assembly shall have the power to change the number of judicial districts and their boundaries and the number of judges and magistrates in each district; however, each district shall be formed of compact territory and be bounded by county lines, but no changes in the number CI boundaries of districts shall work a removal of any judge from office during the term for which he has been elected or appointed.

The chief justice may assign the district judge and cther judges for temporary service from one district to another, and from one county to another.

# CCMMENIS

The mincrity believes that it is the perogative of the legislature to divide the state into judicial districts because of the political characteristics of such districts. It is felt that the legislature is not only better equipped to maintain a district's political integrity, but it is altogether inappropriate for a court to become involved in political activity of any character. It is presumed, however, that the legislature will

consult with the supreme court when providing for the number of judges in each district. Cur position also prevents carricious action on the part of the legislature which might cause a judge to be removed from office. It is also doutful, under this system of legislative delikeration, that a judge could be moved to a district or removed from his district because of an unpopular decision.

Section 6. TERMS AND FAY CF JUIGES. Justices of the supreme court, district court judges and other judges shall be paid as provided by law, but their salary shall not be diminished during their term of office.

Terms of office for supreme court judges shall be four years.

Terms of office for cther judges shall be provided ty law.

### CCMMENTS

By separate paragraphs. scnewbat diminished in length, sections 6, 12, 20, and 30 of Article VIII of the 1889 Constitution have been incorporated under the dual subject matter of section 7.

Section 7. SELECTION CF JUDGES. In all vacancies in the offices of sugreme court justices and district court judges caused by death, resignation, removal, retirement or failure of an incumbent judge to file a declaration of candidacy for a succeeding term of office, the governor of the state shall nominate a supreme court of district court judge ficm nominees Selected in the manner provided by law. If the governor fails to nominate within thirty days after receipt of the names of the nominates, the chief justice or acting chief justice shall make the nomination. Each nomination made while the senate is not assembled shall be effective as an appointment until the end of the next session of the senate. If the nomination is not confirmed by the senate the office shall be vacant and another selection and nomination shall be made.

Before the close of filings for nominations in the first primary election after senate confirmation, the name of the appointed judge shall be placed on a contested non-partisan ballot if other candidates have filed for election to that office. If there is PC primary election contest for the office, the name of the appointed judge shall nevertheless he placed on a ballot in the general election allowing voters of the state or district the choice of his approval CI rejection. Thereafter, the elected judge shall be subject to

#### MCNTANA CCNSTITUTIONAL CONVENTION

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approval or rejection in a general election for each succeeding term of office. In the event of rejection of a judge another selection and nomination shall be made in like manner.

# COMMENTS

Throughout the judicial and political history of the United States there has always been and continues to be a great and important philosophical controversy between the conceptof an independent judiciary and popular control of the courts. This controversy is manifested by the variety of systems adopted by the various states ranging from lifetime appointment to the partisan election of judges. In our judicial committee the concepts polarized between the appointive marit system and the non-partisan election of judges. After prolonged discussion and vigorous arguments by strong advocates, the committee divided nearly equally with the chairman voting with the majority to make a 5-4 split. As indicated, the committee's collective thought crystallized on the selection of judges.

The minority proposed section 6 as an innovation to and a compromise with the existing methods of selection of judges. Yet, it does, we believe, include many of the best features of all plans. Thus, in synopsis, the sinoiity plan incorporates non-partisan merit selection, gubernatorial rominatico, senate confirmation, initial contested elections, and subsequent voter choicn of approval Ci rejection of judges.

The purpose of the minority's plan is twofold; namely, to present to the voters judicial candidates whose qualifications are recognized and to encourage better qualified and experienced lawyers to seekelevation to the judicial bench. It is the position of the minority that this system of selection will provide strong, able, impartial and independent judges who are still responsive to and elected by the people.

Ii is the mincrity's belief that today, few, if any, of the voters are at all acquainted with the judicial candidates and are totally uninformed of their education, background, experience and individual qualifications for a judgeship. We firmly believe that the survival of democratic institutions and representative government is directly dependent upon an informed electorate, and we think the present system of elected judiciary utterly and completely fails to attain that desired gcal. We believe this is especially critical in the selection of judges und must be unselfishly devoted to the fair settlement of society's disputes. Their qualifications to perform this essential governmental function is the first and highest consideration.

To better insure the selection of qualified judges, the minority suggests that the legislature create a committee, **bi-partisan** in character, composed of **both** lawyers and laymen, but predominately laymen, unc are **geographically** distributed

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throughout the state with at least one member from each judicial district. Preferably the committee should be elected by the legislature for staggered terms of three years so that cre-third of its members are elected each arnual session of the legislature. Members of the committee should not hold either public or political party offices 3rd no member during his term of office may be a candidate for a judicial offict.

The minority has purposely refrained from attempting to provide for the organization of the nominating committee in the belief that the legislature is better able to vigilantly cversee its operation.

The minority is not satisfied with the current process of unlimited gubernatorial appointive power of judges. In the light of statistics revealing that an overwhelming majority of our judiciary have been appointed by the governor, we are especially apprehensive of the future political character of our judges. Therefore, we have limited the governor's nomination to those nominees selected by a committee, created by and dependent upon the legislature. This system, we believe, accords an effective check and balance.

Neither have we been content with the merit selection system alone, but noting the validity of recent corgressional disapproval of presidential appointments to the United States supreme court, we have recognized the value of "advice and consent" feature of the United States Constitution and have incorporated it into our proposal by the requirement of serate coofiraatico.

The fourth distinct and important feature of the nicority plan in the selection of judges, is, of course, a necessity to a democratic form of government, i.e., a competitive slection of public officials. This prime essential is provided for at the first primary election following appointment. In this primary election any lawyer may file against the appointed judge and the two candidates receiving the highest vote will again compete against each other in the following general election. If co candidate files against the appointed judge in the primary election, nevertheless, the name of the appointed judge must appear on the general election ballot for acceptance or rejection by the voters. For every succeeding tern the elected judge must submit to acceptance or rejection by the voters of his district or state.

To repeat, the minority recommends that this comprehensive system of selection, nomination, confirmation and election of judges is a realistic and practical method of obtaining and keeping better judges by an informed electorate.

Section 8. QUALIFICATIONS AND LIMITATIONS OF JUEGES.

NC person shall be eligible to the offices of justice of the supreme court or judge of the district court

# MONJANA CONSTITUTIONAL CONVENTION

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unless he or she shall have teen admitted to the practice of law in Montana for at least five years price to the date of appointment or election, is a citizen of the United States, and has resided in the state of Montana two years immediately before taking office. Qualifications and methods of selection of judges of other courts shall be provided by law.

MC supreme court justice or district court judge shall solicit or receive any compensation on account of his office, in any form whatever, except salary and actual necessary travel expense as provided by law.

Except as otherwise provided in this Constituiion, no supreme court justice or district court judge shall practice law during his term of office, engage in ary other employment for which salary or fee is paid, or hold office in a political party.

Piling for another elective public office results in forfiture of judicial position.

A district judge must reside in his district during his term of office.

## CCMMENIS

Faragraph one of this section is essertially the same as section 10 of Article VIII, of the 1889 Constitution except that it eliminates the age requirement as WE feel that age isn't as important as knowledge and experience. It specifies five years of practice at law as a gualification for either a suffeme court justice or a judge of the district court. It adds that the qualifications and methods of selection of judges of the other courts will be provided by law.

The second paragraph of  $s \in cticn$  5 is similar to Article VIII, section 30 of the 1889 costitution except that it clarifies compensation of judges by allowing instead of prohibiting the receipt of actual necessary travel expense in addition to salary.

Paragraph three incorporates the provisions of Article VIII, sections 31 and 35 of the 1889 Constitution, except that it prevents either a district judge or justice of the supreme court from engaging in any other employment for which a salary or fee is paid and specifically prohibits a district or supreme court judge from holding any office in a political party.

The fourth paragraph of sfctico 5 is new to the Montana Constitution and is designed to prevent judgeships being used as stepping stones for the fulfillment of political ambition.

The fifth paragraph refines and shortens the residential requirements of district judges as they have been spelled out in

section 33 of Article VIII.

Section 9. DISQUALIFICATION OF JUEGES. The legislature shall provide for disqualification of judges at any one or all of the inferior, trial and appellate court levels.

## COMMENTS

This section is felegate Proposal of 90, except that we have changed "may provide" to "shall provide", because YE feel that it thus gives a clear mandate to the legislature to act in this area. It is our contention that it is the basic right of a litigant to be assured an impartial judge at <u>all</u> levels of the courts. It is noted that although disgualification procedure for lower courts is provided for in the statutes, the supreme court has remained exempt. By this provision, the supreme court justices will also be subject to the similar requirements.

Section 10, REMOVAL AND EISCIPLINE CF JUDGES AND LAWYERS. There is created a Judicial Standards Commission consisting of three judges, selected by the district judges, of which not more than one can be a member of the supreme court; two members of the Montana Bar, and two citizens who do not hold any public office of the state of Montana or any office of 3 political party, appointed by tht governor. Each vacancy on the commission shall be filled in the same manner as the original appointment was md: and the appointee shall serve for the remainder at the term vacated. No act of the commission is valid unless concurred in by a majority of its members. The commission shall select one **Cf** its members to serve as chairnan. Its proceedings shall be confidential.

The commission shall have the power to investigate, including power to subjoen witnesses and documents, upon complaint by any citizen or on its own motion, charges which could be the basis for retirement, censure of removal of any justice or judge or for the discipline, censure, suspension or distarment of any practicing lawyer in the state of Montana. Upon finding charges to be well founded the Commission shall file a formal complaint before the supreme court. The supreme court shall hear such complaint, and if it he substantiated may retire, censure or remove any justice or judge or discipline, censure, suspend or disbar any practicing lawyer. If the complaint he against a justice, the court shall call in a district judge as provided in section 3 of this Article.

1: May seem contradictory to go into such detail in this

section, but the minority feels that the seeming current distrust of the legal profession in general and the courts in particular warranted this detail, in an effort to allay this distrust and to give adequate avenue for redress by the public. In cases where censure or removal of a justice or judge is indicated, such action can be taker, without the trauma caused by a public proceeding. At the same time it makes possible disciplinary action for reasons that are not of such magnitude as to warrant an impeachment proceeding.

In addition the minority feels that it is essential that the public be given the opportunity for redress of grievances against any practicing attorney. We feel that this section will do much to keep the *legal* profession at the bigh caliber that it must maintain if it is to be accorded the respect necessary to have the judicial system which we think Montana ought to have.

Section 11. CLERK CF THE SUFFEME COURT. The chief justice shall appoint a clerk of the supreme court who shall hold office at the pleasure of the supreme court.

The salary and gualifications shall be fixed by law, and the duties of the office shall be prescribed by the supreme court.

#### CCMMENIS

The functions of this office are administrative in nature and affect no policy change or formation. For this reason the minority feels it is best to allow the supreme court to hire its own clerk. The clerk must work with the court, and even though he or she has dealings with the public, the clerk doesn't represent the people in the sense that a legislator does. We feel that a substantial portion of the voters don't know the candidate or candidates for the position and probably aren't very concerned with the position since no policy decisions are made.

In addition, again Allowing for future innovation, if the position develops into an agency to facilitate administration of the judicial system, the court should have the prerogative to hire the person it feels is best qualified to perform the functions that it may prescribe.

Section 12. CLERK CF THE DISIFICT COURT. There shall ho a clerk of each judicial district court in each county who shall be elected by the voters therein and who may appoint such deputies as provided by law.

The term of office, qualifications, and the compensation of the district court clerk and deputies shall be provided by law.

The duties of the clerk and deputies shall te prescribed by the district ccurt judge as rcvided by law.

#### CCMEENIS

This section is basically the same as Article VIII, section 18 in the 1889 Constitution, except that we have delegated to the legislature the duty of providing term of office, gualifications and compensation. Again, this merely allows flexibility.

It is felt that the clerk should have the privilege of appointing deputies, who in effect are working for him.

The aincrity also feels that the duties of the clerks and deputies should be provided not only by the legislature but also by the district occrt judge who will be working closely with the clerk.

By including the clerk of the court in this judicial article it is cot intended to impair the consolidation of this office with other county offices as proposed by the Local Government Committee, but if the committee on Style and Crafting determines there is conflict, the matter ray be referred back to a joint conference of Judiciary and Local Government Committees.

Section 13. DISTRICI ATTORNEYS. There shall be elected district attorneys whose jurisdictional area, qualifications, term of office, salaries and duties shall be provided by law.

### COMMENTS

In an effort tc write a document that will he applicable for many years, we deemed it best tc change the title cf ccunty attorney to district attorney. It is entirely possible that eventually ccunties may decide to share services and a Constituticnal designation of a county attorney for each ccunty would make transition in this area difficult. We have provided for legislative action concfrning jurisdictional area, gualifications, term of office, salary and duties in keeping with our philosophy of flexibility. This section in no ray precludes continuing the system of county attorneys that we now have; they will merely be called district attorneys instead. UNANIMOUS FROPOSAL ON SIPARATE MATTER

BE IT FROPOSED BY THE JULICIABY COMMITTEE:

That there be two sections in the new Constitution to read as follows:

Section \_\_\_\_ EXEMPTION LAWS. The legislative assembly shall enact liberal homestead and exemption laws.

Section \_\_\_\_ PERPETUITIES. No perpetuities shall be allowed, except for charitable purposes.

<u>Lavid L. Eolland</u> Chairman

# <u>Catherine Perterton</u> Vice Chairman

Cedci B. Aronow

Een F. Berg, Jr.

Leslie "Jce" Eskildsen

Jean M. Fowman

<u>Rcd\_Banscn\_\_\_\_</u>

J. Mascn Melvin

John MI Schiltz

COMMENTS ON UNANIMOUS PROPOSAL ON SEPARATE MATTER

Section --- . EXEMPTION IAWS. The legislative assembly shall enact liberal homestead and exemption laws.

# CCEMENTS

This language is identical with Article XIX, section 4 of the 1889 Constitution. All of the committee feel that no change shall be made in this Constitutional section.

Soction \_\_\_\_\_ PERPETUITIES. No perpetuities shall be allowed, except for charitable purposes.

## COMMENIS

This language is identical with Article XIX, section 5 cf the 1889 Constitution. All of the committee feel that no change shall be made in this Constitutional section. AFFENDIX A

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# CECSS FEFFFENCES

#### I. MAJOFITY PROPOSAL:

Proposed Section	Fresent Article & Section
1	VIII, 1
2	VIII, 2
3	<b>VIII</b> , 3
4	VIII, 4
5	VIII, 5
6	<b>VIII,</b> 6, 7
7	VIII, 9
8	VIII, I?
9	VIII, 71
10	VIII, 12, 13
11	<b>VIII</b> , 15
12	<b>VIII</b> , 16
13	VIII, 17
14	VIII, 18
15	VIII. 19
16	VIII, 20, 21
17	VIII, 22, 23
18	VIII, 24
19	New Section
20	VIII. 25
21	VIII, 26
22	VIII, 27

VIII, 28
VIII, 29
VIII, 30
VIII, <b>31</b>
VIII, 32
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VIII, 34
VIII, 35
VIII, 36
VIII, <b>37</b>
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<b>VIII, 8, 13</b>
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EXFENSES) NC CICSS reference Present Article & Section VIII, 1
EXFENSES) NC CICSS reference Present Article & Section VIII, 1 VIII, 2, 3
EXFENSES) NC CICSS reference Present Article & Section VIII, 1 VIII, 2, 3 VIII, 5
EXFENSES) NC CICSS reference Present Article & Section VIII, 1 VIII, 2, 3 VIII, 5 VIII, 11, 23
EXFENSES) NC CICSS reference Present Article & Section VIII, 1 VIII, 2, 3 VIII, 5 VIII, 11, 23 VIII, 12, 14
EXFENSES) NC CICSS reference Present Article & Section VIII, 1 VIII, 2, 3 VIII, 5 VIII, 11, 23 VIII, 12, 14 VIII, 7, 12, 20, 29

9 Net section 

10	New section
11	VIII, 9
12	VIII, 18
13	VIII, 19

Sections Celeted: VIII, 4

8, 1	13,	15,	17,	21,
22,	24,	25,	26,	27,
2έ,	32,	36,	37	

## IV. UNANINCUS PROPOSAL ON SEFAFATE NATTER

Prcposed section	Fresent Article & section
Exemption Laws	XIX, <b>4</b>
Perpetuities	XIX, 5

#### APPENDIX B

# PROPOSALS CONSIDERED BY COMMITTEE

The following delegate proposals were examined and considered by the Judiciary Committee during its deliberations:

	Number of Proposal	Chief Sponsor	Subject Matter	Disposition
1.	7	Earl Berthelson	Judicial Article	Adopted in Part by Majority and Minority
2.	30	Jerome J. Cate	Sovereign Immunity	Referred to Bill of Rights
3.	34	Bob Campbell	Restoration of Rights	Referred to Bill of Rights
4.	38	Donald R. Foster	Citizen Participation in Government	Referred to Bill of Rights
5.	44	Jerome T. Loendorf	Judicial Article	Rejected
б.	53	Thomas M. Ask	Justices of Peace	Rejected
7.	69	Carl M. Davis	Prosecuting Attorneys	Rejected
8.	90	Geoffrey L. Brazier	Disqualifica- tion of Judge	
9.	92	Franklin Arness	Appeals and Inferior Cour	Rejected ts

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	Number of Proposal	Chief Sponsor	Subject Matter	Disposition
10.	137	Mike McKeon	Probate Court	Rejected
11.	145	Jerome T. Loendorf	Employees' Retirement System	Rejected
12.	149	Mike McKeon	Probate Court	Rejected
13.	155	Archie Wilson	Probate Administrator	Rejected
14.	159	Robert Lee Kelleher	Acts of Parliament	Rejected
15.	163	Veronica Sullivan	Fair and Humane Facilities	Suggested to send to Bill of Rights
16.	168	Robert Lee Kelleher	Rights of Convicted Felons	Rejected
17.	169	Robert Lee Kelleher	Access to Courts	Rejected
18.	174	Otto T. Habedank	Limitation on Due Process	Rejected
19.	176	Robert Lee Kelleher	Failure to Vote is Crime	Rejected

APFENEIX C

WIINESSES HEARD BY THE COMMITTEE

Name - Affiliation - Residence - Subject

- Frefessor David Mason Mortana Scheel of Law Misseula -Proponent of the Montana Plan.
- Dean Robert E. Sullivar Montana School of Iaw Missoula -Eroponent of the Montana Flan.
- Professor William "Duke" Crowley Montana School of Law -Missoula - Proponent of the Montana Plan.
- Kerneth Lavis Montana Citizens for Court Improvement -Billings - Proponent of the Montana Plan.
- 5. Stanley Lowe Associate Director, American Judicature Society - Chicago - Proponent of the Montana Plan.
- William Bellingham Fresident, Montana Bar Association -Billings - Proponent o f the Montana Plan.
- Farl Berthelson Convention Delegate Conrad Proponent of the Montana Plan.
- Geoffrey Brazier Convention Delegate Helena Courts in General, Delegate Proposal #90.
- 9. George Schotte President, Mortana Citizens for Court Improvement - Helena - Proponent of the Montana Plan.
- 10, John Lane Cascade County Interlocal Cooperation Committee representative - Helena - favored Montana Plan, appointment of judges and flexibility of lower courts.
- 17. Chief Justice J . T. Harrisch Supreme Court of Montana -Helena - endorsed Kontana Elan
- 12. Judge Bobert Keller Montana District C c u r t. Kalispell Appointment of judges, increased judicial compensation and other court problems.
- 1 3 . Archie Wilson Convention Delegate Hysham favored most parts of Monrana Plan, Delegate Proposal #155.
- 14. Charles McNeil Convention Delegate Folson Opponento f Bontana Elan.
- 15. Judge Victor Fall (retired) Montana District C c u r t Helena
   Endorsed a short judicial article with as much left to the legislature as possible.

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- 16. Judge Paul Eatfield President, Ecntana Judges' Essociation Great Falls - Favored Judges' Plan of the Judicial article.
- 17. Claude Frickson Montana Citizens for Court Improvement -Livingston - Proponent of Montana Plan.
- It?. Charles Acces Attorney Billings Submitted short, flexible judicial article.
- lg. Conrad Fredricks County Attorney Eig Timber county
   Attorneys.
- 2G. Judge E. Gardner Brownlee Montana District Court Missoula - Justices of the Peace, Opponent of Montana Flan.
- 21. James Olescn President, Montana County Attorceys Association - Kalispell - County Attorneys.
- 22. Ech Frocks County Attorney Ercadus County Attorneys.
- 23. Andrew G. Sutton secretary, Montana County Attorneys Association Jordan County Attorneys.
- 24. Cpal Eggert Lobbyist, Elected Ccuntp Officials of Hortana -Justices of the Feace, Clerks of Court.
- 25. Sterling DePratu Justice of the Feace Fairfield Justices of the Feace.
- 26. Ken D. Clark Lobbyist, United Transportation Unions Miles City - Justices of the Feace, Clerks of Court.
- 27. Walter Hammermeister Sheriff and Feace Cfficer Psscciation
   Conrad Justices of the Feace.
- Thomas J. Kearney Clerk of Montana Supreme Court Belena -Clerks of Court.
- 29. Reger Barnaty President, Mentana Clerks of Court Association - Wibaux - Clerks of Court.
- Elmer Erickscn Clerk cf Eistrict Court Chouteau Clerks cf court.
- 31. Hardin E. Icdd Secretary, Montana Clerks of Court Association - Billings - Clerks of Court.
- 32. Francis Nitchell Icbbyist, Mcrtana Common Cause Helena -Crpcnent Of Montana, favored partisan flection of supreme court justices and left the design of the court system to the supreme court.

- 33. J. Chan Ettien Attorney Havre Opponent of the Montana Plan.
- 34. Jce Roberts Law Student Missoula Justices of the Peace.
- 35. John Mydd Law Student Micscula Judicial Selection.
- 36. Judge Russell Smith Montana Federal District Court Missoula Proponent of Ecntana Elan.
- 37. Earney Reagan Ninth Judicial District Ear Association -Helena - Oppenent of Montana Flar.
- 38. Harold McChesney President, Ecntana Trial Lawyers Association - Missoula - Reported poll of his organization showing opposition to appointive judges and in favor of deleting Constitutional reference to J. P. Courts.
- 39. John Hauf Attorney Fillings Judicial Selection.
- 40. Mrs. Bernice Wolf Interested Citizen Nashua Ccurts in general.
- 41. Rcy Crosby Montana Citizens for Constitutional Government --Missoula - Oppenent of Montana Flan and relegate Proposal #44.
- 42. Judge W. W. Iessley Montana District Court Bozeman -Proponent of Montana Plan.
- 43. Judge Robert Wilson Montana District court Billings -Proponent of Montana Elan.
- 44. Paul Keller Attorney Belena Justice of the Peace Courts.
- 45. Luke McKeon State Senator Aracenda Crronent of Montana Elan.
- Joe Renders Interested Citizer Great Falls Oppenent of Montana Plan.
- 47. James 'I. Mular Erctherhood of Railway and Airlines Clerks Eutte Opponent of Montana Plan.
- 48. John Sullivan Law Student Misscula Cffcnent of Montana Plan.
- 49. Frank Arness Convention Delegate Libby Delegate Proposal #92.
- 50. A. W. Kamhcot Convention Delegate Fcrsyth Delegate Prcrcsal #155.

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- Benry Siderius Corvection Delegate Kalispell Delegate Fronceal #155.
- 52. Tom Schneider Executive Director, Montana Euklic Employees Association - Helena - Delegate Proposal #145.
- 53. Ctto Habedank Convention Delegate Sidney Delegate Proposal #174.
- 54. Jerome Loendorf Convertion Delegate Helena Delegate Froposals #44, 155.
- 55. Carl Davis Convention Delegate Dillon Delegate Froposal #69.
- 56. Tom Ask Convention Delegate Dillon Delegate Proposal #53, 69.
- 57. Fobert Kelleher Convfition Delegate Fillings Judicial Selection.
- 58. Daphne Bugbee Convention Delegate Missoula Judicial Selection.
- 59. Miles Ronney Convention Delegate Hamilton Judicial Compensation.
- 60. Ray Gulick Interested Citizen Jcrlin Courts in General.
- 61. Robert Brooks, Fresident, Montana Magistrates Association -Lewistown - Justice of the Peace Courts.

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APPENDIX 5 ON MAJC		4	К	z	z	×	×	Ŋ	Ч	R	Х		1.000				1117 <b>-11</b> 1-1	2	4	
APP LS O		ε	→	z	z	А	Я	z	К	z	х							-0	44	
A CALLS		2	ہر +	z	z	ĸ	А	z	Х	Z	×			1	_		_	in	4	
ROLL			<u>ہ</u>	N	N	×	2	Z	н	Z	н				-			5	4	
		MEMBER SECTION	ARONOW, CEDOR B.	BERG, BEN E.	BOWMAN, MRS. JEAN M.	ESKILDSEN, LESLIE "JOE"	HANSON, ROD	MELVIN, J. MASON	SCHILTZ, JOHN M.	PEMBERTON, MRS. CATHERINE	HOLLAND, DAVID L.							roral Yea	Nay	Absent

# Judiciary Committee

ROLL CALLS ON MAJORITY PROPOSAL

	ROLL	L CALLS		ON MA	MAJORITY		PROPOSAL	SAL						_	TOTAL	-
MEMBER SECTION	14	15	16	17	18	19	20	21	22	23	24	25	26	X	Z	Ā
ARONOW, CEDOR B.	Я	Х	к	А	Y	ч	Х	К	R	К	Я	ĸ	А	13	0	0
BERG, BEN E.	z	z	N	z	N	z	z	z	z	N	z	z	Z	0	13	0
BOWMAN, MRS. JEAN M.	Z	N	z	z	N	z	z	z	Z	Z	z	N	z	0	13	0
ESKILDSEN, LESLIE "JOE"	Y	Y	X	к	Ч	Ч	Я	ы	×	А	Я	А	А	13	0	0
HANSON, ROD	А	А	А	А	Х	ч	А	Я	к	А	н	Я	м	13	0	0
MELVIN, J. MASON	N	Z	z	Z	N	z	N	Z	z	z	z	z	Z	0	13	0
SCHILTZ, JOHN M.	X	ĸ	¥	А	Ч	Ч	Я	ч	н	₽	Я	А	А	13	0	0
PEMBERTON, MRS. CATHERINE	N	Z	z	z	N	z	N	N	Z	N	z	'z	Z	0	13	0
HOLLAND, DAVID			х	X	Y	Υ	Я	к	Я	×	Х	х	К	13	0	0
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TOTAL Yea	'n			20	ъ	2	2	ഹ	<u>ا</u> ی	2	2	2	ഹ			
Nay	4	4	4	4	4	4	4	4	4	47	4	4	4			
Absent																

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ROLL CALLS ON MAJORITY PROPOSAL

MEMBER	SECTION	70	2 R	90	06	۲	С <del>г</del>	∧ .1	TOTAL	AL	
						+   }	1	+		· •	
ARONOW, CEDOR B.		Х	Я	Х	Х	Я	Y	9	0	0	
BERG, BEN E.		z	N	N	z	z	N	0	9	0	
BOWMAN, MRS. JEAN M.	• <b>W</b>	N	R	N	N	N	N	0	ا ا	0	•••••
ESKILDSEN, LESLIE "JOE"	"JOE"	×	Я	×	Ч	Y	Ч	 ى	0	0	<b></b>
HANSON, ROD			Я	×	ч	К	Т	و 	0	0	• • • • •
MELVIN, J. MASON		z	N	N	Z	Z	N	 0	9	0	
SCHILTZ, JOHN M.		к	Т	Я	Ч	×	Я	و 	0	0	<b></b>
PEMBERTON, MRS. CATHERINE	THERINE	N	N	N	z	z	z	0	9	0	
HOLLAND, DAVID L.		×	<del>ہ</del>	×	Ч	К	K	9	0	0	
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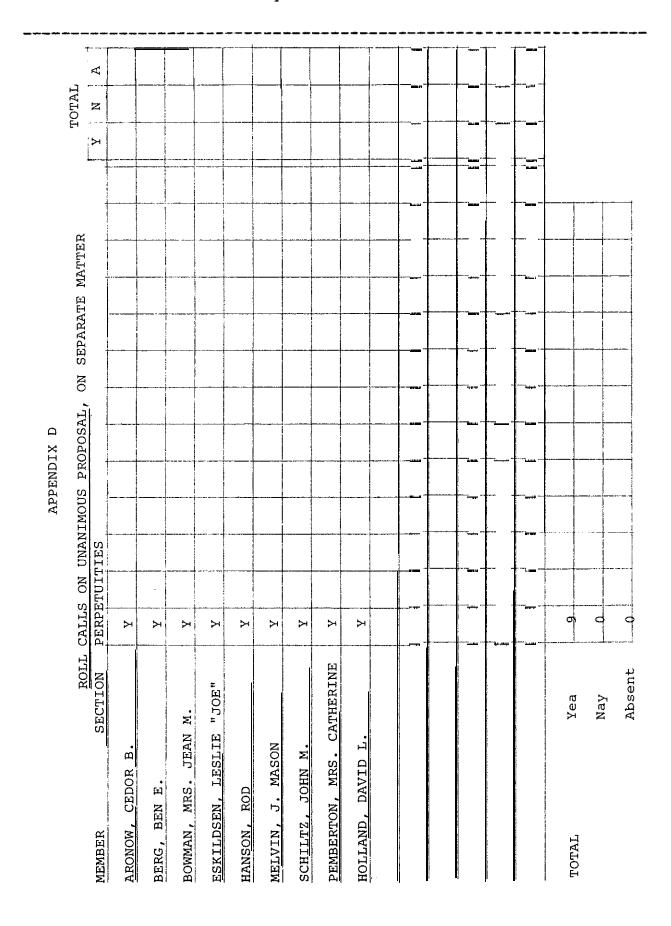
	ROL	L CALLS	ON MAJO	ORITY	PROP	OSAL	ON	CAMPA	IGN	EXPE	INSES			
MEMBER SECTION												Ţ	<b>OTAL</b>	
MEMBER SECTION							۰ ،		·	- <u>+</u>	·	<u> </u>	<u>N.</u>	<u>A</u>
ARONOW, CEDOR B.	Y											1	0	0
BERG, BEN E.	Y												0	
BOWMAN, MRS. JEAN M.	N	• • • • • • • • • • • • •	i ! !		ļ	 		!				0	i F	ļ
ESKILDSEN, LESLIE "JOE"	N									· ·		0	1	0
HANSON, ROD	Y											1	0	0
MELVIN, J. MASON	Y				ļ							<u>  1</u>	0	0
SCHILTZ, JOHN M	Y					 						1	0	0
PEMBERTON, MRS. CATHERINE	N						···					0	1	0
HOLLAND, DAVID L	Y											1	0	0
	<u></u>													
			-					 		<b></b>				
TOTAL Yea	6													
Nay	3							 						1
Absent														

APPENDIX	D
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MEMBER SECTION	N 1	2	3	4	5	6	. 7	8	9	10	11	12	13	Y	FOTAL N	A
ARONOW, CEDOR B.	N	N	N	N	N	N	N	N	N	N	N	N	N	0	13	0
BERG, BEN E.	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	13	0	0
BOWMAN, MRS. JEAN M.	Y	Y	<u>ч</u>	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	13	0	0
ESKILDSEN, LESLIE "JOE"	N	N	N	N	N	N	N	N	N	N	N	N	N	0	13	0
HANSON, ROD	N	N	N	N	N	N	N	N	N	N	N	N	N	0	13	0
MELVIN, J. MASON		Y_	Y	Y	Y Y	Y	Y	Y	Y	Y	Y	Y	Y	13	0	0
SCHILTZ, JOHN M.		<u>N</u>	N	<u>N</u>	N	N	N	N	N	N	N	N	N	0	13	0
PEMBERTON, MRS. CATHERINE	<u>Y</u>	Y	Y	Y	Y	N	Y	Y	Y	Y	Y	Y	Y	13	0	0
HOLLAND, DAVID L.		N	N	N	N	N	N	N	N	N	N	N	N	0	13	0
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total Yea	4	4	4	4	4	4	4	4	4	4	4	4	4			
Nay	5	5	5	5	5	- 5	5	5	5	5	5	5	5			
Absent																

Judiciary Committee

	ROLL	CALLS	ON	UNAN	ANINOUS PROPOSAL, IN SEPARATE MATTER						-		TOTAL				
MEMBER	SECTION	EXEM	PTIO	N L	AWS		· · • • • • • • •	·	•			-{		Y	N	A	
ARONOW, CEDOR B.		Y										<u>↓</u> ,		1	0	0	
BERG, BEN E.		Y		ļ										1	0	0	
BOWMAN, MRS. JEAN	М,	Y								·······		ļ		1	0	0	
ESKILDSEN, LESLIE	"JOE"	Y		 										1	0	0	
HANSON, ROD	<u> </u>	Y	······											1	0	0	
MELVIN, J. MASON		Y												1	0	0	
SCHILTZ, JOHN M.		Y												1	0	0	
PEMBERTON, MRS. CA		e y												1	0	0	
HOLLAND, DAVID L.		Y												1	0	0	
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TOTAL Y	Zea	9		1	+								<u>.</u>	4	<u>1</u> , .	I	
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	Absent	0		1													
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