10-13-1972

Congressional Record S. 18122 - Montana Defense Installation Facts Report by Senators Mansfield and Metcalf

Mike Mansfield 1903-2001
Mr. MANSFIELD. Mr. President, a general consolidation of moneys to be expended by the Department of Defense in Montana during fiscal year 1973 is as follows:

Military pay .................. $52,652,000
Civilian pay .................. 11,047,000
Reserve and Guard .......... 8,593,000
Military construction .... 47,342,000
Other .............................. 20,257,000

Total .................. 139,881,000

GLASGOW AIR FORCE BASE

The present population of Glasgow Air Force Base is in excess of 2,500 people, and more than 560 homes are now occupied.

By the end of next June 1973 it is estimated that there will be approximately 850 families residing on the base.

The current Air Force payroll is $61,843 monthly.

The Tumpane payroll is $218,306 monthly.

Construction projects now underway:

Aircraft parking ramp .......... $1,300,000
Alert building ................. 186,000
Fuel hydrant repair ........... 45,000
The airfield should be reactivated no later than December 1, 1972. E-39’s should arrive soon thereafter.

The Safeguard depot is operational. The construction contract will be completed during October 1972.

The August payroll for the Safeguard depot was $1,412,422.

An attempt was made by the House to delete $1,570,000 from the Department of Defense appropriations bill to support the Safeguard Logistics Command which in the Senate was agreed to by the Senate and was successful in having this $1.6 million restored to the Department of Defense appropriations bill on which the conference have agreed.

The House also recommended deletion of $1.3 million in operation and maintenance funds for contract support for Glasgow. This money was for the facility support of the Safeguard depot. Again, the Senate was successful in restoring these funds to the bill and the conference agreed.

The Mountain-Plains School has approximately 130 families comprising approximately 500 students in the program now. By December 30, they anticipate having 500 families of approximately 600 persons.

There are 187 staff members, including 80 professional instructors—all the remainder being clerical, custodial, and administrative. It is expected that in December there will be 33 instructural staff for 800 students.

Twenty-five of the 107 families are from minority groups—Indian and Mexican-American.

On the staff are 18 minority members—12 Indians, four Mexican-Americans, and two East Asians.

The monthly payroll for staff and students is $189,700 and by December, it should be $220,000; $12,500 per month is budgeted for usage of base facilities and $25,000 per month for utilities. Seventy-one staff members live on base, paying $100 per month for the Air Force housing.

HEW will soon develop a proposal and recommend a grant in excess of $300,000 to establish a health program at the base. The Senate with Senator Mansfield and Cordon should provide incentive to the Department to expedite this program. Presently, there is one Public Health Service doctor there on temporary duty. The ultimate goal is full utilization of the hospital, but the $300,000 will not achieve that result. We are pressing HEW to develop both a short-range and long-term plan to provide adequate and complete medical care at the base.

AFCO is still employing 227 people at the base on an Army contract which will expire on February 1, 1973. The Army has tentatively agreed to consider extending most of this contract for an additional year. We should be hearing soon on the final details.

The AFCO program is employing 60 people and could handle more if funds are made available through the State. This is an outstanding project.

AFCO and the Air Force are still in dispute over the award of the contract support function to the Tumpane Co.

The GAO is investigating and will soon issue a report.

MALMSTROM AIR FORCE BASE

For fiscal year 1973, the Department of the Air Force did not submit a budget request for any construction at Malmstrom Air Force Base.

During a visit by Appropriation and Armed Services Committee staff members Mike Rexroad and Gordon Nesse in March, at our request, it was determined that the base requires a base supply warehouse and an automotive maintenance/administration facility. When the military construction authorization bill was considered, it was requested that these two projects be added to the bill, the warehouse at $614,000, and the automotive maintenance facility at $531,000.

These items were not in the bill as reported by the House of Representatives but were added by the Senate. The conference committee agreed to authorize these buildings.

Later, the necessary funds were provided in the military construction appropriations bill. Construction should begin this spring.

The headquarters air base group building, approved last year, is just being completed and should be ready for dedication the end of this month.

This building, which was obtained last year, is the final design phase and construction should start in December.

Considerable work is being done with nonappropriated funds in the commissary, the post exchange, arts and crafts shops, and the NCO and officers clubs.

The economic impact of the base continues to contribute approximately $6 million per year to the Great Falls area.

For next year, we are considering the advisability to include two projects at the new site to replace four pre-Korean era dormitories. These older dormitories are prohibited in their maintenance, and four of them can be replaced by one building; second, there is a need for an additional automotive heated storage facility. This building would itself in a relatively short time through decrease in automotive maintenance costs and precipitation from severe winter weather.

We are still working on $150,000 for the Air Guard at Great Falls International. No decision has been reached.

Yesterday, the National Guard Bureau advised us that a weapons storage facility will be constructed at Great Falls International Airport for the Montana Air National Guard. Maj. Gen. I. O. Brown will visit Great Falls soon to confer with local officials on this project and other Air National Guard matters. The weapons facility will cost approximately $300,000.

The question of upgrading the Mintuman access roads is still under review in the Air Force. Construction should be ready during November.

Hardening of the Mintuman sites probably will not be accelerated as we asked.

CONRAD ARM AREA

On October 3, the Army announced the formal termination of the construction contracts for the Safeguard ABM facilities in Montana. Contracts terminated were valued at over $151 million. Work had been suspended on May 27, 1972. Approximately $11 million in construction was completed in the winter of 1971.

In the fiscal year 1973 military construction appropriations bill, the House of Representatives included a provision to reduce the funds available for community impact assistance to Montana and North Dakota by $6 million. Had this reduction been sustained, the Safeguard Command would not have been able to meet Montana and North Dakota requirements now under review.

The Senate restored the $6 million, and in conference, the House reeded. Thus, sufficient funding is available to meet the foreseeable requirements in the Conrad area.

A most important project still pending is the kitchen and multipurpose classroom for the new elementary school now under construction at Conrad. This project was disapproved by the Safeguard Command but is being reconsidered at our request. Now that the military construction bill has passed with $6 million for community impact, we believe early approval can be expected.

The Small Business Administration originally took the position that small business loans could not be made to trailer parks, apartment owners, and real estate. Last week, we were successful in convincing SBA that in this particular instance, that is, the ABM cancellation at Conrad, small business loans should be authorized for trailer parks, apartment owners, etc. e.g. We emphasized that it was clearly the intent of Congress when the "Agnes" bill was passed with my amendment. Instructions have gone to the field to process these loans.

A number of community action projects are still being processed. A summary of these actions and their status is attached.

The Office of Management and Budget still has not released $19 million in fiscal year 1972 Federal highway funds for road construction in the five-county area. There is little we can do about this as the administration appears adamantly in impounding these funds.

In conclusion, the Senate passed a report that a report entitled "Status on Montana ABM Impact Actions" be printed in the Record.

There being no objection, the report was ordered to be printed in the Record, as follows:

STATION ON MONTANA ABM IMPACT ACTIONS

During the June 8-9 visit of the Interagency Economic Adjustment Task Force to the Montana ABM impact area, 44 specific actions were requested of the Federal Team. Nine additional requests were added during follow-on visits in late June and July. This report summarizes the status of current actions on the community requests.

In terms of the overall package, the 63 actions can be summarized as follows:

Approved and in process...31
Community advised of local application can be approved...8
Action in progress, initial favorable response...4
Action in progress, initial negative response...8
Disapproved...4
Action pending...1

Total...63
S 18124

CONGRESSIONAL RECORD — SENATE
October 13, 1972

Particularly helpful action has been effected by our Federal Team members resident in Montana from Small Business Admin-
istration (SBA), Economic Development Administration (EDA), Housing and Urban Development (HUD), Farmers Home Admin-
istration (USDA-FHA), Department of Labor, Federal Highway Administration, and the Federal Aviation Administration.

STATUS ON MONTANA ABM IMPACT ACTIONS
[As of Sept. 15, 1972]

<table>
<thead>
<tr>
<th>Action</th>
<th>Action agency (action date)</th>
<th>Current status</th>
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<td>COMMUNITY FACILITIES</td>
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| 1. Highways: Expedite $15,000,000 in fiscal year 1972 Federal high-
  way funds and local fiscal year 1972 programs for currently planned |
  projects, with special emphasis on 5-county area. DOT (ASA) | (a) DOT year-end fiscal year 1972 allocation amounted to $2,500,000. DOT has advised (letter of Sept. 8, 1972) that additional 1st half fiscal year 1973 obligatory request of $8,500,000 could be effected subject to OMB waiver of nationwide expenditure ceiling. OMB response reportedly unfavorable. 2nd half fiscal year 1973 FHWA funding for impact area recommended at $3,100,000. |
| 2. Libby Reclamation Dam...                                      | Corps of Engineers (Continuing). |
| 3. Repair spillway at Tiber Reservoir                           | Department of Interior (Fiscal year 1974 Budget Cycle). |
| 4. Expedite payment on Conrad sewer and water projects          | EPA/SAFEGUARD. |
| 5. Recreation planning for Swift Dam and Tiber Reservoir        | USDA (Continuing). |
| 10. Senior Citizens Housing Project in Conrad (Horizon Lodge)   | HUD (August 1972). |
| 11. Secure Interpretation of Treaty on use of 26-mile water line.| DOO/CORP of Engineers (August 1972). |
| 13. Sewer-water for Shelby                                      | USDA-FHA (October- | |
| 16. Hill-Burton Assistance to Shelby/Toole County Hospital      | HEW/State (September 1972). |
| 17. Nursing Home Improvement assistance in Shelby               | HEW/State (September 1972). |
| SMALL BUSINESS AND INDUSTRY                                      |
| 22. Local small business firms will require low interest loans to | SBA (August 1972). |
| provide relief under current business situation. Legislative  |
| action may be necessary.                                        |
| 23. Assistance in locating purchasers for the numerous private   | HUD (ASA). |
| mobile homes in the Conrad area which represents a serious       | |
| debt burden to local developers.                                |
| 25. Comprehensive economic impact and reuse study for MSR/PAR areas | ACPA/State (July). |

See footnotes at end of table.

(a) Department of the Interior has advised us (letter of Aug. 28) that Spillway Project does not have favorable benefit/cost ratio within Marias-Milk Project. DOD has been requested to conduct separate B/C analysis of Spillway Project alone, including safety feature to downstream populations.
(b) Completed (July 1972). |
(c) Initial visit by USDA scheduled for January 1973 following completion of Montana Water Resource Board report on use of water line.
(d) LEAA is arranging for comprehensive evaluative consultation of judicial needs of Toole, Pondera, and Liberty County. Consultant evaluation will be without cost to communities. Requested Aug. 23.
(e) Hill-Burton Assistance to Shelby/Toole Hospital (Toole County Hospital). (Consultant evaluation will be without cost to communities. Requested Aug. 23.)
(f) HA has been requested (memorandum of Aug. 6) to proceed with accelerating Malmstrom Minuteman Project. Action would result in initial hiring for March 1974. Air Force response has just (Sept. 14) been received—recommending against the acceleration. Air Force response must now be reviewed.
(g) HUD has been advised (Aug. 15) that all Montana projects have been expedited. Further acceleration of Conrad-Stryker Creek Project (FHA/SHFA) is being reviewed by HUD Denver Region. Application has not received initial favorable review due to lack of urban density pressures. Outdoor Recreation grant through Department of Interior (ORD) and State is also being expedited.
(h) Application for repaying main streets through HUD was rejected. Denver Region of HUD indicates application can now be reconsidered. Repayments are under review of HUD. HUD Evaluation of Conrad. SBA Washington, D.C., has been requested (memorandum of Aug. 16) to review Conrad area for FHA. SBA has been advised (Aug. 27) that Marias-Milk project does not reflect favorable B/C ratio at current 5 percent interest rate of Water Resources Guidelines. Proposed revision to guarantee would place an even greater burden on private capital.
(i) Hill-Burton funds were included in HEW and Labor Appropriation Bill vetoed by the President. Continuation of Hill-Burton fiscal year 1973 appropriation level is in question. Other small business applications of Category A urgency comparable to Shelby have already been received by the Department of Commerce.
(j) Hill-Burton funds were included in HEW and Labor Appropriation Bill vetoed by the President. Continuation of Hill-Burton fiscal year 1973 appropriation level is in question. Other small business applications of Category A urgency comparable to Shelby have already been received by the Department of Commerce.
(k) NOAA has advised Shelby-Toole County that local applications can be funded with 53 percent Federal sources.
(l) Actual application has not been received. Project schedule consists of 150 miles, serving approximately 51,530 families. Cost per family may well be prohibitive. Some imposibility does exist that additional federal activity for the area could make supplemental assistance appropriate.
(m) USDA-FHA procedures authorize financing for removal of older structures and resale for new housing. Similar procedure must be developed through HUD financing renovation of older business sections of Shelby.
(n) SBA/Department of Highways has indicated that FAS 534 all-weather upgrading will be advanced to November 1973.

See footnotes at end of table.
CONGRESSIONAL RECORD — SENATE

October 13, 1972

S 18125

| Action | Action agency (action date) | Current status
---|---|---
27. Assistance to bus companies | SBA (Continuing) | (e) Contact has been made for both the former Missile Master and Johnson Bus Lines for Air Force and HEW activities at Glasgow. Results have not been favorable to date.
28. Local economic development staffing | EDA/SAFEGUARD (June 1972) | (c) Economic development district has been organized. 20 meeting was held on Sept. 12 at which time proposed the EDA staffing (75 percent) with suggested Safeguard support of local assistance costs (25 percent) was accepted by the EDA Denver region.
29. Technical assistance for reuse of private/public facilities | EDA (July 1972). | (g) Technical assistance grant approved in June. Contractor is now preparing final report.
32. Continuing business assistance to Conrad-Shelby business community | SBA with OEA assistance (Continuing). | (e) SBA visiting Conrad-Shelby on weekly basis. 4th OEA visit to Conrad-Shelby area scheduled for Sept. 21-23.
34. Assistance by SBA SCORE Program to Conrad-Shelby business community. | SBA (June 1972). | (d) Great Falls SCORE Chapter President has been in touch with Conrad Chamber of Commerce and in arranging continuing assistance.
35. Lease Guarantees for new shopping center in Conrad | SBA (June 1972). | (c) Lease guarantees approved in June. Shopping center presently nearing completion. Opening scheduled prior to Christmas business season.
36. Establish local economic development corporations for Conrad-Shelby areas. | Local Communities/EDA | (a) Local Conrad and Shelby economic development corporations organized and operating aggressively.
37. Comprehensive 701 Planning for Industrial Expansion | State (June 1972). | (a) State 701 sections are being reviewed and planning being finalized.
40. Labor Mobility Funds. | Dept of Labor (ASAP). | (a) Current DOL grant of $75,000 for Labor Mobility to State of Montana is unique nationally. Program being implemented effective by State. State request for $204,000 being reviewed by DOL Washington. Approval in process.

1 Action status codes:
   (a) Approved and in process.
   (b) Community advised that local application will be approved on submission.
   (c) Action in progress; initial favorable response.
   (d) Action in progress; initial negative response.
   (e) Disapproved.
   (f) Action still pending.