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REMARKS OF SENATOR MIKE MANSFIELD (D., MONTANA)

BEFORE THE

CONFERENCE ON INFLATION

THE WASHINGTON HILTON HOTEL

Friday, September 27, 1974

There have been mini-meetings of this Conference in Washington and across the land. These meetings have been educational and instructive. They have brought to light many views on the state of the economy. But what thing of value to the people of the nation will come out of these meetings? That is the critical question. As one who was among the first to welcome the President's too call for this Summit Conference, I must state in all candor that I am not/optimistic about the results.

This Conference has had the participation of the foremost economists in the country--in and out of government. They have told us what the inflation and recession are all about--in a hundred versions. The talk has been of micro-economics, macro-economics, econometrics and what not. Of these things, of importance to economists, the public knows nothing. Of inflation, the public knows a great deal. Of recession, the public is learning more and more each day. The public knows, too, that little has been done to stem the inflation or to halt the march of recession, anywhere by anyone.

Everyone recognizes that petroleum is one of the main sources of the problems which confront us. Yet, today, we are importing 40% of our petroleum needs as compared to 35% a year ago. The price of crude has sky-rocketed and

the end is not in sight. In 1972, \$4.7 billion was spent on imports; \$8.2 billion in 1973; \$27 billion plus in 1974. The trend is up, up, up.

For America and for many other countries, a major source of inflation lies in these figures, in the manipulated spigot of international petroleum flow. As far as the United States is concerned, the other factor is Viet Nam. Viet Nam is water under the bridge only in the sense that we cannot undo what has already been done. Its terrible cost will extend far into the first half of the next century. It will be paid by the sacrifices of several generations.

Things that are coming down should be going up and they are not. The stock market is down--\$500 billion in values have been lost and 31 million people are affected. Real income is down. Our international trade balances have hit a record low. Auto sales are down 22% from a year ago. Unemployment in Michigan stands at 9.3%, compared to $5\frac{1}{2}$ % overall in the country. Housing is down 45% and yet in some places, construction wages have been increased by 20%. How can more houses be built and sold when prices are higher, interest rates are higher and construction wages are higher.

I am not an economist and make no pretenses. What is clear to me, however, is that the time for words--micro, macro or whatever is at an end. Words will no longer satisfy the nation. Inflation is social dynamite; walk through any food market in any suburb and take note of the comments. Recession is social dynamite; walk through areas of high unemployment in any city and

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ask what lies ahead. The divisions among people, among societies, among nations, are on the rise. They will not wait for the "self-adjusting mechanisms" of the economy to self-adjust.

What is the answer? Mostly, we hear talk about the need for a tight Federal budget and tight money. Of course, we need to keep rein on government expenditures, in good times and bad, and especially on the extravagant and the irrelevant. At best, however, the Federal budget is only a fragment of the answer to our difficulties.

It is said, too, the fault lies with the American consumer. Tell that to the grocery-shopper who feeds a family on inflation-eroded wages or a fixed income. Tell it to the home-owner who uses oil to keep out the cold and the worker who uses gasoline to get to work. The fact is that the <u>laissez faire</u> application of the laws of demand and supply no longer correct the economic ills of a society already bound in by a massive complex of intervention built up over decades. The clock cannot be turned back to Adam Smith's Eighteenth Century England.

The nation is in an economic emergency. The people expect government to confront that emergency and to act on it in the general interests of the people. We have not done so and even now, seem to lack the capacity to do so.

Take the problem of energy-supply as an example. A year ago, we talked of crash programs to increase our own production and to develop substitutes to reduce the dependency on imported oil. Congress has appropriated vast funds and stands ready to appropriate more for this purpose. But what have we really achieved with this year of grace? What have we really done? We have allowed the self-adjusting mechanisms of the economy to operate quite freely in petroleum.

We have let prices find their own level. In a society grown universally dependent on petroleum, that is the cruelest form of rationing. The burden falls heaviest on those with the least income.

The need is for a new action--equitable action--by this Administration in cooperation with the Congress. It exists not only with regard to petroleum but in many other matters. As the President has already been informed, the Senate majority believes that integrated action in seven fields is needed to curb inflation and to halt the recession.

These fields are: (1) budget reductions, (2) wage, prices and profit control, (3) selective monetary credit easement, (4) tax adjustments, (5) positive action to deal with shortages and supplies, (6) development of new employment, and (7) readjustment of international policies.

enough. Indeed, the budget has already been cut by Congress and will be cut further. But how much inflation can really be squeezed out of the economy by this method and at what price? How much will it cost in lost jobs, lost output, lost public services and business failures?

As for the international economic situation, particularly as it involves petroleum, the Senate and all Americans welcome the call for increased cooperation among consuming nations; and, indeed, there is no reason not to extend the call to the producing nations. We welcome joint policies designed to assure international distribution of essential commodities. The answer will not be found in confrontation with other nations but in cooperation by our own people with others. Some countries like Italy and the United Kingdom face bankruptcy. A whole corridor of humanity spanning the African Continent is starving. Along

with petroleum, these and countless other specific situations are all parts of a world-wide whole. International petroleum problems must be dealt with in that context.

There are many areas that must be addressed in regard to our economic predicament. We must address them candidly and act on their dictates within the framework of this nation's basic tenets. At this time, I offer on my own behalf for the consideration of this Conference a nine-point program of Federal action. I do not think we are going to come to grips with the mounting problems of the economy unless we begin to move in the direction of:

- 1. Establishing, as needed, <u>mandatory</u> wage, price, rent and profit controls;
- 2. Reviving the Reconstruction Finance Corporation to deal with the credit needs of ailing businesses such as Penn Central, Lockheed and Grumman, Pan American, TWA and many more headed in the same direction; Congress is not the proper forum for specific decisions involving government bail-outs;
- 3. Restoring Regulation W to require larger downpayments on credit purchases and shorter periods for repayment and allocating credit on a priority basis in the light of the nation's critical needs;
- 4. Beginning an equitable rationing system for energy and other scarce materials to the end that dependency on foreign sources of petroleum can be reduced and beginning, too, a stringent conservation system including measures to enforce the speed limit and to bring about a reduction of wastage in the utility and other industrial fields;
- 5. Developing a broader system of indexing to the end that the real incomes of wage earners can be tied to real living costs;

- 6. Moving without delay to establish a Commission on Supplies and Shortages, legislation for which has already passed the Congress;
- 7. Curbing excessive profits and controlling the flow of investments abroad through the taxing power while conversely, cutting taxes on Americans hardest hit by inflation, those in low and moderate income categories and those on modest fixed incomes;
- 8. Creating, without delay, a jobs-program which puts people to work in public services and elsewhere as necessary, to keep down the level of unemployment;
- 9. Working with all nations prepared to work with us to deal with cartel-created shortages in petroleum or other commodities, recognizing that petroleum is only one aspect of the larger question of the inter-relationship of the economic well-being of all nations and the stability of the world.

Sacrifices are needed across the board if we are going to restore the nation's economy. In my judgment, the people of this nation are prepared to make those sacrifices. They will do whatever must be done, so long as the burdens are borne equitably. That is the job of the President and the Congress—to insure that the sacrifices are fairly distributed. It is time to put aside the evasions and the circumlocutions. The bell is tolling. There is no need to send to find out for whom. It is tolling for all of us.

Agenda for The Conference on Inflation

Friday	, September 21, 1914	
9:00	INTRODUCTION L. William Seidman	
	Executive Director Conference on Inflation	
	INVOCATION	
	Reverend Edward Latch Chaplain, U. S. House of Representatives	
9:05	OPENING REMARKS The President	
9:15	OPENING REMARKS Congressional Leaders	
9:35	BANKING AND FINANCE panel	
	(EACH PANEL will be given 45 minutes, divided into a presentations by Congressional and private-sector del discussion with the President and the Steering Committee and comments and questions from delegates in the audit	egates; tee;
10:25	LABOR panel	
11:10	FOOD AND AGRICULTURE panel	
11:50	FEDERAL PANEL: Presentation by Federal Reserve Office of Management and Budget, Department of Defe Science Adviser to the President	
12:30	LUNCH	
2:00	HOUSING AND CONSTRUCTION panel	
3:00	NATURAL RESOURCES AND RECREATION panel	
3:50	HEALTH, EDUCATION AND WELFARE panel	
4:45	TRANSPORTATION panel	
5:30	Adjourn until Saturday morning	

Saturday, September 28, 1974

9:00	BUSINESS AND MANUFACTURING panel
10:00	STATE AND LOCAL GOVERNMENTS panel
10:55	ECONOMISTS panel
11:40	OPEN DISCUSSION WITH FLOOR DELEGATES
12:30	CLOSING REMARKS Congressional Leaders
12:45	CLOSING REMARKS The President
1:00	Conference adjourns

THE WHITE HOUSE

WASHINGTON

FACT SHEET: THE CONFERENCE ON INFLATION (FOR MEMBERS OF CONGRESS, STAFF AND GUESTS OF CONGRESS)

Place: THE WASHINGTON HILTON HOTEL, 1919 Connecticut

Avenue, N.W., Washington, D.C.: The International

Ballroom.

Time: 9:00 AM to 5:30 PM, Friday, September 27, 1974

9:00 AM to 1:00 PM, Saturday, September 28, 1974

Registration: No other registration than the enclosed identification

badge and admission ticket is necessary.

Lunch: A Dutch treat lunch is being served, as are morning

coffee and pastry both days. If you have signified your intention to have lunch, you may pay the \$10 fee

at the door.

Agenda: A detailed agenda of the Conference will be available

when you enter the International Ballroom. In general, you should know that President Ford and the Congressional Steering Committee will attend the entire Conference; there will be a review and discussion of each of the ten sectors of the economy that have been the subject of

pre-summit meetings during the past month.

Summaries: You will be provided with summaries of all of the sector

meetings when you arrive.

NOTE: ALL CONFERENCE PARTICIPANTS AND GUESTS MUST

BE IN THEIR SEATS BY 8:45 AM

MEMO TO: The Speaker

FROM : John McFall

Following are plans for the Economic Summit Friday and Saturday.

The summit will convene at 9:00 a.m., International Ballroom, Washington Hilton (tel: 232-8999), with lunch at 12:30 (\$10 per person) and reconvening at 2:00 p.m., adjourning at 5:30 p.m. It will reconvene at 9:00 a.m. Saturday and adjourn at 1:00 p.m.

The opening ceremonies will include the following speakers in this order:

> Bill Seidman The President Speaker Albert Senator Mansfield Senator Scott Senator Tower

Panels will follow in order (45 minutes each). The format will be repeated for each panel as follows:

- 1. Representatives of the panel (including all Congressional delegates) move to head table.
- 2. 15 minute presentation by panel spokesmen selected by the Cabinet member.
- 3. 3 minute statement each by Democrat and Republican spokesmen selected from the Congressional representation. (Alternate between House and Senate.)
 - 4. 15 minute discussion at the table.
 - 5. 10 minute question and answer from the floor.

I. BANKING AND FINANCE

Democrats Republicans Wright Patman John Rhodes William Stanton Henry Reuss

Senators William Roth Ernest Hollings Jacob Javits Russell Long

3 minutes each Henry Reuss

William Stanton

Public Spokesmen

Dr. Gabriel Hauge, Chairman Manufacturers Hanover Trust Co.

Dr. Grover Ensley, Exec. Vice President, Nat. Assoc. of MSB Dr. Otto Eckstein, Professor of Economics, Harvard University

Mr. Robert V. Roosa, Partner, Brown Bros. Harriman and Co.

Dr. Charls E. Walker, President Charls E. Walker Associates

Ms. Sylvia Porter, Syndicated Financial Columnist

II. LABOR

Democrats John McFall Wright Patman

Republicans John Rhodes Al Quie

Senators Lawton Chiles Richard Schweiker Alan Cranston

3 minutes each

Sen. Cranston Sen. Schweiker

Public Spokesmen George Meany Leonard Woodcock Murray Miller

III. AGRICULTURE AND FOOD

Democrats W. R. Poage Tom Foley

Republicans John Anderson William Wampler

Senators Adlai Stevenson Henry Bellmon Robert Dole Walter Huddleston

3 minutes each

Sen. Huddleston Sen. Dole

Public Spokesmen R. J. Hildreth, Farm Foundation Lane Palmer, Farm Journal Oakley M. Ray, American Feed Manufacturing Association

IV. FEDERAL PANEL

3 minutes each Sen. Muskie

Public Spokesmen Arthur Burns, Federal Reserve Roy Ash, Office of Management and Budget H. Guiford Stevor, Science Advisor to the President James R. Schlesinger, Secretary of Defense

FRIDAY AFTERNOON

V. HOUSING

Democrats William Barrett Thomas Ashley

Republicans William Widnall

Senators William Proxmire Bill Brock

3 minutes each

Sen. Proxmire

Sen. Brock

Public Spokesmen

Lewis Cenker, President NAHB

Saul Horowitz, Jr., Associated General Contractors of America Joseph B. Dougherty, National Association of Realtors Robert A. Georgene, AFL Building and Construction Trades Dept. M. Carl Holman, National Urban Coalition

VI. NATURAL RESOURCES

Democrats
Roy Taylor
Harold Johnson

Republicans
John Anderson
Craig Hosmer

Senators
Paul Fannin
Gaylord Nelson
Floyd Haskell
Clifford Hansen
Dewey Bartlett

3 minutes each
Sen. Nelson

Sen. Bartlett

Public Spokesmen
Ian Mac Gregor, AMAX (coal company)
Charles Luce, Consolidated Edison
Michael McCloskey, Sierra Club
H. A. True, True Oil Co.

VII. HEALTH AND WELFARE

Democrats
Harley Staggers

Republicans
Samuel Devine
Al Quie

Senators
Edward Kennedy
Warren Magnuson
Jacob Javits
Charles Mathias

3 minutes each

Sen. Kennedy

Al Quie

Public Spokesmen
Michael Zubkoff, Meharry University (health)
Michael Timpane, Rand (education)
Philip Rutledge, National League of Cities (income security)
Bertha Adkins, Federal Council on Aging (inflation)

VIII. TRANSPORTATION

Democrats
Bob Jones
John Dingell

Republicans Don Clausen Victor Veysey

Senators
Jennings Randolph
Ted Stevens
Alan Cranston

3 minutes each
John Dingell

Victor Veysey

Public Spokesmen
Benjamin F. Biaggini, Southern Pacific Railroad
Edward E. Carlson, United Airlines
William Bresnahan, American Trucking Association
A. E. Leitherer, National Industrial Traffic League

SATURDAY MORNING

IX. BUSINESS AND MANUFACTURING

Democrats Neal Smith Lucien Nedzi Bill Ford Martha Griffiths

Republicans Gary Brown Ben Blackburn E. G. Shuster

Senators Robert Taft Abraham Ribicoff

3 minutes each

Martha Griffiths Gary Brown

Public Spokesmen

Reginald Jones, General Electric Arthur M. Wood, Sears-Roebuck Mary Wells Lawrence, her own advertising agency

Jerry T. Jones, National Association of Black Manufacturers

X. GOVERNMENT (State and Local)

Democrats Tom Rees Jim Stanton Republicans Jack Edwards Frank Horton Senators Pete Domenici Edmund Muski

3 minutes each

Tom Rees

Sen. Domenici

Public Spokesmen

Governor Daniel J. Evans, Washington Mayor Joseph L. Alioto, San Francisco Martin Sabo, Speaker, Minnesota House of Representatives Louis V. Mills, Orange County Executive, Goshen, New York E. Robert Turner, International City Management Association Jerry Wurf, President, American Fed. of State, County, & Municipal Employees

XI. ECONOMISTS

Democrats Wright Patman John McFall

Republicans Barber Conable James Broyhill Senators Dewey Bartlett Thomas McIntyre Roman Hruska John Tower

3 minutes each Wright Patman

James Broyhill

Public Spokesmen

Arthur Okun Walter Heller George Schultz Milton Friedman Paul Samuelson

CLOSE

Senator Humphrey Congressman Conable The President

1674

REMARKS OF SENATOR MIKE MANSFIELD, DEMOCRAT OF MONTANA, BEFORE THE CONFERENCE ON INFLATION, THE WASHINGTON HIL-TON HOTEL, FRIDAY, SEPTEMBER 27, 1974

There have been mini-meetings of this Conference in Washington and across the land. These meetings have been educational and instructive. They have brought to light many views on the state of the economy. But what thing of value to the people of the nation will come out of these meetings? That is the critical question. As one who was among the first to welcome the President's call for this Summit Conference, I must state in all candor that I am not too optimistic about the results.

This Conference has had the participation of the foremost economists in the country—in and out of government. They have told us what the inflation and recession are all about—in a hundred versions. The talk has about—in a hundred versions. The talk has been of micro-economics, macro-economics, econometrics and what not. Of these things, of importance to economists, the public knows nothing. Of inflation, the public knows a great deal. Of recession, the public is learning more and more each day. The public knows, too, that little has been done to stem the inflation or to halt the march of recession, anywhere by anyone.

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Everyone recognize that petroleum is one of the main sources of the problems which confront us. Yet, today, we are importing 40% of our petroleum needs as compared to 35% a year ago. The price of crude has sky-rocketed and the end is not in sight. In 1972, 447 billion was sent on imports: \$8.2 1972, \$4.7 billion was spent on imports; \$8.2 billion in 1973; \$27 billion plus in 1974. The trend is up, up, up.

For America and many other countries, a major source of inflation lies in these figures, in the manipulated spigot of international petroleum flow. As far as the United States is concerned, the other factor is Viet Nam. Viet Nam is water under the bridge only in the sense that we cannot undo what has already been done. Its terrible cost will extend far into the first half of the next century. It will be paid by the sacrifices of several generations.

Inflation has turned the world of the past two decades upside down. Things that are going up should be coming down and they are not. Retail prices are up by 47% annually. Unemployment is up. Interest rates are

up medical costs are up by 36%.

Things that are coming down should be going up and they are not. The stock market is down—\$500 billion in values have been lost and 31 million people are affected. Real income is down. Our international trade balances have hit a record low. Auto sales are down 22% from a year ago. Unemployment in Michigan stands at 9.3%, compared to 5½% overall in the country. Housing is down 45% and yet in some places, construction wages have been increased by 20%. How can more houses be built and sold when prices are higher, interest rates are higher and construction wages are higher.

I am not an economist and make no pretenses. What is clear to me, however, is that the time for words—micro, macro or whatever is at the end. Words will no longer satisfy the nation. Inflation is social dynamite; walk through any food market in any suburb and take not of the comments. Recession is social dynamite; walk through areas of high unemployment in any city and ask what lies ahead. The divisions among people, among societies, among nations, are on the rise. They will not wait for the "self-adjusting mechanisms" of the economy to self-adjust.

What is the answer? Mostly, we hear talk about the need for a tight Federal budget and tight money. Of course, we need to keep rein on government expenditures, in good times and bad, and especially on the extravagant and the irrelevant. At best, however, the Federal budget is only a fragment of the answer to our difficulties.

It is said, too, the fault lies with the American consumer. Tell that to the grocery-shopper who feeds a family on inflation-eroded wages or a fixed income. Tell it to the home-owner who uses oil to keep out the cold and the worker who uses gasoline to get to work. The fact is that the latisez faire application of the laws of demand and supply no longer correct the economic ills of a society already bound in by a massive complex of intervention built up over decades. The clock cannot be turned back to Adam Smith's Eighteenth Century England.

The nation is in an economic emergency. The people expect government to confront that emergency and to act on it in the general interests of the people. We have not done so and even now, seem to lack the capacity to do so.

Take the problem of energy-supply as an example. A year ago, we talked of crash programs to increase our own production and to develop substitutes to reduce the dependency on imported oil. Congress has appropriated vast funds and stands ready to appropriate more for this purpose. But what have we really achieved with this year of grace? What have we really done? We have allowed the self-adjusting mechanisms of the economy to operate quite freely in petroleum. We have let prices find their own level. In a society grown universally dependent on petroleum, that is the cruelest form of rationing. The burden falls heaviest on those with the least income.

The need is for a new action—equitable action—by this Administration in cooperation with the Congress. It exists not only with regard to petroleum but in many other matters. As the President has already been informed, the Senate majority believes that integrated

action in seven fields is needed to curb infla-

tion and to halt the recession.

These fields are: (1) budget reductions, (2) wage, prices and profit control, (3) selective monetary credit easement, (4) tax adjustments, (5) positive action to deal with shortages and supplies (6) development of new employment, and (7) readjustment of international policies.

Credit curbs alone are not enough. Budget cutting alone is not enough. Indeed, the budget has already been cut by Congress and will be cut further. But how much inflation can really be squeezed out of the economy by this method and at what price? How much will it cost in lost jobs, lost output, lost public services and business failures?

As for the international economic situation, particularly as it involves petroleum, the Senate and all Americans welcome the call for increased cooperation among consuming nations; and, indeed, there is no reason not to extend the call to the producing nations. We welcome joint policies designed to assure international distribution of essential commodities. The answer will not be found in confrontation with other nations but in cooperation by our own people with others. Some countries like Italy and the United Kingdom face bankruptcy. A whole corridor of humanity spanning the African Continent is starving. Along with petroleum, these and countless other specific situations are all parts of a world-wide whole. International petroleum problems must be dealt with in that context.

There are many areas that must be addressed in regard to our economic predicament. We must addess them candidly and act on their dictates within the framework of this nation's basic tenets. At this time, I offer on my own behalf, for the consideration of this Conference, a nine-point program of Federal action. I do not think we are going to come to grips with the mounting problems of the economy unless we begin to move in the direction of:

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5. Developing a broader system of indexing to the end that the real incomes of wage earners can be tied to real living costs:

6. Moving without delay to establish a Commission on Supplies and Shortages, legislation for which has already passed the Congress;

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